



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2018

Orange County, California



OCERS Members Serving the Public

*Pieces of Public Safety Services*

Orange County Sheriff's Department | Orange County Fire Authority | Orange County Probation  
Orange County Crime Lab | John Wayne Airport | Orange County Canine Unit



OCERS Members Serving the Public

*Pieces of Public Safety Services*

Orange County Employees Retirement System

# **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Year Ended December 31, 2018

**Prepared by:** The Finance Division of the  
Orange County Employees Retirement System

**Issued by:** Steve Delaney, Chief Executive Officer  
Brenda Shott, Assistant CEO of Finance and Internal Operations

**Orange County Employees Retirement System**

2223 East Wellington Avenue, Suite 100

Santa Ana, CA 92701-3161

**714.558.6200**

[www.ocers.org](http://www.ocers.org)



### **Mission**

We provide secure retirement and disability benefits with the highest standards of excellence.

### **Vision**

To be a trusted partner providing premier pension administration, distinguished by consistent, quality member experiences and prudent financial stewardship.

### **Values**

***O**pen and Transparent*

***C**ommitment to Superior Service*

***E**ngaged and Dedicated Workforce*

***R**eliable and Accurate*

***S**ecure and Sustainable*

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Section I

# *Introductory*





## Orange County Sheriff's Department

The Orange County Sheriff's Department is a large, multi-faceted law enforcement agency served by approximately 3,800 sworn and professional staff members and over 800 reserve personnel. The Sheriff's Department serves thirteen contract cities and all unincorporated areas in Orange County and provides services including land and sea based patrol, and investigative services to unincorporated county areas and to contract and task force partners at the city and county level. Additional services and responsibilities include but are not limited to: state and federal task force participation, operation and management of the Orange County jail system including emergency communications, forensic and coroner services, human resources and personnel services, risk management and financial management.

# Letter of Transmittal



## **Active Participating Employers:**

City of San Juan Capistrano  
County of Orange  
Orange County Cemetery District  
Orange County Children & Families Commission  
Orange County Employees Retirement System  
Orange County Fire Authority  
Orange County In-Home Supportive Services Public Authority  
Orange County Local Agency Formation Commission  
Orange County Public Law Library  
Orange County Sanitation District  
Orange County Transportation Authority  
Superior Court of California, County of Orange  
Transportation Corridor Agencies

June 6, 2019

Board of Retirement  
Orange County Employees Retirement System  
2223 East Wellington Avenue, Suite 100  
Santa Ana, CA 92701

Dear Board Members,

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the Orange County Employees Retirement System (OCERS or System) as of and for the year ended December 31, 2018. The information contained in this report is intended to provide a detailed overview of the System's financial and investment results for the year ended December 31, 2018. It also includes information from the current actuarial valuation as of December 31, 2017.

## **OCERS and its Services**

Established in 1945, OCERS is a public retirement system that has provided service retirement, disability, death and survivor benefits to its members for over 70 years, administered in accordance with the County Employees Retirement Law of 1937 (CERL) and the California Public Employees Pension Reform Act of 2013 (PEPRA).

Pursuant to certain provisions of CERL, OCERS is an independent governmental unit within the County of Orange, with a separate operating budget and professional staff. The California Constitution gives the Board of Retirement full authority over the administration of the System, which includes administering plan benefits for over 45,000 members, managing \$14.8 billion in net assets, and serving 13 active agencies. A complete listing of both active and inactive agencies as of December 31, 2018, can be found on page 30, Section II of the CAFR, under Note 1: Plan Descriptions.

OCERS recognizes that prior to retiring from a career in public service, our members are dedicated to providing an array of services that benefit residents throughout Orange County. With many different services to choose from, this year's CAFR theme continues with last year's theme, "OCERS Members Serving the Public" focusing on agencies whose members provide various public safety services within our community. We hope you enjoy reading and learning about the "Pieces of Public Safety Services" that are highlighted in this year's CAFR.

## **Major Initiatives and Significant Events**

### **Operational Risk Management Program**

An Operational Risk Management Committee was formed to oversee the implementation of an operational risk management process, including the creation of an online tool that allows staff to identify, track and address operational risk factors within the organization.



# Letter of Transmittal

(continued)

## Comprehensive Training Program

OCERS is dedicated to recruiting, retaining and inspiring a high performing workforce. To support this goal, the CEO met one-on-one with every OCERS' staff member to discuss individual career goals and determine training needs, as well as identify succession planning opportunities. In addition, a new OCERS' Training Center was deployed online that allows staff to track their training progress and gives supervisors the ability to create training initiatives that provides staff with continuous education opportunities. The Board also approved a newly created Training Manager position to implement and oversee a comprehensive training program. The hiring process for this position was completed in May 2019.

## Disability Process Improvements

A Disability Committee was established in June 2018 to streamline the disability determination and appeals process. To increase confidentiality and due process for members, all discussions are done in closed session with the parties present. The new process has initial denials made by the Committee going to a hearing prior to a review by the full Board.

## Vision and Values Committee

A committee of staff volunteers was created to work with the CEO to better define and encourage a culture of collaborative creativity with a focus on OCERS' vision and values:

### Vision Statement

*"To be a trusted partner providing premier pension administration, distinguished by consistent, quality member experiences and prudent financial stewardship."*

### Values

***O**pen and Transparent  
**C**ommitment to Superior Service  
**E**ngaged and Dedicated Workforce  
**R**eliable and Accurate  
**S**ecure and Sustainable*

In addition to looking for ways to communicate and promote OCERS' vision and values, the committee will play a key role in planning activities to celebrate OCERS' upcoming 75th anniversary in 2020.

## Key Staff Additions

After completing a competitive recruitment and selection process, OCERS named Matt Eakin as its new Director of Cyber Security, a newly created position to oversee OCERS' cyber security program. Mr. Eakin assumed his new position in August 2018 after previously serving in the private sector as IT Manager for Mitsubishi Electric. In addition, OCERS appointed David Kim as its new Director of Internal Audit in September 2018. Mr. Kim previously worked as both the Director of Financial Reporting and Internal Audit at Comcast NBCUniversal.

## Board Member Updates

On May 22, 2018 the Orange County Board of Supervisors certified the results of the safety member election. Mr. Roger Hilton was re-elected as OCERS' Safety Board Member and Mr. Jeremy Vallone was elected as Alternate Safety Member with both serving three year terms that run July 1, 2018 to June 30, 2021. Mr. Hilton, a long-time Deputy Sheriff of the Sheriff-Coroner Department, has served on the Board since 2012 and Mr. Vallone, a Fire Apparatus Engineer who began his career as a firefighter with the Orange County Fire Authority in 2004, replaced outgoing Alternate Safety Member Eric Gilbert.

# Letter of Transmittal

(continued)

## Financial Information

OCERS' management is responsible for the complete and fair presentation of the financial information in accordance with accounting standards generally accepted in the United States of America (GAAP). To the best of our knowledge, the enclosed data is accurate in all material respects and is reported in a manner designed to fairly present the financial position and operating results of OCERS. Macias Gini & O Connell LLP (MGO) audited the accompanying basic financial statements and related disclosures and has issued an unmodified opinion in the independent auditor's report starting on page 15, Section II of the CAFR. The financial audit provides reasonable assurance that OCERS' financial statements are presented in conformity with GAAP and are free from material misstatement.

The CAFR was prepared in accordance with GAAP and reporting guidelines set forth by the Governmental Accounting Standards Board (GASB). GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of management's discussion and analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. OCERS' MD&A can be found immediately following the independent auditor's report.

OCERS' management is responsible for establishing a system of internal controls to safeguard assets, maintain accurate and reliable accounting records, protect member privacy, detect and prevent fraud, and provide a reasonable basis for asserting that financial statements are fairly presented. OCERS' internal controls are designed to provide reasonable, but not absolute, assurance these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived and that the valuation of costs and benefits requires estimates and judgment by management. In addition, oversight of internal controls and operational efficiency is provided by OCERS' Audit Committee and supported by internal auditing staff.

## Investment Activities

The Board of Retirement (with the participation of the Investment Committee, staff and advisors) has exclusive control of all investments of the System and is responsible for the establishment of investment objectives, strategies and policies. OCERS' Investment Beliefs Statement helps guide decisions that impact OCERS' investment structure with the overall objective to invest the assets of the System solely for the benefit of its members while attempting to minimize employer contributions and investment and administration costs. In January 2017, the Board adopted a more simplified asset allocation policy, taking into consideration a risk framework with an objective to lower investment management fees. During 2018, a subsequent study of the asset allocation was performed, which resulted in increasing risk mitigating strategies and private equity and decreasing real assets and credit, as well as reconsidering a unique strategies asset class. These changes to the asset allocation are expected to generate the same projected long-term return with less volatility and were adopted by the Board in October 2018.

In addition to the new asset allocation policy, OCERS has been working with its private equity and private real assets consultant, TorreyCove Capital Partners, to transition the private equity program from fund-of-funds to direct investments. This change will allow greater control and flexibility, reduce fees by eliminating second layer fees, and build a more concentrated portfolio with "best-in-class" high conviction names.

For the year ended December 31, 2018, OCERS' investment portfolio had a loss of -1.67%, net of fees. This is considerably lower than the long-term actuarial assumed rate of return of 7.00%; however, with the average years of service for a new OCERS retiree being around 22 years for general and 25 years for safety, our net annualized return over the last 25 years has been approximately 7.30%, exceeding our assumed earnings rate over a similar period.

## Pension Actuarial Funding Status

OCERS maintains a funding goal to establish contributions that fully fund the System's liabilities, and that, as a percentage of payroll, remain as level as possible for each generation of active members. It also ensures that contributions are sufficient for each generation of active members to avoid an inter-generational burden on future employees' contributions. Actuarial valuations are performed annually with actuarial experience investigations conducted triennially in accordance with state statute. The use of realistic assumptions is important in maintaining the necessary funding while paying promised benefits. Each year the actual experience of the System is compared to our assumptions and the differences are studied to determine whether changes in the contribution requirements are necessary. In addition, triennially, the actuarial experience investigation is undertaken to review the actuarial assumptions and compare the actual experience

# Letter of Transmittal

(continued)

during the preceding three year period with that expected under those assumptions. The latest experience investigation was completed during 2017 for plan years ending in 2014 through 2016. The Board adopted changes in several assumptions that were incorporated into the 2017 actuarial valuation, including a change in the assumed rate of return from 7.25% to 7.00%.

As of the most current actuarial valuation for the year ended December 31, 2017, OCERS' funding status was 72.30% on a valuation basis, versus 74.62% on a market value basis, with an Unfunded Actuarial Accrued Liability (UAAL) of \$5.4 billion. Average employer and employee contribution rates for the year ended December 31, 2017, were 37.97% and 12.63%, respectively.

## Budget

The Board of Retirement approves OCERS' annual budget. The 1937 Act limits OCERS' annual administrative expenses, excluding the costs of administration for computer software and hardware and computer technology consulting services (IT costs), to twenty-one hundredths of one percent (0.21%) of OCERS' actuarial accrued liability. OCERS' 2018 administrative expense of \$18.3 million was .08% of OCERS' actuarial accrued liability.

## Certificate of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to OCERS for its CAFR for the year ended December 31, 2017. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current CAFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

OCERS was also the recipient of the Public Pension Coordinating Council (PPCC) Award in recognition of compliance with professional standards for plan design and administration for the year ended December 31, 2017. This is awarded to a retirement system that meets the professional standards for plan design and administration as set forth in the Public Pension Standards, including a Comprehensive Benefit Program, Funding Adequacy, Actuarial Valuation, Independent Audit, Investments, and Communications. A Public Pension Standards Award is valid for a period of one year.

## Acknowledgements

We would like to take this opportunity to thank the members of the System for their continued confidence in OCERS during the past year. Also, we would like to express our thanks to the Board of Retirement for its dedicated effort in supporting the System throughout this past year. Finally, we would like to thank the staff and consultants for their commitment to OCERS and their diligent work to assure the System's continued success.

Respectfully submitted,



Steve Delaney  
Chief Executive Officer



Brenda Shott  
Assistant Chief Executive Officer, Finance & Internal Operations

# Members of the Board of Retirement

As of December 31, 2018



**Chris Prevatt**  
*Chair Person*  
*Elected by*  
*General Members*



**Charles E. Packard**  
*Vice Chair Person*  
*Appointed by*  
*the Board of Supervisors*



**Russell Baldwin**  
*Elected by*  
*General Members*



**David Ball**  
*Appointed by*  
*the Board of Supervisors*



**Shawn Dewane**  
*Appointed by*  
*the Board of Supervisors*



**Frank E. Eley**  
*Elected by*  
*Retired Members*



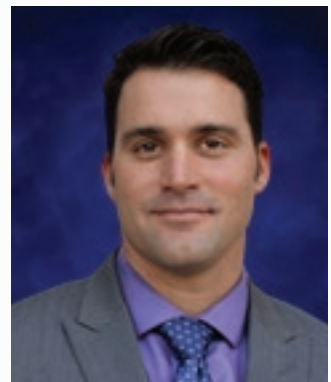
**Shari L. Freidenrich**  
*Treasurer-Tax Collector*  
*County of Orange*



**Roger Hilton**  
*Elected by*  
*Safety Members*



**Wayne Lindholm**  
*Appointed by*  
*the Board of Supervisors*



**Jeremy Vallone**  
*Alternate Elected by*  
*Safety Members*

# Organization of OCERS

## Board of Retirement

The Board of Retirement is responsible for establishing policies governing the administration of the retirement plan, disability determinations, assuring benefit payments, establishing investment policy for the System and monitoring execution of its policies. The Board of Retirement consists of nine members and one alternate. Four members of the Board of Retirement are appointed by the Board of Supervisors of the County; four members are elected by active members of the System, including two by the general members, two by the safety members, of which one is the alternate member; one member is elected by the retirees; and the Treasurer of the County, elected by registered voters in the County, serves as an Ex-Officio member.

## Executive Department

This department consists of the Chief Executive Officer (CEO) who implements and executes policies promulgated by the Board of Retirement. Two Assistant CEOs, a Director of Internal Audit, a Chief Investment Officer and a General Counsel assist the CEO in the daily operations of the System.

## Investment Department

This department is responsible for the administration and management of the investment program, in accordance with policies, regulations, and guidelines set forth by the Board of Retirement. It is responsible for the interface with investment managers, including monitoring investment performance objectives, adherence to investment guidelines, conducting due diligence visits to investment managers' sites, and interviewing prospective investment managers. This department is also responsible for the interface with outside investment consultants in reviewing and evaluating all investment managers' performance and investment manager fees. Refer to the Investment Section on pages 87 and 88 for the Schedules of Commissions and Investment Expenses.

## External Operations Department

This department is comprised of the following divisions: Member Services and Communications.

The Member Services Division is responsible for providing all benefit services to the members of the System. This includes benefit calculations, preparation of data to support applications for retirement, preparation of the retiree payroll, processing transmittals, membership counseling, and retirement seminars. The Disability section of Member Services is responsible for reviewing claims and medical records; interviewing applicants and witnesses; preparing written reports of findings and recommendations; and making presentations to the Disability Committee and the Board of Retirement regarding the disposition of cases.

The Communications Division is responsible for developing and coordinating information for members and plan sponsors through publications, newsletters, seminars and publishing content to the website.

## Internal Operations Department

This department is comprised of the following divisions: Finance, Information Technology, Cyber Security, and Administrative Services.

The Finance Division is responsible for all of the financial records and reports of OCERS. This includes the preparation of the Comprehensive Annual Financial Report, monthly and quarterly financial statements and the annual operating budget. The Finance Division also maintains OCERS' system of internal controls; processes and accounts for retirement payroll and refunds of contributions and interest to members; collects and accounts for employers' and members' contributions; reconciles investment portfolios; and pays costs incurred for goods received and services rendered.

The Information Technology Division is responsible for OCERS' network systems, personal computers, website and databases, as well as providing programming and technical support to our Benefits Administration System. In addition, this division is responsible for overseeing business continuity/disaster recovery and administering all audio/visual services.

The Cyber Security Division is responsible for overseeing the security of OCERS' data and systems with a focus on protecting members' information and the systems which are relied on for daily operations.

