

### OCERS BOARD OF RETIREMENT

2020 STRATEGIC PLANNING WORKSHOP

Wednesday, September 9, 2020



AGENDA

OCERS Zoom Video/Teleconference information					
Join Using Zoom App (Video & Audio)	Join by Telephone (Audio Only)				
	Dial by your location				
https://ocers.zoom.us/j/96047063145	+1 669 900 6833 US (San Jose)				
	+1 346 248 7799 US (Houston)				
Meeting ID: 960 4706 3145	+1 253 215 8782 US				
Password: 931702	+1 301 715 8592 US				
	+1 312 626 6799 US (Chicago)				
Go to https://www.zoom.us/download_to	+1 929 436 2866 US (New York)				
download Zoom app before meeting					
Go to <u>https://zoom.us</u> to connect online using any	Meeting ID: 960 4706 3145				
browser.	Password: 931702				
A Zoom Meeting Participant Guide is available on OCERS website Board & Committee meetings page					

WELCOME & INTRODUCTORY COMMENTS Roger Hilton, Chairman, OCERS and Steve Delaney, CEO, OCERS	9:00 – 9:10
<b>HEARING FROM OUR STAKEHOLDERS</b> Michelle Aguirre, Chief Financial Officer, County of Orange; Charles Barfield, General Manager, OCEA; and Paul Bartlett, Executive Director, AOCDS	9:10 – 10:00
For more than a decade we have started each workshop by hearing first from our stakeholders.	
ANNUAL OCERS EMPLOYER REVIEW Suzanne Jenike, Assistant CEO of External Operations, OCERS and Jeff Lamberson, Member Services Director, OCERS	10:00 - 10:30
<b>SECOND LOOK AT AGE BASE RATES</b> Suzanne Jenike, Assistant CEO of External Operations, OCERS and Steve Delaney, CEO, OCERS	10:30 - 11:00
OCERS was nearly alone in continuing with Age Based member contribution raw was first introduced. That creates a number of complications. Staff would like might be gained by joining our sister systems in using a flat rate instead.	
RDEAK	11.00 - 11.10

BREAK

11:00 - 11:10





#### PENSION ADMINISTRATION SYSTEM OUTLOOK

11:10 - 12:00

Suzanne Jenike, Assistant CEO of External Operations, OCERS; Brenda Shott, Assistant CEO of Internal Operations, OCERS; and Jenny Sadoski, Director of Information Technology, OCERS

V3 is now five years old. While we are still years away from an update or replacement, we do need to begin thinking now about what the future holds for our most important technological tool.

### **OCERS BOARD OF RETIREMENT**

2020 STRATEGIC PLANNING WORKSHOP

Thursday, September 10, 2020

AGENDA

Join Using Zoom App (Video & Audio)	econference information Join by Telephone (Audio Only)
	Dial by your location
https://ocers.zoom.us/j/92501764968	+1 669 900 6833 US (San Jose)
	+1 346 248 7799 US (Houston)
Meeting ID: 925 0176 4968	+1 253 215 8782 US
Password: 332226	+1 301 715 8592 US
	+1 312 626 6799 US (Chicago)
Go to <u>https://www.zoom.us/download</u> to	+1 929 436 2866 US (New York)
download Zoom app before meeting	
Go to <u>https://zoom.us</u> to connect online using any	Meeting ID: 925 0176 4968
browser.	Password: 332226
A Zoom Meeting Participant Guide is available on O	CERS website Board & Committee meetings page
/ELCOME	9:00 – 9:1

Shawn Dewane Officer, OCERS

### INTRODUCTION TO PRIVATE EQUITY CO-INVESTMENTS

Molly Murphy, Chief Investment Officer, OCERS and David Fann, Vice Chairman, Aksia

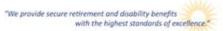
### **INVESTMENT CONTRACT TERMS – NEGOTIATIONS AND BEST PRACTICES**

Reginald D. Tucker, Managing Director, OCERS; Yuliya Oryol, Partner, Nossaman, LLP; and Thomas A. Hickey, III, Partner, Foley & Lardner, LLP

9:15 - 10:00

10:00 - 10:45

BREAK	10:45 - 11:00
THE STATE OF OCERS Steve Delaney, CEO, OCERS	11:00 - 11:30
An annual review of the challenges and opportunities facing our system.	
2021-2023 STRATEGIC PLAN Steve Delaney, CEO, OCERS	11:30 – 11:45
<b>2021 BUSINESS PLAN</b> OCERS Executive Management Team	11:45 – 12:15
<b>CLOSING</b> Steve Delaney, CEO, OCERS	12:15 – 12:30









### OCERS STRATEGIC PLANNING WORKSHOP September 9, 2020 Michelle Aguirre









## **Challenging Times**

- Financially stable pre-COVID-19
- \$30M draw from Catastrophic Event Reserve at end of FY 2019-20
- → Board approved FY 2020-21 base budget on June 2, 2020
- September CEO Recommended Budget
  - Partial revenue loss backfill from State
  - No Federal revenue loss backfill
  - Commitment to Strategic Financial Plan and Board priorities including Integrated Services Strategy Vision 2025





## **Budget Balancing Strategy**

## Use of Ongoing & One-Time Funding Sources

## Priorities

- Response to COVID-19
- Continued Delivery of Core County Services
- Funding for Filled Positions
- Funding for ongoing capital and IT projects

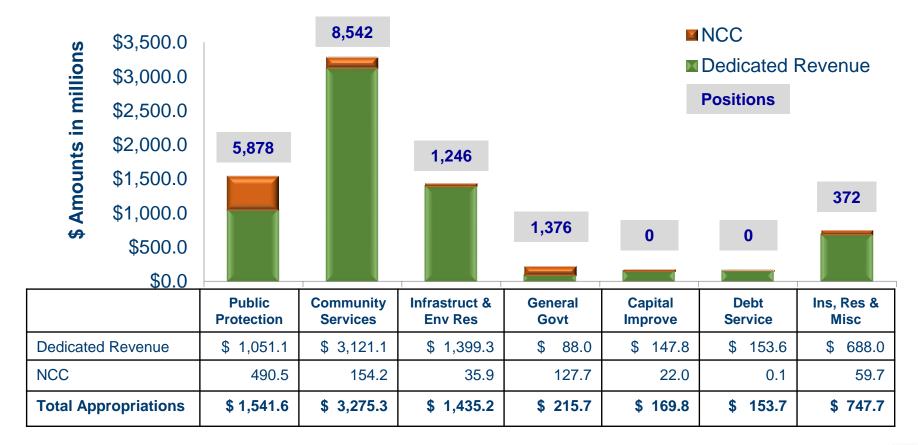
## Does Not Include

- Assumption of Federal Revenue Loss Backfill
- Funding for Vacant Positions
- VIP Savings
- Voluntary Furlough Savings
- Mid-Year & Year-End Adjustments





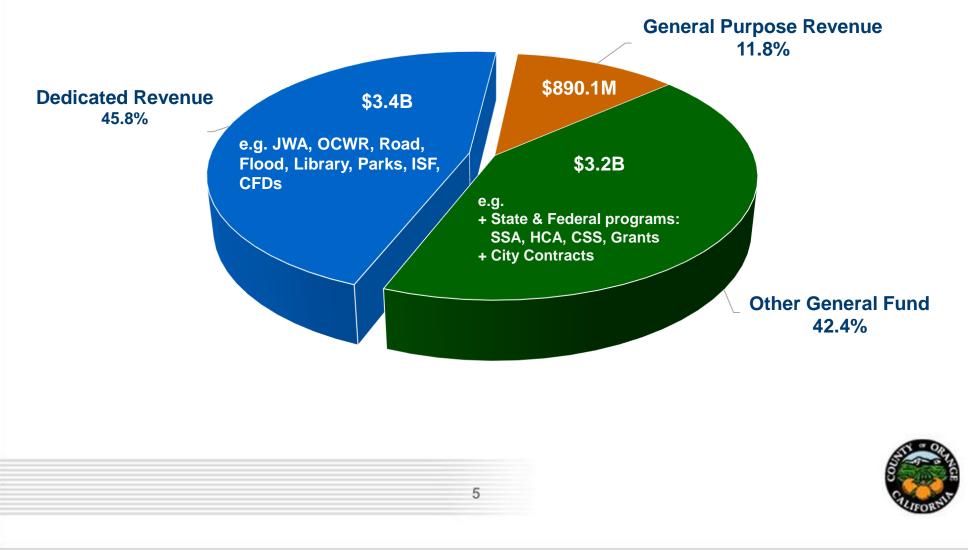
### County Appropriations & Positions by Program FY 2020-21 Recommended Budget Total = \$7.5 Billion





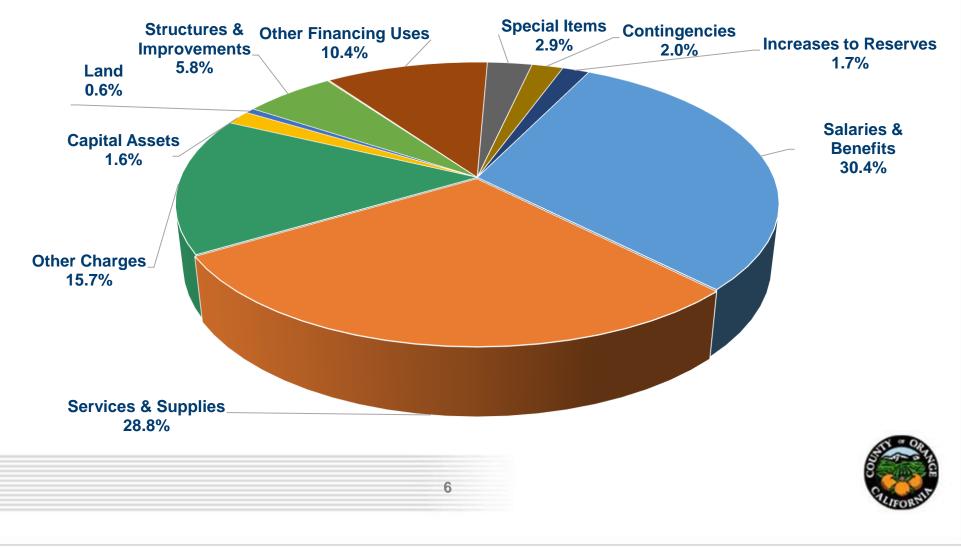


## **County Revenue Budget** FY 2020-21 Recommended Budget Total = \$7.5 Billion



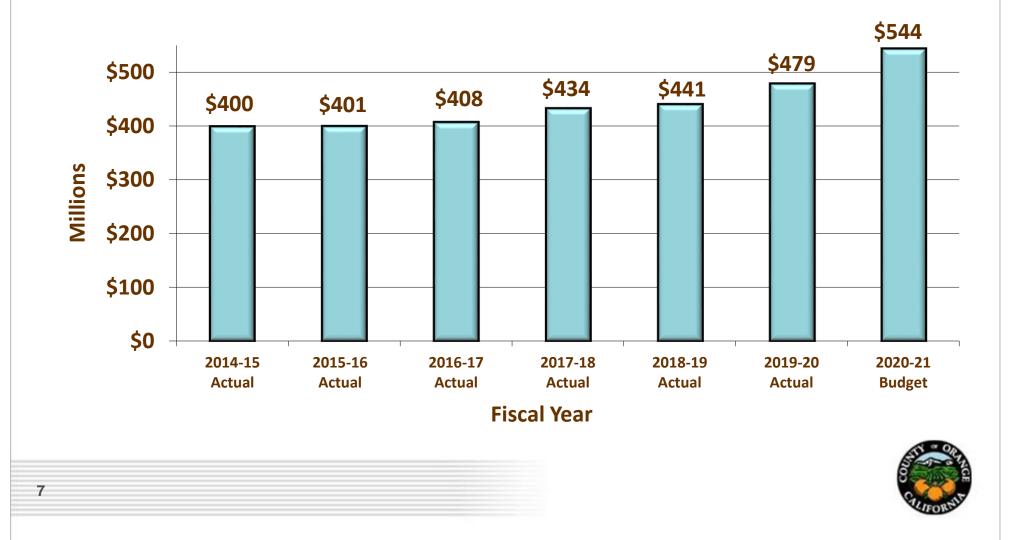


## County Appropriations by Expenditure Category FY 2020-21 Recommended Budget Total = \$7.5 Billion





## **Growing Pension Cost**





## **Integrated Services Strategy Vision 2025**

- Reduce the number of mentally ill in our jails and the number of individuals in the County's system of care overall by wrapping them in services until they achieve selfsufficiency
- → Budget includes augmentations for:
  - HCA: 17 Positions/Contract Services for Correctional Health Services (\$2.5M/\$3.3M)
  - Sheriff: 12 Inmate Welfare Positions for Enhanced Program Services (\$1M); IRC Facility Modifications (\$6.5M)

- ► CEO: Reentry Center (\$4M)
- OCCR: CID position for inmate link to job opportunities (\$148K)





### OCERS' 2020 Employer Annual Review

Report Date: September 9, 2020

Suzanne Jenike Assistant CEO External Operations

### Table of Contents

Executive Summary	1
Introduction	2
Background	2
County of Orange	5
Orange County Fire Authority (OCFA)	10
Orange County Superior Court	19
Orange County Transportation Authority (OCTA)	22
Orange County Sanitation District	27
City of San Juan Capistrano	
Orange County Employees Retirement System (OCERS)	
Transportation Corridor Agencies	34
Orange County Public Law Library	
Children and Families Commission of Orange County	40
Orange County Cemetery District	42
OC In-Home Supportive Services Public Authority	45
Orange County Local Agency Formation Commission (LAFCO)	46
UC Irvine – Medical Center & Campus (Inactive Employer)	48
Orange County Department of Education (Inactive Employer)	48
The Orange County Vector Control District (Inactive Employer)	48
The City of Rancho Santa Margarita (Inactive Employer)	49
Cypress Recreation and Parks District (Inactive Employer)	49

### **Executive Summary**

The Orange County Employees Retirement System (OCERS) is a public pension plan that partners with 13 active Employers (Employers) to provide a defined benefit life-time pension to many of Orange County's public servants. As of December 31, 2019, OCERS manages a \$17.1 billion fund from which members received pension benefits payments totaling \$888 million for the year ending December 31, 2019. The pension benefits our members receive are funded from three main sources; fund earnings (53%), member contributions (15%) and employer contributions (32%).

The OCERS' 2020 Annual Employer Review report (Employer report) provides the OCERS' Board of Retirement with a summary of key financial information on OCERS' Employers based upon information provided by their 2019 audited financial statements and 2019 budget and forecast documents.

- All of the audited financial statements obtained from the Employers contained an external auditor's unmodified ("clean") opinion. In addition, no external auditor disclosed any "Going Concern" issues in regards to the Employer's ability to continue as a governmental entity.
- None of OCERS' active Employers have missed required OCERS contribution payments since the prior year's Employer report.
- Also, a number of Employers have continued with additional payments towards their unfunded actuarial accrued liability (UAAL); payments totaling \$25 million from the Orange County Fire Authority and \$4 million from UC Irvine Medical Center & Campus have been received between January 2018 and June 2019. The Transportation Corridor Agencies paid off their UAAL balance of \$12.8 million in July 2019.
- Upon review of the reported financial information from the Employers, no further action is planned from OCERS' Executive Management.

Although this report includes financial information on OCFA and the Orange County Sheriff's Department, it does not include financial information from the cities that contract with OCFA and/or the Orange County Sheriff's Department. A financial summary of the 19 contract cities that contract with OCFA and/or the Orange County Sheriff's Department would require a separate report.

### **Introduction**

At its May 19, 2014 Regular Meeting, the OCERS Board of Retirement (Board) directed the Team to start creating this report of key financial information such as revenue sources and net position of OCERS Employers. OCERS Assistant CEO of External Operations assumed the assignment of overseeing the report this year from Internal Audit.

### **Background**

### Scope

This report includes financial information on OCERS' Employers for fiscal year ending June 30, 2019, if publicly available. There were 22,251 active members within OCERS' thirteen Employers as of December 31, 2019, plus 6,520 deferred members.

### Background

Employer	2016	2017	2018	2019	
Orange County	16,756	16,780	17,048	17,154	
Superior Court	1,486	1,455	1,419	1,418	
ОСТА	1,372	1,313	1,279	1,350	
OCFA	1,263	1,288	1,262	1,417	
Sanitation District	578	592	616	608	
OCERS	68	70	84	87	
San Juan Capistrano	80	81	78	76	
Toll Roads	68	64	62	61	
In-Home Support Services	23	24	26	25	
Cemetery District	22	25	25	24	
Law Library	15	14	14	14	
Children & Families Commission	9	10	11	12	
LAFCO	6	5	5	5	
Total:	21,746	21,721	21,929	22,251	

Annual revenues for OCERS' Five Largest Employers:

Revenues, as of Year Ending June 30 (000's):							
Employer		6/30/2016		6/30/2017		6/30/2018	 6/30/2019
Orange County	\$	4,008,000	\$	4,186,000	\$	4,404,000	\$ 4,503,000
OCTA	\$	794,000	\$	892,000	\$	860,000	\$ 954,000
OCFA	\$	357,000	\$	374,000	\$	422,000	\$ 414,000
Sanitation District	\$	423,000	\$	432,000	\$	422,000	\$ 477,000
Superior Court	\$	201,000	\$	193,000	\$	202,000	\$ 202,000
Total	\$	5,783,000	\$	6,077,000	\$	6,310,000	\$ 6,550,000

Primary Revenue Sources for OCERS' Five Largest Employers - Year Ending June 30, 2019:

Revenue Category	Orange County	OCFA	Superior Court	OCTA	OCSD
Monies from CA/Federal	52%	4%	99%	21%	6%
Property Tax/Other Tax	26%	65%	-	8%	28%
Sales Tax		-		59%	0%
Service Charges	21%	31%	120	11%	66%
% of Total Revenues	100%	100%	99%	100%	100%
Total Revenues:	\$4.5 billion	\$414 million	\$202 million	\$954 million	\$477 million

Net Position - Total assets less total liabilities, as of June 30<sup>th</sup> for OCERS' five largest Employers:

Net Position, as of Year E	let Position, as of Year Ending June 30 (000's):							
Employer	6	/30/2016	6	6/30/2017	(	5/30/2018	6	/30/2019
Orange County*	\$	2,185,709	\$	2,505,151	\$	2,464,735	\$	2,527,108
OCTA	\$	1,417,477	\$	1,580,417	\$	1,611,223	\$	1,751,910
OCFA	\$	(160,664)	\$	(176,774)	\$	(299,453)	\$	(298,070
Sanitation District	\$	1,918,572	\$	2,041,225	\$	2,194,789	\$	2,360,502
Superior Court**	100			-	0.012			-

\*The Unrestricted Fund portion of County's Net Position actually has a deficit of \$2.9 billion.

\*\*Superior Court's financial statements are blended within those of the State of California.

Orange County	OCTA	Sanitation District	Toll Roads	City of SJC
AA+/AA for \$474 MM of Revenue Bonds.	AA-/A1/A+ for \$97.8 MM of Toll Road Revenue Bonds.	AAA for \$1 BB of Certificate of Participation Notes and Revenue Bonds.	A-/BBB+ for \$4.7 BB of Toll Road Revenue bonds.	AAA for \$28 MM in General Obligation Bonds.
AA for \$8 MM of Pension Obligation Bonds. County's Default Rating is AAA.	\$635.2 MM of M2 Tax Revenue Bonds.		\$25 MM in Certificates of Participation Notes/Water Refunding Bonds.	
Debt issued to make pension prepayments, construction of facilities, and to finance the Teeter plan.	Debt issued to pay for Measure M2 projects and acquisition of 91 Express Toll Roads.	Debt issued to pay for treatment plant upgrades and water recycling facilities.	Debt issued to construct the 73, 241, & 261 toll roads.	Debts issued to acquire, preserve, and improve land; and to construct a ground water recovery plant.
Secured by lease payments from the County, general purpose revenues, airport revenues, and waste management revenues.	Secured by M2 sales tax revenues and 91 Express Lanes toll fees.	Secured by sewer usage fees.	Secured by toll road revenues.	Secured by property tax revenues and water usage fees.