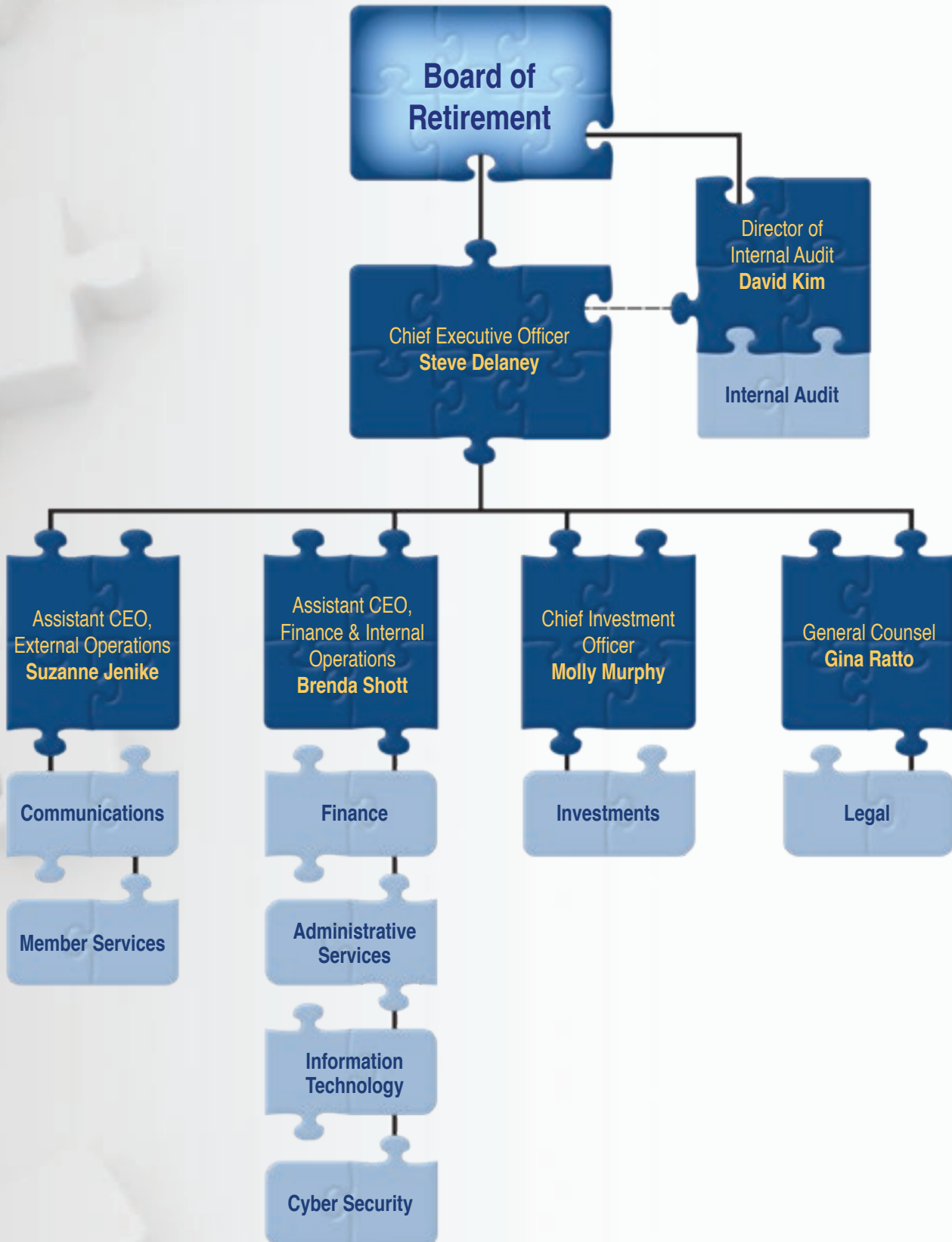
The Administrative Services Division is responsible for providing contract administration, risk management, purchasing, headquarters building administration, human resources and labor relations functions of OCERS.

## Legal Department

This department provides legal advice and representation to the Board of Retirement and OCERS on a wide variety of issues. Among other things, this includes issues involving pension benefits, disability retirements, investments, legislation and vendor contracts.

# Administrative Organization Chart

As of December 31, 2018



# List of Professional Consultants

As of December 31, 2018

## Actuary

*The Segal Company*

## Investment Consultant

*Meketa Investment Group*

## Private Equity and Private Real Assets Consultant

*TorreyCove Capital Partners LLC*

## Real Estate Consultant

*The Townsend Group, an Aon Company*

## Risk Reporting & Portfolio Review Services

*Pension Consulting Alliance*

## Operational Due Diligence Service Providers

*Aksia, LLC*

*Laven Partners US LLC*

## Independent Auditor

*Macias Gini & O'Connell LLP*

## Investment Counsel

*Foley and Lardner, LLP*

*Nossaman LLP*

## Fiduciary Counsel

*Reed Smith, LLP*

## Tax Counsel

*Reed Smith, LLP*

## Custodian

*State Street Bank and Trust Company*

Note: List of Investment Managers is located on page 90 of the Investment Section of this report.

# Certificate of Achievement for Excellence in Financial Reporting





# Public Pension Standards Award for Funding and Administration



Public Pension Coordinating Council

## ***Public Pension Standards Award For Funding and Administration 2018***

Presented to

### **Orange County Employees Retirement System**

In recognition of meeting professional standards for  
plan funding and administration as  
set forth in the Public Pension Standards.

*Presented by the Public Pension Coordinating Council, a confederation of*

National Association of State Retirement Administrators (NASRA)  
National Conference on Public Employee Retirement Systems (NCPERS)  
National Council on Teacher Retirement (NCTR)

A handwritten signature in cursive script that reads "Alan H. Winkle".

Alan H. Winkle  
Program Administrator

Section II

# *Financial*





## Orange County Fire Authority (OCFA)

The Orange County Fire Authority is a regional fire service agency that serves twenty three cities in Orange County and all unincorporated areas. The OCFA protects over 1,680,000 residents from its 71 fire stations located throughout Orange County. OCFA Reserve Firefighters work from 10 stations throughout Orange County. OCFA provides fire suppression, protection, prevention, and related and incidental services including, but not limited to, emergency medical and transport services and hazardous materials regulation, as well as providing facilities and personnel for such services. In August 2017, California Urban Search & Rescue Task Force 5, which included firefighters from OCFA, Anaheim Fire and Orange City Fire Departments were deployed to San Antonio, Texas, to perform wide area searches, render medical care, perform rescues and assess hazardous materials situations in response to Hurricane Harvey.



ORANGE COUNTY  
OCERS  
EMPLOYEES RETIREMENT SYSTEM

# Independent Auditor's Report



Certified  
Public  
Accountants

## Independent Auditor's Report

To the Board of Retirement of the  
Orange County Employees Retirement System  
Santa Ana, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Orange County Employees Retirement System (the System), California, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the System's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditor's Responsibility*

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# Independent Auditor's Report

(continued)

## ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of the Orange County Employees Retirement System as of December 31, 2018, and the changes in its fiduciary net position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Emphasis of Matter***

As discussed in Note 8 to the basic financial statements, based on the actuarial valuation of the pension plan's total pension liability as of December 31, 2017, rolled forward to December 31, 2018, the total pension liability of participating employers exceeded the pension plan's fiduciary net position by \$6.2 billion. The actuarial valuation is sensitive to the underlying assumptions, including the discount rate of 7.0 percent, which represents the long-term expected rate of return on investments.

Our opinion is not modified with respect to this matter.

## ***Other Matters***

### ***Prior-Year Comparative Information***

The financial statements include partial prior-year comparative information. Such information does not include all of the information required to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the System's financial statements for the year ended December 31, 2017, from which such partial information was derived.

We have previously audited the System's 2017 financial statements, and we expressed an unmodified opinion on the financial statements in our report dated June 7, 2018. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2017, is consistent, in all material respects, with the audited financial statements from which it has been derived.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, the Schedule of Changes in Net Pension Liability of Participating Employers, Schedule of Investment Returns, Schedule of Employer Contributions, Notes to the Required Supplementary Information, and Significant Factors Affecting Trends in Actuarial Information – Pension Plan, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Independent Auditor's Report

(continued)

## *Other Information*

Our audit was conducted for the purpose of forming an opinion on the System's basic financial statements. The other supplementary information, introductory, investments, actuarial, statistical, and glossary sections as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory, investments, actuarial, statistical, and glossary sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2019, on our consideration of the System's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the System's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the System's internal control over financial reporting and compliance.



Newport Beach, California  
June 6, 2019

# Management's Discussion and Analysis

The Management's Discussion and Analysis (MD&A) of the Orange County Employees Retirement System (OCERS or System) presents the financial performance and provides a summary of OCERS' financial position and activities as of and for the year ended December 31, 2018. The narrative overview and analysis is presented in conjunction with the Letter of Transmittal, included in Section I – Introductory to this Comprehensive Annual Financial Report. The MD&A should be read in conjunction with OCERS' Basic Financial Statements as presented in this report. Amounts in this section have been grouped together to facilitate readability.

OCERS administers the OCERS pension plan—a cost-sharing multiple-employer defined benefit pension plan (the Plan) as well as acts as a trustee and custodian for retirement health benefit plan funds that are sponsored by participating employers. OCERS' financial information is comprised of four fiduciary funds: a defined benefit pension trust fund, two other postemployment benefit (OPEB) trust funds for retiree medical plans and an agency fund.

## Financial Highlights

- The net position restricted for pension and other postemployment benefits as of December 31, 2018, totaled \$14.8 billion, a decrease of \$0.3 billion or -2.0% from the prior year. The decrease is primarily due to negative returns on investments at the end of the year.
- Total additions to fiduciary net position decreased 79.9% from \$2.9 billion in 2017 to \$576.8 million in 2018.
  - Net investment income decreased significantly from a net investment income of \$2.0 billion in 2017 to a net investment loss of -\$331.2 million in 2018. The net year-to-date rate of return on investments on a fair value basis was approximately -1.67% in 2018 versus a net return of 14.51% in 2017.
  - Contributions received from employers and employees totaled \$908.0 million in 2018, an increase of 1.3% compared to 2017 contributions received of \$896.6 million.
- Total deductions from fiduciary net position increased \$67.6 million from \$817.4 million in 2017 to \$885.0 million in 2018.
  - Member pension benefit payments increased by \$64.0 million or 8.5% in 2018 from \$749.8 million to \$813.8 million.
  - The number of retired members and beneficiaries receiving a benefit payment increased 4.3% from 16,947 payees at the end of 2017 to 17,674 payees as of December 31, 2018.
  - The average annual benefit paid to retired members and beneficiaries during 2018 was \$46,044, an increase of 4.1% over the average annual benefit payment of \$44,243 in 2017.
- The net pension liability of participating employers as calculated in the December 31, 2018, Governmental Accounting Standards Board (GASB) Statement No.67 Actuarial Valuation used for financial reporting purposes is \$6.2 billion, which as a percentage of covered payroll is 360.55%. The plan fiduciary net position of the pension trust fund of \$14.5 billion as a percentage of the total pension liability of \$20.7 billion is 70.03%.
- Based upon the most recent actuarial funding valuation dated as of December 31, 2017, the funding status for the pension plan, as measured by the ratio of the actuarial value of assets (which smooths market gains and losses over five years) to the actuarial value of accrued liabilities was 72.30% versus 74.62% if market gains and losses were recognized immediately.

## Overview of the Financial Statements

The following discussion and analysis serve as an introduction and overview of the OCERS' Basic Financial Statements. The Basic Financial Statements and required disclosures are prepared in accordance with accounting principles and reporting guidelines as set forth by the Governmental Accounting Standards Board (GASB). These pronouncements require OCERS to make certain disclosures and to report using the full accrual method of accounting.



# Management's Discussion and Analysis

(continued)

OCERS' Basic Financial Statements are comprised of the following:

## Statement of Fiduciary Net Position

The Statement of Fiduciary Net Position presents the major categories of assets and liabilities and their related value as of year-end. The difference between assets and liabilities is reported as "Net Position Restricted for Pension and Other Postemployment Benefits," representing funds available to pay future benefits to plan participants. The Statement of Fiduciary Net Position includes prior year-end total balances for comparative purposes. Increases and decreases in Net Position Restricted for Pension and Other Postemployment Benefits, when analyzed over time, may serve as an indicator of whether OCERS' financial position is improving or deteriorating. Other factors, such as market conditions, should also be considered when measuring the overall financial health of the System.

The County of Orange (the County) and Orange County Fire Authority (OCFA) participate in irrevocable postemployment health care plan trusts (retiree medical plans) that are reported as other postemployment benefit trust funds in the Statement of Fiduciary Net Position as separate health care funds. OCERS serves as trustee for these trusts. Assets are commingled with pension trust assets for investment purposes and are used exclusively to pay health allowances. The County and OCFA have financial reporting responsibility of the retiree medical plans, including financial statement disclosures and required supplementary information regarding the retiree medical plans funded status and contributions, in accordance with GASB Statement No.74, *Financial Reporting for Postemployment Benefits Plans Other than Pension Plans*.

The Orange County Transportation Authority has revocable trust assets held by OCERS in an investment capacity and are not commingled with those of the pension plan and health care plan trusts. The assets and offsetting liabilities are reported in the Statement of Fiduciary Net Position as an agency fund.

## Statement of Changes in Fiduciary Net Position

The Statement of Changes in Fiduciary Net Position provides information about the financial activities during the reporting period that increased and decreased Net Position Restricted for Pension and Other Postemployment Benefits. The trend of additions versus deductions to the Plan indicates the strength of OCERS' financial position over time. For comparative purposes, prior year-end total balances are also provided.

To distinguish the activities of the health care plan trusts from the pension plan, the health care plan trusts are also reported separately in the Statement of Changes in Fiduciary Net Position as health care funds.

## Notes to the Basic Financial Statements

The Notes to the Basic Financial Statements are an integral part of the basic financial statements and provide additional information that is essential to acquire a full understanding of the information provided in the two statements discussed above. The notes include further discussion and details regarding OCERS' key policies, programs, investments and activities that occurred during the year.

## Required Supplementary Information

The Required Supplementary Information (RSI) presents historical trend information related to the pension plan reported in the Basic Financial Statements. The RSI includes the schedule of changes in net pension liability of participating employers, schedule of investment returns, schedule of employer contributions and other required supplementary information as required by GASB. The information contained in the schedules is based on the actuarial valuation prepared for the pension plan and includes additional actuarial information that contributes to the understanding of the changes in the net pension liability of participating employers in the pension plan. The actuarial information is based upon assumptions made regarding future events at the time the valuation was performed. Therefore, the amounts presented in the schedules are management's estimates. A summary of factors that affected the trends of the actuarial information is included in this section as well.

## Other Supplementary Information

The Other Supplementary Information includes schedules pertaining to contributions by plan sponsors and members, OCERS' administrative expenses, investment expenses, professional services and a statement of changes for the agency fund.

# Management's Discussion and Analysis

(continued)

## Financial Analysis

Tables 1 and 2 compare and summarize OCERS' financial activity for the current and prior years.

**Table 1 : Fiduciary Net Position**

As of December 31, 2018 and 2017

(Dollars in Thousands)

	12/31/2018	12/31/2017	Increase / (Decrease)	Percentage Change
<b>Assets</b>				
Cash and Cash Equivalents	\$ 475,196	\$ 498,112	\$ (22,916)	-4.6%
Securities Lending Collateral	321,770	194,196	127,574	65.7%
Receivables	162,056	393,499	(231,443)	-58.8%
Investments at Fair Value	14,770,937	14,770,714	223	0.0%
Capital Assets, Net	18,542	20,670	(2,128)	-10.3%
<b>Total Assets</b>	<b>15,748,501</b>	<b>15,877,191</b>	<b>(128,690)</b>	<b>-0.8%</b>
<b>Liabilities</b>				
Obligations Under Securities Lending Program	321,770	194,196	127,574	65.7%
Securities Purchased	234,056	198,610	35,446	17.8%
Other	364,880	348,436	16,444	4.7%
<b>Total Liabilities</b>	<b>920,706</b>	<b>741,242</b>	<b>179,464</b>	<b>24.2%</b>
<b>Net Position Restricted for Pension and Other Postemployment Benefits</b>	<b>\$ 14,827,795</b>	<b>\$ 15,135,949</b>	<b>\$ (308,154)</b>	<b>-2.0%</b>

As of December 31, 2018, OCERS has a net position of \$14.8 billion restricted for pension and other postemployment benefits. Net position decreased \$308.2 million, a decrease of -2.0% over 2017. The decrease in net position includes a decrease in total assets of \$128.7 million and an increase in total liabilities of \$179.5 million.

The decrease in total assets is primarily attributed to a decrease in receivables, with additional decreases in cash and cash equivalents, and net capital assets at year end. The decrease in total assets is offset by an increase in securities lending collateral and a slight increase in investments at fair value. The decrease in receivables is primarily related to investment receivables, including pending investment redemptions in 2017 of \$201.5 million, and no pending redemptions in 2018, and the timing of investments for unsettled trades. Cash and cash equivalents decreased \$22.9 million due to timing of contributions and other receipts near year-end. Securities lending collateral increased \$127.6 million. The increase is due to both an increase in the number of funds participating and the level of participation by the funds in the security lending program at year-end.

The increase in total liabilities of \$179.5 million includes an increase in unsettled security purchases of \$35.4 million, as well as an increase in the obligations under the securities lending program of \$127.6 million, which is directly related to the increase in securities lending collateral as previously discussed. All other liabilities increased by \$16.4 million which includes increases in unearned contributions from prepaid employer contributions, foreign currency forward contracts, retiree payroll payables and other miscellaneous liabilities, such as investment manager fees.

# Management's Discussion and Analysis

(continued)

**Table 2 : Changes in Fiduciary Net Position**

For the Years Ended December 31, 2018 and 2017

(Dollars in Thousands)

	12/31/2018	12/31/2017	Increase / (Decrease)	Percentage Change
<b>Additions</b>				
Employer Pension Contributions	\$ 580,905	\$ 572,104	\$ 8,801	1.5%
Employer Health Care Contributions	57,056	62,244	(5,188)	-8.3%
Employee Pension Contributions	270,070	262,294	7,776	3.0%
Net Investment Income/(Loss)	(331,206)	1,978,871	(2,310,077)	-116.7%
<b>Total Additions</b>	<b>576,825</b>	<b>2,875,513</b>	<b>(2,298,688)</b>	<b>-79.9%</b>
<b>Deductions</b>				
Participant Benefits - Pension	813,775	749,784	63,991	8.5%
Participant Benefits - Health Care	38,367	36,020	2,347	6.5%
Death Benefits	570	694	(124)	-17.9%
Member Withdrawals and Refunds	13,933	13,866	67	0.5%
Administrative Expenses - Pension	18,284	17,002	1,282	7.5%
Administrative Expenses - Health Care	50	49	1	2.0%
<b>Total Deductions</b>	<b>884,979</b>	<b>817,415</b>	<b>67,564</b>	<b>8.3%</b>
Increase/(Decrease) in Net Position Restricted for Pension and Other Postemployment Benefits	(308,154)	2,058,098	<u><b>(2,366,252)</b></u>	-115.0%
<b>Net Position Restricted for Pension and Other Postemployment Benefits</b>				
Beginning of the Year	15,135,949	13,077,851		
<b>End of the Year</b>	<b><u>\$ 14,827,795</u></b>	<b><u>\$ 15,135,949</u></b>		

# Management's Discussion and Analysis

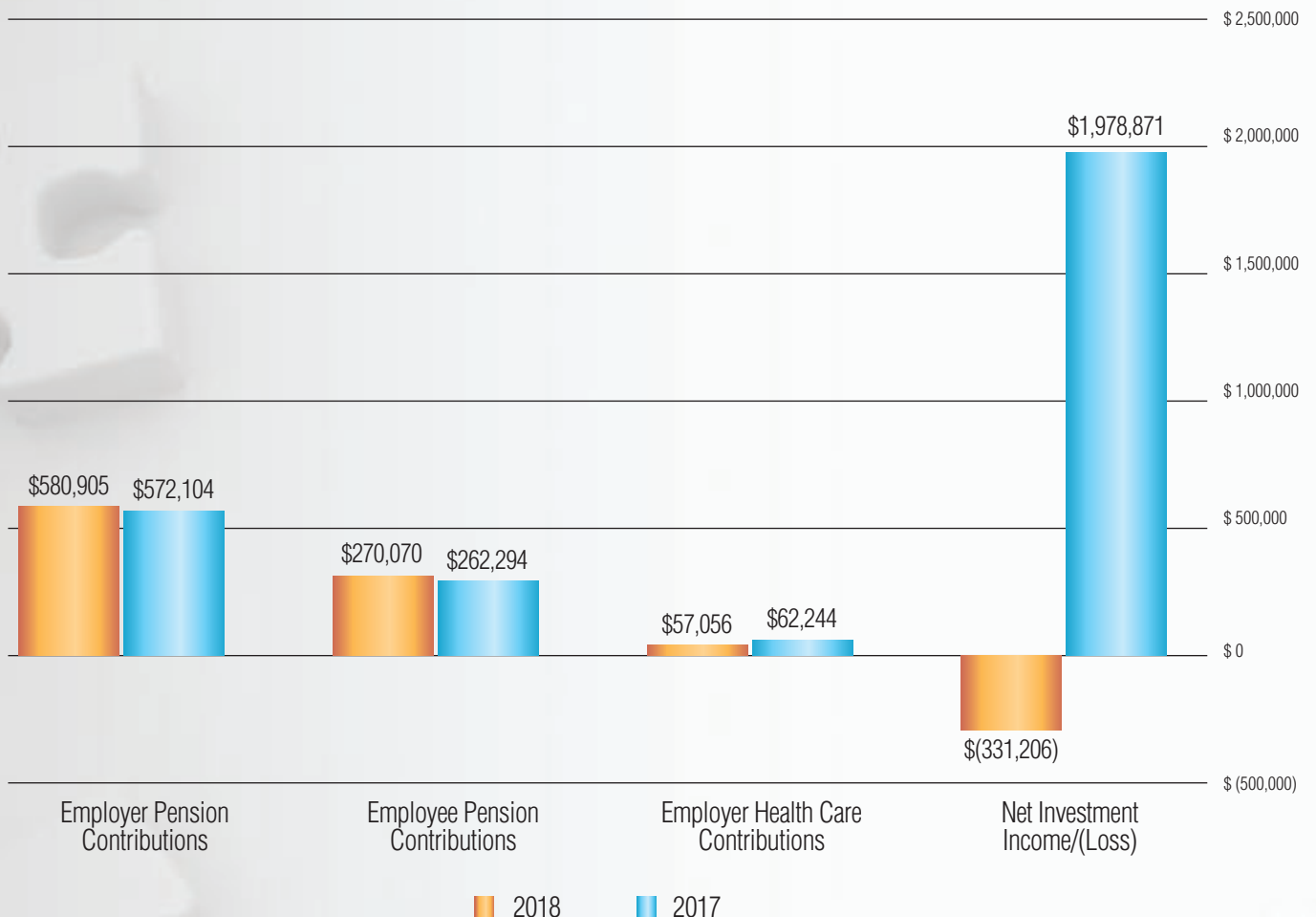
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## Additions to Fiduciary Net Position

The primary funding sources of pension benefits are the collection of participating employer and member contributions and earnings on investments, net of investment expenses. Additions to fiduciary net position decreased 79.9% in 2018. Total additions for the year ended December 31, 2018, were \$576.8 million compared to \$2.9 billion for the year ended December 31, 2017. The decrease is comprised of an increase in total contributions of \$11.4 million and a decrease in investment income of \$2.3 billion. Total employer and employee contributions continue to grow due to increases in the number of members in the plan, increases in the average employer and employee contribution rates and increases in employee salaries. The decrease in investment income is attributed to depreciation in the fair value of investments. Overall market performance as of December 31, 2018, was down significantly from the prior year. OCERS' global public equity asset class had the greatest negative return due to poor returns experienced in the U.S., international and emerging markets equities during the fourth quarter, declining -10.5% in 2018 compared to a return of 26.28% in the previous year. Overall net investment returns for the year ended December 31, 2018, were -1.67% compared to the prior year's return of 14.51%.

## Additions to Fiduciary Net Position

(Dollars in Thousands)



# Management's Discussion and Analysis

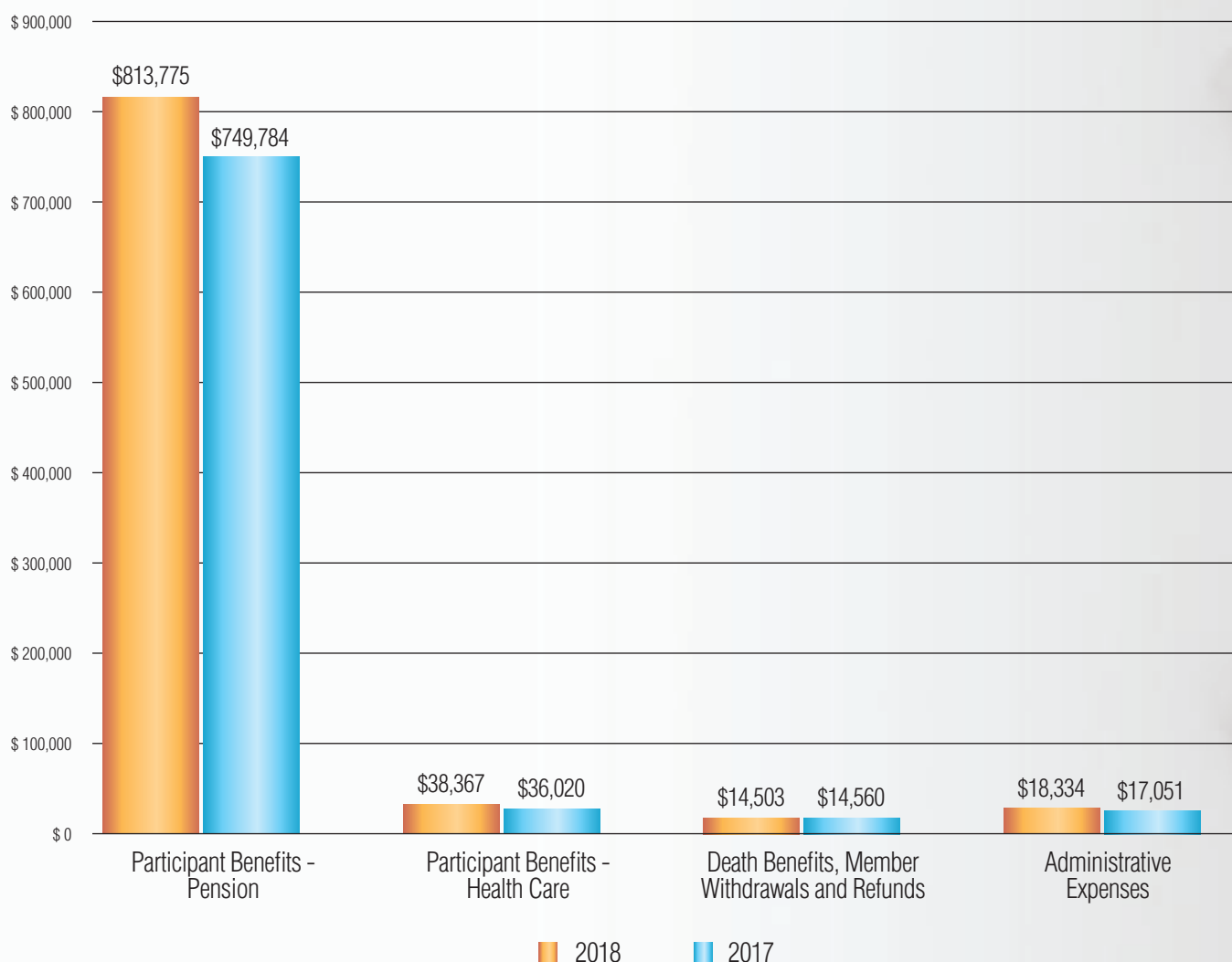
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## Deductions from Fiduciary Net Position

The costs associated with the System include payments of benefits to members and their beneficiaries, refunds of contributions to terminated members and the costs of administering the plan. Deductions from fiduciary net position increased \$67.6 million or 8.3% compared to the prior year, primarily due to the continued and anticipated growth in member pension benefit payments, both in the total number of OCERS' retired members receiving a pension benefit and the average benefit received. Participant benefit payments for pension and health have increased by \$64.0 million and \$2.3 million, respectively. Total benefit recipients increased by 727, from 16,947 to 17,674. The average annual pension benefit increased from \$44,243 to \$46,044.

## Deductions from Fiduciary Net Position

(Dollars in Thousands)



# Management's Discussion and Analysis

(continued)

## OCERS Membership

The table below provides comparative OCERS' membership data for the last two years.

**Table 3 : Membership Data**

*As of December 31, 2018 and 2017*

	12/31/2018	12/31/2017	Increase/ (Decrease)	Percentage Change
Active Members	21,929	21,721	208	1.0%
Retired Members	17,674	16,947	727	4.3%
Deferred Members	6,026	5,803	223	3.8%
<b>Total Membership</b>	<b>45,629</b>	<b>44,471</b>	<b>1,158</b>	2.6%

Total OCERS' membership increased during 2018 by 1,158 members. The number of active members increased by 208 or 1.0% and the number of retirees increased by 727 or 4.3%, suggesting that during 2018 plan sponsors hired employees at a higher rate than members who left their employment for retirement or other opportunities.

## Actuarial Valuations

In order to determine whether Net Position Restricted for Pension Benefits will be sufficient to meet future obligations, a calculation of the actuarial funded status is required. An actuarial valuation includes an appraisal of both the assets available to pay future benefits and the liabilities of the System, which represent the actuarial present value of all future benefits expected to be paid for each member. The purpose of the valuation is to determine the amount of future contributions by the employees (members) and employers (plan sponsors), which will be required to pay all expected future benefits. OCERS utilizes an independent actuarial firm, The Segal Company (Segal), to prepare an annual valuation. The most recent Annual Actuarial Valuation as of December 31, 2017 is included in the Actuarial Section of this report, and contains a detailed discussion of the funding requirements. This valuation is used for funding purposes and establishing employer and employee contribution rates. For the year ended December 31, 2018, Segal prepared a Governmental Accounting Standards Board (GASB) Statement No.67 Actuarial Valuation as of December 31, 2018, used for financial reporting purposes.

In order to prepare the valuations, the actuary must use several assumptions with regards to OCERS' members such as their life expectancy, projected salary increases over time, and the age at which members will retire. The actuary must also utilize assumptions with regards to how the assets will perform over time. A key assumption in this regard is the expected rate of return. OCERS had used an assumed rate of return of 7.25% in its annual actuarial valuations since 2012, but at the recommendation of Segal, the Board of Retirement decreased the assumed rate of return to 7.00% for the December 31, 2017 actuarial valuation. All assumptions used by the actuary are reviewed and adjusted, as required, on a triennial basis and adopted by the Board of Retirement. The most recent triennial study was adopted by the Board on October 16, 2017, for the three-year experience period ended December 31, 2016. As a result in addition to the lower expected rate of return, the following assumptions were changed for the December 31, 2017 actuarial valuation: inflation lowered from 3.00% to 2.75%; active member payroll increases lowered from 3.50% to 3.25%; and projected salary increases for general members lowered from a range of 4.25% to 13.50% to a range of 4.25% to 12.25% and for safety members, the range was changed from 5.00% to 17.50% to 4.75% to 17.25%. In addition, mortality rates were adjusted for after service retirement to reflect a generational approach for anticipating future mortality improvement, and the assumption remains that all general pre-retirement deaths and 90% of safety pre-retirement deaths are assumed to be non-service connected deaths.

The GASB 67 valuation provides the calculation of the employers' pension liability. In order to accommodate the annual reporting requirements of our plan sponsors in a timely manner, the valuation was prepared using the December 31, 2017 actuarial valuation for funding as the basis for calculating the total pension liability (TPL) and rolled forward to December 31, 2018. Based on this actuarial valuation, the TPL was \$20.7 billion compared to a fiduciary net position of \$14.5 billion, resulting in the employers' net pension liability (NPL) of \$6.2 billion and a fiduciary net position as a percentage of the TPL of 70.03%. The NPL as a percentage of covered payroll was 360.55%.

# Management's Discussion and Analysis

*(continued)*

In the actuarial funding valuation for the pension plan as of December 31, 2017, the funding ratio of the valuation value of assets to actuarial accrued liabilities was 72.30%. The calculation of funding status takes into account OCERS' policy to smooth the impact of market volatility by spreading each year's gains or losses over five years. Using the market value of assets as of the valuation date, the funded status of OCERS' pension plan was 74.62% in 2017.

## Investment and Economic Summary

The United States economy continued to strengthen throughout 2018. The labor market has continued to strengthen and economic activity has been rising at a solid rate. Gains in employment have reduced the unemployment rate from 4.1% at the end of 2017 to 3.9% at the end of 2018. The all items consumer price index increased by 1.9 percentage points, but overall inflation and inflation for items other than food and energy have continued to run just below the targeted objective of 2.0%. The United States financial markets, the S&P, Nasdaq and Dow, all posted their worst year since the 2008 financial crisis. For the year, the S&P was down 4.9%, the Nasdaq fell 2.8% and the Dow was down 3.5%. In 2018, the Federal Open Market Committee (FOMC) raised the target for the federal funds rate four times by 25 basis points in March, June, September and December bringing the target to a range of 2.25% to 2.50% as of December 2018 versus 1.25% to 1.50% as of December 2017. As the United States unemployment rate continues to be at the lowest year-end rate since 2007, wage growth has increased 2.9% for the year ended December 2018. The labor force participation rate has edged up from 62.8% to 63.1% in 2017 and 2018, respectively, despite the downward influence of the aging population. In addition to gains in employment, consumer spending and business fixed investment continue solid economic improvement.

OCERS experienced a negative net investment return for 2018 at -1.67% after investment management fees, compared to a -0.49% for the policy benchmark. As of December 31, 2018, the three-year, five-year and ten-year returns after investment management fees were 6.9%, 5.0% and 7.7%, respectively. The ten-year return exceeds the expected rate of return assumption of 7.0% used for the actuarial valuation. The Global Public Equity asset class experienced the largest negative return, similar to the returns and performance of the United States financial markets as described previously. The Private Equity asset class experienced a net investment return of 17.09% for the year, the best return of all the asset classes. Regardless of fluctuations and uncertainty in the financial markets, OCERS continues to preserve a sound financial position to meet the obligations of the Plan participants and their beneficiaries by continual review of asset classes and re-balancing the portfolio to achieve these goals.

## Request for Financial Information

This Comprehensive Annual Financial Report is designed to provide the Board of Retirement, plan members, participating employers, taxpayers, investment managers and other interested parties with a general overview of OCERS' financial condition and to demonstrate OCERS' accountability for the funds under its stewardship.