#### Employers' Bond Ratings, Purpose of Debt, and Form of Security (where applicable):

**Pension Debt** - Net Pension Liability (NPL) is the accounting-based equivalent of UAAL that Employers must report on their financial statements (GASB 68). The Employers' NPL for the fiscal years ending 2016 through 2019 calculated by OCERS actuary, Segal Consulting using an actuarial measuring date of December 31<sup>st</sup> (chart below). Total NPL decreased \$1.1 billion between 2018 and 2019 primarily due to a 14.41% rate of return for 2019 (OCERS' targeted investment earnings rate is 7.0%).

Employer	12/31/16	12/31/17	12/31/18	12/31/19
Orange County	4,043,856	3,983,695	4,918,576	4,124,212
OCFA	469,431	370,675	466,731	354,395
Superior Court	349,174	332,590	392,761	336,766
OCTA	230,260	212,117	269,789	224,285
Sanitation District	(10,385)	(39,571)	29,029	(49,447)
San Juan Capistrano	25,089	26,139	32,142	26,192
OCERS	21,886	21,427	28,845	26,824
Toll Roads	12,423	10,243	13,254	(1,753)
LAFCO	1,341	1,268	1,583	1,490
In-Home Support Services	783	706	1,097	719
Cemetery District	222	(174)	962	(228)
Children & Families	3,158	962	631	(646)
Law Library	1,770	(36)	573	(75)
UCI *	36,114	27,645	34,809	30,214
Dept of Education *	4,415	2,530	3,517	3,099
Vector Control *	1,670	1,167	2,493	(626)
Cypress Recreation and Parks*	-	718	409	262
Rancho Santa Margarita *	9	(2)	1	(2)
Net Pension Liability	\$ 5,191,216	\$ 4,952,099	6,197,202	5,075,682

Gray-shaded employers represent 98% of the total pension liability.

\* Denotes an Inactive Employer

**Contributions** - OCERS' five largest Employers paid 98% of employer and employee contributions received by OCERS for the year ending December 31, 2019. The County is OCERS' largest Employer and paid 71% of employer and employee contributions received by OCERS for the year ending December 31, 2019.

OCERS' 2020 Employer Annual Review Page 4

No actuarially required contribution payments have been missed by an active Employer. Following are contributions received by Employers over the past four years.

### **County of Orange**

The County of Orange (the County) is governed by a five-member Board of Supervisors, who each serve four-year terms, and annually elect a Chair and Vice-Chair. A County Executive Officer, who reports to the Board of Supervisors, oversees 15 County departments, and elected department heads oversee six County departments.

The County is OCERS' largest Employer, with 17,154 active members or 77% of OCERS' total active members. The County and its employees contributed \$674 million to OCERS for the year ended December 31, 2019 (representing 71% of total contributions received by OCERS in that period).

Although the County's Net Position is a positive \$2.5 billion entity wide, the Unrestricted Fund portion of the Net Position has a deficit of \$3 billion primarily due to the recognition of the net pension liability on its Balance Sheet.

	cui i cui Enuin	5'		
	6/30/16	6/30/17	6/30/18	6/30/19
Total Assets	\$9.1 billion	\$9.2 billion	\$9.6 billion	10.3 billion
Total Liabilities	\$6.9 billion	\$6.7 billion	\$7.1 billion	7.8 billion
Net Position	\$2.2 billion	\$2.5 billion	\$2.5 billion	2.5 billion
Cash and Cash Equivalents	\$2.8 billion	\$2.9 billion	\$3.0 billion	3.2 billion
Net Pension Liability	\$4.4 billion	\$4.0 billion	\$4.0 billion	4.9 billion

### As of County Fiscal Year Ending:

#### Pension Contribution Rates, per Segal's actuarial valuation dated:

	12/31/16	12/31/17	12/31/18	12/31/19
Employer Contribution Rate - Safety	48% / 63%*	52%/62%*	55%/65%	52%62%*
Avg. Member Contribution Rate - Safety	16%	17%	17%	17%
Employer Contribution Rate - General	34%	35%	37%	35%
Avg. Member Contribution Rate - General	11%	11%	11%	12%

\*OC Probation Department / OC Sheriff's Department

### Revenues

The County's total governmental activities and business-type activities revenues (which exclude draws from reserves and intra-governmental fund transfers) were \$4.5 billion for the year ending June 30, 2019.

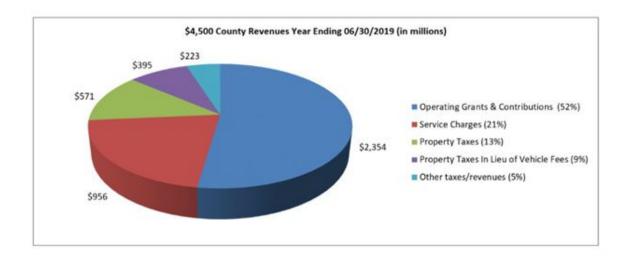
The County's governmental activities rely on several sources of revenue to finance ongoing operations. Operating/capital grants and contributions comprised the largest revenue source for the County at \$2.3 billion, followed by charges for services at \$956 million, property taxes at \$571 million, property taxes (in lieu of motor vehicle license fees) at \$395 million, and \$223 million in other taxes/general revenue sources.

Operating Grants and Contributions (\$2.3 billion) are monies received from parties outside the County and are generally restricted to one or more specific programs such as State and Federal revenues for public assistance programs and for health care programs.

Charges for services (\$957 million) are revenues that arise from charges to customers or applicants who purchase, use, or directly benefit from the goods, services, or privileges provided. Examples of the types of services that fall under this category include engineering services provided to cities under contract, park and recreation fees, and law enforcement services provided to cities under contract.

Property taxes (\$571million) are levied by the County. The 1% tax rate is the general levy for property tax based on assessed property values within the County.

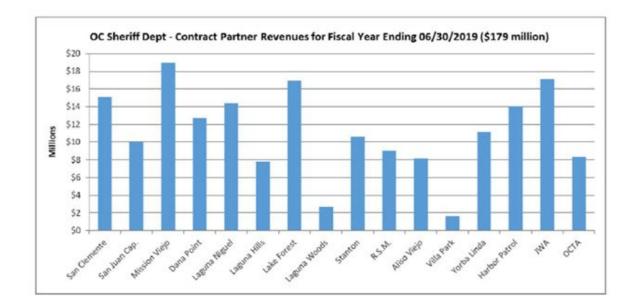
The County receives property taxes "In-Lieu of Motor Vehicle License Fees" (\$396 million in 2019) as part of the California State Budget Act of 2004. The Legislature reduced the backfill to cities and counties for reductions in the Vehicle License Fee and in return gave cities and counties additional property tax revenue.



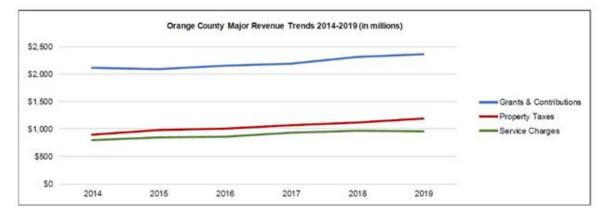
### Sheriff's Department

Public safety is a large component of the services provided by the County of Orange through the Orange County Sheriff's Department (Department) on behalf of the 13 contract cities, unincorporated areas of the County, Orange County Transportation Authority, Harbor Patrol and John Wayne Airport. The Department has approximately 3,800 sworn and professional staff members in addition to over 800 reserve personnel. The Department receives financial support from the Proposition 172 Public Safety ½ Cent Sales Tax which provided approximately \$271 million for fiscal 2018-2019. For fiscal year ending June 30, 2019, 13 contract cities also paid approximately \$139 million to obtain the services of the Department. Service charges for law enforcement services provided to contract cities are budgeted to increase by an average of 5.4% for next fiscal year ending June 30, 2020.

The Sheriff's Department has annual and multi-year contracts with the cities, and either party can terminate the agreement with 180 days written notice.



### **County Revenue Trends**



### County's Long-Term Debt and Bond Ratings (Non-UAAL liability), as stated in its 2019CAFR:

The County has \$608 million in long-term debt as of June 30, 2019. Most of this debt were lease revenue bonds of \$450 million with AA ratings from Standard & Poor's..

LONG-TERM DEBT RATINGS June 30, 2019			
	Standard & Poor's	Moody's	Fitch
2016 Lease Revenue Bonds	AA	NR	NR
Teeter Plan Notes	NR	NR	NR
1997A Pension Obligation Bonds	NR	Aa1	AA+
Airport 2019A Revenue Refunding Bonds	AA-	NR	NR
Airport 2019B Revenue Refunding Bonds	AA-	NR	NR

### Net Position as of June 30, 2019

The total assets of the County exceeded total liabilities at June 30, 2019 by \$2.5 billion. The County's Net Position was comprised of the following:

- Net Investments in capital assets of \$4 billion includes buildings, equipment, land, construction in progress, structures, equipment, software, and infrastructure.
- **Restricted** was \$1.6 billion, which combined amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government) through constitutional provisions or by enabling legislation and was primarily for social services/welfare grants, pension obligation bonds, future capital projects, and the County's debt service.
- Unrestricted has a deficit of \$3.1 billion. The unrestricted fund balance is to be made available for any purpose approved by the Board of Supervisors, but is negative due to the recognition of the net pension liability (GASB 68).

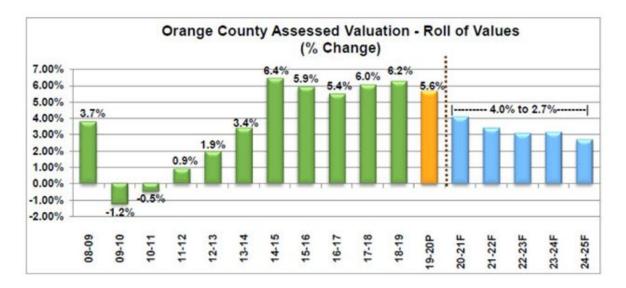
### **Budgeting and Forecasting by the County**

On June 26, 2018, the budget for the fiscal year ending June 30<sup>th</sup>, 2019 was adopted by the Board of Supervisors. On December <sup>17</sup>, 2019, the County Executive Office presented to the Board of Supervisors the 2019 Strategic Financial Plan, which included its forecast and key indicators utilized to prepare the plan. The Strategic Financial Plan is influenced by several economic factors, measuring the County against the nation and other counties and against its own past performance.

According to the Orange County Assessor's Office, the County's most recent total net taxable value on the Roll (listing of all taxable county property) is \$626 billion. The Roll of Values is up 5.6% or \$33 billion more than last year. Each of the County's 34 cities and the unincorporated

OCERS' 2020 Employer Annual Review Page 9

areas had a year-to-year increase in net taxable value. Within the County's "2019 Strategic Plan", the following chart illustrates the history of the percent change in Orange County's Secured Assessment Roll of Value and the County's forecast for upcoming years:



### **Orange County Fire Authority (OCFA)**

OCFA was formed on March 1, 1995, transitioning from the Orange County Fire Department to a Joint Powers Authority (JPA). The OCFA is an independent special district that services twenty-three member cities and the unincorporated areas of Orange County. The OCFA Board of Directors consists of elected officials appointed by the member cities.. This Board also includes two representatives from the County Board of Supervisors. The OCFA is managed by an appointed Fire Chief who reports to the Board of Directors. Emergency response services are provided to 1.8 million residents in a 576 square mile area of Orange County.

OCFA is one of OCERS' five largest Employers. OCFA has 1,417 active employees, or 6% of OCERS' active membership. OCFA and its employees contributed \$115 million to OCERS for the year ended December 31, 2019 (representing 12% of total contributions received by OCERS in that period).

OCFA's Net Position has a deficit of \$298 million entity-wide; the unrestricted portion of the Net Position has a deficit of \$521 million primarily due to the recognition of the net pension liability (GASB 68).

OCERS' 2020 Employer Annual Review Page 10

As of OCTA s riscal real Ending.					
6/30/16	6/30/17	6/30/18	6/30/2019		
\$562 million	\$530 million	\$541 million	595 million		
\$723 million	\$707 million	\$840 million	893 million		
(\$161	(\$177	(\$299	(298 million)		
million)	million)	million)			
\$178 million	\$178 million	\$176 million	180 million		
\$518 million	\$470 million	\$371 million	467 million		
	6/30/16 \$562 million \$723 million (\$161 million) \$178 million	6/30/16       6/30/17         \$562 million       \$530 million         \$723 million       \$707 million         (\$161       (\$177         million)       million         \$178 million       \$178 million	6/30/16         6/30/17         6/30/18           \$562 million         \$530 million         \$541 million           \$723 million         \$707 million         \$840 million           (\$161         (\$177         (\$299 million)           million         million         million           \$178 million         \$178 million         \$176 million		

As of OCFA's Fiscal Year Ending:

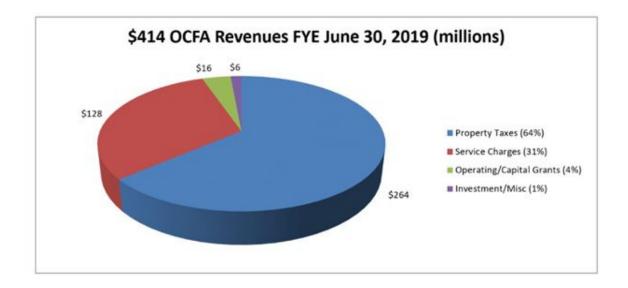
### Pension Contribution Rates, per Segal's actuarial valuation dated:

	12/31/16	12/31/17	12/31/18	12/31/19
Employer Contribution Rate - Safety	47%	46%	49%	49%
Avg. Member Contribution Rate - Safety	16%	16%	16%	16%
Employer Contribution Rate - General	30%	29%	28%	27%
Avg. Member Contribution Rate - General	11%	12%	12%	12%

### Revenues

OCFA's total revenues were \$414 million for the year ending June 30, 2019.

Two primary sources of OCFA revenue are the Structural Fire Fund (SFF) and contract cities as outlined in the Joint Powers Agreement for the OCFA. The majority of revenues came from \$264 million in property taxes from the SFF, and \$128 million in service charges paid by contract cities, the State of California and other revenue sources (i.e. John Wayne Airport Contract, ambulance transport, planning and development/inspection fees). OCFA also received \$16 million in both operating grants and capital grants from other governmental agencies. There were \$6 million in miscellaneous revenues and investment income.

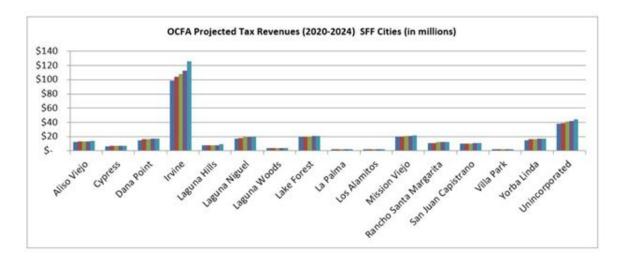


### **Structural Fire Fund (SFF)**

The County of Orange remits a portion of property taxes collected from SFF cities to OCFA in accordance with the County's tax apportionment procedures and schedules. In fiscal year ending June 30, 2019, the effective weighted rate of 11.52% of the county's 1% general levy tax was remitted to OCFA from SFF cities. (Rates by SFF city ranged from a low of 8.64% in the City of Cypress to 12.52% in the city of Irvine (Irvine alone provides 36% of total property tax revenue).)

SFF members currently include Aliso Viejo, Cypress, Dana Point, Irvine, Laguna Hills, Laguna Niguel, Laguna Woods, Lake Forest, La Palma, Los Alamitos, Mission Viejo, Rancho Santa Margarita, San Juan Capistrano, Villa Park, Yorba Linda, and unincorporated areas of the County.

Below is OCFA's multi-year projection of forecasted property tax revenues for each of the SFF cities, according to OCFA's consultant for property tax forecasting, RSG Inc. RSG expects an average 4.3% annual increase in property tax revenues through 2024.

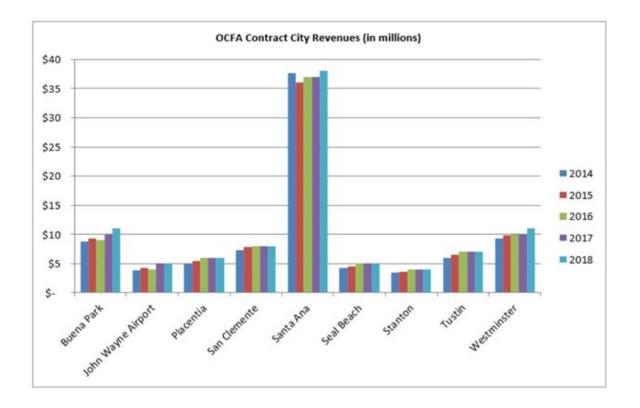


### **Contract Cities**

Contract cities pay the OCFA for fire services out of their general funds. Contract cities currently include Buena Park, San Clemente, Santa Ana, Seal Beach, Stanton, Tustin, and Westminster. There is also a contract with the State Department of Forestry (CAL FIRE) that renews every three years and a contract with John Wayne Airport that has renewed in varying intervals ranging from one-year intervals to five-year intervals.

Annually, OCFA calculates the total fire service charges for each contract city. The charge includes a base service charge, vehicle replacement costs, and station maintenance costs. The base service charge is the sum of the prior year total service charge plus cost increases capped at no more than 4.5%. Generally, salary and benefits historically account for more than 90% of the base service charge. Thus, increases in salary and benefits have been the general drivers of the annual increase in base service charges.

Periodically, OCFA compares actual operational costs for the fiscal year against the annual service charge of each contract city. Depending on the size of the variance, the contract city may potentially end up paying to OCFA the entire difference in the current year or amortizing payment over a specified length of time.



### **OCFA's Long-Term Liabilities**

OCFA's long-term liabilities as of June 30, 2019 were \$791 million composed of the following: \$466 million in net pension liability, \$87 million in accrued workers' compensation claims, \$219 million in other post-employment benefits (OPEB), and \$18 million in compensated balances for vacation and sick pay. Although OCFA has a \$87 million liability for accrued workers' compensation claims, it has fully funded the liability with cash reserves that have been set aside for this dedicated purpose.

### **OCFA's Fund Balances**

At FYE June 30, 2019, OCFA's governmental funds reported combined ending fund balances of \$214 million. Approximately \$33 million or 15.3% constitutes unassigned fund balance, which is available for spending for any purpose. The remaining \$181 million or 84.7% of fund balance has already been restricted, committed, or assigned for specific purposes, or it is in a non-spendable form.

### **OCFA's "Expedited Pension UAAL Payment Plan"**

In September 2013, the OCFA Board of Directors approved an "Expedited Pension UAAL Payment Plan" with an expected payment of the entire UAAL balance over 13 years by 2026-2027.

OCFA has made the following additional payments towards its UAAL:

- FY 13/14 \$5.5 million
- FY 14/15 \$21.3 million
- FY 15/16 \$15.4 million
- FY 16/17 \$13.5 million
- FY 17/18 \$19.9 million
- <u>FY 18/19 \$19.9 million</u>
- Total of \$94.8 million in additional payments towards its UAAL.

Segal Consulting reports that OCFA has saved \$24.6 million in interest by making the above additional payments towards its UAAL and will achieve 85% funding by December 31, 2022 and 100% funding by December 31, 2026, assuming all other actuarial assumptions are held constant and if OCFA continues to make additional payments.

### Net Position as of June 30, 2019

The total liabilities of OCFA exceeded its total assets at June 30, 2019 by \$298 million. The negative net position is in part due to the GASB 68 requirement to include long-term unfunded pension liabilities in the Statement of Net Position, implemented in 2015; and the GASB 75 requirement to include the liability for other postemployment benefits (OPEB) in the Statement of Net Position, implemented in 2018.

The Unrestricted Fund portion of the Net Position has a deficit of \$521 million.