Please address any questions about this report or requests for additional information to:

### **Orange County Employees Retirement System**

2223 East Wellington Avenue, Suite 100  
Santa Ana, CA 92701

Section II

*Financial*

Basic Financial Statements







# Statement of Fiduciary Net Position

As of December 31, 2018  
 (with summarized comparative amounts as of December 31, 2017)  
 (Dollars in Thousands)

	Pension Trust Fund	Health Care Fund-County	Health Care Fund-OCFA	OPEB 115 Agency Fund	Total Funds	Comparative Totals 2017
<b>Assets</b>						
Cash and Short-Term Investments						
Cash and Cash Equivalents	\$ 463,805	\$ 9,737	\$ 1,236	\$ 418	\$ 475,196	\$ 498,112
Securities Lending Collateral	314,333	6,599	838	-	321,770	194,196
Total Cash and Short-Term Investments	778,138	16,336	2,074	418	796,966	692,308
Receivables						
Investment Income	19,170	402	51	-	19,623	14,034
Securities Sales	115,567	2,426	308	-	118,301	153,988
Contributions	20,834	-	-	-	20,834	21,361
Foreign Currency Forward Contracts	63	1	-	-	64	71
Other Receivables	3,160	66	8	-	3,234	204,045
Total Receivables	158,794	2,895	367	-	162,056	393,499
Investments at Fair Value						
Global Public Equity	5,314,070	111,559	14,165	9,845	5,449,639	6,134,106
Private Equity	1,459,521	30,640	3,891	-	1,494,052	1,345,230
Core Fixed Income	2,578,702	54,135	6,874	5,233	2,644,944	2,061,710
Credit	1,686,353	35,402	4,495	-	1,726,250	2,011,759
Real Assets	2,609,269	54,777	6,955	-	2,671,001	2,471,818
Risk Mitigation	765,553	16,071	2,041	-	783,665	743,691
Absolute Return	1,354	28	4	-	1,386	2,400
Total Investments at Fair Value	14,414,822	302,612	38,425	15,078	14,770,937	14,770,714
Capital Assets, Net	18,542	-	-	-	18,542	20,670
<b>Total Assets</b>	<b>15,370,296</b>	<b>321,843</b>	<b>40,866</b>	<b>15,496</b>	<b>15,748,501</b>	<b>15,877,191</b>
<b>Liabilities</b>						
Obligations Under Securities Lending Program	314,333	6,599	838	-	321,770	194,196
Securities Purchased	228,647	4,800	609	-	234,056	198,610
Unearned Contributions	246,133	-	-	-	246,133	244,552
Foreign Currency Forward Contracts	2,311	49	6	-	2,366	399
Retiree Payroll Payable	69,527	2,728	300	-	72,555	66,244
Other	27,665	590	75	-	28,330	20,606
Due to Employer	-	-	-	15,496	15,496	16,635
<b>Total Liabilities</b>	<b>888,616</b>	<b>14,766</b>	<b>1,828</b>	<b>15,496</b>	<b>920,706</b>	<b>741,242</b>
<b>Net Position Restricted for Pension and Other Postemployment Benefits</b>	<b>\$ 14,481,680</b>	<b>\$ 307,077</b>	<b>\$ 39,038</b>	<b>\$ -</b>	<b>\$ 14,827,795</b>	<b>\$ 15,135,949</b>

The accompanying notes are an integral part of these financial statements.

# Statement of Changes in Fiduciary Net Position

For the Year Ended December 31, 2018  
 (with summarized comparative amounts for the Year Ended December 31, 2017)  
 (Dollars in Thousands)

	Pension Trust Fund	Health Care Fund-County	Health Care Fund-OCFA	Total Funds	Comparative Totals 2017
<b>Additions</b>					
Contributions					
Employer	\$ 580,905	\$ 52,520	\$ 4,536	\$ 637,961	\$ 634,348
Employee	270,070	-	-	270,070	262,294
Total Contributions	850,975	52,520	4,536	908,031	896,642
Investment Income					
Net Appreciation / (Depreciation) in Fair Value of Investments	(466,741)	(8,839)	(1,100)	(476,680)	1,844,814
Dividends, Interest, & Other Investment Income	242,004	5,080	645	247,729	213,556
Securities Lending Income					
Gross Earnings	7,311	153	19	7,483	3,576
Less: Borrower Rebates and Bank Charges	(5,794)	(122)	(15)	(5,931)	(1,930)
Net Securities Lending Income	1,517	31	4	1,552	1,646
Total Investment Income / (Loss)	(223,220)	(3,728)	(451)	(227,399)	2,060,016
Investment Fees and Expenses	(101,408)	(2,129)	(270)	(103,807)	(81,145)
Net Investment Income / (Loss)	(324,628)	(5,857)	(721)	(331,206)	1,978,871
<b>Total Additions</b>	<b>526,347</b>	<b>46,663</b>	<b>3,815</b>	<b>576,825</b>	<b>2,875,513</b>
<b>Deductions</b>					
Participant Benefits	813,775	33,290	5,077	852,142	785,804
Death Benefits	570	-	-	570	694
Member Withdrawals and Refunds	13,933	-	-	13,933	13,866
Administrative Expenses	18,284	20	30	18,334	17,051
<b>Total Deductions</b>	<b>846,562</b>	<b>33,310</b>	<b>5,107</b>	<b>884,979</b>	<b>817,415</b>
Net Increase / (Decrease)	(320,215)	13,353	(1,292)	(308,154)	2,058,098
Net Position Restricted For Pension and Other Postemployment Benefits, Beginning of Year	14,801,895	293,724	40,330	15,135,949	13,077,851
<b>Ending Net Position Restricted For Pension and Other Postemployment Benefits</b>	<b>\$ 14,481,680</b>	<b>\$ 307,077</b>	<b>\$ 39,038</b>	<b>\$ 14,827,795</b>	<b>\$ 15,135,949</b>

The accompanying notes are an integral part of these financial statements.

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions

The Orange County Employees Retirement System (OCERS or System) was established in 1945 under the provisions of the County Employees Retirement Law of 1937 (CERL). OCERS is governed by a ten-member Board of Retirement, nine voting members and one alternate member. Board membership consists of four members appointed by the County of Orange Board of Supervisors, five members elected by the members of the System, including an alternate, two by the general members, one by the safety members, and one by the retired members. Safety members elect the alternate member. The County of Orange Treasurer Tax-Collector, elected by the voters registered in the County, serves as an Ex-Officio member.

OCERS operates as a cost-sharing multiple-employer defined benefit pension plan for the County of Orange, Orange County Superior Court of California, City of San Juan Capistrano, and ten special districts: Orange County Cemetery District, Children and Families Commission of Orange County, Orange County Employees Retirement System, Orange County Fire Authority, Orange County In-Home Supportive Services Public Authority, Orange County Local Agency Formation Commission (LAFCO), Orange County Public Law Library, Orange County Sanitation District, Orange County Transportation Authority and Transportation Corridor Agencies. Capistrano Beach Sanitary District, Cypress Recreation & Parks District, Orange County Mosquito and Vector Control District, City of Rancho Santa Margarita, the Orange County Department of Education and the University of California, Irvine Medical Center and Campus are no longer active plan sponsors, but retired members and their beneficiaries, as well as deferred members, remain in the System. OCERS is legally and fiscally independent of the County of Orange.

### Pension Plan Membership

OCERS provides retirement, disability and death benefits to general and safety members. Safety membership includes those members serving in active law enforcement, fire suppression and as probation officers. General membership applies to all other occupations. Plan retirement benefits are tiered based upon date of OCERS membership. Tier 1 members were hired prior to September 21, 1979 and use their highest one-year average salary to determine their retirement allowance while Tier II members were hired on or after September 21, 1979 and use their highest three-year average salary to determine their retirement allowance. All Public Employees Pension Reform Act (PEPRA) members (entry dates on or after January 1, 2013) are Tier II members and use their highest three-year average salary to determine their retirement allowance. Member rate groups are determined by employer, bargaining unit, and benefit plan (a description of the benefit plans can be found under Member Retirement Benefits). The benefit plan represents the benefit formula and tier that will be used in calculating a retirement benefit. All regular employees scheduled to work 20 hours or more per week become members of the plan upon commencing employment with one of OCERS' plan sponsors, with the exception of a provision adopted in 2014 that allows new members over the age of 60 to opt out of the plan if their employer has implemented the provision. Active members are categorized as vested in the table below upon accumulating five years of accredited service or attaining the age of 70. Additional information regarding the pension plan's benefit structure is included in the Summary Plan Description that is available on the web at [www.ocers.org/summary-plan-description](http://www.ocers.org/summary-plan-description).

The following table is a summary of OCERS' general and safety membership as of December 31, 2018, consisting of active members, retired members or their beneficiaries, and deferred members who have terminated, but are not yet receiving benefits (further information regarding benefit eligibility for deferred members is described under the Deferred Members Benefits section):

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

### OCERS Membership - General Members

As of December 31, 2018

Rate Group	Benefit Plan	Tier	Active Vested	Active Non-Vested	Retired Members & Beneficiaries	Deferred Members	Total
1	A	I	3	-	358	1	362
1	B	II	763	10	411	280	1,464
1	U	II-PEPRA	139	698	2	235	1,074
<b>Rate Group 1 Total</b>			<b>905</b>	<b>708</b>	<b>771</b>	<b>516</b>	<b>2,900</b>
2	A	I	-	-	3,050	11	3,061
2	B	II	-	-	1,918	723	2,641
2	I	I	27	-	1,137	-	1,164
2	J	II	9,419	153	5,384	2,301	17,257
2	P	II	169	20	5	86	280
2	S	II	6	10	-	6	22
2	T	II-PEPRA	395	3,853	2	912	5,162
2	U	II-PEPRA	21	193	-	39	253
2	W	II-PEPRA	-	1	-	-	1
<b>Rate Group 2 Total</b>			<b>10,037</b>	<b>4,230</b>	<b>11,496</b>	<b>4,078</b>	<b>29,841</b>
3	A	I	-	-	87	1	88
3	B	II	43	13	62	38	156
3	G	I	1	-	29	-	30
3	H	II	350	-	308	54	712
3	U	II-PEPRA	20	189	-	24	233
<b>Rate Group 3 Total</b>			<b>414</b>	<b>202</b>	<b>486</b>	<b>117</b>	<b>1,219</b>
4	H	II	-	-	1	-	1
<b>Rate Group 4 Total</b>			<b>-</b>	<b>-</b>	<b>1</b>	<b>-</b>	<b>1</b>
5	A	II	3	-	382	3	388
5	B	II	977	64	1,020	526	2,587
5	U	II-PEPRA	1	234	-	61	296
<b>Rate Group 5 Total</b>			<b>981</b>	<b>298</b>	<b>1,402</b>	<b>590</b>	<b>3,271</b>
9	A	I	-	-	4	-	4
9	B	II	-	-	10	11	21
9	N	II	29	2	39	42	112
9	U	II-PEPRA	1	30	1	9	41
<b>Rate Group 9 Total</b>			<b>30</b>	<b>32</b>	<b>54</b>	<b>62</b>	<b>178</b>
10	A	I	-	-	8	-	8
10	B	II	-	-	40	9	49
10	I	I	-	-	16	-	16
10	J	II	133	-	119	85	337
10	N	II	17	21	1	13	52
10	U	II-PEPRA	6	97	1	71	175
<b>Rate Group 10 Total</b>			<b>156</b>	<b>118</b>	<b>185</b>	<b>178</b>	<b>637</b>
11	A	I	-	-	4	-	4
11	B	II	-	-	3	-	3
11	N	II	18	-	2	2	22
11	U	II-PEPRA	-	7	-	-	7
<b>Rate Group 11 Total</b>			<b>18</b>	<b>7</b>	<b>9</b>	<b>2</b>	<b>36</b>
12	A	I	-	-	2	-	2
12	B	II	-	-	3	2	5
12	H	II	12	-	7	2	21
12	U	II-PEPRA	-	2	-	-	2
<b>Rate Group 12 Total</b>			<b>12</b>	<b>2</b>	<b>12</b>	<b>4</b>	<b>30</b>
<b>Total General Members</b>			<b>12,553</b>	<b>5,597</b>	<b>14,416</b>	<b>5,547</b>	<b>38,113</b>

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

### OCERS Membership - Safety Members

As of December 31, 2018

Rate Group	Benefit Plan	Tier	Active Vested	Active Non-Vested	Retired Members & Beneficiaries	Deferred Members	Total
6	C	I	-	-	89	-	89
6	D	II	-	-	45	35	80
6	E	I	-	-	45	-	45
6	F	II	705	3	211	179	1,098
6	V	II-PEPRA	6	50	-	8	64
<b>Rate Group 6 Total</b>			<b>711</b>	<b>53</b>	<b>390</b>	<b>222</b>	<b>1,376</b>
7	C	I	-	-	474	-	474
7	D	II	-	-	260	46	306
7	E	I	-	-	283	-	283
7	F	II	1,126	-	1,119	86	2,331
7	R	II	378	12	2	27	419
7	V	II-PEPRA	89	422	2	20	533
<b>Rate Group 7 Total</b>			<b>1,593</b>	<b>434</b>	<b>2,140</b>	<b>179</b>	<b>4,346</b>
8	C	I	-	-	25	-	25
8	D	II	-	-	69	5	74
8	E	I	-	-	17	-	17
8	F	II	700	1	616	46	1,363
8	R	II	23	72	1	7	103
8	V	II-PEPRA	19	173	-	20	212
<b>Rate Group 8 Total</b>			<b>742</b>	<b>246</b>	<b>728</b>	<b>78</b>	<b>1,794</b>
<b>Total Safety Members</b>			<b>3,046</b>	<b>733</b>	<b>3,258</b>	<b>479</b>	<b>7,516</b>
<b>Grand Total</b>			<b>15,599</b>	<b>6,330</b>	<b>17,674</b>	<b>6,026</b>	<b>45,629</b>

### Member Retirement Benefits

Members are entitled to receive a retirement allowance with ten or more years of service credit beginning at age 50 (5 years of service and age 52 for General Public Employees Pension Reform Act (PEPRA) plans and 5 years of service and age 50 for Safety PEPRA, for all plans except those identified as PEPRA compliant), at any age with thirty years of service credit (twenty years of service credit for safety members), or if a part-time employee at age 55 or older with five or more years of service credit and at least ten years of active employment with a sponsoring agency covered by OCERS. Members attaining age 70 are eligible to retire regardless of credited service. Benefits received are determined by plan formula, age, years of service and final average salary (see Section II, Notes to the Required Supplementary Information, for any changes in benefit terms). Member rate groups and benefit plans as of December 31, 2018, are as follows:

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

### Rate Groups and Benefit Plans

As of December 31, 2018

Rate Group	Plan Type	Benefit Plan	Benefit Formula per Year of Service	Sponsoring Agencies
#1	General	A	2.0% @ 57	County of Orange; OC In-Home Supportive Services Public Authority (OC Department of Education, UCI Medical Center and Campus, Capistrano Beach Sanitary District, Cypress Recreation & Parks District, and OC Mosquito and Vector Control District are no longer active plan sponsors)
		B	1.67% @ 57.5	
		U	2.5% @ 67 PEPRA	
#2	General	A	2.0% @ 57	County of Orange; City of San Juan Capistrano; LAFCO; OCERS; Orange County Superior Court of California; and Children and Families Commission of Orange County
		B	1.67% @ 57.5	
		I	2.7% @ 55	
		J	2.7% @ 55	
		P	1.62% @ 65	
		S	2.0% @ 57	
		T	1.62% @ 65 PEPRA	
		U	2.5% @ 67 PEPRA	
#3	General	A	2.0% @ 57	OC Sanitation District
		B	1.67% @ 57.5	
		G	2.5% @ 55	
		H	2.5% @ 55	
		U	2.5% @ 67 PEPRA	
#4	General	H	2.5% @ 55	City of Rancho Santa Margarita (no longer an active plan sponsor)
#5	General	A	2.0% @ 57	OC Transportation Authority
		B	1.67% @ 57.5	
		U	2.5% @ 67 PEPRA	
#6	Safety	C	2.0% @ 50	County of Orange (Probation)
		D	2.0% @ 50	
		E	3.0% @ 50	
		F	3.0 % @ 50	
		V	2.7% @ 57 PEPRA	
#7	Safety	C	2.0% @ 50	County of Orange (Law Enforcement)
		D	2.0% @ 50	
		E	3.0% @ 50	
		F	3.0% @ 50	
		R	3.0% @ 55	
		V	2.7% @ 57 PEPRA	
#8	Safety	C	2.0% @ 50	OC Fire Authority
		D	2.0% @ 50	
		E	3.0% @ 50	
		F	3.0% @ 50	
		R	3.0% @ 55	
		V	2.7% @ 57 PEPRA	

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

### Rate Groups and Benefit Plans (continued)

As of December 31, 2018

Rate Group	Plan Type	Benefit Plan	Benefit Formula per Year of Service	Sponsoring Agencies
#9	General	A	2.0% @ 57	Transportation Corridor Agencies
		B	1.67% @ 57.5	
		N	2.0% @ 55	
		U	2.5% @ 67 PEPRA	
#10	General	A	2.0% @ 57	OC Fire Authority
		B	1.67% @ 57.5	
		I	2.7% @ 55	
		J	2.7% @ 55	
		N	2.0% @ 55	
		U	2.5% @ 67 PEPRA	
#11	General	A	2.0% @ 57	OC Cemetery District
		B	1.67% @ 57.5	
		N	2.0% @ 55	
		U	2.5% @ 67 PEPRA	
#12	General	A	2.0% @ 57	OC Law Library
		B	1.67% @ 57.5	
		H	2.5% @ 55	
		U	2.5% @ 67 PEPRA	

### Public Employees Pension Reform Act (PEPRA)

During 2012, the Public Employees Pension Reform Act (PEPRA) was signed into law, resulting in the creation of three benefit formulas for employees entering OCERS on or after January 1, 2013: 1.62% @ 65 PEPRA - General; 2.5% @ 67 PEPRA - General; and 2.7% @ 57 PEPRA - Safety. New plan provisions include a cap on pensionable compensation at 120% of the social security taxable wage base limit, three year final average salary, and cost-sharing requirements by members to pay at least 50% of the total normal cost of the plan.

### Deferred Member Benefits

If a member terminates employment with a participating plan sponsor, the member is entitled to withdraw the employee contributions made, together with accumulated interest, unless the member enters a reciprocal retirement system within 180 days and leaves their accumulated contributions on deposit with OCERS and receives a deferred retirement allowance when eligible. There are different deferred retirement eligibility requirements for members with less than five years of service when terminating and leaving funds on deposit. It is possible for these members to earn a deferred retirement allowance upon attaining the age of 70, or upon accumulating reciprocal service. Members who terminate employment with a participating plan sponsor, and defer with five or more years of service may become eligible for a service retirement allowance when they would have accrued ten years of service and attain the age of 50 or greater (5 years of service and age 52 for PEPRA).

### Disability Benefits

Members found by the Board of Retirement to be permanently incapacitated from the performance of their job are eligible for disability retirement benefits. A disability retirement benefit may either be service-connected or non-service-connected. Members applying for non-service-connected disability must have five or more years of eligible service credit. There are no service credit requirements for members applying for service-connected disability benefits, but the disabling condition must be a result of injury or disease arising out of or in the course of the member's employment.



# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

### Death Benefits

Death benefits are payable to eligible beneficiaries of OCERS members. Eligible beneficiaries of retired members may receive a percentage of a deceased member's retirement allowance based upon the retirement option selected by the member at the time of retirement. The beneficiary of a retired member will also receive a \$1,000 burial benefit.

Survivor benefits for members who die prior to retirement are dependent upon a number of factors including whether or not the member was eligible for a service retirement or disability retirement at the time of death, and whether the death was job related. The eligible beneficiary of a member who is not eligible for service retirement or disability retirement is eligible to receive the member's accumulated contributions plus one month's salary for each year of creditable service, subject to a maximum of six month's salary. The eligible beneficiary of a member who is entitled to receive a service retirement or disability retirement, in lieu of the benefit described above, may elect to receive a monthly retirement allowance equal to 60% of the monthly allowance the member would have received for a non-service connected disability as of the day after the date of death, or a monthly allowance equal to the higher of 50% of the member's monthly compensation and service retirement allowance if the death was found to be service-connected.

Survivor benefits for deferred members (with no reciprocity) consist of a refund to eligible beneficiaries of all contributions and interest accumulated by the member as of the date of death.

The beneficiary of a deceased member in active or deferred status will receive a \$750 burial benefit if the member has ten years of service (this includes reciprocal service).

### Cost-of-Living Adjustments

Retired member monthly allowances will be adjusted annually in accordance with changes in the cost-of-living, as determined by the average annual change in the Consumer Price Index (CPI) for the prior calendar year. The cost-of-living adjustment is limited to a maximum increase or decrease of three percent per year as established by the Board of Retirement. The 2018 cost-of-living adjustment was 3%.

### STAR COLA

Retired members and eligible beneficiaries who have lost more than 20% of their original retirement benefit's purchasing power due to inflation are eligible to receive the STAR COLA (Supplemental Targeted Adjustment for Retirees Cost-of-Living Adjustment). STAR COLA benefits are reviewed annually by the Board of Retirement and as of December 31, 2018, only those members that retired on or before April 1, 1980 are eligible to receive the STAR COLA benefit.

### Postemployment Health Care Plans

OCERS serves as trustee for the County of Orange (County) and Orange County Fire Authority (OCFA) postemployment health care plan trusts established under Internal Revenue Code section 401(h), which are reported as other postemployment benefit trust funds in OCERS basic financial statements. Health care assets for the 401(h) trusts are commingled with pension trust assets for investment purposes and are used exclusively to pay health allowances to eligible retired members of the County of Orange and participating special districts including OCERS and the OCFA.

In July 2007, the County of Orange established under Internal Revenue Code both a 115 trust and a 401(h) trust as funding sources of retiree health care benefits, including grants, for the County of Orange Retiree Medical Plan (the "Plan"). The County maintains control and custody of all the 115 trust assets, which acts as a conduit for collecting contributions and passing them through to the 401(h) trust at their discretion, as well as distributing lump sum health care grant payments as part of a termination program that is being phased-out. OCERS maintains custody of the assets in the 401(h) trust and pays all primary benefits of the Plan as directed by the County. The County has evaluated the structure of its plan and related roles and responsibilities and has determined that the County is the plan administrator. Therefore, the County has taken financial reporting responsibility of the plan including financial statement disclosures and required

# Notes to the Basic Financial Statements

## NOTE 1 : Plan Descriptions (continued)

supplementary information regarding the plan's net OPEB liability and contributions, in accordance with GASB Statement No.74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. A publicly available financial report can be obtained from the County of Orange at 12 Civic Center Plaza, Santa Ana, California 92702 or their website at <http://ac.ocgov.com>.

As trustee of OCFA's 401(h) OPEB trust fund, the sole source of funding for OCFA's postemployment health care plan, OCFA has evaluated the structure of its plan and related roles and responsibilities and has determined that OCFA is the plan administrator. Therefore, OCFA has taken financial reporting responsibility of the Plan including financial statement disclosures and required supplementary information regarding the plan's net OPEB liability and contributions, in accordance with GASB Statement No.74, *Financial Reporting for Postemployment Benefit Plans Other than Pension Plans*. A publicly available financial report can be obtained from the Orange County Fire Authority at 1 Fire Authority, Irvine, California 92602 or their website at <http://ocfa.org>.

Assets are allocated on the Statement of Fiduciary Net Position between the pension plan and the two 401(h) health care trusts based upon pro-rata shares after balances and transactions specific to the respective trusts are assigned. Contributions and benefit payment information for the pension plan and individual health care trusts are readily identified; however, investment income must be allocated and is based upon the individual health care trusts' pro-rata share of total fund assets.

In addition to serving as Trustee for the two 401(h) health care trusts, OCERS also provides investment advisory services to the Orange County Transportation Authority (OCTA) health care plan pursuant to an agreement established in accordance with Internal Revenue Code section 115 (115 Plan). Investments in the 115 Plan are not commingled with those of the pension plan and 401(h) plan trusts, but rather are invested in separately managed index funds.

An Agency Fund is used to account for OCTA's 115 Plan assets held by OCERS in an investment capacity with the revocable trust assets reported being offset by a liability for the resources held on behalf of OCTA. Additional information regarding the OCTA 115 Plan is available by contacting OCTA at 550 S. Main Street, Orange, California 92868 or their website at <http://www.octa.net>.

## NOTE 2 : Summary of Significant Accounting Policies

### Basis of Accounting

The accompanying financial statements have been prepared on the accrual basis of accounting and in accordance with accounting principles generally accepted in the United States of America (GAAP). Employee and employer contributions are recognized in the period in which contributions are due pursuant to legal requirements, and benefits and refunds are recognized when currently due and payable in accordance with plan terms. Unearned contributions represent prepaid employer contributions that will be recognized as an addition to plan net position in future periods. Investment income is recognized as revenue when earned. The net appreciation/(depreciation) in the fair value of investments is recorded as an increase/(decrease) to investment income based upon investment valuations, which includes both realized and unrealized gains and losses on investments.

# Notes to the Basic Financial Statements

## NOTE 2 : Summary of Significant Accounting Policies (continued)

### Investment Policy and Valuation

State Street Bank and Trust (State Street) maintains custody of the majority of OCERS' investments held as of December 31, 2018. The acquisition of investments is authorized by state statute and OCERS' Investment Policy Statement (refer to Note 3: Investments for further information). The allocation of investment assets is approved by OCERS' Board of Retirement, as outlined in the Investment Policy Statement, and System assets are invested solely for the benefit of plan participants and beneficiaries while attempting to minimize employer contributions and investment and administration costs. The Investment Policy Statement calls for an asset allocation plan that seeks to optimize long-term returns for the level of risk that the Board of Retirement considers appropriate. The current asset allocation adopted by the Board of Retirement as of December 31, 2018, is detailed in Section III - Investments. The Board of Retirement conducts a periodic review of the asset allocation plan to maintain an optimal allocation, and may also revise the asset allocation in response to significantly changing market conditions that may affect valuations and forward-looking expected returns of asset classes.

Plan investments consist of global public equity securities, core fixed income, real assets, credit, risk mitigation, absolute return strategies and private equity. Investments are reported at fair value, in accordance with Governmental Accounting Standards Board (GASB) Statement No. 72, *Fair Value Measurement and Application* (GASB 72) guidelines, and the overall valuation process and information sources by major asset classification are as follows:

#### Cash and Short-Term Investments

Cash and short-term investments represent funds held in operating accounts with State Street, Wells Fargo Bank and deposits held in a pooled account with the County of Orange Treasurer. Short-term investments are expected to be utilized within 30-90 days and are reported at fair value. OCERS is a participant in the County Treasurer's Orange County Investment Pool (OCIP). The OCIP is an external investment pool, is not rated, and is not registered with the Securities and Exchange Commission. The County Treasury Oversight Committee conducts OCIP oversight. Cash on deposit in the OCIP is stated at fair value. The OCIP values participant shares on an amortized cost basis during the year and adjusts to fair value at year-end. Deposits held in the OCIP are invested in the Orange County Money Market Fund and the Extended Fund. At December 31, 2018, the OCIP had a weighted average maturity of 275 days. The Orange County Money Market Fund is rated AAAM by Standard & Poor's. The Extended Fund is not rated. For further information regarding the OCIP, refer to the County of Orange Comprehensive Annual Financial Report.

#### Global Public Equity

The majority of OCERS' domestic, international and global securities, including those traded in emerging markets, consist of institutional funds that are valued based on the fair value of underlying investments using pricing models or other valuation methodologies that use pricing inputs that are either directly or indirectly observable on the valuation date for the securities or assets held in the fund. Other domestic, international and global securities are actively traded on major security exchanges, or over-the-counter. Fair value for exchange traded securities is determined as of the close of the trading date in the primary market or agreed upon exchange. The last known price is used for listed securities that did not trade on a particular date. Fair value is obtained from third-party pricing sources for securities traded over-the-counter.

#### Core Fixed Income

Actively traded debt instruments such as those securities issued by the U.S. Treasury, Federal Agencies and corporate issuers are reported at fair value as of the close of the trading date. Fair values of irregularly traded debt securities are obtained from pricing vendors who employ modeling techniques in determining security values. Inputs typically employed by pricing vendors include cash flows, maturity and credit rating.

#### Real Assets

OCERS invests in real assets, which include agriculture, commodities, energy, infrastructure, real estate and timber holdings. The fair value of commodities and a portion of the investments in energy is determined by quoted market prices. Fair value for real estate, timber, energy, and agriculture are determined based on independent appraisals and/or estimates made in good faith by the general partner or management.

# Notes to the Basic Financial Statements

## NOTE 2 : Summary of Significant Accounting Policies (continued)

Real estate assets are in commingled real estate funds structured as either limited partnerships or trust funds. Properties held in commingled funds are based on the investment's net asset value (NAV) per share provided by the investment management firms/general partners, who perform regular internal appraisals and obtained at regular intervals independent third-party appraisals and are further supported by annual financial statements, which are audited by an independent third-party accountant. Primary determinants of fair value include market and property type specific information, which typically involve a degree of expert judgment.

Other real asset funds, agriculture, energy, and infrastructure, are held in limited partnerships. The investment's NAV per share are provided by the investment management firms/general partners, and are further supported by annual financial statements, which are audited by an independent third-party accountant. Primary determinants of fair value include market specific information, which involves a degree of expert judgment.

### Other Investments

OCERS invests in a variety of different credit strategies, alternative strategies which include private equity and absolute return, and risk mitigation investments.

Credit is a global allocation that includes a number of diverse fixed-income related strategies and can be a combination of liquid and illiquid strategies. The fair value depends on the nature of the investment. It represents an allocation that is diversified by region, by credit quality, and by sources of risk. The general shared characteristics of these strategies are a degree of illiquidity, and a focus on current yield as a principal source of expected return. Hedging of market and individual security risks and diversified risk-controlled tactical trading may be permitted. For credit funds structured as partnerships, the fair values are based on NAV. Credit may be estimated by the underlying managers in the absence of observable market data or the general partner may estimate the fair value in good faith using the best information available, which may incorporate the general partner's own assumptions. The liquid strategies comprised of multi-strategies are actively traded and are generally reported at fair value as of the close of the trading date. The illiquid strategies comprised of mortgages, direct lending and energy-based credit funds are valued initially at cost as an approximation of fair value with subsequent adjustments to fair value as determined by the general partner. The factors considered include readily available market quotes, earnings-multiple analysis using comparable companies or discounted cash flow analysis.

Private equity and absolute return are alternative strategies. The fair value of these alternative investments depends upon the nature of the investment and the underlying business. Typically, alternative investments are less liquid and subject to redemption restrictions. Fair value is determined either quarterly or semi-annually with valuations conducted by general partners, management and valuation specialists. Valuation techniques vary by investment type and involve expert judgment or estimates made in good faith using the best information available, including the general partner's or management's own assumptions. Investments that are reported at NAV are based on audited financial statements.

Risk mitigation investments include generally liquid investments with shorter redemption periods. Risk mitigation funds are short-term investment funds and NAV is determined daily; for risk mitigation funds structured as partnerships, the fair values are based on NAV. Risk mitigation investments are uncorrelated or negatively correlated to economic growth assets.

# Notes to the Basic Financial Statements

## NOTE 2 : Summary of Significant Accounting Policies (continued)

### Capital Assets

Capital assets consist of furniture, equipment, intangible assets, including computer software, and building and improvements for the portion of the OCERS' headquarters building used for plan administration. Capital assets are defined by OCERS as assets with an initial, individual cost of more than \$25,000 and an estimated useful life in excess of one year. Such assets are recorded at cost. Capital assets are depreciated using the straight-line depreciation method over their estimated useful lives, ranging from five to fifteen years for furniture, equipment and building improvements; three years for purchased computer software; and sixty years for buildings. Intangible assets are amortized over an estimated useful life of ten years.

### Capital Assets

*As of December 31, 2018*

*(Dollars in Thousands)*

Building and Improvements	\$ 5,196
Computer Software-V3 Pension System	21,853
Construction in Progress	<u>1,281</u>
Total Capital Assets (at cost)	28,330
Less: Accumulated Depreciation and Amortization	<u>(9,788)</u>
<b>Total Capital Assets (Net of Depreciation and Amortization)</b>	<b><u>\$ 18,542</u></b>

### Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect reported amounts of net position. Actual results could differ from those estimates.

### Comparative Totals

The basic financial statements include certain prior-year summarized comparative information in total but not at the level of detail required for a presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with OCERS' financial statements for the year ended December 31, 2017, from which the summarized information was derived.

## NOTE 3: Investments

OCERS may invest, in accordance with state statutes, in any form or type of investment deemed prudent by the Board of Retirement. Pension and 401(h) Health Care plan assets are restricted for the exclusive purposes of providing benefits to plan participants and defraying reasonable expenses of administering the plans. The Board of Retirement may invest, or delegate the authority to invest, the assets of the funds through the purchase, holding, or sale of any form or type of investment, financial instrument, or financial transaction. Agency fund assets, restricted pursuant to section 115 of the Internal Revenue Code, are separately invested in domestic equity, international equity and domestic bond index funds in accordance with the respective OCTA Third-Party Administrative and Investment Management Agreement.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Custodial Credit Risk

Custodial credit risk for deposits is the risk that in the event of a financial institution's failure, OCERS would not be able to recover its deposits. Deposits are exposed to custodial risk if they are not insured or not collateralized. As of December 31, 2018, OCERS' deposits with a financial institution are fully insured by Federal Deposit Insurance Corporation (FDIC) insurance up to \$250,000 with the remaining balance exposed to custodial credit risk as it is not insured; however, the financial institution does collateralize the deposit of monies in excess of the FDIC insurance amount with eligible securities held by the pledging financial institution, but not in OCERS' name. Deposits held by OCERS' custodial bank are not exposed to custodial credit risk as they are held in a qualified pool trust, separate from the custodial bank assets.

For an investment, custodial credit risk is the risk that, in the event of a counterparty failure, OCERS will not be able to recover the value of its investments or collateral securities that are in the possession of counterparties. Investment securities are exposed to custodial credit risk if the securities are uninsured, are not registered in OCERS' name or by other qualified third-party administrator trust accounts.

OCERS' investments and collateral received through securities lending are not exposed to custodial credit risk because all securities are held by OCERS' custodial bank in OCERS' name or by other qualified third-party administrator trust accounts. OCERS does not maintain any general policies regarding custodial credit risk.

### Credit Risk

By definition, credit risk measures the risk that an issuer or counterparty will not fulfill its obligations. Standard & Poor's defines investment grade as those fixed income securities with ratings between AAA and BBB. OCERS' investment policy permits, on an opportunistic basis, the investment in fixed income securities rated below investment grade. A rating of NR represents pooled funds and other securities that have not been rated by Standard and Poor's and NA represents securities guaranteed by the U.S. Government that are not subject to the GASB Statement No. 40 disclosure requirements. The credit ratings for individual OCERS' fixed income portfolios are monitored regularly.