### **Contract Cities Agreements and UAAL**

Neither the original March 1995 OCFA Joint Powers Authority Agreement, nor the March 2000 amendment, nor the July 2010 amendment renewing the OCFA membership of contract cities, structural fire fund cities (SFFs), and the County, explicitly mentions any requirement for a member city to pay a portion of OCFA's unfunded actuarial accrued liability to OCERS upon the member city's withdrawal from OCFA. However, the March 2012 "Fire Services and Medical Services Agreement" between the City of Santa Ana and OCFA (executed when the City of Santa Ana initially joined OCFA) states:

Upon termination or expiration of this Agreement or other cessation of city's membership in OCFA, city agrees to pay OCFA the amount of the unfunded pension liability that had accrued during the term of this Agreement for the number of OCFA employees serving the city. In the event of any dispute regarding the amount of the unfunded pension liability at that time, the parties agree that the amount shall be determined by an independent actuary selected either by mutual agreement of the parties, or failing that, by the actuary used by the Orange County Employees Retirement System (OCERS).

### Withdrawing from the JPA

Under the OCFA joint powers agreement, both SFF and contract cities are members of OCFA for a twenty-year term commencing July 1, 2010. Twenty-year membership terms automatically renew in 2030. However, a city may give written notice of withdrawal prior to July 1 of the second to last year of every ten-year interval of a twenty-year term. So for the first ten-year interval, notice must have been given by June 30<sup>th</sup>, 2018 to withdraw by July 1, 2020.

### Impact on OCERS from Withdrawal or Termination of Members from or Dissolution of the OCFA JPA

Under joint powers authority law, the "debts, liabilities, and obligations of the agency shall be debts, liabilities, and obligations of the parties to the agreement, unless the agreement specifies otherwise." Govt. Code sec. 6508.1. Although the OCFA joint powers agreement expressly disclaims members' liability for debts incurred by OCFA, Government Code section 6508.1 was amended effective January 1, 2019 to state that the JPA agreement cannot "specify otherwise" with respect to the retirement liabilities of the JPA. As a result of the amendment, JPA agreements can no longer relieve the members of the JPA from the retirement liabilities of the JPA.

As stated above, SFF cities, contract cities and the County all have a contractual right to withdraw from OCFA at certain specified dates. The County may not withdraw before 2030. Additionally, each participating city may be terminated by OCFA for non-payment of its annual obligations to OCFA. In the event of a member withdrawal or termination, OCFA remains liable to OCERS for the full amount of OCFA's UAAL. Cities remain liable to OCFA for their share of those liabilities generated during the period of their membership in OCFA.

The withdrawal or termination by OCFA of a SFF city would not alter the County's obligation to pay into OCFA that city's share of annual property taxes collected by the County, subject to applicable law such as SB 302, which was passed in 2017. Senate Bill 302 (2017-2018) amended the California Revenue and Taxation Code to provide additional protections for SFF property tax revenues by conditioning transfers of SFF property tax revenues on approval of the County Board of Supervisors, the city councils of a majority of member cities, and the agency currently

receiving those funds for fire protection services (i.e., OCFA). In this manner, a continuous flow of new cash would come into OCFA, likely sufficient to meet OCFA's anticipated UAAL payments to OCERS into the future. Further, OCFA has the authority to impose new special taxes or assessments in order to make up any funding shortage. Finally, under the County Employees Retirement Law (CERL), the California Constitution and OCERS' policies, OCERS has the right to accelerate the amortization of OCFA's UAAL so that it could become immediately due and payable in the event of a threatened dissolution of OCFA.

Assembly Bill 1912 (2017-2018) amended the Joint Exercise of Powers Act to add a provision (Government Code section 6508.2) to require, prior to a decision by the governing body of a JPA to dissolve or to cease operations, the member agencies of the JPA to mutually agree to the apportionment of the JPA's retirement obligations, provided that the agreement equals 100 percent of retirement liability of the JPA. If the member agencies are unable to mutually agree, the board of the retirement system shall apportion the retirement liability of the JPA to each member agency based on the share of service received from the JPA or the population of each member agency, such that the apportionment equals 100 percent of the retirement liability of the JPA. The mutual agreement among the member agencies or the determination by the board of the retirement system as to the apportionment of the JPA's retirement liability may include apportionment of the liability to a former member of the JPA. The decision of the JPA to dissolve or cease to operate does not become effective until the determination as to apportionment of the retirement liability is final.

Accordingly, if OCFA were to cease operations, new section 6508.2 of the Government Code provides OCERS with the authority to force an apportionment of the UAAL (\$435 million as of December 31, 2019) among the current and former members of OCFA before OCFA could cease operations. OCERS would then be entitled to proceed directly against any SFF or contract city for its apportioned share of the pension obligations generated during the term of that city's membership in OCFA.

### **OCFA Member Cities Update**

### City of Irvine Agreement with OCFA

As per OCFA: On June 27, 2018, the City of Irvine provided OCFA with a Notice of Withdrawal seeking the initiation of good faith negotiations relative to its future membership with OCFA. Staff representatives from both the City of Irvine and OCFA engaged in discussions to formulate a negotiated agreement. Discussions progressed in a very collaborative manner, with both parties focused on enhancing regional services beneficial to the City of Irvine and all members of OCFA.

As a result of the above discussions, OCFA and the City of Irvine entered into an agreement dated March 29, 2019 which rescinded the City of Irvine's Notice of Withdrawal. Among other items, the agreement included a requirement for OCFA to pay \$2 million per year into a trust dedicated solely for future application to OCFA's pension liability. The City of Irvine will have another opportunity to submit a Notice of Withdrawal in 2028 to leave OCFA in 2030.

### City of Placentia Notice of Withdrawal from OCFA

In June 2018, the City of Placentia, a contract city with OCFA, served OCFA with a written Notice of Withdrawal from OCFA. The notice stipulates that the City of Placentia's current service agreement will remain in effect until June 30, 2020, at which point the agreement will terminate. In June 2019, the City's RFP process awarded the winner a contract to provide fire and emergency services beginning July 1, 2020.

The City of Placentia has paid an average of \$6.1 million annually to OCFA for its services over the past three fiscal years, representing approximately 6% of annual contract city revenues to OCFA. The \$6.1 million is also 1% of OCFA's total revenues for the FYE June 30, 2018. **City of Garden Grove to join OCFA** 

On April 9, 2019, the City of Garden Grove approved an agreement with OCFA to receive fire and emergency medical services effective August 16, 2019. OCFA's total annual cost to the City of Garden Grove for FYE June 30, 2020 is \$23 million. With the above effective date of August 16, 2019, the prorated cost is \$20 million. Furthermore, the City of Garden Grove is required to pay OCFA \$0.1 million annually for the next 10 years for one-time start-up costs.

### **Orange County Superior Court**

The State of California has 58 superior courts—one in each of the state's 58 counties. Based on the number of authorized judicial officers, the Superior Court of Orange County is the third largest of the 58 courts (with 144 authorized judicial positions). The Orange County Superior Court was mostly funded by the County of Orange until January 1998 when it transitioned to being funded by the State of California. In 2004, the Court became an Employer in OCERS.

Orange County Superior Court is one of OCERS' five largest Employers. Orange County Superior Court has 1,418 active employees, or 6% of OCERS' active membership. The Court and its employees contributed \$49 million to OCERS for the year ended December 31, 2019 (representing 5% of total contributions received by OCERS in that period).

Orange County Superior Court does not issue stand-alone audited financial statements. Instead, Internal Audit used information provided by the Court's adopted budget for FYE June 30, 2020.

The footed for Superior Court Fiscar Four Litaing.						
	12/31/16	12/31/17	12/31/18	12/30/19		
Net pension liability	\$349 million	\$333 million	\$393 million	337 million		

As Noted for Superior Court Fiscal Year Ending:

# Pension Contribution Rates, per Segal's actuarial valuation dated: 12/31/16 12/31/17 12/31/18 12/31/19 Employer Contribution Rate 31% 35% 37% 35% Avg. Member Contribution Rate 11% 11% 11% 12%

Trial courts in California are predominantly state-funded entities, whose funding appropriations are included in the State of California Budget under the Judicial Branch State Trial Court Funding. Consequently, the trial courts are subject to the level of funding that is negotiated between the Governor and the state Legislature. Since the recession of 2008, funding for the entire state's Judicial Branch has decreased by \$1 billion.

### **Revenue Allocation from the State**

In 2012, the Governor and Legislature tasked the Judicial Branch with developing a new funding methodology to more equitably distribute funding to the 58 trial courts. In 2013, the new methodology named the Workload-Based Allocation and Funding Methodology (WAFM) established a baseline funding formula for each court using data such as total court filings, filing-driven costs, and U.S. Bureau of Labor Statistics labor cost data.

OCERS' 2020 Employer Annual Review Page 19

The funding need is updated annually and can change depending on actual filing trends, workload costs, and other various adjustments. WAFM also established a method for allocating new funding and reallocating pre-WAFM historical funding from less underfunded courts like Orange County Superior Court to more severely underfunded courts.

During the five-year period when WAFM was in effect, Orange County Superior Court lost about \$13 million or 7% of its ongoing base funding. In FY 2018-19, WAFM ended and was replaced by the Workload Formula. While the Workload Formula keeps the funding need calculation established by WAFM, it eliminates the drastic reallocation of historical funding that affected the Court greatly. The Workload Formula will instead use the Court's funding level percentage relative to its funding need. This percentage will then be compared to the statewide average funding ratio to determine each court's funding share given various funding scenarios. For FYE June 30, 2020, the Orange County Superior Court received 82.5% of its calculated funding need. The statewide average funding ratio was 82.3%.

Due to these funding limitations and a 3% cap on unrestricted ending fund balance Orange County Superior Court does not participate in OCERS' prepayment plan for discounted employer contributions.

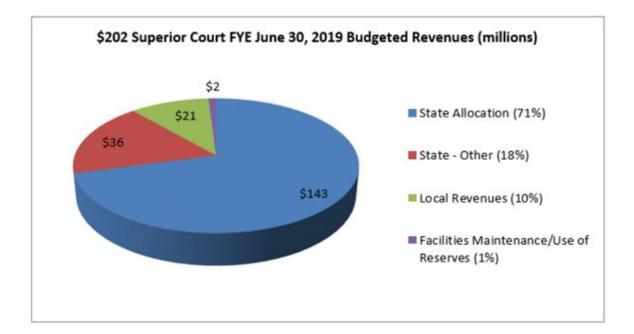
### Revenues

Orange County Superior Court's total revenues were budgeted for \$207 million for the fiscal year ending June 30, 2020. \$146 million of the total budget (71%) was from California's state base allocation of revenues to the Court.

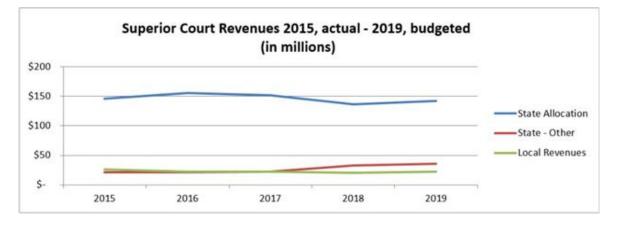
"Other State Revenue" was budgeted at \$37 million. This includes state grants and dollar for dollar reimbursements of expenditures for language interpreters, jury pay expenditures, and self-help programs.

Local Revenues were budgeted for \$22 million and includes donations, reimbursements for services provided to the County, cost recovery for the Enhanced Collections program, and local fees, such as for copies of documents. Typically, local revenues remain consistent and fluctuate little from year to year. These are dollar in – dollar out reimbursement of expenses.

Facilities Maintenance revenues were budgeted at 2 million; this is a program in which the Court is reimbursed for facility maintenance and modifications, also a dollar in – dollar out reimbursement.



### Superior Court's Past Revenue Trend



### **Orange County Transportation Authority (OCTA)**

OCTA was established by state law on June 20, 1991. OCTA is governed by an 18-member Board of Directors that includes of five members of the Orange County Board of Supervisors, ten city representatives, two public members selected by the OCTA Board, and a non-voting representative appointed by the Governor of California. A Chief Executive Officer manages OCTA and acts in accordance with the directions, goals, and policies approved by the OCTA Board of Directors. OCTA serves County residents and commuters by providing countywide bus and paratransit service, Metrolink commuter rail service, freeway improvements, street and road improvements, the 91 Express Lanes, motorist aid services, and taxi program regulation.

OCTA is one of OCERS' five largest Employers. OCTA has 1,350 active employees, or 6% of OCERS' active membership. OCTA and its employees contributed \$36 million to OCERS for the year ended December 31, 2019 (representing 4% of total contributions received by OCERS in that period).

	6/30/16	6/30/17	6/30/18	6/30/19	
Total Assets	\$2.3 billion	\$2.5 billion	\$2.6billion	3.3 billion	
Total Liabilities	\$0.9 billion	\$0.9 billion	\$1.0 billion	1.6 billion	
Net Position	\$1.4 billion	\$1.6 billion	\$1.6 billion	1.87 billion	
Cash and Investments	\$1.3 billion	\$1.4 billion	\$1.5 billion	2.1 billion	
Net Pension Liability	\$250	\$230	\$213	272 million	
	million	million	million		

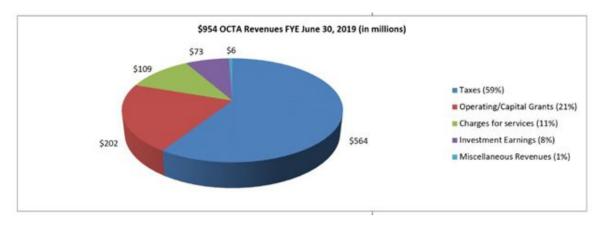
As of OCTA's Fiscal Year Ending:

### Pension Contribution Rates, per Segal's actuarial valuation dated:

	12/31/16	12/31/17	12/31/18	12/30/19
Employer Contribution Rate	25%	28%	31%	31%
Avg. Member Contribution Rate	9%	10%	10%	10%

### 2019 Revenues

OCTA's total revenues were \$954 million. Most revenues were tax revenues, totaling \$564 million for the year ended June 30, 2019. Other revenues included \$202 million in operating and capital grants from the State of California and the Federal Government and \$109 million in charges for services. Finally, OCTA earned \$73 million in investment earnings and received \$6 million in miscellaneous revenues.



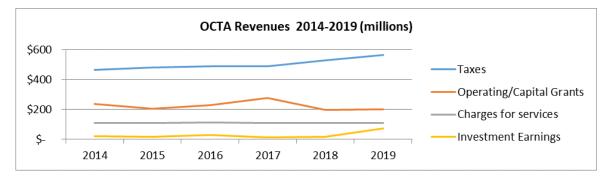
**Tax revenues** noted above were comprised of Orange County's Measure M2, California's Transportation Development Act, and State Transit Assistance programs:

- Measure M <sup>1</sup>/<sub>2</sub> cent local sales tax In 2006, Orange County voters renewed the M2 <sup>1</sup>/<sub>2</sub>cent sales tax for an additional 30 years (2011-2041). Allocation of M2 funds remains the same as the original M1 program with 43% slated for freeway improvements, 32% for streets and roads, and 25% for transit projects and programs.
- California's Transportation Development Act (TDA) <sup>1</sup>/<sub>4</sub> cent state sales tax TDA provides funding for public transportation via the Local Transportation Fund (LTF). This fund exists for the development and support of public transportation needs that exist in California and are allocated to areas of each county based on population, taxable sales, and transit performance.
- State Transit Assistance (STA) revenue is generated by the state sales tax on diesel fuel as specified under the gas tax swap enacted in March 2010. STA revenues are then distributed based on several demographic factors.

**Operating and capital grants** noted above include Federal Operating Assistance Grants, Federal Capital Assistance Grants, and other federal or state grants. These funds are available for para-transit operating assistance, preventive maintenance, capital cost of contracting, demonstration projects, transportation planning, and acquisition and construction of facilities, transit vehicles and related support equipment. Federal grant funds are allocated on a formula and competitive basis for capital projects. The decrease in capital grants and contributions is due to federal capital assistance grants received in the prior year for the purchase of transit vehicles.

**Charges for services** noted above include toll revenues from the 91 Freeway Express Lanes and revenues from operating bus routes and Metrolink railway routes.

#### **OCTA'S Past Revenue Trends**

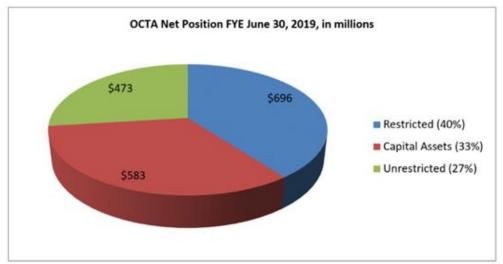


#### Net Position as of June 30, 2019

The total assets of OCTA exceeded its total liabilities at June 30, 2019 by \$1.8 billion. Of this amount, \$473 million is unrestricted and may be used to meet OCTA's ongoing obligations to citizens and creditors.

The OCTA's Net Position was assigned or restricted to the funds listed below:

- Net Investments in capital assets of \$583 million includes buildings and improvements, machinery, equipment, furniture, transit vehicles, and transponders.
- **Restricted** was \$696million, represents net position that is not accessible for general use because their use is subject to restrictions enforceable by third parties. This is mostly comprised of \$540 million of net assets restricted by Measure M2 legislation.
- Unrestricted was \$473 million. These are available for any purpose approved by the Board of Directors.



#### **Budgeting and Forecasting by OCTA**

In 2011, when M2 was initiated, the revenue forecast at that time assumed M2 would generate \$24.3 billion during the 30-year program. However, OCTA's current economic assumptions and forecasting methodology anticipates that total taxable sales available for the M2 Program will be \$11.6 billion over the same 30-year period. Also, according to OCTA's tax forecasting methodology, the forecasted average annual growth rate of taxable sales from 2020 through 2041 is estimated at 2.72%. This rate is a blended rate based on forecasts from Chapman University, California State University, Fullerton, and University of California, Los Angeles, plus an outside consultant (MuniServices).

Despite the forecasted decrease in M2 sales tax revenue, OCTA anticipates being able to deliver on all projects in the M2 Program. Currently construction is underway on the I-405 Freeway Improvement Project, which is a \$1.9 billion-dollar project to improve traffic on the nation's busiest freeway. In addition, construction is underway on OC Streetcar, which is being built in Santa Ana and Garden Grove and will be the first streetcar in Orange County.

Furthermore, the 91 Express Lanes grew and exceeded expectations with traffic volumes and toll revenue reaching all-time highs in fiscal year 2018-19. In fiscal year 2019-20, traffic volume decreased by 14.6%, from 17.5 million to 15 million, due to economic impacts associated with the coronavirus (COVID-19) pandemic. Fiscal year 2020-21 traffic volume is anticipated to reach 10.9 million.

The Orange County Transportation Authority has been awarded a \$160.4 million grant from the Federal Transit Administration to help continue providing safe and reliable public transit services during the COVID-19 pandemic. OCTA applied for the funds from the U.S. Department of Transportation as part of the Coronavirus Aid, Relief, and Economic Security Act, also known as the CARES Act, signed into law in March 2020. OCTA signed the grant agreement on July 6, 2020. OCTA will utilize the funding to help sustain bus operations and to comply with state and federal requirements for public health and safety. The CARES Act funding will make up for a sharp decline in revenue that corresponded to plummeting bus ridership when OC Bus service was temporarily reduced in March 2020 to protect the health and safety of the public and coach operators and to coincide with stay-at-home orders issued by the state.

OCTA responded quickly to the COVID-19 crisis and has continued to adapt operations, as necessary. On March 23, 2020, OCTA temporarily reduced OC Bus service to Sunday service levels – about 40 percent of regular service – on all days of the week. That temporary reduction in service was implemented to provide necessary public transit for essential workers and those who relied on public transportation for essential trips. In June 2020, as Orange County started to gradually reopen under the state's guidance, ridership also showed corresponding increases, and OCTA added some service back, operating on a modified Saturday schedule – or about 60 percent of regular service.

The OCTA board approved funding for the 2020-21 fiscal year, which began July 1, 2020, with pre-COVID-19 levels of bus service, made possible with the federal CARES Act grant funding. Service will be added back based on ridership demand and with public health and safety as the guiding principle. In addition, OCTA continues to maintain the capital replacement fund for the bus program, which funds all bus related capital expenditures without the use of debt financing. OCTA continues to maintain no use of debt for the bus program.