As of December 31, 2018, the Standard & Poor's credit ratings of the OCERS' fixed income portfolio were as follows:

### Credit Ratings

*As of December 31, 2018  
(Dollars in Thousands)*

Rating	Pooled	International	U.S. Treasuries	Corporates	Agencies	Mortgages	Municipals	Asset- Backed	Swaps	Total
AAA	\$ -	\$ 4,857	\$ -	\$ 5,858	\$ -	\$ 5,781	\$ -	\$ 11,201	\$ -	\$ 27,697
AA	-	12,755	-	8,745	291,280	24,829	19,490	14,580	-	371,679
A	-	29,491	-	61,801	-	975	8,246	7,428	-	107,941
BBB	-	62,389	-	184,424	-	971	3,051	5,367	-	256,202
BB	-	27,388	-	59,962	-	2,125	654	2,807	-	92,936
B	-	8,756	-	50,416	-	939	1,963	500	-	62,574
CCC	-	-	-	23,014	-	4,596	-	5,557	-	33,167
CC	-	-	-	-	-	810	-	4,452	-	5,262
D	-	-	-	-	-	1,956	-	2,620	-	4,576
NR	1,047,535	35,602	-	14,667	1,759	47,713	2,253	30,773	(268)	1,180,034
NA	-	-	423,943	-	13,465	-	-	-	-	437,408
<b>Total</b>	<b>\$ 1,047,535</b>	<b>\$ 181,238</b>	<b>\$ 423,943</b>	<b>\$ 408,887</b>	<b>\$ 306,504</b>	<b>\$ 90,695</b>	<b>\$ 35,657</b>	<b>\$ 85,285</b>	<b>\$ (268)</b>	<b>\$ 2,579,476</b>

This schedule reflects credit ratings for OCERS' fixed income securities. Fixed income securities are included in the Core Fixed Income investment category and in the Credit investment category of the Statement of Fiduciary Net Position at \$2,151.5 million and \$427.9 million, respectively. The Core Fixed Income investment category on the Statement of Fiduciary Net Position also includes equity investments of \$493.4 million.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Duration is a measure of the price sensitivity of a fixed-income portfolio to changes in interest rates. It is calculated as the weighted average time to receive a bond's coupon and principal payments. The longer the duration of a portfolio, the greater its price sensitivity to changes in interest rates.

Interest rate risk is managed through OCERS' investment policies requiring that investment managers investing on behalf of OCERS have applicable investment guidelines and that the effective durations of fixed income portfolios remain within a defined range of the benchmark's effective duration. The primary benchmark for domestic fixed income is the Bloomberg Barclays Capital Universal Index. As of December 31, 2018, the duration was 5.62 years for the Bloomberg Barclays Capital Universal Index and all investment managers were in compliance within their defined range.

OCERS invests in a variety of fixed income instruments including asset-backed securities, corporate obligations and commercial mortgage backed securities. The value, liquidity and income of these securities are sensitive to changes in overall economic conditions and the fair value of these securities may be affected by changes in interest rates, default rates and the value of the underlying securities.

The interest rate risk schedule presents the duration of fixed income securities by investment category as of December 31, 2018:

### Interest Rate Risk Schedule

*As of December 31, 2018  
(Dollars in Thousands)*

Category	Amount	Duration (in Years)	Percent
Pooled	\$ 1,047,535	5.62	41%
International	179,468	4.21	7%
U.S. Treasuries	423,943	6.15	16%
Corporates	405,674	5.74	16%
Agencies	306,504	3.79	12%
Mortgages	79,372	2.53	3%
Municipals	34,710	7.57	1%
Asset-Backed	66,567	2.15	3%
<b>No Effective Duration:</b>			
International	1,770	N/A	0%
Corporates	3,213	N/A	0%
Mortgages	11,323	N/A	0%
Municipals	947	N/A	0%
Asset-Backed	18,718	N/A	1%
Swaps	(268)	N/A	0%
<b>Total</b>	<b>\$ 2,579,476</b>	<b>5.17</b>	<b>100%</b>

This schedule reflects interest risk for OCERS' fixed income securities. Fixed income securities are included in the Core Fixed Income investment category and in the Credit investment category of the Statement of Fiduciary Net Position at \$2,151.5 million and \$427.9 million, respectively. The Core Fixed Income investment category on the Statement of Fiduciary Net Position also includes equity investments of \$493.4 million.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Foreign Currency Risk

The value of deposits or investments denominated in foreign currency may be adversely affected by changes in currency exchange rates. OCERS' investment policy permits investment in international securities that includes investments in global public equity securities, core fixed income, real assets and other investment credit strategies. Investment managers monitor currency exposures daily.

The following schedule represents OCERS' net exposure to foreign currency risk in U.S. dollars as of December 31, 2018:

### Foreign Currency Risk Schedule

*As of December 31, 2018*

*(Dollars in Thousands)*

Currency in U.S. Dollar	Cash	Equities	Fixed Income	Options	Forwards	Swaps	Total
Argentine Peso	\$ 48	\$ -	\$ 1,217	\$ -	\$ 15	\$ -	\$ 1,280
Australian Dollar	77	24,377	388	-	(552)	(4)	24,286
Brazilian Real	114	3,551	908	-	(27)	-	4,546
Canadian Dollar	1	11,096	1,702	-	(530)	-	12,269
Colombian Peso	-	-	-	-	(16)	-	(16)
Danish Krone	49	17,150	4,469	-	171	-	21,839
Euro Currency	1,046	188,141	8,633	(5)	(47)	(167)	197,601
Hong Kong Dollar	86	26,284	-	-	(2)	37	26,405
Iceland Krona	57	-	985	-	-	-	1,042
Indian Rupee	3,638	981	-	-	-	-	4,619
Indonesian Rupiah	-	1,321	-	-	-	-	1,321
Japanese Yen	2,287	132,057	18,688	-	(551)	(1,179)	151,302
Mexican Peso	184	-	4,082	-	9	(106)	4,169
New Israeli Sheqel	-	4,183	-	-	(12)	-	4,171
New Taiwan Dollar	-	-	-	-	(3)	-	(3)
New Zealand Dollar	-	1,083	7,685	-	(485)	-	8,283
Norwegian Krone	-	1,010	-	-	-	-	1,010
Philippine Piso	-	486	-	-	-	-	486
Pound Sterling	795	104,719	3,659	-	29	(205)	108,997
Russian Ruble	-	-	-	-	(111)	-	(111)
Singapore Dollar	233	7,723	-	-	(7)	-	7,949
South African Rand	-	1,665	-	-	-	-	1,665
South Korean Won	-	10,844	-	-	-	-	10,844
Swedish Krona	(103)	13,498	-	-	(118)	149	13,426
Swiss Franc	284	38,285	-	-	(134)	228	38,663
Turkish Lira	-	-	-	-	69	-	69
<b>Amount Exposed to Foreign Currency Risk</b>	<b>\$ 8,796</b>	<b>\$ 588,454</b>	<b>\$ 52,416</b>	<b>\$ (5)</b>	<b>\$ (2,302)</b>	<b>\$ (1,247)</b>	<b>\$ 646,112</b>

The foreign currency amounts above are included within the cash and cash equivalents, global public equity, credit and core fixed income categories on the Statement of Fiduciary Net Position as of December 31, 2018.



# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of OCERS' investment in a single issuer. By policy, OCERS did not hold investments in any one issuer that represented five percent (5%) or more of plan net position and net investments. Investments issued or explicitly guaranteed by the U.S. Government and pooled investments are excluded from this policy requirement.

### Concentration of Investments

As of December 31, 2018, OCERS did not hold investments in any one organization that represented five percent (5%) or more of the plan's fiduciary net position. Investments issued or explicitly guaranteed by the U.S. Government and pooled investments are excluded from this requirement.

### Derivative Instruments

As of December 31, 2018, all derivative instruments held by OCERS are considered investments and not hedges for accounting purposes. Any reference to the term hedging in these financial statements references an economic activity and not an accounting method. All gains and losses associated with these activities are recognized as incurred in the Statement of Changes in Fiduciary Net Position.

The table that follows presents the related net appreciation/(depreciation) in fair value, the fair value amounts and the notional amounts of derivative instruments outstanding at December 31, 2018.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Derivative Instruments

As of December 31, 2018  
(Amounts in Thousands)

Derivative Instruments	Changes in Fair Value Net Appreciation/ (Depreciation) <sup>(4)</sup>	Fair Value at December 31, 2018		Notional <sup>(3)</sup>
	Amount <sup>(1)</sup>	Classification	Amount <sup>(2)</sup>	
Commodity Futures Long	\$ (2,885)	Cash	\$ -	5,134
Commodity Futures Short	966	Cash	-	(1)
Credit Default Swaps Bought	264	Credit	(108)	\$ 7,287
Credit Default Swaps Written	(972)	Core Fixed Income/Credit	(82)	\$ 52,206
Fixed Income Futures Long	(4,459)	Cash/Core Fixed Income/Credit	-	162,700
Fixed Income Futures Short	818	Core Fixed Income/Credit	-	(158,532)
Fixed Income Options Bought	66	Core Fixed Income/Credit	-	37,400
Fixed Income Options Written	(182)	Core Fixed Income/Credit	(9)	(85,544)
Foreign Currency Options Written	11	Core Fixed Income/Credit	-	(300)
Futures Options Written	150	Core Fixed Income/Credit	(10)	(46)
FX Forwards	2,220	Core Fixed Income/Credit/ Global Public Equity	(2,302)	\$ 299,820
Index Futures Long	(27,382)	Cash/Global Public Equity	-	1,059
Index Futures Short	1,953	Global Public Equity	-	(24)
Pay Fixed Interest Rate Swaps	(145)	Core Fixed Income/Credit	1,912	\$ 142,682
Receive Fixed Interest Rate Swaps	(182)	Credit	150	\$ 46,547
Rights	(64)	Global Public Equity	-	-
Total Return Swaps Bond	1,262	Global Public Equity	443	\$ 34,972
Total Return Swaps Equity	(2,747)	Global Public Equity	(743)	\$ (17,140)
<b>Grand Totals</b>	<b>\$ (31,308)</b>		<b>\$ (749)</b>	

(1) Negative values (in brackets) refer to losses

(2) Negative values refer to liabilities and are reported net of investments

(3) Notional may be a dollar amount or size of underlying for futures and options, negative values refer to short positions

(4) Excludes futures margin payments

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Valuation of Derivative Instruments

Non-exchange traded instruments, such as swaps, are valued using similar methods as those described for debt securities. Futures contracts are traded on exchanges and typically derive their value from underlying indices and are marked to market daily. All gains and losses associated with changes in the value of futures contracts also settle on a daily basis and result in the contracts themselves having no fair value at the end of any trading day, including December 31, 2018. Future variation margin accounts also settle daily and are recognized in the financial statements under net appreciation/(depreciation) in the fair value of the investments as incurred.

In general, option values are dependent upon a number of different factors, including the current market price of the underlying security, the strike price of the option, costs associated with holding a position in the underlying security including interest and dividends, the length of time until the option expires and an estimate of the future price volatility of the underlying security relative to the time period of the option.

Foreign currency forward contracts are agreements to buy or sell a currency at a specified exchange rate on a specified date. The fair value of a foreign currency forward is determined by the difference between the specified exchange rate and the closing exchange rate at December 31, 2018.

### Custodial Credit Risk – Derivative Instruments

As of December 31, 2018, all investments in derivative instruments are held in OCERS' name and are not exposed to custodial credit risk as described in the previous discussion of custodial credit risk.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Counterparty Credit Risk – Derivative Instruments

A summary of counterparty credit ratings relating to non-exchange traded derivatives in asset positions as of December 31, 2018 is as follows:

### Counterparty Credit Risk Schedule for Derivative Instruments

*As of December 31, 2018*

*(Dollars in Thousands)*

Counterparty Name	S&P Rating	Foreign Currency Forward Contracts	Swaps	Total Fair Value
Bank of America ICE	A-	\$ -	\$ 340	\$ 340
Bank of America LCH	A-	-	583	583
Bank of America, CME	A-	-	418	418
Bank of America, N.A.	A+	175	-	175
BNP Paribas SA	A	54	-	54
Citibank N.A.	A+	286	-	286
Credit Suisse FOB CME	A	-	558	558
Credit Suisse FOB ICE	A	-	19	19
Credit Suisse FOB LCH	A	-	390	390
Deutsche Bank AG	BBB+	1	-	1
Goldman Sachs Bank USA	BBB+	16	-	16
HSBC Bank USA	AA-	13	-	13
JPMorgan Chase Bank	A+	77	-	77
JPMorgan Chase Bank N.A.	A+	374	-	374
Morgan Stanley Co Incorporated	BBB+	-	484	484
Natwest Markets PLC	BBB+	84	-	84
<b>Total Non-Exchange Traded Derivatives in Asset Position</b>		<b>\$ 1,080</b>	<b>\$ 2,792</b>	<b>\$ 3,872</b>

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Interest Rate Risk – Derivatives

At December 31, 2018, OCERS is exposed to interest rate risk on its investments in various swap arrangements based on daily interest rates for LIBOR (London Interbank Offered Rate), UKRPI (UK Retail Price Index), European reference rates and Mexican swap rate. The following table illustrates the maturity periods of these investments.

### Interest Rate Risk - Schedules for Derivative Instruments

As of December 31, 2018  
(Dollars in Thousands)

Investment Type	Fair Value	Investment Maturities (in years)			
		Less Than 1	1-5	6-10	More than 10
Credit Default Swaps Bought	\$ (108)	\$ (1)	\$ (107)	\$ -	\$ -
Credit Default Swaps Written	(82)	30	66	-	(178)
Pay Fixed Interest Rate Swaps	1,912	20	(24)	2,254	(338)
Receive Fixed Interest Rate Swaps	150	-	135	8	7
Total Return Swaps Bond	443	443	-	-	-
Total Return Swaps Equity	(743)	(743)	-	-	-
<b>Total</b>	<b>\$ 1,572</b>	<b>\$ (251)</b>	<b>\$ 70</b>	<b>\$ 2,262</b>	<b>\$ (509)</b>

### Derivative Instruments Highly Sensitive to Interest Rate Changes

As of December 31, 2018  
(Dollars in Thousands)

Investment Type	Receive Rate	Payable Rate	Fair Value	Notional
Pay Fixed Interest Rate Swaps	Variable 3-month LIBOR	Fixed 1.25%-3.00%	\$ 2,711	\$ 93,540
Pay Fixed Interest Rate Swaps	Variable 6-month EURIB	Fixed 1.50%	(50)	1,829
Pay Fixed Interest Rate Swaps	Variable 6-month LIBOR	Fixed 0.30%-2.00%	(749)	47,313
<b>Total Pay Fixed Interest Rate Swaps</b>			<b>\$ 1,912</b>	
Receive Fixed Interest Rate Swaps	Fixed 3.58%	Variable 1-month UKRPI	\$ 7	\$ 1,528
Receive Fixed Interest Rate Swaps	Fixed 7.35%	Variable 1-month TIIE	(106)	1,188
Receive Fixed Interest Rate Swaps	Fixed 2.60%-2.70%	Variable 3-month LIBOR	135	34,800
Receive Fixed Interest Rate Swaps	Fixed 0.50%	Variable 6-month EURIB	114	9,031
<b>Total Receive Fixed Interest Rate Swaps</b>			<b>\$ 150</b>	
<b>Total Interest Rate Swaps</b>			<b>\$ 2,062</b>	

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Foreign Currency Risk – Derivatives

At December 31, 2018, OCERS is exposed to foreign currency risk on investments in swaps and forward currency contracts denominated in foreign currencies that may be adversely affected by changes in the currency exchange rates.

### Foreign Currency Risk Schedule for Derivative Instruments

*As of December 31, 2018*

*(Dollars in Thousands)*

Currency Name	Options	Currency Forward Contracts		Swaps	Total Exposure
		Net Receivables	Net Payables		
Argentine Peso	\$ -	\$ 15	\$ -	\$ -	\$ 15
Australian Dollar	-	(585)	32	(4)	(557)
Brazilian Real	-	(2)	(25)	-	(27)
Canadian Dollar	-	(920)	390	-	(530)
Colombian Peso	-	(16)	-	-	(16)
Danish Krone	-	53	118	-	171
Euro Currency	(5)	47	(94)	(167)	(219)
Hong Kong Dollar	-	(3)	1	37	35
Japanese Yen	-	77	(628)	(1,179)	(1,730)
Mexican Peso	-	-	9	(106)	(97)
New Israeli Sheqel	-	(11)	(1)	-	(12)
New Taiwan Dollar	-	-	(3)	-	(3)
New Zealand Dollar	-	(485)	-	-	(485)
Pound Sterling	-	(18)	47	(205)	(176)
Russian Ruble	-	(111)	-	-	(111)
Singapore Dollar	-	7	(13)	-	(6)
Swedish Krona	-	22	(140)	149	31
Swiss Franc	-	12	(146)	228	94
Turkish Lira	-	69	-	-	69
<b>Total Foreign Currency</b>	<b>\$ (5)</b>	<b>\$ (1,849)</b>	<b>\$ (453)</b>	<b>\$ (1,247)</b>	<b>\$ (3,554)</b>
U.S. Dollar	(14)	-	-	2,819	2,805
<b>Total</b>	<b>\$ (19)</b>	<b>\$ (1,849)</b>	<b>\$ (453)</b>	<b>\$ 1,572</b>	<b>\$ (749)</b>

### Rate of Return

For the year ended December 31, 2018, the annual money-weighted rate of return on the assets of the plan, net of investment expense, was -1.31%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the timing of cash flows and the changing amounts actually invested.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Securities Lending

OCERS is authorized by investment policy and state law to lend its investment securities including global public equities, core fixed income, credit and real assets to broker/dealers in exchange for collateral in the form of either cash or securities. Lent domestic and international securities are collateralized with an initial market value of not less than 102% or 105% depending on the nature of the loaned securities and the collateral received, of fair value of the loaned securities. The lending agent receives cash and non-cash collateral for the securities on loan. There are no restrictions on the amount of securities that can be lent at one time. State Street Bank serves, in accordance with a Securities Lending Authorization Agreement, as OCERS' agent to loan domestic and international securities. State Street Bank does not have the ability to pledge or sell collateral securities delivered absent a borrower default.

Cash collateral received on loaned securities is invested together with the cash collateral of other qualified tax-exempt investors in a collective investment fund managed by State Street. The collective investment fund is not rated. In December 2010 the collective investment fund was divided into separate investment pools: 1) a liquidity pool and 2) a duration pool. As of December 31, 2018, the liquidity pool had an average life-final maturity of 119 days and a weighted average maturity (WAM) of 27 days. The duration pool had an average life-final maturity of 1,701 days and a WAM of 18 days. Because loans are terminable at will, the duration of the loans did not generally match the duration of the investments made with the cash collateral. The Securities Lending Authorization Agreement requires State Street to indemnify OCERS if the broker/dealer fails to return any borrowed securities. During 2018, there were no failures to return loaned securities or to pay distributions by the borrowers. Furthermore, there were no losses due to borrower defaults. The fair value of securities on loan and the total cash and non-cash collateral held as of December 31, 2018 was \$316.3 million and \$321.8 million, respectively. The following table shows fair values of securities on loan and cash collateral received by asset class:

### Securities on Loan and Collateral Received

*As of December 31, 2018  
(Dollars in Thousands)*

Security Lent for Cash Collateral	Fair Value of OCERS' Securities Lent	Cash Collateral Received	Non-Cash Collateral Received	Total Collateral Received
Global Public Equity	\$ 64,801	\$ 65,842	\$ -	\$ 65,842
Core Fixed Income	147,190	149,738	-	149,738
Credit	103,275	105,183	-	105,183
Real Assets	989	1,007	-	1,007
<b>Total</b>	<b>\$ 316,255</b>	<b>\$ 321,770</b>	<b>\$ -</b>	<b>\$ 321,770</b>

### Investments – Fair Value Measurements

OCERS categorizes its fair value measurements of its investments based on the three level fair value hierarchy established by GAAP. The fair value hierarchy is based on the valuation inputs used to measure fair value of the asset or liability and gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 inputs) and the lowest priority to unobservable inputs (Level 3 inputs). Unobservable inputs are developed using the best information available about the assumptions that market participants would use when pricing an investment. The three levels of the fair value hierarchy are:

- **Level 1** - Unadjusted quoted prices for identical instruments in active markets.
- **Level 2** - Quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable.
- **Level 3** - Valuations are derived from valuation techniques in which significant inputs are unobservable.

Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

The following table represents the fair value measurements as of December 31, 2018.

### Investments, Derivative Instruments and Securities Lending Collateral Measured at Fair Value

As of December 31, 2018

(Dollars in Thousands)

	12/31/2018	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by Fair Value Level</b>				
Core Fixed Income:				
U.S. Fixed Income:				
Pooled	\$ 1,042,302	\$ -	\$ 1,042,302	\$ -
U.S. Treasuries	908,680	-	908,680	-
Corporates	408,887	-	408,887	-
Agencies	306,504	-	306,504	-
Mortgages	90,697	-	90,697	-
Municipals	35,657	-	35,657	-
Asset-backed	85,284	-	85,284	-
International	181,238	-	181,238	-
<b>Total Core Fixed Income</b>	<b>3,059,249</b>	<b>-</b>	<b>3,059,249</b>	<b>-</b>
Global Public Equity investments:				
U.S. Equity	2,799,123	201,486	2,597,637	-
International Equity	1,446,720	607,898	838,822	-
Emerging Markets Equity	756,542	-	756,542	-
<b>Total Global Public Equity</b>	<b>5,002,385</b>	<b>809,384</b>	<b>4,193,001</b>	<b>-</b>
Real Assets:				
Agriculture	70,681	-	-	70,681
Commodities	235,611	235,611	-	-
Energy	233,451	108,250	-	125,201
Real Estate	3,391	-	-	3,391
Timber	82,978	-	-	82,978
<b>Total Real Assets</b>	<b>626,112</b>	<b>343,861</b>	<b>-</b>	<b>282,251</b>
Other Investments:				
Credit:				
Multi-Strategy	60,449	-	60,449	-
Risk Mitigation	696,952	-	696,952	-
<b>Total Other Investments</b>	<b>757,401</b>	<b>-</b>	<b>757,401</b>	<b>-</b>
<b>Total Investments by Fair Value Level</b>	<b>\$ 9,445,147</b>	<b>\$ 1,153,245</b>	<b>\$ 8,009,651</b>	<b>\$ 282,251</b>

Core Fixed Income in the above schedule includes \$429.9 million of fixed income securities, which are included in the Credit investment category; and excludes \$15.6 million of non-fixed income securities and derivatives that are included in the Core Fixed Income investment category on the Statement of Fiduciary Net Position.



# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Investments, Derivative Instruments and Securities Lending Collateral Measured at Fair Value

As of December 31, 2018

(Dollars in Thousands)

(Continued)

	12/31/2018	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments Measured at the Net Asset Value (NAV)</b>				
Global Public Equity:				
U.S. Equity	\$ 79,681			
International Equity	137,989			
Emerging Markets Equity	251,221			
<b>Total Global Public Equity</b>	<b>468,891</b>			
Real Assets:				
Agriculture	61,322			
Energy	605,257			
Infrastructure	60,734			
Real Estate	1,317,576			
<b>Total Real Assets</b>	<b>2,044,889</b>			
Other Investments:				
Credit:				
Emerging Markets Debt	438,683			
Direct Lending	170,915			
Multi-Strategy	397,136			
Non-U.S. Direct Lending	221,572			
Absolute Return:				
Direct Hedge	1,386			
Private Equity	1,494,052			
Risk Mitigation	86,713			
<b>Total Other Investments</b>	<b>2,810,457</b>			
<b>Total Investments Measured at the NAV</b>	<b>\$ 5,324,237</b>			
<b>Investments Derivative Instruments</b>				
Swaps:				
Interest Rate Swaps	\$ 2,062	\$ -	\$ 2,062	\$ -
Credit Default Swaps	(190)	-	(190)	-
Total Return Swaps	(300)	-	(300)	-
Options	(19)	-	(19)	-
<b>Total Investment Derivative Instruments</b>	<b>1,553</b>	<b>\$ -</b>	<b>\$ 1,553</b>	<b>\$ -</b>
<b>Total Investments Measured at Fair Value</b>	<b>\$ 14,770,937</b>			
<b>Investments Securities Lending Collateral</b>				
Debt Securities:				
Core Fixed Income	\$ 149,738	\$ -	\$ 149,738	\$ -
Credit	105,183	-	105,183	-
Equity Investments:				
U.S. Equities	41,862	41,862	-	-
International Equities	23,980	23,980	-	-
Real Return	1,007	1,007	-	-
<b>Total Investments Securities Lending Collateral</b>	<b>\$ 321,770</b>	<b>\$ 66,849</b>	<b>\$ 254,921</b>	<b>\$ -</b>

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

**Core fixed income** include actively traded debt instruments such as those securities issued by the United States government, federal agencies, municipal obligations, foreign governments, and both U.S. and foreign corporate issuers. Core fixed income securities are reported at fair value as of the close of the trading date. Fair values for securities not traded on a regular basis are obtained from pricing vendors who employ modeling techniques, such as matrix pricing or discounted cash flow method, in determining security values. These inputs are observable, which supports the Level 2 fair value hierarchy.

**Global public equity** include U.S. and international equity securities, and emerging markets equity securities. Global public equity securities classified in Level 1 of the fair value hierarchy are primarily common and preferred stock or real estate investment trusts. Fair value for these exchange traded securities is determined as of the close of the trading date in the primary market or agreed upon exchange. The last known price is used for listed securities that did not trade on a particular date. Fair value is obtained from third-party pricing sources for securities traded over-the-counter. Global public equity securities classified in Level 2 of the fair value hierarchy consist of institutional funds that are valued based on the fair value of underlying investments using pricing models or other valuation methodologies that use pricing inputs that are either directly or indirectly observable on the valuation date for the securities or assets held in the fund.

**Real assets** investments at fair value include a variety of real return investments in agriculture, commodities, energy, real estate and timber resources which are held directly. Commodities and energy investments classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets for those securities. Real asset investments classified as Level 3 include energy investments that are not actively traded, are less liquid and subject to redemption restrictions. Determining the fair value requires valuation techniques, such as expert judgment, which are unobservable. The general partner of energy funds estimates the fair value of these investments in good faith using the best information available, which may incorporate the general partner's own assumptions. Real estate assets held directly are appraised by independent third-party appraisers in accordance with the Uniform Standards of Professional Appraisal Practice. Independent appraisals use professional judgment, which is unobservable input, to determine the fair value of the asset; therefore these real estate investments are classified as Level 3. Agriculture and timber resources included in Level 3 are based on independent appraisals and/or the good faith estimates of management.

**Other investments** include multi-strategy credit investments and risk mitigation. These investments are classified in Level 2 of the fair value hierarchy and include primarily institutional funds that are valued based on the fair value of underlying investments using pricing models or other valuation methodologies that use pricing inputs that are either directly or indirectly observable on the valuation date for the securities or assets held in the fund.

**Derivative instruments** classified as Level 2 are valued using a market approach with observable inputs from major indices as well as benchmark interest rates and foreign exchange rates.

**Securities lending** represents cash collateral received for securities lent. The equity securities lent include U.S. equities, international and global equities, and real return investments in Level 1 of the fair value hierarchy, valued using a market approach for prices quoted in active markets for securities. Level 2 securities lent are core fixed income securities, which include U.S. government, federal agencies, and credit securities including municipal obligations along with corporate issuers.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

### Investments Measured at NAV, Unfunded Commitments and Redemption Terms

As of December 31, 2018

(Dollars in Thousands)

The System uses the Net Asset Value (NAV) to determine the fair value of the underlying investments, when an investment does not have a readily determinable fair value, provided that the NAV is calculated and used as a practical expedient to estimate fair value in accordance with GAAP requirements.

	Fair Value Measured at NAV	Unfunded Commitments	Redemption Frequency (If Currently Eligible) <sup>1</sup>	Redemption Notice Period
<b>Investments Measured at NAV, Unfunded Commitments and Redemption Terms</b>				
Global Public Equity:				
U.S. Equity	\$ 79,681	\$ -	M, S	15-60 days
International Equity	137,989	-	M	15 days
Emerging Markets Equity	251,221	-	M	30 days
<b>Total Global Public Equity Measured at the NAV</b>	<b>468,891</b>	<b>-</b>		
Real Assets:				
Agriculture	61,322	22,451	Q	60 days
Energy	605,257	493,563	N/A	N/A
Infrastructure	60,734	135,631	N/A	N/A
Real Estate	1,317,576	278,621	Q	5-90 days
<b>Total Real Assets Measured at the NAV</b>	<b>2,044,889</b>	<b>930,266</b>		
Other Investments:				
Credit:				
Emerging Markets Debt	438,683	-	M	3 days prior to month-end
Direct Lending	170,915	176,711	N/A	N/A
Multi-Strategy	397,136	-	Q	60-90 days
Non-U.S. Direct Lending	221,572	155,571	N/A	N/A
Direct Hedge	1,386	-	N/A	N/A
Private Equity	1,494,052	785,750	N/A	N/A
Risk Mitigation	86,713	-	M, Q	5-75 days
<b>Total Other Investments Measured at the NAV</b>	<b>2,810,457</b>	<b>1,118,032</b>		
<b>Total Investments Measured at the NAV</b>	<b>\$ 5,324,237</b>	<b>\$ 2,048,298</b>		

<sup>1</sup> M=Monthly, S=Semi-Annually, Q=Quarterly

The investment types listed in the above table were measured at the Net Asset Value (NAV) as explained below:

**Global public equity** includes four separate institutional funds. Each fund has a different focus, U.S. equity, international equity, global equity and emerging markets equity. The fair value if each fund has been determined using NAV per share or unit of the investments.

# Notes to the Basic Financial Statements

## NOTE 3 : Investments (continued)

**Real assets: Agriculture** includes one fund that invests in a diversified portfolio of row, vegetable and permanent crop farmland in select major agricultural states. The fund is an open-end, infinite life, private REIT (real estate investment trust) subject to the redemption terms in the schedule.

**Real assets: Energy** consists of fourteen limited partnerships that invest primarily in oil and gas related investments. There are no redemption terms for any of these partnerships. These investments are considered illiquid. During the life of the partnerships, distributions are received as underlying partnership investments are realized. The fair values of this investment type have been determined using estimates provided by the underlying partnerships and are at NAV. One of the partnerships is considered a going concern, and is included at a zero value.

**Real assets: Infrastructure** consists of two limited partnerships that invest primarily in energy related renewable infrastructure. There are no redemption terms for any of these partnerships. These investments are considered illiquid. During the life of the partnerships, distributions are received as underlying partnership investments are realized. The fair values of this investment type have been determined using estimates provided by the underlying partnerships and are at NAV.

**Real assets: Real estate** investments include 15 funds consisting of primarily trust funds and limited partnerships. The purpose of these funds is to acquire, own, invest in real estate and real estate related assets with the intention of achieving current income, capital appreciation or both. These investments are valued through independent appraisals and other unobservable methods. Approximately 24% of the investments are closed-end funds with structured investment periods, and are considered illiquid investments. All other funds have no redemption restrictions other than the restrictions noted above.

**Credit: Emerging markets debt** includes investments in three alternative funds that invest primarily in debt in emerging markets both domestic and foreign. The fair value of these investments has been determined using NAV per share of the investments. Investments representing approximately 58% of the value of the investments cannot be redeemed due to restrictions that do not allow for redemption.

**Credit: U.S. direct lending** consists of six funds. These funds seek to generate current income while preserving capital by investing in senior secured loans and other debt and equity securities of primarily U.S. companies. These investments are considered illiquid. Redemption restrictions are in place over the life of the partnerships. During the life of the partnerships, distributions are received as underlying investments are realized.

**Credit: Multi-strategy** includes investments in three limited partnership funds. All funds allow redemption with proper notification. The investment funds seek to minimize risk and volatility by constructing a portfolio of investments across a range of strategies.

**Credit: Non-U.S. direct lending** includes investments in four limited partnership funds. All of the funds are closed-end funds with structured investment periods, plus extension options. These funds invest opportunistically in Non-U.S. credit investments, which offer downside protection, such as secured loans to non-investment grade companies.

**Absolute return: Direct hedge** includes one limited partnership fund, which is winding down. No redemptions are available at this time. Proceeds will be distributed when liquidated.

**Private equity** includes primarily investments in limited partnership funds, managed by various different investment managers. Generally, the partnership strategies are to maximize the return by participating in private equity and equity-related investments through a diversified portfolio of venture capital, growth equity, buyouts, special situation partnerships and other limited liability vehicles. Investments in these partnerships are typically for 10-12 years and are considered illiquid. Redemptions are restricted over the life of the partnership. During the life of the partnerships, distributions are received as underlying partnership investments are realized. The fair values of this investment type have been determined using NAV per share of the System's ownership interest in partners' capital.

**Risk mitigation** includes one limited partnership fund, which allows redemption with proper notification. The fund assists in diversifying the portfolio and protecting in an economic downturn of growth assets. The strategies are uncorrelated or negatively correlated to economic growth assets. The fair value of this investment has been determined using NAV per share.

# Notes to the Basic Financial Statements

## NOTE 4 : Funding Policy - Pension Plan

Employer and employee/member pension plan contribution requirements are determined as a percentage of plan sponsor payrolls. In determining contributions, assumptions are made about future events that affect the amount and timing of benefits to be paid and assets to be accumulated. The projected total pensionable compensation for all OCERS' plan sponsors for the year ended December 31, 2018 was \$1.7 billion. Employer contribution rates are determined using the entry age normal actuarial cost method based upon a level percentage of payroll. The employer contributions provide for both normal cost and an amount to amortize any unfunded or overfunded actuarial accrued liabilities. By definition, the normal cost is the annual contribution rate that, if paid annually from a member's first year of membership through the year of retirement, would accumulate to the amount necessary to fully fund the member's retirement benefit if all underlying assumptions are met. The actuarial report as of December 31, 2015 established the contribution rates for the first six months of calendar year 2018 (second half of fiscal year 2017-2018), and the actuarial valuation report as of December 31, 2016 established the contribution rates for the last six months of calendar year 2018 (first half of fiscal year 2018-2019). For the year ended December 31, 2018, employer contribution rates ranged from 10.88% of payroll to 62.81% depending upon the benefit plan type. Employer pension contributions were \$580.9 million for the year ended December 31, 2018 of which approximately \$419.0 million and \$90.2 million, net of prepayment discounts, were made by the County of Orange and the Orange County Fire Authority, respectively. Participating employers are required by Government Code sections 31453.5 and 31454 to contribute a percentage of covered salary to the Plan. The contribution requirements of participating active members and employers are established and may be amended by the OCERS' Board of Retirement. Participating employers may pay a portion of the participating active employees' contributions through negotiations and bargaining agreements. Employer contributions paid for by the employee through negotiated reverse pick-up arrangements are treated and reported as employee contributions. Employee contributions elected to be paid for by the employer under Section 31581.1 are treated and reported as employer contributions as these payments do not become part of the accumulated contributions of the employee and are immaterial. Employee contributions elected to be paid for by the employer under Section 31581.2 are treated and reported as employee contributions as these payments are credited to the employee account and become a part of their accumulated contributions.