#### Long-Term Obligations and Bond Ratings (Non-Pension Related)

As of FYE June 30, 2019, OCTA has \$98 million in outstanding sales tax revenue bonds. M2 sales tax revenues is the revenue source assigned to pay down this debt. OCTA maintains an "AA+" rating from Standard & Poor's, an "AA+" rating from Fitch and an "Aa2" rating from Moody's for its sales tax revenue bonds.

As of FYE June 30, 2018, OCTA has \$104 million in outstanding revenue refunding bonds. The 91 Express Lane toll revenue is the revenue source assigned to pay down this debt. OCTA has ratings of "A1" by Moody's, "A+" from Fitch, and "AA-" by Standard & Poor's for its revenue refunding bonds.

As of FYE June 30, 2019, OCTA has drawn \$287 million on the TIFIA Loan (\$628.9 million). OCTA has ratings of Baa2 by Moody's.

#### **Orange County Sanitation District**

The Orange County Sanitation District (OCSD) is a special district established by the California Legislature and governed by a 25-member board of directors. The directors are comprised of elected representatives for each of the sewer agencies or cities within OCSD's 479 square mile service area.

OCSD owns and operates certain wastewater facilities in order to provide regional wastewater collection, treatment, and disposal services to approximately 2.6 million people in the northern and central portion of the County – 183 million gallons of daily wastewater.

OCSD is one of OCERS' five largest Employers. OCSD has 608 active employees, or 3% of OCERS' active membership. OCSD and its employees contributed \$54 million to OCERS for the year ended December 31, 2019 (representing 6% of total contributions received by OCERS in that period).

	6/30/16	6/30/17	6/30/18	6/30/19				
Total Assets	\$3.2 billion	\$3.3 billion	\$3.5 billion	3 billion				
Total Liabilities	\$1.3 billion	\$1.3 billion	\$1.3 billion	1.2 billion				
Net Position	\$1.9 billion	\$2.0 billion	\$2.2 billion	2.4 billion				
Cash and Cash Equivalents	\$58 million	\$126	\$136	76 million				
		million	million					
Net Pension Liability	\$42 million	\$(10)	(\$40)	(49) million				
		million	million					

#### As of OCSD Fiscal Year Ending:

#### Pension Contribution Rates, per Segal's actuarial valuation dated:

	12/31/16	12/31/17	12/31/18	12/31/19
Employer Contribution Rate - General	12%	12%	13%	12%
Avg. Member Contribution Rate - General	12%	12%	12%	12%

#### Revenues

OCSD's revenues were \$477 million for the year ending June 30, 2019.

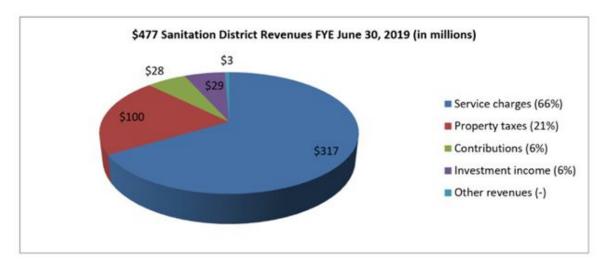
Service charges were \$317 million. Service charges are ongoing fees for service paid by customers connected to the sewer system. A property owner, or user, does not pay user fees until connected to the sewer system. Once connected, a user is responsible for his or her share of the system's costs in proportion to demand on the system. These fees are for both single family residences and multiple family residences. The 2017-18 single family residential rate, the

underlying basis for all sewer rates, is \$335. Rates for commercial and residential use are modified upward for the additional water flow that comes from these types of structures.

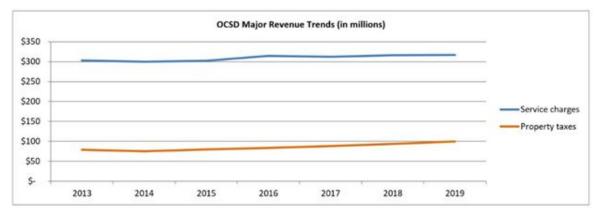
Property taxes were \$100 million. The County is permitted by State law (Proposition 13) to levy taxes at one percent of full market value and can increase the assessed value no more than two percent per year. OCSD receives a share of the basic levy proportionate to what was received from 1976 to 1978. OCSD's share of this revenue is dedicated for the payment of debt service.

Contributions from other government were \$28 million. This represents service charges to the Irvine Ranch Water District for its use of OCSD's collection, treatment, and disposal system.

Permit and inspection fees were \$2 million. Large industrial and commercial properties that discharge high volumes or high strength wastewater are required to obtain a discharge permit and pay extra fees. These fees are for the owner's share of the system's costs, both fixed and variable, in proportion to the demand placed on the system.



Investment interest was \$29 million in 2019, with other income of \$3 million.

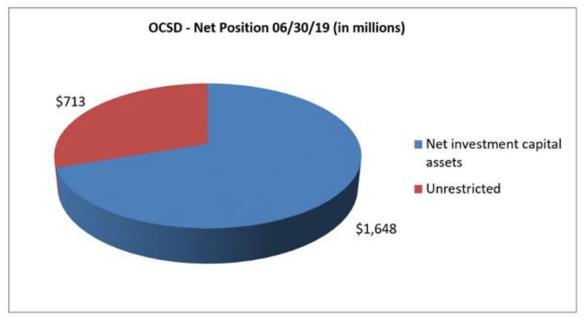


#### Net Position as of June 30, 2019

The total assets of OCSD exceeded its total liabilities at June 30, 2019 by \$2.4 billion. Of this amount, \$713 million is unrestricted and may be used to meet OCSD's ongoing obligations to citizens and creditors.

The County's Net Position was assigned or restricted to the funds listed below:

- Net investment in capital assets: \$1.6 billion:
  - Collection system/land: \$523 million
  - Treatment and disposal system/land: \$2.1 billion
  - (Less: debt of \$1billion)
- Unrestricted: \$713 million: These are available for any purpose approved by the Board of Directors.



#### Long-Term Obligations and Bond Ratings (Excluding Net Pension Liability)

All of the outstanding debt of OCSD (\$1 billion as of June 30, 2019) has rate covenants that require a minimum coverage ratio of 1.25. The minimum coverage ratio is the ratio of net annual revenues available for debt service requirements to total annual debt service requirements. As of June 30, 2019, the coverage ratio for senior lien debt was 4.08.

Both Standard and Poor's Corporation and Fitch Ratings reaffirmed their AAA rating of the Orange County Sanitation District in the past fiscal year.

#### City of San Juan Capistrano

The City of San Juan Capistrano (City) and its employees contributed \$3.3 million to OCERS for the year ended December 31, 2019. The City has 76 active members. The City's net pension liability was \$26 million as of June 2019.

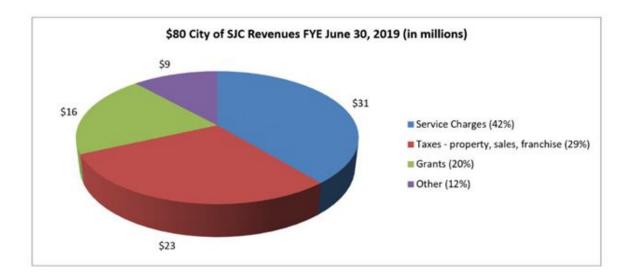
The City has grown from a community of 10,000 persons in 1974 to a developed city of 36,760 in 2019. The City is governed by a City Council of five members elected to four-year overlapping terms.

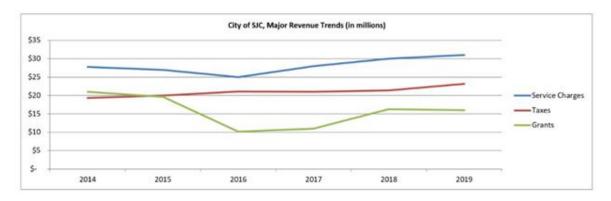
The City of San Juan Capistrano is considering transferring ownership and operation of the City's water and sewer utility system (including 16 employees who are active members of OCERS) to a water special district. OCERS' Board of Retirement discussed the implications of this scenario at their June 2019 Regular Board Meeting. If so executed, total City revenues will decline by \$27.1 million and total City expenditures (including capital expenditures) will decline by \$25.8 million. Any excess of utility revenues over utility expenditures is restricted by state law to be used solely for utility operating and capital expenditures. Accordingly, as per the City, separation of the water and sewer utility from the City will have no adverse financial impact on the general financial health of the City or that of the City's chief operating fund, the General Fund, which pays for 67% of the City's nonutility operating expenditures. Transfer of the utility system will strengthen the financial condition of the City by reducing operational and legal risks associated with ownership of the utility system, as per feedback from the City.

As of the date of this report the transition has not taken place.

#### Revenues

The City's total revenues were \$80 million for the year ending June 30, 2019 and are broken down as follows:



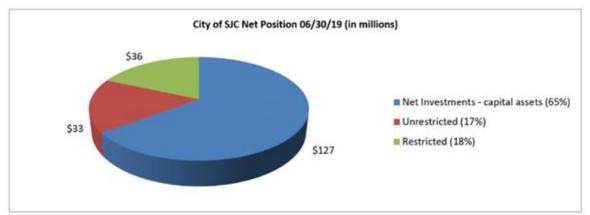


#### Net Position as of June 30, 2019

The total assets of the City exceeded its total liabilities at June 30, 2019 by \$196 million. Of this amount, \$33 million is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors. The City's Net Position was assigned or restricted to the funds listed below:

- Net Investments in capital assets of \$127 million includes buildings, equipment, and land and also included construction-in-progress, structures, equipment, software, and infrastructure.
- **Restricted** was \$36 million, which combined amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government) through constitutional provisions or by enabling legislation. These funds are restricted to various public and development works projects and for the water rate stabilization project.

• Unrestricted was \$33 million. These are available for any purpose approved by the City Council.



#### Orange County Employees Retirement System (OCERS)

OCERS is an Employer and its employees contributed \$3.6 million to the OCERS pension fund for the year ended December 31, 2019. OCERS has 87 active members. Its net pension liability as an Employer was \$27 million as of December 2019.

As permitted by Government Code section 31580.2, administrative expenses, which include contributions to the OCERS' retirement plan, are charged directly against the earnings of the OCERS' pension trust fund.

According to OCERS' 2019 CAFR, administrative expenses of \$18 million were approximately \$28 million less than the allowable limit under the CERL (Gov. Code §31580.2.).

#### **Transportation Corridor Agencies**

The Transportation Corridor Agencies (TCA), or the Toll Roads, and its employees contributed approximately \$15 million to OCERS for the year ended December 31, 2019. It has 61 active members. TCA's net pension liability was (1.7) million as of June 30, 2019.

In July 2019, TCA paid off their unfunded pension liability (\$12.8M) with the Orange County Employees Retirement System (OCERS).

TCA is comprised of the two joint powers agencies - the San Joaquin Hills Transportation Corridor Agency (SJHTCA) and the Foothill/Eastern Transportation Corridor Agency (FETCA) - formed in 1986 to manage the planning, financing, construction, and operation of State Routes 73, 133, 241 and 261. TCA's Board of Directors is composed of elected officials from 18 cities and three members of the County Board of Supervisors.

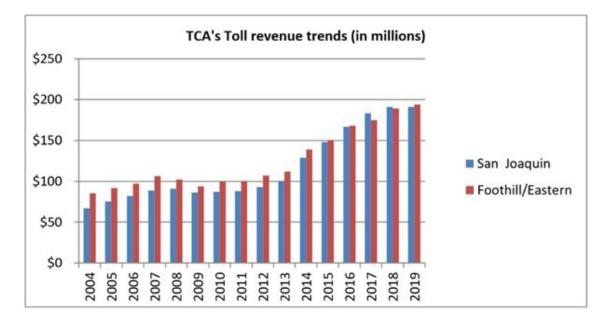
The San Joaquin Hills Transportation Corridor, commonly known as the 73 Toll Road, opened to traffic in 1996. For the year ending June 30, 2019, approximately 32 million transactions were recorded on the 73 Toll Road.

The Foothill/Eastern Transportation Corridor consists of the 241, 261, and 133 Toll Roads and first opened to traffic in 1993. For the year ending June 30, 2019, approximately 69 million transactions were recorded.

#### Revenues

TCA's total operating revenues (SJHTCA and FETCA combined) were \$408 million for the year ending June 30, 2019.

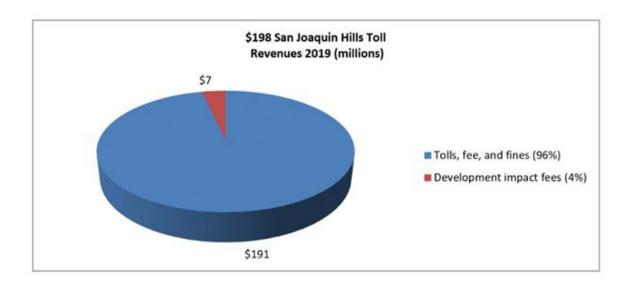
SJHTCA earned \$191 million in tolls, fees, and fines during the year ended June 30, 2019. FETCA earned \$194 million in tolls, fees, and fines during the year ended June 30, 2019.

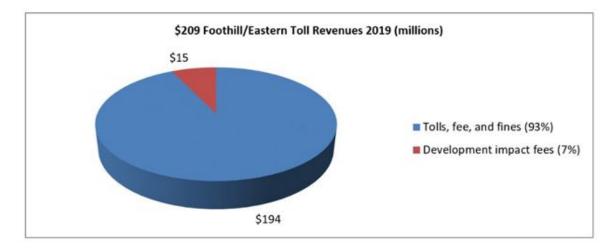


Development impact fees during the year ended June 30, 2019:

- SJHTCA earned \$7 million in development impact fees during the year ended June 30, 2019.
- FETCA earned \$15 million in development impact fees during the year ended June 30, 2019.

Development impact fees are fees charged for new residential units and new commercial square footage developed in certain cities that surround and benefit from the Toll Roads. The cities collect these fees from property developers and remit them directly to the Toll Roads. Of the \$32 million development impact fees noted above, the City of Irvine was the city with the largest amount of fees remitted, or \$23 million during the year ending June 30, 2019.





#### Long-Term Debt

SJHTCA's long-term debt of \$2.3 billion as of June 30, 2019 has maturities extending up to 2050. FETCA's \$2.5 billion in long-term debt as of June 30, 2019 has maturities extending up to 2053. According to the TCA joint powers agreement, SJHTCA's and FETCA's existence as independent agencies collecting tolls will "sunset," or cease, upon the payment in full of their respective debts. However, as has been done in the past, refinancing of debt can potentially push back the "sunset" provision beyond current maturity dates respectively.

In 2018, S&P Global upgraded the SJHTCA's senior-lien toll road refunding revenue bonds and junior-lien toll refunding revenue bonds to A- and BBB+. In 2018, S&P Global Ratings upgraded the FETCA's senior-lien and junior-lien bonds to A- and BBB+ respectively, with outlook stable.

Recent news articles have opined that TCA will reach its "sunset" in 2050.

#### Net Position as of June 30, 2019

- **Restricted** \$414 million and \$262 million, respectively, for SJHTCA and FETCA. This portion of Net Position is subject to externally imposed conditions that can be fulfilled by the actions of the agency or by the passage of time, and is related primarily to restricted bond proceeds and certain revenues collected.
- Unrestricted \$103 million and \$532 million, respectively, for SJHTCA and FETCA. These amounts are available for any purpose approved by the Board of Directors.
- Net Investment in Capital Assets Negative \$2.2 billion and negative \$2.3 billion, respectively, for SJHTCA and FETCA. The portion of Net Position related to investment in capital assets is a negative balance because ownership of the toll roads and related rights-of-way had been transferred to the State of California's Department of Transportation, and these assets are not presented within each agency's financial statements. Thus, the balances presented include only certain other capital assets, offset by the debt that financed construction of the toll roads.

#### Orange County Public Law Library

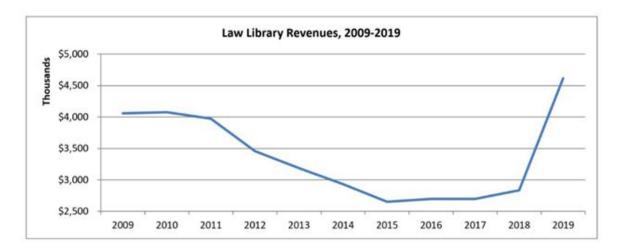
The Orange County Public Law Library (Law Library) and its employees contributed approximately \$0.2 million to OCERS for the year ended December 31, 2019. It has 14 active members. The Law Library's net pension liability was (75) as of June 30, 2019.

The Law Library's Board of Trustees is composed of five judges chosen by the Orange County Superior Court and two attorneys chosen by the County Board of Supervisors.

#### Revenues

The Law Library's total revenues were \$4.6 million for the year ending June 30, 2019.

Filing Fees received by the Law Library accounted for 65% of total revenues for the FY 2018-2019.. The Law Library's court filing fees are derived from a filing fee paid for every civil action filed in Orange County Superior Court. The filing fee is set statutorily by the State of California and this rate has been stable for several years. The number of civil cases filed in court had declined 31% since FY 2009-2010, but revenues have leveled off since then through the current year (see chart below). Fee waivers granted by the Court for civil cases also have a negative impact on revenues. Accordingly, the Law Library has no control over the number of civil filings nor the filing fee rate set by the State of California. FY 2018-19, the Law Library received \$1.5 million in supplemental funding from the state that year to backfill the decline in filing fee revenue experienced in prior years. The interest earnings from the state Local Agency Investment Fund was 65%, compared to the normal 95%-99% collected in prior years.



The Law Library's financial statements are audited every two years. The audit was completed for the financial statements ending FYE 2017-2018 and FYE 2018-2019 last August. As per the

audited FYE June 30, 2019 financial statements, the Law Library's assets exceed its liabilities by \$5.7million.

#### **Children and Families Commission of Orange County**

The Children and Families Commission of Orange County (CFCOC) and its employees contributed approximately \$0.3 million to OCERS for the year ended December 31, 2019. The CFCOC has 12 active members. Its net pension liability was \$0.6 million as of June 30, 2019.

CFCOC was created as a result of Proposition 10, the California Children and Families Act of 1998. The proposition added a 50-cent sales tax on tobacco products sold in California and requires that funds raised be used to support education, health and child development programs for children from the prenatal stage through age five. The State Commission, or First 5 California, receives 20 percent of Proposition 10 funds for state-wide programs and public outreach. The remaining 80 percent of funds are allocated to commissions in each of California's 58 counties by birth rate. Only Los Angeles and San Diego counties surpass Orange County in terms of birth rate totals within the state of California.

CFCOC is governed by a nine member board consisting of the County's Health Care Agency director, the County's Social Services Agency Director, one member of the County's Board of Supervisors, and six members from the public appointed by the Board of Supervisors.

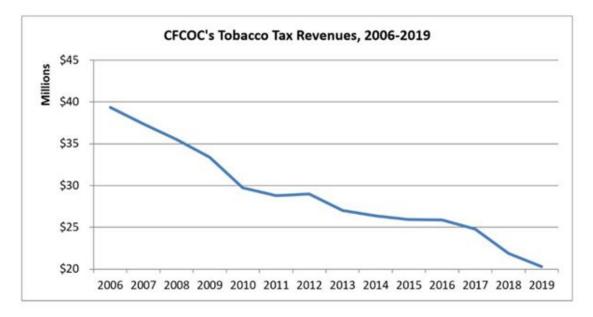
#### Revenues

The CFCOC's total revenues were \$30.3 million for the year ending June 30, 2019

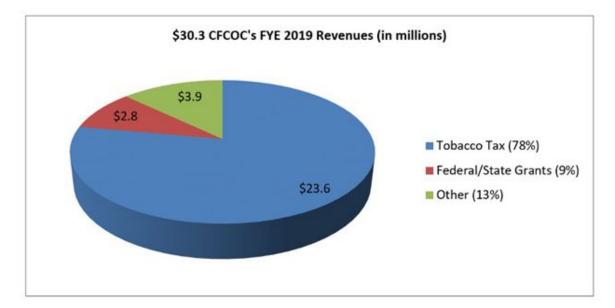
Tobacco Tax revenues received by the commission in 2019 amounted to \$23.6 million (78% of total revenues). The CFCOC continues to anticipate annual decreases in tobacco tax revenues (i.e. Proposition 10). Since its peak in 2000 (with \$50 million in tobacco tax revenues), the CFCOC has had an overall reduction of over 45% in tobacco tax revenue, and projects that tobacco tax revenue will continue declining at an annual rate of 3.5% going forward.

To address the above inherent decrease in revenues, the CFCOC's long term financial plan includes planned reductions in annual program funding to account for declining revenues. The plan also assumes the usage of fund balance in future years to account for the difference between needed services and projected revenue.

Revenues of \$2.8 million were from various state and federal grants for children programs such as the state-wide IMPACT and Hubs program and the federal AmeriCorps VISTA and Medical Administrative Activities (MAA). The remaining revenues of \$3.9 million included investment income and other revenues.



CFCOC forecasts that Tobacco Tax revenues will have dropped to less than \$20 million by the 2023/2024 fiscal year.



#### Net Position as of June 30, 2019

The total assets of the CFCOC exceeded its total liabilities at June 30, 2019 by \$42 million. The entire amount is unrestricted and may be used to meet the CFCOC's ongoing obligations to citizens and creditors as directed by its Board of Commissioners.

#### **Orange County Cemetery District**

The Orange County Cemetery District (OCCD) and its employees contributed approximately \$0.3 million to OCERS for the year ended December 31, 2019. OCCD has 24 active members. OCCD's net pension liability was \$1 million as of June 2019.

The OCCD is an independent special district governed by an appointed five-member Board of Trustees who serve staggered four-year terms. Although privately owned in the beginning, the cemeteries were formed into separate independent districts in 1926. In 1985 the districts were consolidated under one governing board to create the OCCD. OCCD has three active cemeteries located in Anaheim, Lake Forest and Santa Ana. OCCD was recently given 283.3 acres of land by the County of Orange for the purposes of developing a fourth public cemetery and to set aside land for a State Veterans Cemetery. The additional land will help address inventory shortages experienced at the Anaheim and Santa Ana Cemetary. OCCD typically averages between 950 to 1,050 interment space sales per year.

Restricted funds have been set aside to fund the perpetual maintenance and care of cemeteries in accordance with the provisions of the Health and Safety Code, which will require continued staffing. The OCCD has also committed funds of \$10.4 million for future land development.

In July of 2019, 100 acres at the Orange County Great Park in Irvine has been set aside to build a cemetery for County veterans.

#### Revenues

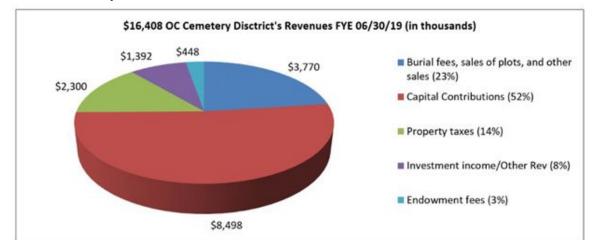
OCCD's total revenues were \$16 million for the year ending June 30, 2019. This included the one-time \$8.5 million capital contribution of property transferred from the County of Orange for a fourth public cemetery.

Interment fees, interment space sales , and other sales were \$3.7 million, which represents 53% of revenues received by OCCD in 2019. Since OCCD is a government agency, general interment fees are meant to help recover costs, keeping in line with inflation and OCCD's expected share of property tax revenues.

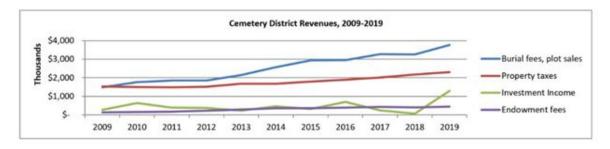
Property taxes were \$2.3 million, or 14% of revenues, and were allocated to OCCD in 2019 from their share of County property tax revenues.

Investment Income and Other Revenues were \$1.4million.

Endowment fees were \$0.5 million. Endowment fees of \$400-\$500 per regular burial/cremation are collected and placed into an endowment principal fund established to provide for the



maintenance and care of all three cemeteries in accordance with the provisions of the County's Health and Safety Code.

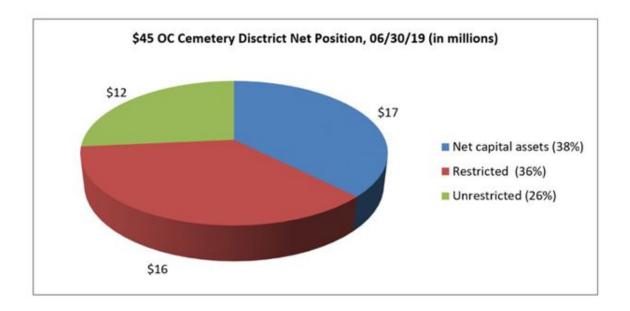


#### Net Position as of June 30, 2019

The total assets of OCCD exceeded its total liabilities at June 30, 2019 by \$45 million. Of this amount, \$12 million is unrestricted and may be used to meet the OCCD's ongoing obligations to citizens and creditors.

OCCD's Net Position was assigned or restricted to the funds listed below:

- Net Investments in capital assets was \$17 million, invested in capital assets (e.g., land, structures and improvements, and furniture and equipment) that are used to provide services to citizens.
- **Restricted** was \$16.3 million, restricted for the perpetual care of the cemetery grounds. These funds are invested and will continue to earn interest income which will eventually be used for the maintenance and operation of OCCD's cemeteries.
- Unrestricted was \$12million. These are available for any purpose approved by the Board of Trustees.



#### **OC In-Home Supportive Services Public Authority**

The Orange County (IHSS) Public Authority and its employees contributed approximately \$0.3 million to OCERS for the year ended December 31, 2019. There are 25 active members. The Public Authority net pension liability was \$719 thousand as of June 2019.

The financial statements of the Public Authority are blended with other government fund units in the County of Orange's 2019 CAFR.

#### **Orange County Local Agency Formation Commission (LAFCO)**

The Orange County Local Agency Formation Commission (LAFCO) and its employees contributed approximately \$0.2 million to OCERS for the year ended December 31, 2019. LAFCO has five active members. LAFCO's net pension liability was \$1.5 million as of June 2019.

In 1963, the California state legislature formed a Local Agency Formation Commission for each of the 58 counties in the state. These commissions are primary responsible for monitoring the boundaries of cities and special districts with the goal of ensuring municipal services are allocated efficiently and cost-effectively. This process includes the review and approval of incorporating cities within the county, annexing unincorporated areas to cities and special districts, and forming special districts among other actions.

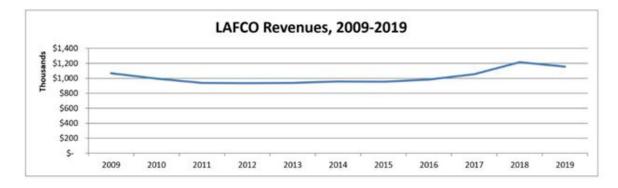
The appointed Board of Commissioners of LAFCO consists of two commissioners representing the County, two commissioners representing cities, two represent special districts, and one commissioner representing the public. An alternate also exists for each of these positions.

#### 2019 Revenues

LAFCO's total revenues were \$1.2 million for the year ending June 30, 2019.

Total assessments and service charges received by LAFCO in 2019 amounted to 94% of total revenues for the year.

LAFCO's revenue is comprised of apportionments allocated among the commission's funding agencies. One-third is paid by the County. One-third is paid collectively by the 34 cities within the County. The final one-third is paid by special districts, such as the Orange County Water District, that operate in the County. Revenues are set annually by the commissioners to fully recover the costs of operating LAFCO.



#### Net Position as of June 30, 2019

The total liabilities of LAFCO exceeded its total assets at June 30, 2019 by \$0.070 million, primarily due to the GASB 75 recognition of an OPEB (other postemployment benefits) liability on its financial statements.

#### UC Irvine – Medical Center & Campus (Inactive Employer)

The UC Irvine Medical Center & Campus (UCI) has no active participants. UCI's net pension liability was \$30.2 million as of June 2019 for its remaining retirees. UCI contributed \$2.8 million to OCERS for the year ended December 31, 2019.

UCI Irvine – Medical Center & Campus is reported within the University of California's audited 2019 financial statements:

- \$39 billion in total 2019 revenues (variety of revenue sources, but mostly tuition, state support, and medical center revenues).
- \$3.3 billion Net Position (none are Unrestricted).

#### **Orange County Department of Education (Inactive Employer)**

The Orange County Department of Education has no active participants. The Department of Education contributed \$0.3 million to OCERS for the year ended December 31, 2019. The Department of Education's net pension liability was \$229 million as of June 2019 for its remaining retirees. From its 2019 CAFR:

- \$357 million in total 2019 revenues (32% revenues from property taxes, 23% operating/capital grants, 19% Federal/State aid, 16% other revenues, 11% service charges).
- \$175 million Net Position (\$31 million is Unrestricted).

#### The Orange County Vector Control District (Inactive Employer)

Vector Control has no active participants. Vector Control's net pension liability was \$(626)2 million as of June 2019 for its remaining retirees. From its 2019 CAFR:

- \$16 million in total 2019 revenues (95% property taxes and assessments, 5% other revenues).
- \$23 million Net Position (\$18 million is Unrestricted).

#### The City of Rancho Santa Margarita (Inactive Employer)

The City of Rancho Santa Margarita has no active participants. Rancho Santa Margarita did nothave a net pension liability as of June 2019 for its remaining retirees. From its 2019 CAFR:

- \$22 million in total 2019 revenues (70% property/sales tax, 18% grants, 6% service charges, 6% other).
- \$129 million Net Position (\$19 million is Unrestricted).

#### Cypress Recreation and Parks District (Inactive Employer)

Cypress Recreation and Parks District (District) has no active participants and its net pension liability will be paid by the City of Cypress. The District's net pension liability was \$0.7 million as of June 2019 for its remaining retirees. The City of Cypress contributed \$0.7 million to OCERS for the year ended December 31, 2019

From the City of Cypress 2019 CAFR:

- \$51 million in total 2019 revenues (58 % property/sales tax, 12% other taxes, 12% service charges, 10% grants, 8% other revenues).
- \$307 million Net Position (\$83 million is Unrestricted).



# **Pension Administration System Outlook**

Presented on September 9, 2020

by Brenda Shott, Suzanne Jenike and Jenny Sadoski





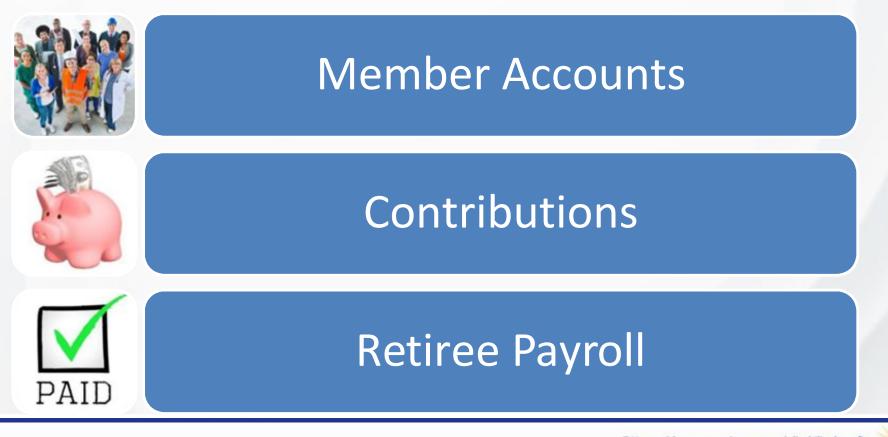
- Background
- V3 Post Go-Live Updates
- Current System Considerations
- Planning for Future Pension Administration System





## Background

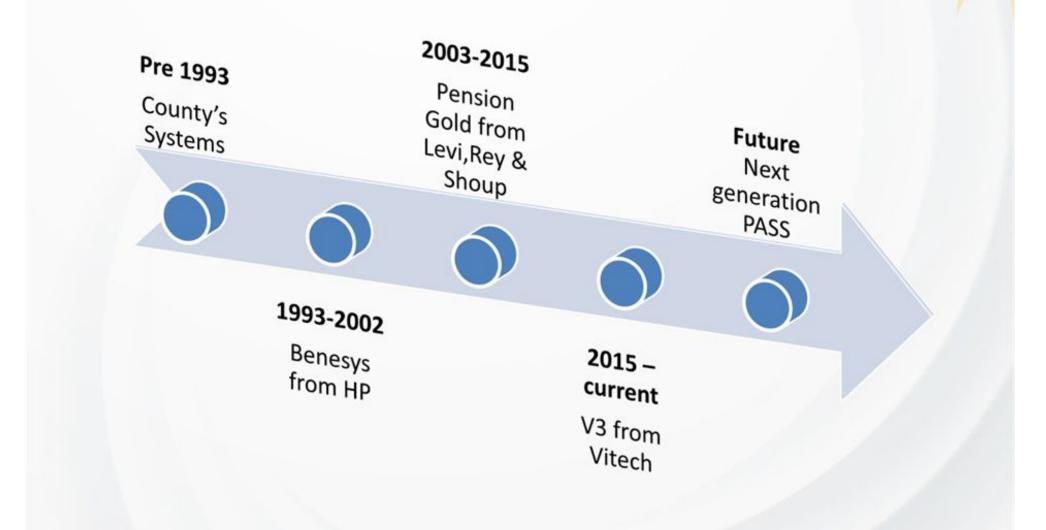
# Pension Administration System



3



### **TIMELINE OF OCERS PAST SYSTEMS**





## V-3 Annual Cost

Annual Cost	Description
\$396,000	V3 License & 750 hours of support
\$65,000	Database and other 3 <sup>rd</sup> Party Software License & Support (annual average)
<u>\$461,000</u>	Total annual license & support costs



# **V-3 Post Go-Live Updates**

Year	# of Builds	Add'l Hours	Add'l Costs	Notable Items Included In Builds
2016	12	872	\$191,143	Redesign Final Average Salary (FAS) and 415(b) calculations. Actuarial Extract enhancements and year one design changes
2017	6	2000	\$410,000	myOCERS portal security enhancements, design changes for new member enrollment related process, benefit estimates, Service Credit Purchases and
2018	4	1250	\$272,837	Updates and design changes to Service Credit Purchase (SCP) and overpayment modules
2019	3	434	\$111,305	Design changes required for Wells Fargo Payment Manager
2020	4	1302 est.	\$346,670 est.	Updates to myOCERS portal to enhance self-service functionality, actuarial extract enhancements, design change for check printing
2021		1250 est.	\$315,000 est	Potential updates include workflow enhancements, online Disability application, retirement intent file updates



# **Current System Risks**

- Imaging Module
  - V3 requires integration of a 3<sup>rd</sup> party product which is no longer supported
  - Options to address risk:
    - Accept risk and continue use with "work arounds" as issues arise
    - Migrate to an imaging system outside of V3
    - Upgrade V3 to version V10





## **Current System Risks**

- Web Browser Updates
  - Security Patching
  - Upgrade Browser Versions
  - V3 bugs/issues arise with new browser releases
- System Security
  - Two/Multi factor authentication





# **Current System Opportunities**

- Automated Letters
  - Improve efficiencies with effective & timely communication to members
    - Create new letters
    - Change/update existing
  - V3 functionality relies on 3<sup>rd</sup> party product
    - Cumbersome
    - Inefficiencies for OCERS team members



# **Current System Opportunities**

- Mobile App
  - Expand Member Experience with Mobile Devices
  - Create Member Services Efficiencies





- Improved Member Portal
  - Streamline Member Log-in Process
  - Enhance Member Experience



# **Implementing New Systems**

- Pre-project planning
  - Needs assessment/user requirement
  - Business Process Documentation
- Procurement
  - RFP with System Requirements
  - Demonstrations and Reference Checking
  - Contract Negotiations
- Implementation
  - Design/Configuration
  - Data Conversion
  - Document
  - Testing
- Go-Live
  - Training
  - Operate & Maintain





**Options for Future Pension System** 

Extend V3 Life add 3<sup>rd</sup> Party Product Enhancements

# Upgrade to Vitech's V10 or V3locity

# Competitively Procure Next Generation System



### **Estimated Timeline to Extend V3 Life**

#### 2021

 3<sup>rd</sup> Party Products Implementation

#### 2024

- Procurement
- Contracting
- Backfill positions

#### 2025

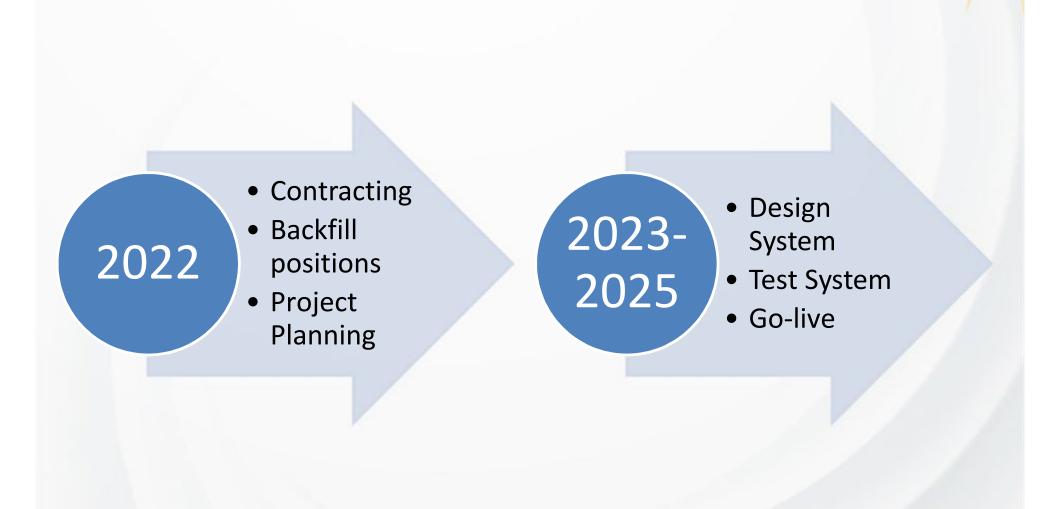
- Business Process Documentation
- Requirements Gathering

#### 2026-2028

- Design System
- Test System
- Go-live

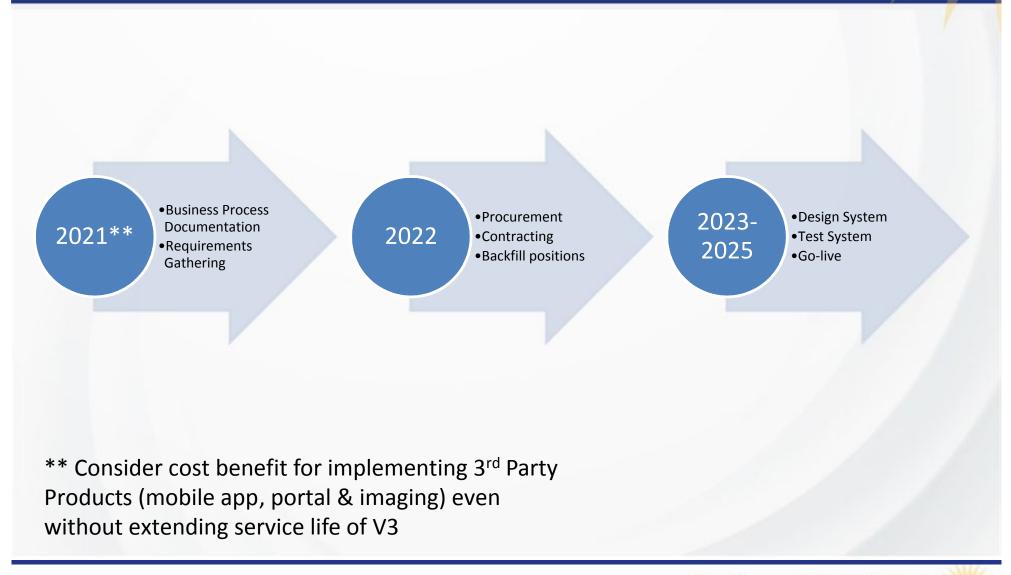


#### **Estimated Timeline to Upgrade to V10 or V3locity**





### **Estimated Timeline For Next Generation**







# **Discussion and Q& A**



### Aksia LLC

Co-Investment Educational Discussion September 2020



www.aksia.com

PRIVATE & CONFIDENTIAL



#### What Makes Co-investments Attractive?

Compared with fund investments, coinvestments can offer greater returns with an improved ability to manage exposure. This may lead to better riskadjusted returns.

#### WHY DO LIMITED PARTNERS PURSUE CO-INVESTMENTS?

#### There are a number of perceived benefits to LPs:

- Typically low or no management fee and no carried interest, allowing LPs to average down overall program costs.
- Greater control over the pace of investment. Total control over investment vintage year.
- Greater control over geographical, industry, and capital structure exposure, assuming adequate deal flow across the spectrum.
- Quicker capital deployment with limited or no j-curve effect; reduces the j-curve of the broader portfolio.
- Potential return enhancement through proper deal selection.

#### Together with fund investments, co-investments offer a number of other benefits:

- Co-investing alongside a private equity firm can provide insight into the firm's processes, investment insights and execution.
- May increase value and appeal as a limited partner which can help with fund access.
- Potential ability to increase exposure to capital constrained managers with ability to scale relationships.
- Along with Advisory Board seats at the fund level, co-investments can create a second level of governance over a private equity firm.



### What Makes Co-investments Challenging?

Compared with fund investments, coinvestments can be challenging to execute for sophisticated investors given the need to source deals, make rapid investment decisions and close quickly.

#### WHY ARE SOME LIMITED PARTNERS NOT ABLE TO PURSUE CO-INVESTMENTS?

#### There are a number of perceived issues to LPs:

- The need to move quickly (often a 2 4 week window)
  - Constrained resources
    - Limited investment staff
    - Lack of co-investment experience
  - Governance approval and legal processes
- Increased manager and deal concentration
- Potential for adverse selection, large cap bias
- Potential for greater headline risk given a more direct investment
- Potential conflicts of interest GP motivation for offering co-investments
- Can subject the LP to other fees, such as broken deal costs, legal and transaction expenses, advisory fees, among others
- Co-investments are not governed by the fund limited partnership agreement, requiring separate legal documentation



### **Co-investment Program Models**

#### A Variety of Co-investment Models Exist, Ranging from Active to Passive

	Model	Description	Attributes	Issues
More Active	Commingled Co- Investment Fund	- Third-party managed fund that co - invests with sponsors from GP relationships	<ul> <li>Few LP resource requirements</li> <li>Potentially wider deal funnel</li> <li>Able to evaluate track record</li> <li>Can commit set amount of capital</li> </ul>	<ul> <li>Additional layer of fees</li> <li>Limited ability to tailor exposures</li> <li>Risk of adverse selection</li> <li>Competitive deal environment</li> <li>Lose direct benefits such as scale and visibility into GPs process</li> </ul>
	Side-car vehicle	- Vehicle that invests passively alongside the fund of a single sponsor (either pro-rata or overage)	<ul> <li>Reduced fees</li> <li>Few LP resource requirements</li> <li>Ability to scale relationship with particular sponsor</li> </ul>	<ul> <li>Increased concentration</li> <li>No ability to tailor exposures</li> <li>Not offered by many GPs</li> </ul>
	Hybrid Structure	- Combines staff and non- discretionary or discretionary advisor to pro-actively co-invest with select managers within the portfolio	<ul> <li>Control over process</li> <li>Cost effective</li> <li>Maintain direct relationship benefits</li> </ul>	<ul> <li>Resource requirements</li> <li>Governance and legal requirements</li> <li>Reliant on external partners for evaluation/recommendation</li> </ul>
	Opportunistic	- Reactionary approach based on in- bound deal-flow, with review by staff or staff & advisor	- Control over process and decisions - Cost effective	<ul> <li>Resource requirements</li> <li>Governance and legal requirements</li> <li>Random exposures</li> </ul>
	In-house	- Develop internal program with dedicated staff resources to source and evaluate co-investments	<ul> <li>Control over process and decisions</li> <li>Dedicated staff</li> <li>May attract and incentivize staff</li> </ul>	<ul> <li>Added expense of dedicated team</li> <li>Governance challenges may remain</li> <li>Fiduciary risk</li> <li>Compensation requirements</li> </ul>



5

#### What Makes Co-investments Attractive?

Assuming no external fees, co-investments can enhance overall program economics.

#### THE FINANCIAL BENEFITS OF CO-INVESTMENTS

Simple Illustrative Private Equity Example<sup>1</sup>

	FUND INVESTMENT	CO- INVESTMENT
Committed Capital (fund)/Invested Capital (co-investments)	\$ 100.0	\$ 100.0
Management Fees: 1.5% per year for five years	(7.5)	0.0
Capital for Investment	\$ 92.5	\$ 100.0
Gross Return: 2.0x invested capital	\$ 185.0	\$ 200.0
Carried interest (20% of profits)	(17.0)	0.0
Cash returned from investment	\$ 168.0	\$ 200.0

<sup>&</sup>lt;sup>1</sup> The above example is provided for illustrative purposes only and assumes a co-investment without manager fees/carry and a fund without fund level leverage. This example should not be relied upon and is not necessarily indicative of the results which may be achieved by actual trading.



6

#### **OCERS** Considerations

Approach	Description	Key Benefits	Issues to Consider
Third Party Approach	<ul> <li>Can pursue either commingled funds or Separately Managed Accounts ("SMA")</li> <li>Deal flow largely driven by the Third Party, with limited Staff involvement</li> <li>Third Party evaluates each opportunity and largely has discretion</li> </ul>	<ul> <li>Once engaged, a third party approach can be implemented relatively quickly</li> <li>Typically generates a wider funnel of deal flow than other approaches</li> <li>Typically no management fee or carried interest on primary PE fund investments</li> <li>Results in diversified portfolio of co-investments</li> <li>Third Party interests are aligned</li> </ul>	<ul> <li>Third Party typically receives a combination of reduced management fee and / or reduced carry</li> <li>Limited control over investments once capital has been committed</li> </ul>
Harvest From Core Relationships Approach <i>Potentially Best Fit for</i> <i>OCERS</i>	<ul> <li>Consultant and Staff identify pre- established investment parameters</li> <li>Deal flow driven by OCERS' primary commitments only</li> <li>Deals that meet specified parameters are executed</li> </ul>	<ul> <li>Typically focuses on a core group of OCERS' high conviction managers that have been re-underwritten within last few years</li> <li>Effectively gains additional exposure to deals already in OCERS' portfolio, at the lowest price point</li> <li>Typically no management fee or carried interest on PE investments</li> </ul>	<ul> <li>Relying primarily on the initial fund-level diligence</li> <li>No guarantee that deal flow will ultimately emerge</li> <li>Less diversification than a commingled vehicle</li> </ul>
In-House Approach	<ul> <li>100% internal program, typically with a dedicated pool of capital</li> <li>Dedicated staff resources (typically 2+ professionals) required to source, evaluate, and execute investments</li> <li>Deal flow driven by Staff using OCERS' primary commitments as well as other GP's</li> </ul>	<ul> <li>Staff evaluates each opportunity independently and has complete control</li> <li>Typically no management fee or carried interest on PE investments</li> <li>Dedicated staff adds depth to the investment team</li> </ul>	<ul> <li>Change in OCERS' PE Policy likely required</li> <li>Significant resources required to develop internal processes, policies, and controls</li> <li>Added expense of a dedicated team</li> <li>Less diversification than a commingled vehicle</li> </ul>



#### Disclaimers

#### THIS PRESENTATION IS PROVIDED TO INSTITUTIONAL INVESTORS ONLY. CERTAIN INFORMATION IN THIS PRESENTATION REQUIRES FURTHER EXPLANATION AND SHOULD BE DISCUSSED WITH AKSIA. ACCORDINGLY, SUCH INFORMATION SHOULD NOT BE RELIED ON ABSENT SUCH DISCUSSIONS.

PRIVATE AND CONFIDENTIAL: These materials are strictly confidential and proprietary and provided for informational purposes only. These materials are intended only for the use of the individual or entity to which Aksia LLC, and/or its affiliates, as applicable (collectively, "Aksia") has sent these materials ("Intended Recipient") and may not be reproduced or distributed, posted electronically or incorporated into other documents in whole or in part without the prior written consent of Aksia. If you are not the Intended Recipient you are hereby requested to notify Aksia and either destroy or return these documents to Aksia. Aksia has no obligation to update any information contained in this document.

NO OFFERING: These materials do not in any way constitute an offer or a solicitation of an offer to buy or sell funds, private investments or other securities mentioned herein. These materials shall not constitute advice or an obligation to provide services.

RECOMMENDATIONS: Any Aksia recommendation or opinion contained in these materials is a statement of opinion provided by Aksia and based upon information which Aksia reasonably believes to be true. Recommendations or opinions expressed in these materials reflect Aksia's judgment as of the date shown, and are subject to change without notice. Aksia is under no future obligation to review, revise or update its recommendations or opinions.

RELIANCE ON THIRD PARTY DATA: Certain materials utilized within this presentation reflect and rely upon information provided by fund managers and other third parties which Aksia reasonably believes to be accurate and reliable. Such information may be used by Aksia without independent verification of accuracy or completeness, and Aksia makes no representations as to its accuracy and completeness. Any use of the tools included herein for analyzing funds is at your sole risk. In addition, there is no assurance that any strategy identified will perform in a manner consistent with its historical characteristics, or that forecasts, expected volatility or market impact projections will be accurate.

NOT TAX, LEGAL OR REGULATORY ADVICE: The Intended Recipient is responsible for performing his, her or its own reviews of any private investment fund it may invest in including, but not limited to, a thorough review and understanding of each strategy discussed, or any underlying fund's offering materials. The Intended Recipient is advised to consult his, her or its tax, legal and compliance professionals to assist in such reviews. Aksia is not providing any personalized investment or tax advice.

DISCLAIMER OF LIABILITY: Aksia on its own behalf and on behalf of its affiliates disclaims any and all liability relating to these materials, including, without limitations, any express or implied representations or warranties for statements or errors contained in, or omissions from, these materials. The investments and strategies discussed or recommended in this communication may be unsuitable for investors depending upon their specific investment objectives and financial position.

PRIVATE INVESTMENT FUND DISCLOSURE: Investments in private investment funds involve a high degree of risk and investors could lose all or substantially all of their investment. Any person or institution investing in private investment funds must fully understand and be willing to assume the risks involved. Some private investment funds may not be suitable for all investors. Private investment funds may use leverage, hold illiquid positions, suspend redemptions indefinitely, modify investment strategy and documentation without notice, short sell securities, incur high fees and contain conflicts of interests. Private investment funds may also have limited operating history, lack transparency, manage concentrated portfolios, exhibit high volatility, depend on a concentrated group or individual for investment management or portfolio management and lack any regulatory oversight. Past or target performance is not indicative of future results.

REGULATORY STATUS: Aksia Europe Limited is authorized and regulated by the Financial Conduct Authority. Aksia Europe Limited has approved this communication; such authorization does not indicate endorsement or approval by the FCA of the services offered by Aksia.

Copyright © by Aksia LLC 2020, all rights reserved.



## Investment Contract Terms – Negotiations and Best Practices September 10, 2020

#### Presented

by

Reginald D. Tucker, OCERS Yuliya A. Oryol, Nossaman LLP Thomas A. Hickey, III, Foley & Lardner LLP 2020 STRATEGIC PLANNING WORKSHOP - 006 - INVESTMENT CONTRACT TERMS – NEGOTIATIONS AND BEST PRACTICES



## **Table of Contents**

Definitions	3
Background	5
Objectives	6
Methodology	7
Database Integration	9
Key Findings	10
2020 ILPA Survey Comparisons	11
Conclusions and Next Steps	15



## Definitions

- **Business Terms** Contract terms typically related to the governance and investment limitations of the partnership and negotiated by Investment Team members.
- **Fiduciary Terms** Fund managers owe a fiduciary duty to limited partners. This is generally defined as a combination of a duty of care related to the amount of time and attention spent on managing the fund; and a duty of loyalty that governs actions such as allocation of investments, cross-fund investing and unequal treatment of LPs.
  - Duty of Care Generally includes duties to perform adequate due diligence on fund investments, manage the investments in the best interest of the fund and carefully monitor investments throughout the term of the fund. Managers must adhere to stated fund objectives and follow the investment strategy as outlined in fund documents.
  - Duty of Loyalty Requires fund managers to serve the best interest of the fund and not subordinate fund interests to the manager or its affiliates. The manager must make full and fair disclosure all material facts relating to conflicts of interest. The manager must also attempt to eliminate, to the extent possible, any conflicts that may arise.



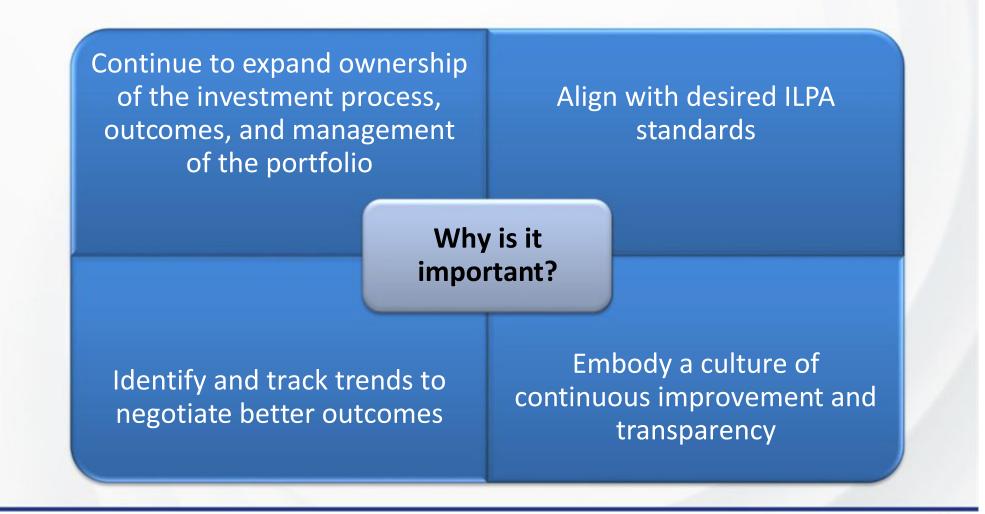


- *ILPA* The Institutional Limited Partners Association is a trade association for institutional limited partners in the private equity asset class. The organization provides research and insight on industry best practices and trends.
- *ILPA Reporting Template* Template for reporting fees, expenses, and carried interest. The aim of the template is to encourage uniformity in these disclosures, both to provide LPs with an improved baseline of information to streamline analysis and drive decision making, and to reduce the compliance burden on general partners being asked to report against a range of disparate formats from LPs.
- **OCERS' Preferred Terms** Key investment terms deemed of heightened importance to the OCERS Investment Team and embody the Plan's investment principles and statutory requirements.

2020 STRATEGIC PLANNING WORKSHOP - 006 - INVESTMENT CONTRACT TERMS - NEGOTIATIONS AND BEST PRACTICES



## Background



"We provide secure retirement and disability benefits with the highest standards of excellence."





- Enhance OCERS Investment Process before, during, and after contract negotiations
- Enable Investment Team to perform a historical analysis of OCERS fund contract terms and identify and track trends
- Determine 6 8 key terms to serve as the basis for "OCERS Preferred Terms"
- Create a searchable database of negotiated private equity terms
- Overall enhance LP-GP alignment with OCERS investment management partners

2020 STRATEGIC PLANNING WORKSHOP - 006 - INVESTMENT CONTRACT TERMS - NEGOTIATIONS AND BEST PRACTICES



Key Business Terms Analyzed

- Distribution waterfall
- Clawbacks
- Management Fees
- Co-Investments
- GP Removal
- Key Persons Provisions
- Investment Limitation
- Organizational Expenses

Methodology





 Negotiated outcomes scored from 1 to 5, enabling search and analysis of terms across various metrics including: funds, general partners, sub-strategy, vintage year and geography



#### 2020 STRATEGIC PLANNING WORKSHOP - 006 - INVESTMENT CONTRACT TERMS - NEGOTIATIONS AND BEST PRACTICES



# **Database Integration**

BAC	CKSTOP	Q Search by entity	All 👻	+ Add New 🚯 Upload
Reports • E	mails 🔻			Values as of: 7/31/2020
Qualitative	Preferred Terms (beta)			
Fund Profile	Distribution Waterfall			
All Activity	Best: European Waterfall: Return of all invested capital and all capital used for fees and expenses, plus preferred return, before carried interest is distributed 2nd Best or Market: Hybrid or Enhanced American: Return of all capital attributable to both the investment generating distribution proceeds, all prior un-returned and realized investments and write-			
Notes				
Documents		fees and expenses incurred with respect to such investments ir an or Deal by Deal Waterfall: Deal-by-deal distribution water		st is distributed utable to prior un-returned and realized investments and write-
Meetings/Calls	offs	carrier and a sear restorant. Sear-sy-sear and restored water	nun munosca requirea recurri or capital accito	and a burn attreating and concentrations and street
Activity Search	Waterfall style: Terms:			
Email		(i) first, 100% to each LP until it has received an amount equa	al to its contributions:	
Quantitative		(ii) second, to each LP until it has received an amount equal t	to an 8% annual return on its contributions;	222
Performance	(iii) third, 100% to the GP until it has received an amount equal to 20% of the distributions made to the LPs; and (iv) thereafter, 80% to the LP and 20% to the GP. (LPA §3.3)			
Risk	Best: > 8%   2nd Best or Mark	et: 8%   Acceptable: <8%		
Exposure	LP Preferred Return: 2nd Best or Market Terms:			
lasks				
Contract Due	Best: < 20%   2nd Best or Market: 20%   Acceptable: Above 20% (except for select VC Funds) GP Carried Interest Percent: 20%			
Diligence Checklist	Terms:			
initial Due Diligence	Best: 50/50 with one catch-up, or higher ratio but with multiple catch-up steps in distribution waterfall   2nd Best or Market: 80/20   Acceptable: 100%			
000	GP Catch-up Percent: 100			
	Terms:			
Fund Audit	Clawback Provisions			
Preferred Terms				
	Best: GP Clawback Included Acceptable: No GP Clawback			
	GP Clawback Terms Included:	/es		
	Terms:	following the termination of the Fund, the GP will be subject to	o a final clawback. The GP will be required to r	make a clawback contribution to the extent that its Carried
		nterest Distributions exceed the Carried Interest it would have		
	Best: Two or more interim clas Interm Clawback Frequency:	vbacks (e.g., Year 6, Year 8, Year 10)   2nd Best: One interim cl	lawback (e.g., Year 8)   Acceptable: No interim	clawbacks

"We provide secure retirement and disability benefits with the highest standards of excellence."



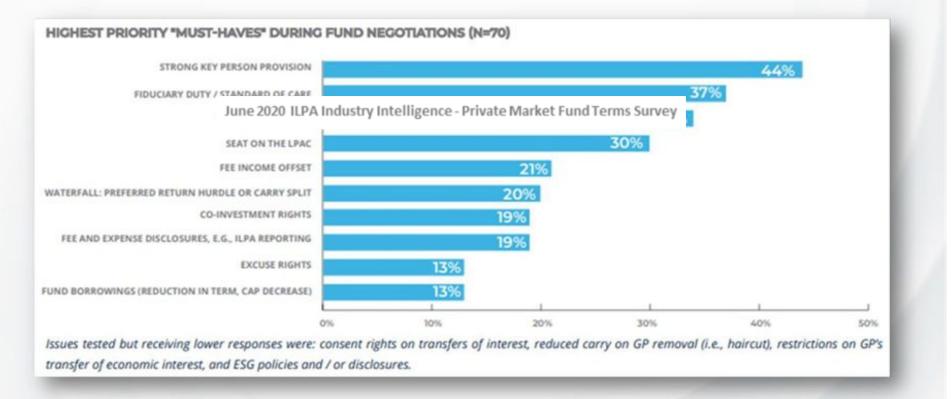


- Many of the initially analyzed contract terms align with new ILPA 3.0 Principles that include expanded, clarifying guidance on:
  - Fund Economics\*
  - Key Person Provisions\*
  - LPAC Responsibilities
  - Fiduciary Duty\*
- Third edition of ILPA addresses new and emerging issues related to terms. Several of these were addressed in the initial analysis including:
  - Fee and Expense Reporting\*
  - LPA Compliance and Assurance
  - Subscription Lines of Credit\*
  - Co-Investments\*
  - Non-Financial Disclosures: Incident Reporting, Regulatory Compliance
  - ESG Integration
  - GP Ownership and Succession Issues
  - GP-led Secondaries Transactions
  - Conflicts of Interest Arising from Parallel Vehicles and Cross-Fund Investments



# **2020 ILPA Survey Highlights**

• 2020 ILPA Survey highlights shifts observed in fund terms for partnerships in which LPs had invested over the last 12 months



Source: June 2020 ILPA Industry Intelligence - Private Market Fund Terms Survey

"We provide secure retirement and disability benefits with the highest standards of excellence."



# **2020 ILPA Survey Highlights**

- Stronger internal alignment delivers better results
  - LPs who indicated a higher degree of internal coordination legal and business teams conferring in advance or having a pre-agreed set of preferred terms — reported greater success in securing fiduciary duties and ILPA standardized reporting
- Organizational expenses remain steadily high
  - 69% of LPs reporting typical organizational expense caps from 0.5% to above 1.5% of capital raised
- The death of the Preferred Return hurdle has been greatly exaggerated
  - Nearly 90% of respondents indicated that hurdle rates had not moved over the last 12 months
- Co-Investments Still A Path to Lower Net Fees
  - For the vast majority, 73% of respondents, co-investments have continued to be granted on a no-fee, no-carry basis over the last 12 months more than 75% of the time



# **2020 ILPA Survey Highlights**

- No Fault Removal viewed as critical for LP protection
  - No-fault provisions are viewed as more straightforward than Cause removal provisions and serve as a guaranteed forcing mechanism in cases of mismanagement
- Key Person provisions have emerged as an area of growing scrutiny
  - Broadening provision making the bar to trigger investment period suspensions deemed unattainable by LPs
- Fiduciary Duties are being eroded across the industry
  - Often defined by sole discretion clauses and indemnification/exculpation provisions rather than affirmatively articulated, many LPs are concerned about awarding an unacceptable degree of discretion to managers
  - 71% of all respondents—across a range of fund strategies—reported that fiduciary duties had been contractually modified or eliminated in at least half of funds they invested in over the last year



## **Discussion of Fiduciary Terms**

# LPs fear an 'erosion' of fiduciary duty in fund contracts: ILPA survey Increased disclosure has made limited partners more aware of the nuances of fund contracts, which are being perceived as a weakening of fiduciary duties, critics said



## Conclusions

- LPs need to also be realistic on what terms they can drive and with what managers are that are likely to have success
- ILPA is a guide and not a checklist and each set of terms needs to be considered specifically and holistically

"ILPA does not seek the commitment of any LP or GP to any specific terms, nor should the Principles be applied as a checklist, as each partnership should be considered separately and holistically. A single set of preferred terms and practices cannot provide for the broad variability of products, strategies and investor preferences across the market at any given time, nor account for every individual circumstance"

- Negotiated terms are sometimes improved in subsequent closings and issued in Amended and Restated LPAs
- Terms can also be improved after final closing through MFN elections
- A Term's outcome can evolve over-time. A Best or Acceptable can become Market over time

2020 STRATEGIC PLANNING WORKSHOP - 006 - INVESTMENT CONTRACT TERMS - NEGOTIATIONS AND BEST PRACTICES



## **Next Steps**

Expand Terms analysis to all private market asset classes, including Private Credit, Real Assets, and Real Estate

Ensure side letters are used to help secure the best contract terms

Follow-up terms and negotiations trainings with OCERS internal and external legal partners

Specific Business Terms, like co-investment rights, may become more important as co-investment focus increases

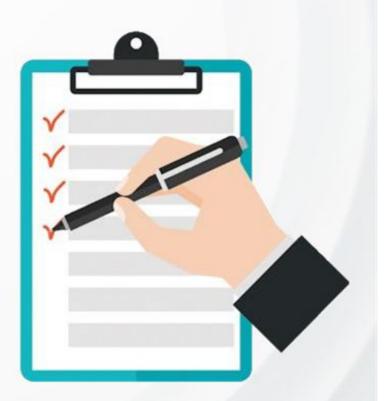


# The Current State of OCERS An Annual Report

September 10, 2020 Steve Delaney, CEO



- AGENDA
- Introduction
- Stats, stats and more stats
- > The Investment Department
- OCERS Staff Direct and County
- Challenges in 2021 and beyond
- > Opportunities in 2021 and beyond





3

# **The Current State of OCERS**

#### 6,276 PUBLIC PENSION PLANS - 2016 U.S. Census

# With more than \$16 billion in assets as of January 2020, OCERS is ranked 130 (P&I)



# Total Membership (as of Dec. 2019) 47,197

2018	45,629	2.6%
2017	44,471	2.6%
2016	43,485	2.3%
2015	42,427	2.4%
2014	41,418	2.3%
2013	40,486	2.2%
2012	39,618	

"We provide secure retirement and disability benefits with the highest standards of excellence."



# Active Membership (as of Dec. 2019) 22,257

•			
2018	21,929	1.0%	
2017	21,721	0.0%	
2016	21,746	1.0%	
2015	21,525	0.5%	
2014	21,460	0.5%	
2013	21,368	0.5%	
2012	21,289	-0.1%	
2011	21,421	-0.1%	
2010	21,742	-0.4%	
2009	22,538	-0.5%	
2008	23,778		

"We provide secure retirement and disability benefits

with the highest standards of excellence."



# Retirees (as of Dec. 2019) 18,420

2018	17,674
2017	16,947
2016	16,369
2015	15,810
2014	15,169
2013	14,505
2012	13,947





# The Promise (as of Dec. 2019) \$21,916,730,000

2018	\$20,703,349,000
2017	\$19,635,427,000
2016	\$17,933,000,000
2015	\$17,050,000,000
2014	<sup>\$</sup> 16,413,000,000
2013	<sup>\$</sup> 15,785,000,000
2012	<sup>\$</sup> 15,144,000,000



# Fund Assets (as of Dec. 2019) \$16,036,953,000

2018	\$14,997,420,000
2017	\$14,197,125,000
2016	\$13,102,978,000
2015	\$12,228,009,000
2014	<sup>\$</sup> 11,450,911,000
2013	<sup>\$</sup> 10,417,125,000
2012	<sup>\$</sup> 9,469,208,000





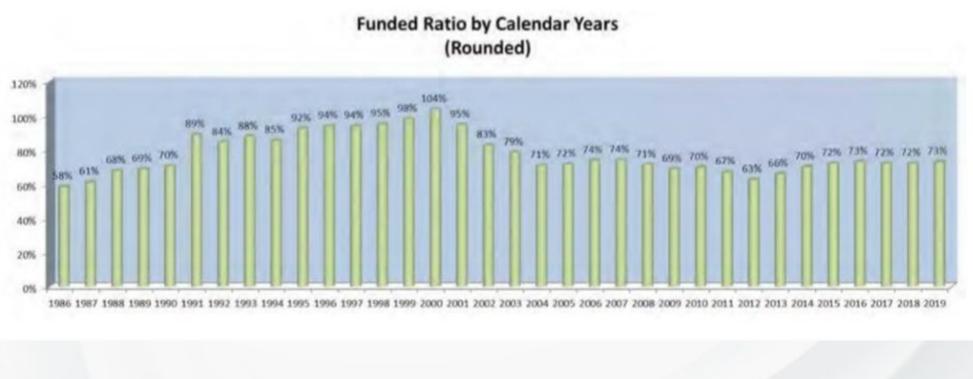
# Unfunded Actuarially Accrued Liability UAAL (as of Dec. 2019)

# \$5,879,861,000

2018	\$5,708,929,000
2017	\$5,438,302,000
2016	\$4,830,483,000
2015	\$4,822,000,000
2014	<sup>\$</sup> 4,963,000,000
2013	<sup>\$</sup> 5,367,000,000
2012	<sup>\$</sup> 5,675,000,000



# **The Funded Ratio**

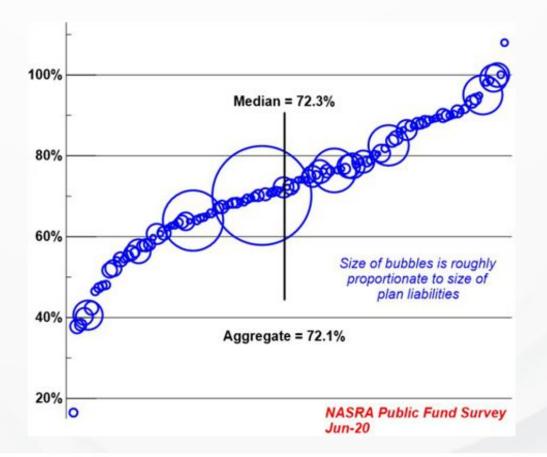


(Valuation value)

73.06%



#### **Funding Level in Context**





### Total Contributions (as of Dec. 2019)

# Member Contributions: \$279,373,000 Employer Contributions: \$653,793,000

# \$933,166,000



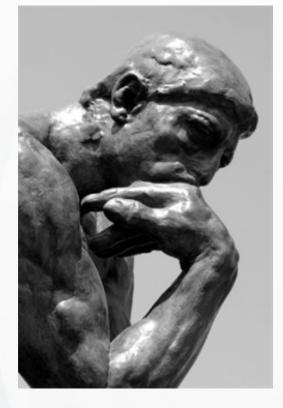
# Benefit Payroll for Calendar Year 2019 \$900,902,000

2018	\$828,278,000
2017	\$764,344,000
2016	\$717,976,000
2015	\$675,963,000
2014	<sup>\$</sup> 630,678,000
2013	<sup>\$</sup> 586,284,000
2012	<sup>\$</sup> 541,154,000





#### THE OCERS INVESTMENT PROGRAM



Some thoughts on the OCERS Investment Portfolio through calendar year 2019



## **2019 Performance**

- OCERS' portfolio returned 14.4% net of fees in 2019, more than doubling its actuarial assumed rate of return of 7.0%.
- Most risk-oriented assets enjoyed a strong 2019 with OCERS' U.S. public equity portfolio leading the way with a 30.0% net return.
- As the 10-year Treasury declined throughout 2019, OCERS' fixed income portfolio produced an 8.8% net return.
- OCERS did lag its peers on a relative return basis as its lower exposure to equities tends to lead to underperformance versus peers when equity markets are on a tear.



16

# **Looking Forward**

- The OCERS Investment Team will implement the new asset allocation (adopted in April 2020) over an 18-month period including an increase to public equity by 12% and private equity by 3%, and reductions in fixed income by 6%, credit by 4%, and real assets by 5%.
- OCERS' Investment Team will work to implement its new risk management system Caissa.
- OCERS is scheduled to issue RFPs for its general consultant, real estate consultant, and private equity/private real assets consultant in 2021.









### **OCERS 2019 Staffing Summary**

Staffing Summary	Total
Budgeted Positions	93
Employees on Staff	87
Vacancies	6
Total New Hires & County Employees Transferred in	14
New Hires (OCERS Direct – <u>5</u> / County - <u>6</u> )	11
New Employees Transferred In (County Employees)	3
Third Party Employees:	5
Temporary (Staffing Agency)	5
Employees Promoted (within Agency)	5



# **OCERS 2019 Turnover Summary**

Turnover Summary		
Total Employee Separations		
Promotion with County 4		
Retired 3		
Other Employment 5		
Employee Turnover		
12/87 x100	13.79%	
Separations/Employees on Staff x 100		



## **OCERS Volunteer Program**

- Program Purpose
  - Connect the vision & strategy with talent that can support OCERS <u>NOW</u> and execute later!
- OCERS Volunteer
  - John Nguyen 11/19/2019 3/12/2020
    - Applied for the volunteer opportunity with the hopes of gaining a better understanding of his career path.
    - Completed a total of 193 hours.
    - August 2020- hired as an Office Specialist Extra Help with the OC Clerk Recorder
- Volunteer Testimony
  - I want to sincerely thank everyone for letting me become a volunteer at OCERS. I have been blessed to volunteer for such an amazing, professional organization. Everyone has been so kind and willing to help me grow professionally. I would say I had an astonishing positive experience as a volunteer. I was given the chance to grow and develop as a person thanks to all the amazing individuals at the organization.



#### **SUCCESSION PLANNING**

"The Board of Retirement will from time to time as determined to be in the best interests of OCERS: Ensure that appropriate succession plans are in place to provide continuity in the OCERS management" - Section 15(b) OCERS Board of Retirement

Charter



#### **SUCCESSION PLANNING**

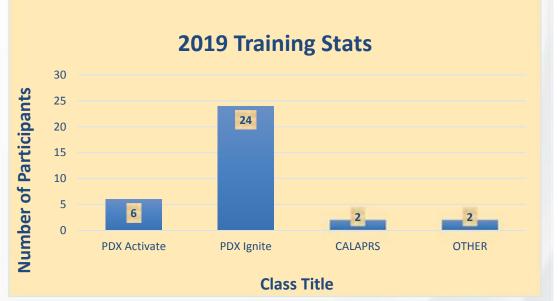
# Skills / needs assessed Training

- OCERS leadership academy
- County program
- CALAPRS overview classes
- Annual One-on-One with CEO
  - NASRA News Clips
  - Ted Talks
  - "I've got a better idea"



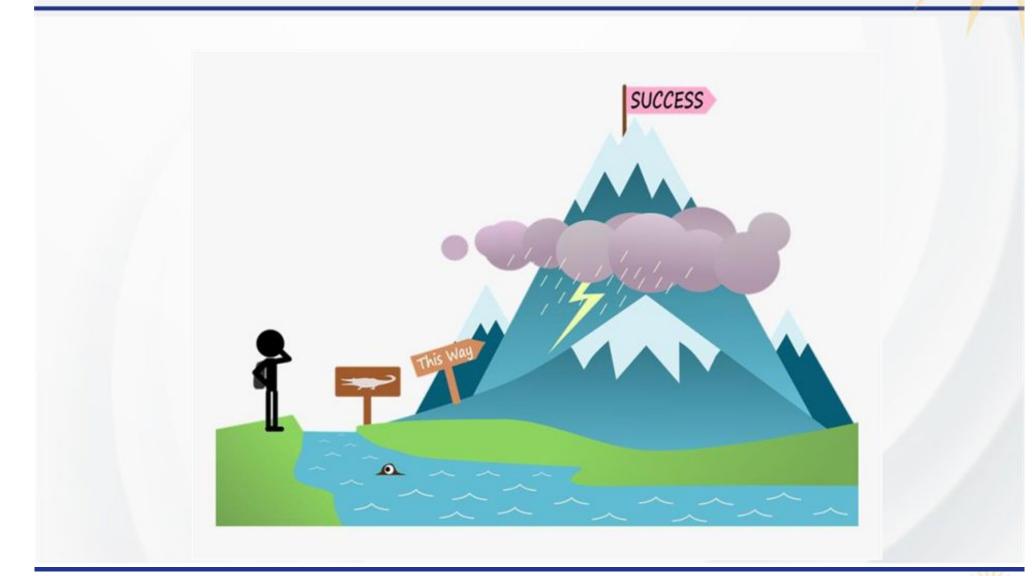
### **OCERS 2019 Leadership Training Stats**

Class Title	Number of Participants
PDX Activate	6
PDX Ignite	24
CALAPRS	2
American Management Association	1
Southern California Leadership Program	1
Total Participants	34





# System Challenges in 2021 and beyond







# *COVID-19*

# ALAMEDA

# Early retirement rush

# **Employers solvency**

2020 STRATEGIC PLANNING WORKSHOP - 007 - THE STATE OF OCERS



## **Challenges in 2021 and beyond**

#### **Funding Level**

### 73.06 % (December 31, 2019)





# **Challenges in 2021 and beyond**

#### **Improving Mortality And Its Impact On Liabilities**

Payee Age Range	Payee Age as of 01/01/2020	
39 and under	36	
40-49	162	
50-59	2840	
60-69	6267	
70-79	6107	
80-89	2446	
90-99	576	
100 and over	8	





# **Challenges in 2021 and beyond**

# **Benefit Accuracy In A Complex System**

- Master Final Average Salary document completed
- OCERS Admin Procedures continues
- LEAN Process Improvement
- "I have a better idea" Continuous Improvement as a culture

2020 STRATEGIC PLANNING WORKSHOP - 007 - THE STATE OF OCERS



### **Challenges in 2021 and beyond**

# **Cyber Security**









#### **Cost Savings – PEPRA**

PEPRA (Public Employees Pension Reform Act) - January 2013

Legacy and PEPRA Membership as of December 2019

Activ	ve Members	
	Legacy	14,294
	PEPRA	7,963
	Total	22,257
Defe	rred Members	
	Legacy	4,626
	PEPRA	1,894
	Total	6,520
	Grand Total	28,777

- Between 4% and 5% of Legacy member payroll has been replaced by PEPRA member payroll each year.
- Assuming the trend continues, employer normal costs will decrease by about 0.2% annually until there are no more active Legacy members.



# **Cost Savings – a key year** 2033

Projected Employer Rates Aggregate Plan





# **Cash Flow – POSITIVE** 2023 – soft flip 2034 – hard flip

Segal Letter July 29, 2019



# **Additional Positives**

- An oversight Board concerned with volatility
- Conservative assumptions
- 20 year amortization plan
- Employers efforts to accelerate the payment of the UAAL:
  - OC Sanitation District
  - OCFA

Commission

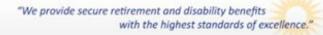
- OC Public Law Library

- Cemetery District
- Children and Families

2020 STRATEGIC PLANNING WORKSHOP - 007 - THE STATE OF OCERS



# **In summation**



2020 STRATEGIC PLANNING WORKSHOP - 007 - THE STATE OF OCERS



#### **The Current State of OCERS**

# Appendix



# THE PROMISE

Actuarial Valuation Date as of December 31	Valuation Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b) - (a)	Funded Ratio (%) (a) / (b)	Projected Covered Payroll (c)	UAAL as a Percentage of Projected Covered Payroll (%) [(b) - (a)] / (c)
2010	\$8,672,592,000	\$12,425,873,000	\$3,753,281,000	69.79%	\$1,579,239,000	237.66%
2011	9,064,355,000	13,522,978,000	4,458,623,000	67.03%	1,619,474,000	275.31%
2012	9,469,208,000	15,144,888,000	5,675,680,000	62.52%	1,609,600,000	352.55%
2013	10,417,125,000	15,785,042,000	5,367,917,000	65.99%	1,604,496,000	334.55%
2014	11,449,911,000	16,413,124,000	4,963,213,000	69.76%	1,648,160,000	301.14%
2015	12,228,009,000	17,050,357,000	4,822,348,000	71.72%	1,633,112,000	295.29%
2016	13,102,978,000	17,933,461,000	4,830,483,000	73.06%	1,759,831,000	274.49%
2017	14,197,125,000	19,635,427,000	5,438,302,000	72.30%	1,811,877,000	300.15%
2018	14,994,420,000	20,703,349,000	5,708,929,000	72.43%	1,875,370,000	304.42%
2019	16,036,869,000	21,916,730,000	5,879,861,000	73.17%	1,952,534,000	301.14%



# **Contribution History**

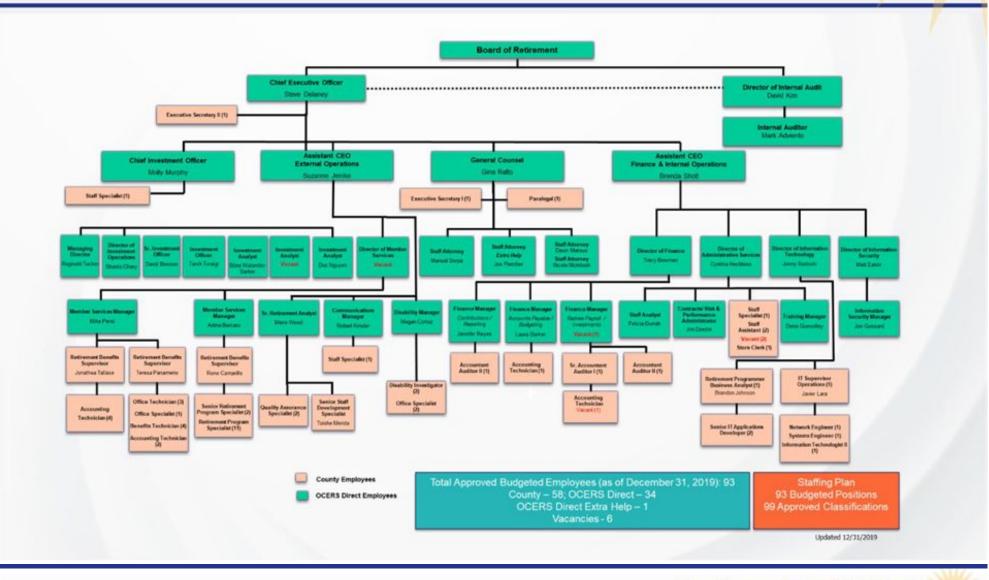
(Amounts in Thousands)

Year End	Actuarially Determined Employer Contributions	Actual Employer Contributions	Member Contributions
2012	406,521	406,521	191,215
2013	426,020	427,095	209,301
2014	476,320	625,520	232,656
2015	502,886	571,298	249,271
2016	521,447	567,196	258,297
2017	536,726	572,107	262,294
2018	556,728	580,905	270,070
2019	583,057	653,793	279,373

"We provide secure retirement and disability benefits

with the highest standards of excellence."





Orange County Employees Retirement System 2223 East Wellington Avenue | Santa Ana | 92701

# 2021-2023 STRATEGIC PLAN



# MISSION, VISION AND VALUES

#### **MISSION STATEMENT:**

We provide secure retirement and disability benefits with the highest standards of excellence.

#### **VISION STATEMENT:**

To be a trusted partner providing premier pension administration, distinguished by consistent, quality member experiences and prudent financial stewardship.

#### **VALUES:**

- Open and Transparent
- Commitment to Superior Service
- Engaged and Dedicated Workforce
- Reliable and Accurate
- Secure and Sustainable

# STRATEGIC PLAN

#### 2021-2023 STRATEGIC GOALS

- Fund Sustainability
- Excellent Service and Support
- Risk Management
- Talent Management
- Effective Governance

# FUND SUSTAINABILITY

#### STRENGTHEN THE LONG-TERM STABILITY OF THE PENSION FUND

<b>Objective A:</b>	Mitigate the	risk of significant	investment loss

**Objective B:** Prudent Use and Security of Resources

# EXCELLENT SERVICE AND SUPPORT

### ACHIEVE EXCELLENCE IN THE SERVICE AND SUPPORT WE PROVIDE TO OUR MEMBERS AND PLAN SPONSORS

Objective A:	Provide accurate	and timely benefits
--------------	------------------	---------------------

- **Objective B:** Provide education to our members and plan sponsors
- **Objective C:** Continuously improve business processes and procedures to be efficient and effective

# **RISK MANAGEMENT**

#### **CULTIVATE A RISK-INTELLIGENT ORGANIZATION**

<b>Objective A:</b>	Provide system and data security and a robust business continuity
	solution

**Objective B:** Ensure a safe and secure workplace and public service facility

## TALENT MANAGEMENT

#### **RECRUIT, RETAIN AND INSPIRE A HIGH-PERFORMING WORKFORCE**

Objective A:	Recruit and retain a high-performing workforce to meet organizational priorities
Objective B:	Develop and empower every member of the team

**Objective C:** Cultivate a collaborative, inclusive and creative culture

# EFFECTIVE GOVERNANCE

IMPROVE THE EFFECTIVENESS AND EFFICIENCY OF THE BOARD AND STAFF BY CLARIFYING ROLES AND RESPONSIBILITIES, IMPROVING OVERSIGHT, CLARIFYING ACCOUNTABILITY AND IMPROVING DECISION MAKING

- **Objective A:** Employ a governance structure that supports a dynamic System
- **Objective B:** Improve the governance and management of OCERS' records

## LOOKING AHEAD 5-10 YEARS

**Objective A:** Investment best practices as fund approaches \$35 billion.

Address by developing investment technology and team resources needed to manage the anticipated Portfolio

Objective B: End of V3 useful life

Address by determining if current pension administrative system is to be upgraded or if new technology will be required.

**Objective C:** Investigate implementation of artificial intelligence (AI) driven Member Self-Service technologies

**Objective D:** Investigate OCERS management/oversight of member medical coverage upon retirement

**Objective E:** Short Term (Next 5 Years) – Multi-Factor Authentication for Member and Employer Accounts

**Objective F:** Long Term (Next 15 Years) – Use of Artificial Intelligence and Machine Learning to Detect Fraudulent Activity and Transactions



We provide secure retirement and disability benefits with the highest standards of excellence.

#### ORANGE COUNTY EMPLOYEES RETIREMENT SYSTEM www.ocers.org

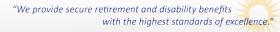


# **2021 BUSINESS PLAN**

Presented on Thursday, September 10, 2020 by Steve Delaney & OCERS Management Team



- Mission, Vision, Values
- Business Plan Initiatives
- Next Steps

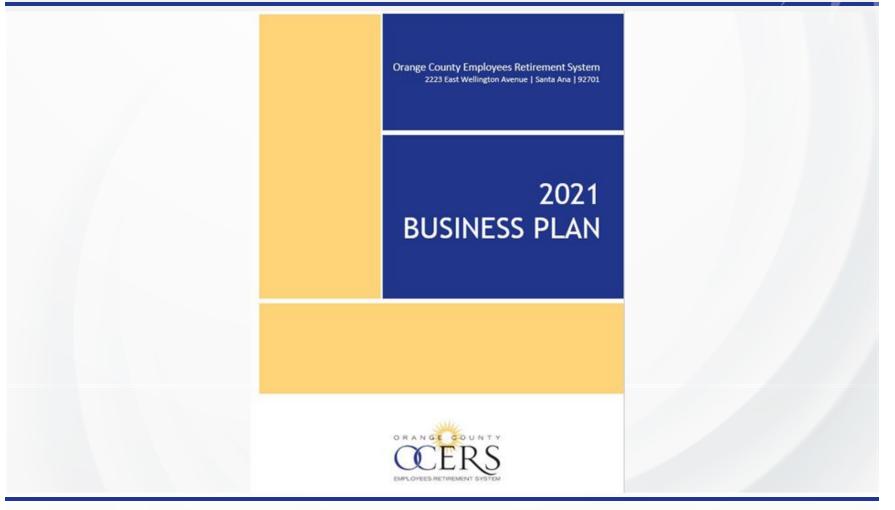


Agenda



3

### **2021 Business Plan**





## **Mission, Vision & Values**

### **MISSION STATEMENT:**

We provide secure retirement and disability benefits with the highest standards of excellence.

### **VISION STATEMENT:**

To be a trusted partner providing premier pension administration, distinguished by consistent, quality member experiences and prudent financial stewardship.

### **VALUES:**

4

Open and Transparent Commitment to Superior Service Engaged and Dedicated Workforce Reliable and Accurate Secure and Sustainable



5

### **FUND SUSTAINABILITY**

# GOAL: STRENGTHEN THE LONG-TERM STABILITY OF THE PENSION FUND

### **Business Plan Initiatives**

Objective A: Mitigate the Risk of Significant Investment Loss *Executive Lead – Molly Murphy* 

- 1. Investment Consultant Contract Reviews
- 2. Complete implementation of an investment/risk management system (year two)

Objective B: Prudent Use and Security of Resources *Executive Lead – Molly Murphy* 

1. Investigate Custodial Bank Services options



### GOAL: ACHIEVE EXCELLENCE IN THE SERVICE AND SUPPORT WE PROVIDE TO OUR MEMBERS AND PLAN SPONSORS

**Business Plan Initiatives** 

Objective A: Provide Accurate and Timely Benefits Executive Lead – Suzanne Jenike

- 1. Streamline the retirement process by implementing:
  - a. LEAN action items
  - b. Review and improve paper forms
  - c. Investigate options to initiate Disability applications online
- 2. Improve customer service standards by enhancing V3 workflows, monitoring and reporting (multi-year)
- 3. Investigate phone system options to improve service and reporting
- 4. Investigate options on developing a Mobile App/Enhanced Self Service Portal \$300,000



Provide Education to our Members and Employers Objective B: Executive Lead – Suzanne Jenike

- Update annual employer workshop to virtual format 1.
- 2. Create videos and other online educational resources to enhance education to members and stakeholders about OCERS benefits, administrative operations and investments (multi-year) \$50,000
- **Objective C:** Continuously Improve Business Processes and Procedures to be Efficient and Effective Executive Leads – Brenda Shott and Suzanne Jenike

  - Explore the process of obtaining LEAN certifications \$10,000
     Identify additional business process to implement LEAN principles \$25,000
     Implement new Enterprise Resource Planning (ERP) system \$150,000
     Migrate to Microsoft 365 infrastructure \$180,000

7



### **RISK MANAGEMENT**

### **GOAL: CULTIVATE A RISK-INTELLIGENT ORGANIZATION**

**Business Plan Initiatives** 

- Objective A: Enhance Governance of Technology Risks *Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski* 
  - 1. Continue implementation plan for security and operational best practice controls (multi-year)
  - 2. Develop and enhance information security policies \$20,000
  - 3. Implement project management tools and best practices for use throughout the organization \$15,000

"We provide secure retirement and disability benefits with the highest standards of excellence."



9

### **RISK MANAGEMENT**

Objective B: Continuously Assess Technology Environment and Address Risks Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski

- Implement best practice security controls for Microsoft 365 \$20,000
- 2. Implement network access control to allow only authorized devices on the internal network \$10,000
- 3. Implement network traffic analysis to observe internal network traffic and detect potential intrusions \$20,000
- 4. Implement network/server/service monitoring to detect and alert on operational status of systems \$5,000
- 5. Implement DNS security solution to protect computer endpoints \$20,000
- 6. Evaluate alternative methods of exchanging member identification protocols



### **RISK MANAGEMENT**

Objective C: Ensure Compliance with Industry Frameworks and Best Practices Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski

- 1. Conduct a data classification study \$100,000 \$150,000
- Implement automated inventories for tracking technology assets \$75,000 - \$100,000

Objective D: Provide a Robust Business Continuity Solution *Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski* 

- 1. Implement new enterprise backup solutions to enhance recovery of on premise and cloud systems \$250,000
- 2. Implement infrastructure to allow employees to work a hybrid in office and remote environment \$25,000
- 3. Adopt policies to support a hybrid work environment

"We provide secure retirement and disability benefits with the highest standards of excellence."



11

### **RISK MANAGEMENT**

Objective E: Ensure a Safe and Secure Workplace and Public Service Facility Executive Lead – Brenda Shott

- 1. Investigate and evaluate long term options for OCERS headquarters
- 2. Implement COVID-19 protocols and worksite plan
- 3. Upgrade the Board Room audio/visual equipment. \$300,000 \$400,000



### **TALENT MANAGEMENT**

### GOAL: RECRUIT, RETAIN AND INSPIRE A HIGH-PERFORMING WORKFORCE

**Business Plan Initiatives** 

- Objective A: Recruit and Retain a Diverse High-Performing Workforce to Meet Organizational Priorities *Executive Leads – Steve Delaney and Cynthia Hockless* 
  - 1. Review and implement necessary changes onboarding and transitioning of new hires into the organization during remote work conditions
  - 2. Expand advertising and outreach sources in order to continue to encourage diversity in recruitments (multi-year)
  - 3. Complete compensation study and implement recommendations as appropriate \$30,000

"We provide secure retirement and disability benefits with the highest standards of excellence."



13

### **TALENT MANAGEMENT**

Objective B: Develop and empower every member of the team Executive Lead – Steve Delaney

- Design and develop a comprehensive training program based on individual needs and career goals that embeds a talent management mindset and creates succession plans across the agency \$100,000
- 2. Develop a comprehensive standardized library of process and procedure manuals across the organization \$150,000
- Objective C: Cultivate a Collaborative, Inclusive and Creative Culture Executive Lead – Steve Delaney
  - 1. Continue to implement strategies that promote an inclusive workplace



### **EFFECTIVE GOVERNANCE**

### GOAL: IMPROVE THE EFFECTIVENESS AND EFFICIENCY OF THE BOARD AND STAFF BY CLARIFYING ROLES AND RESPONSIBILITIES, IMPROVING OVERSIGHT, CLARIFYING ACCOUNTABILITY AND IMPROVING DECISION MAKING

**Business Plan Initiatives** 

- Objective A: Employ a Governance Structure that Supports a Dynamic System Executive Lead – Steve Delaney
  - 1. Explore methods of focusing Board and staff time and effort on activities that support or advance OCERS' Strategic Goals

"We provide secure retirement and disability benefits with the highest standards of excellence."



15

### **EFFECTIVE GOVERNANCE**

Objective B: Improve the Governance and Management of OCERS' Records (multi-year)

Executive Lead – Gina Ratto

- 1. Identify "best practices" in record retention
- 2. Develop and implement a records retention program that reflects best practices and identifies appropriate retention periods for each category of records
- 3. Establish storage protocols and automate destruction schedules for electronic mail
- 4. Establish an alternative "work space" and/or storage place for emails
- 5. Systematically bring each department within OCERS into compliance with the records retention program
- 6. Establish procedures to maintain and audit compliance with the record retention program

"We provide secure retirement and disability benefits with the highest standards of excellence."

# **QUESTIONS?**



Orange County Employees Retirement System 2223 East Wellington Avenue | Santa Ana | 92701

# 2021 BUSINESS PLAN



# MISSION, VISION AND VALUES

#### **MISSION STATEMENT:**

We provide secure retirement and disability benefits with the highest standards of excellence.

#### **VISION STATEMENT:**

To be a trusted partner providing premier pension administration, distinguished by consistent, quality member experiences and prudent financial stewardship.

#### VALUES:

- **O**pen and Transparent
- Commitment to Superior Service
- Engaged and Dedicated Workforce
- Reliable and Accurate
- Secure and Sustainable

# 2021-2023 STRATEGIC GOALS

- Fund Sustainability
- Excellent Service and Support
- Risk Management
- Talent Management
- Effective Governance

## FUND SUSTAINABILITY

#### **GOAL: STRENGTHEN THE LONG-TERM STABILITY OF THE PENSION FUND**

#### **Business Plan Initiatives**

- Objective A: Mitigate the Risk of Significant Investment Loss Executive Lead – Molly Murphy
  - 1. Investment Consultant Contract Reviews
  - 2. Complete implementation of an investment/risk management system (year two)

Objective B: Prudent Use and Security of Resources *Executive Lead – Molly Murphy* 

1. Investigate Custodial Bank Services options

# EXCELLENT SERVICE AND SUPPORT

#### GOAL: ACHIEVE EXCELLENCE IN THE SERVICE AND SUPPORT WE PROVIDE TO OUR MEMBERS AND PLAN SPONSORS

#### **Business Plan Initiatives**

Objective A: Provide Accurate and Timely Benefits Executive Lead – Suzanne Jenike

- 1. Streamline the retirement process by implementing:
  - a. LEAN action items
  - b. Review and improve paper forms
  - c. Investigate options to initiate Disability applications online
- 2. Improve customer service standards by enhancing V3 workflows, monitoring and reporting (multi-year)
- 3. Investigate phone system options to improve service and reporting
- 4. Investigate options on developing a Mobile App/Enhanced Self-Service Portal

Objective B: Provide Education to our Members and Employers *Executive Lead – Suzanne Jenike* 

- 1. Update annual employer workshop to virtual format
- 2. Create videos and other online educational resources to enhance education to members and stakeholders about OCERS benefits, administrative operations and investments (multi-year)

Objective C: Continuously Improve Business Processes and Procedures to be Efficient and Effective

Executive Leads – Brenda Shott and Suzanne Jenike

- 1. Explore the process of obtaining LEAN certifications
- 2. Identify additional business process to implement LEAN principles
- 3. Implement new Enterprise Resource Planning (ERP) system
- 4. Migrate to Microsoft 365 infrastructure

# **RISK MANAGEMENT**

#### **GOAL: CULTIVATE A RISK-INTELLIGENT ORGANIZATION**

#### **Business Plan Initiatives**

Objective A: Enhance Governance of Technology Risks *Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski* 

- 1. Continue implementation plan for security and operational best practice controls (multi-year)
- 2. Develop and enhance information security policies
- 3. Implement project management tools and best practices for use throughout the organization

Objective B: Continuously Assess Technology Environment and Address Risks Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski

- 1. Implement best practice security controls for Microsoft 365
- 2. Implement network access control to allow only authorized devices on the internal network
- 3. Implement network traffic analysis to observe internal network traffic and detect potential intrusions
- 4. Implement network/server/service monitoring to detect and alert on operational status of systems
- 5. Implement DNS security solution to protect computer endpoints
- 6. Evaluate alternative methods of exchanging member identification protocols

Objective C: Ensure Compliance with Industry Frameworks and Best Practices Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski

- 1. Conduct a data classification study
- 2. Implement automated inventories for tracking technology assets

Objective D: Provide a Robust Business Continuity Solution *Executive Leads – Brenda Shott, Matt Eakin & Jenny Sadoski* 

- 1. Implement new backup solutions to enhance recovery of on premise and cloud systems
- 2. Implement infrastructure to allow employees to work a hybrid in office and remote environment
- 3. Adopt policies to support a hybrid work environment

Objective E: Ensure a Safe and Secure Workplace and Public Service Facility *Executive Lead – Brenda Shott* 

- 1. Investigate and evaluate long term options for OCERS headquarters
- 2. Implement COVID-19 protocols and worksite plan
- 3. Upgrade the Board Room audio/visual equipment

# TALENT MANAGEMENT

#### **GOAL: RECRUIT, RETAIN AND INSPIRE A HIGH-PERFORMING WORKFORCE**

#### **Business Plan Initiatives**

- Objective A: Recruit and Retain a Diverse High-Performing Workforce to Meet Organizational Priorities Executive Leads – Steve Delaney and Cynthia Hockless
  - 1. Review and implement necessary changes onboarding and transitioning of new hires into the organization during remote work conditions
  - 2. Expand advertising and outreach sources in order to continue to encourage diversity in recruitments (multi-year)
  - 3. Complete compensation study and implement recommendations as appropriate
- Objective B: Develop and empower every member of the team Executive Lead – Steve Delaney
  - Design and develop a comprehensive training program based on individual needs and career goals that embeds a talent management mindset and creates succession plans across the agency
  - 2. Develop a comprehensive standardized library of process and procedure manuals across the organization

#### Objective C: Cultivate a Collaborative, Inclusive and Creative Culture *Executive Lead – Steve Delaney*

1. Continue to implement strategies that promote an inclusive workplace

# EFFECTIVE GOVERNANCE

#### GOAL: IMPROVE THE EFFECTIVENESS AND EFFICIENCY OF THE BOARD AND STAFF BY CLARIFYING ROLES AND RESPONSIBILITIES, IMPROVING OVERSIGHT, CLARIFYING ACCOUNTABILITY AND IMPROVING DECISION MAKING

Objective A: Employ a Governance Structure that Supports a Dynamic System Executive Lead – Steve Delaney

1. Explore methods of focusing Board and staff time and effort on activities that support or advance OCERS' Strategic Goals

Objective B: Improve the Governance and Management of OCERS' Records (multi-year) Executive Lead – Gina Ratto

- 1. Identify "best practices" in record retention
- 2. Develop and implement a records retention program that reflects best practices and identifies appropriate retention periods for each category of records
- 3. Establish storage protocols and automate destruction schedules for electronic mail
- 4. Establish an alternative "work space" and/or storage place for emails
- 5. Systematically bring each department within OCERS into compliance with the records retention program
- 6. Establish procedures to maintain and audit compliance with the record retention program



ORANGE COUNTY EMPLOYEES RETIREMENT SYSTEM www.ocers.org