Employee contributions are established by the OCERS' Board of Retirement and guided by state statute (Government Code sections 31621, 31621.5, 31621.8, 31639.25 and 31639.5) and vary based upon employee age at the time of entering OCERS membership. OCERS received \$270.1 million in employee pension contributions for the year ended December 31, 2018. Average employee contribution rates for the year ended December 31, 2018 ranged between 8.62% and 16.39%.

## NOTE 5 : Plan Reserves

Employer and employee contributions are deposited into various legally-required reserve accounts established on a book value basis. Set forth below are the descriptions of OCERS' various reserve accounts:

### Pension Reserve

Pension reserve represents funding set aside for retirement payments derived from employer contributions. Additions include transfers from the employer contribution reserve and interest credited. Deductions include benefit payments made to retired members.

### Employee Contribution Reserve

Employee contribution reserve represents the balance of member contributions. Additions include member contributions and interest credited. Deductions include member refunds and transfers to the annuity reserve to fund retirement benefits.

### Employer Contribution Reserve

Employer contribution reserve represents the balance of employer contributions for active member future retirement benefits. Additions include employer contributions. Deductions include transfers to the pension reserve in order to fund retirement benefits, disability benefits and death benefits.

### Annuity Reserve

Annuity reserve represents funding set aside for retirement payments derived from contributions made by members. Additions include transfers from the employee contribution reserve and interest credited. Deductions include benefit payments made to retired members.

# Notes to the Basic Financial Statements

## NOTE 5 : Plan Reserves (continued)

### Contra Account

A positive balance in this account represents excess earnings. A credit balance in this account represents the amount of interest credited to the reserve accounts that has not been paid for out of current or excess earnings. Additions include net increases to the fiduciary net position, which are decreased by interest credited to the reserves account.

### County Investment Account (POB Proceeds) Reserve

County investment account (POB Proceeds) reserve represents the remaining proceeds from the County of Orange's 1994 Pension Obligation Bond issuance. The remaining proceeds are utilized, in accordance with a long standing agreement between OCERS and the County of Orange, to offset a portion of the annual actuarially-determined contribution rates for the County of Orange. In 2018, none of the remaining proceeds were utilized to offset the actuarially determined contributions for the County of Orange.

### Actuarial Deferred Return

The actuarial deferred return represents the balance of deferred earnings created by a five-year smoothing of actual gains and losses compared to the assumed investment rate of return.

### Health Care Plan Reserves

Health care plan reserves represent assets held to pay medical benefits for eligible retirees of the 401(h) health care plans. Additions include employer contributions and investment earnings. Deductions include medical payments.

### Total Plan Reserves

*As of December 31, 2018*

*(Dollars in Thousands)*

<b>Valuation Reserves</b>	
Pension Reserve	\$ 9,154,999
Employee Contribution Reserve	3,261,626
Employer Contribution Reserve	2,667,017
Annuity Reserve	1,608,925
Contra Account	(2,987,492)
<b>Non-Valuation Reserves</b>	
County Investment Reserve	131,890
<b>Total Pension Fund Reserves (smoothed market actuarial value)</b>	<b>13,836,965</b>
Actuarial Deferred Return	644,715
<b>Net Position Restricted for Pensions including Non-Valuation Reserves</b>	<b>14,481,680</b>
Health Care Reserves	346,115
<b>Net Position-Total Funds</b>	<b>\$ 14,827,795</b>

# Notes to the Basic Financial Statements

## NOTE 6 : Administrative Expenses - Pension

As permitted by Government Code (Code) Section 31580.2, the Board of Retirement adopts an annual budget, financed from the System's assets, covering the entire expenses for the administration of OCERS. The Code provides that administrative expenses incurred in any year are to be charged against the earnings of the pension trust fund and are not to exceed twenty-one hundredths of one percent (0.21%) of OCERS' actuarial accrued liabilities, excluding investment related costs and expenditures for computer software, hardware and related technology consulting services. Administrative expenses incurred in calendar year 2018 were within the limits established by the Code. The following schedule represents the excess of the maximum allowed over actual administrative expenses for the year ended December 31, 2018.

### Administrative Expense Compared to Projected Actuarial Accrued Liability

*For the Year Ended December 31, 2018  
(Dollars in Thousands)*

Projected Actuarial Accrued Liability (AAL) as of 12/31/18	\$ 20,666,562
Maximum Allowed for Administrative Expense (AAL * 0.21%)	43,400
Actual Administrative Expense <sup>1</sup>	<u>17,109</u>
<b>Excess of Allowed Over Actual Expense</b>	<b><u>\$ 26,291</u></b>
Actual Administrative Expense as a Percentage of Projected Actuarial Accrued Liability as of 12/31/18	0.08%
<sup>1</sup> Administrative Expense Reconciliation	
Administrative Expense per Statement of Changes in Fiduciary Net Position	\$ 18,284
Less: Administrative Expense Not Considered per CERL Section 31596.1	<u>(1,175)</u>
<b>Administrative Expense Allowable Under CERL Section 31580.2</b>	<b><u>\$ 17,109</u></b>

## NOTE 7 : Contingencies

At December 31, 2018, OCERS was involved in various litigation matters. In management's opinion, and after consultation with legal counsel, the outcome of these matters is not expected to have a material adverse effect on OCERS' financial position.

# Notes to the Basic Financial Statements

## NOTE 8 : Pension Disclosures

The net pension liability was measured as of December 31, 2018. The plan fiduciary net position was valued as of the measurement date while the total pension liability was determined based upon rolling forward the total pension liability from the actuarial valuation as of December 31, 2017. The components of the net pension liability as of December 31, 2018 are as follows:

### Net Pension Liability For the Year Ended December 31, 2018 (Dollars in Thousands)

Total Pension Liability	\$ 20,678,882
Less: Plan Fiduciary Net Position	(14,481,680)
<b>Net Pension Liability</b>	<b>\$ 6,197,202</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	<b>70.03%</b>

### Actuarial Assumptions

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include future salary increases and investment earnings, expected retirement age, life expectancy and other relevant factors. Actuarially determined amounts are subject to continual revision as results are compared to past expectations and new estimates are made about the future. OCERS' actuary and Board of Retirement review the economic and demographic assumptions every three years and the actuarially determined contributions annually.

In preparing the actuarial valuation, the actuary has complied with the parameters set forth in GASB Statement No. 67, *Financial Reporting for Pension Plans – An Amendment of GASB Statement No. 25*, and employed generally accepted actuarial methods and assumptions to measure the total pension liability of plan sponsors. The actuary's calculations are based upon member data and financial information provided by the System. Projection of benefits for financial reporting purposes is based on all benefits estimated to be payable through the System to current active, retired and inactive employees as a result of their past service and their expected future service.

The total pension liability as of December 31, 2018 was determined by rolling forward the results in the actuarial valuation as of December 31, 2017 to December 31, 2018. The actuarial assumptions used were based on the results of an experience study for the period from January 1, 2014 through December 31, 2016 and they are the same assumptions used in the December 31, 2018 funding valuations for OCERS. In particular, the following actuarial assumptions were applied in the measurement:

Inflation	2.75%
Projected Salary Increases	General: 4.25% to 12.25% and Safety: 4.75% to 17.25%, vary by service, including inflation
Investment Rate of Return	7.00%, net of pension plan investment expense, including inflation
Mortality Rates	Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table as a starting point, projected generationally using the two-dimensional Scale MP-2016, with age adjustments, and adjusted separately for healthy and disabled for both general and safety members.
Other Assumptions	Actuarial experience study during the period of January 1, 2014 through December 31, 2016

### Long-Term Expected Real Rate of Return

The long-term expected rate of return on pension plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation but before deducting investment expenses are shown in the following table. This information was used in the derivation of the long-term expected investment rate of return assumption for the December 31, 2018 actuarial valuation. This information will change every three years based on the actuarial experience study.



# Notes to the Basic Financial Statements

## NOTE 8 : Pension Disclosures (continued)

### Long-Term Expected Real Rate of Return

For the Year Ended December 31, 2018

Asset Class	Target Allocation	Long-Term Expected Arithmetic Real Rate of Return
Global Equity	35%	6.38%
Core Bonds	13%	1.03%
High Yield Bonds	4%	3.52%
Bank Loan	2%	2.86%
TIPS	4%	0.96%
Emerging Markets Debt	4%	3.78%
Real Estate	10%	4.33%
Core Infrastructure	2%	5.48%
Natural Resources	10%	7.86%
Risk Mitigation	5%	4.66%
Mezzanine / Distressed Debts	3%	6.53%
Private Equity	8%	9.48%
<b>Total</b>	<b><u>100%</u></b>	

### Discount Rate

The discount rate used to measure the total pension liability was 7.00% for the year ended December 31, 2018. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, the plan fiduciary net position was projected to be available to make all projected future benefit payments for current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability as of December 31, 2018.

### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following table represents the net pension liability as of December 31, 2018, of participating employers calculated using the discount rate of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1.00% lower (6.00%) or 1.00% higher (8.00%) than the current rate:

#### Sensitivity of Net Pension Liability to Changes in the Discount Rate

As of December 31, 2018

(Dollars in Thousands)

1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
\$ 9,210,630	\$ 6,197,202	\$ 3,747,612

## Section II

# *Financial*

Required Supplementary Information





# Schedule of Changes in Net Pension Liability of Participating Employers

For the Years Ended December 31, 2013 through 2018<sup>1</sup>

(Dollars in Thousands)

	2018	2017	2016	2015	2014	2013
<b>Total Pension Liability</b>						
Service Cost	\$ 491,373	\$ 452,412	\$ 427,473	\$ 439,454	\$ 438,600	\$ 444,838
Interest	1,379,917	1,305,268	1,241,080	1,197,308	1,153,352	1,109,002
Change of Benefit Terms	-	-	-	-	-	-
Differences Between Expected and Actual Experience	(118,124)	(66,964)	(323,566)	(205,463)	(327,402)	(295,483)
Changes of Assumptions	-	827,197	-	-	(127,729)	-
Benefit Payments, Including Refunds of Employee Contributions	(828,278)	(764,344)	(717,976)	(675,963)	(630,678)	(586,284)
Other	-	-	(509) <sup>2</sup>	-	-	-
Net Change in Total Pension Liability	924,888	1,753,569	626,502	755,336	506,143	672,073
Total Pension Liability - Beginning	19,753,994	18,000,425	17,373,923	16,618,587	16,112,444	15,440,371
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 20,678,882</b>	<b>\$ 19,753,994</b>	<b>\$ 18,000,425</b>	<b>\$ 17,373,923</b>	<b>\$ 16,618,587</b>	<b>\$ 16,112,444</b>
<b>Plan Fiduciary Net Position</b>						
Contributions - Employer <sup>3</sup>	\$ 580,905 <sup>5</sup>	\$ 572,104 <sup>4</sup>	\$ 567,196	\$ 571,298	\$ 625,520	\$ 427,095
Contributions - Employee	270,070	262,294	258,297	249,271	232,656	209,301
Net Investment Income/(Loss)	(324,628)	1,939,635	1,061,243	(10,873)	499,195	1,152,647
Benefit Payments, Including Refunds of Employee Contributions	(828,278)	(764,344)	(717,976)	(675,963)	(630,678)	(586,284)
Administrative Expense	(18,284)	(17,002)	(16,870)	(12,521)	(11,905)	(11,705)
Net Change in Plan Fiduciary Net Position	(320,215)	1,992,687	1,151,890	121,212	714,788	1,191,054
Plan Fiduciary Net Position - Beginning	14,801,895	12,809,208	11,657,318	11,536,106	10,821,318	9,630,264
Plan Fiduciary Net Position - Ending (b)	14,481,680	14,801,895	12,809,208	11,657,318	11,536,106	10,821,318
<b>Net Pension Liability (a) - (b) = (c)</b>	<b>\$ 6,197,202</b>	<b>\$ 4,952,099</b>	<b>\$ 5,191,217</b>	<b>\$ 5,716,605</b>	<b>\$ 5,082,481</b>	<b>\$ 5,291,126</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (b)/(a)	70.03%	74.93%	71.16%	67.10%	69.42%	67.16%
Covered Payroll (d)	\$ 1,718,798	\$ 1,678,322	\$ 1,602,675	\$ 1,521,036	\$ 1,513,206	\$ 1,494,745
Plan Net Pension Liability as a Percentage of Covered Payroll (c)/(d)	360.55%	295.06%	323.91%	375.84%	335.88%	353.98%

<sup>1</sup> Data for years prior to 2013 is not available. Information will be presented over ten years as it becomes available prospectively.

<sup>2</sup> Orange County Public Law Library was separated out from the Orange County Sanitation District in Rate Group #3 and put into their own Rate Group (Rate Group #12) after the valuation as of December 31, 2015. There was an adjustment to the UAAL for Rate Group #3 that was originally included in the December 31, 2015 valuation. There was a credit of \$509 given to the Orange County Public Law Library to reflect that their future service enhancement did not increase the UAAL.

<sup>3</sup> Reduced by discount for prepaid contributions and transfers from County Investment Account.

<sup>4</sup> A \$24,042 transfer from the Orange County Sanitation District Deferred UAAL Account which was required to offset a UAAL increase for the assumption changes has been excluded from this amount.

<sup>5</sup> A \$14,589 transfer from the Orange County Sanitation District Deferred UAAL Account which was required to offset a UAAL increase for the actuarial losses as of December 31, 2018 has been excluded from this amount.

# Schedule of Investment Returns

For the Years Ended December 31, 2014 Through 2018<sup>1</sup>

Years Ended December 31	Annual Money Weighted Rate of Return, Net of Investment Expense
2014	4.64%
2015	-0.51%
2016	8.71%
2017	14.74%
2018	-1.31%

<sup>1</sup> Data for years prior to 2014 is not available. Information will be presented over ten years as it becomes available prospectively.

# Schedule of Employer Contributions

For the Years Ended December 31, 2009 through 2018

(Dollars in Thousands)

Years Ended December 31	Actuarially Determined Contributions <sup>1,2</sup>	Actual Contributions <sup>1,2</sup>	Contribution Deficiency / (Excess) <sup>3</sup>	Covered Payroll	Contributions as a % of Covered Payroll
2009	\$ 337,496	\$ 338,387 <sup>3</sup>	\$ (891)	\$ 1,598,888	21.16%
2010	372,437	372,437	-	1,511,569	24.64%
2011	387,585	387,585	-	1,498,914	25.86%
2012	406,521	406,521	-	1,497,475	27.15%
2013	426,020	427,095 <sup>3</sup>	(1,075)	1,494,745	28.57%
2014	476,320	625,520 <sup>3</sup>	(149,200)	1,513,206	41.34%
2015	502,886	571,298 <sup>3</sup>	(68,412)	1,521,036	37.56%
2016	521,447	567,196 <sup>3</sup>	(45,749)	1,602,675	35.40%
2017	536,726 <sup>4</sup>	572,104 <sup>3,4</sup>	(35,378)	1,678,322	34.09%
2018	556,728 <sup>5</sup>	580,905 <sup>3,5</sup>	(24,177)	1,718,798	33.80%

<sup>1</sup> Excludes employer pickup of member contributions and transfers from County Investment Account (funded by pension obligation proceeds held by OCERS). Those transfers are as follows:

2009	\$ 34,900
2010	11,000
2011	11,000
2012	5,500
2013	5,000
2014	5,000

<sup>2</sup> Reduced by discount for prepaid contributions

<sup>3</sup> Includes additional contributions made by Plan Sponsors towards the reduction of their UAAL.

<sup>4</sup> A \$24,042 transfer from the Orange County Sanitation District Deferred UAAL Account, which was required to offset a UAAL increase for the assumption changes has been excluded from both these amounts.

<sup>5</sup> A \$14,589 transfer from the Orange County Sanitation District Deferred UAAL Account which was required to offset a UAAL increase for the actuarial losses as of December 31, 2018 has been excluded from both of these amounts.

# Notes to the Required Supplementary Information

## Actuarial Valuation Methods and Assumptions

The actuarial determined contribution rates in the schedule of employer contributions are calculated as of December 31. Rates are effective eighteen months after the valuation date for the fiscal year that begins July 1. The following actuarial methods and assumptions were used to calculate the actuarially determined contributions for the year ended December 31, 2018:

<b>Valuation Date</b>	Actuarially determined contribution rates for the first six months of calendar year 2018 or the second half of fiscal year 2017-2018 are calculated based on the December 31, 2015 valuation. Actuarially determined contribution rates for the last six months of calendar year 2018 or the first half of fiscal year 2018-2019 are calculated based on the December 31, 2016 valuation.
<b>Actuarial Cost Method</b>	Entry Age Actuarial Cost Method
<b>Amortization Method</b>	Level percent of payroll for total unfunded actuarial accrued liability
<b>Remaining Amortization Period</b>	Effective December 31, 2013, the outstanding balance of the UAAL from the December 31, 2012 valuation was combined and re-amortized over a declining 20-year period. Any changes in UAAL due to actuarial gains or losses or due to changes in assumptions or methods will be amortized over separate 20-year periods. Any changes in UAAL due to plan amendments will be amortized over separate 15-year periods and any change in UAAL due to early retirement incentive programs will be amortized over a separate period of up to 5 years.
<b>Asset Valuation Method</b>	The Actuarial Value of Assets is determined by recognizing any difference between the actual and the expected market return over a five-year period. The Valuation Value of Assets is the Actuarial Value of Assets reduced by the value of the non-valuation reserves.

<b>Actuarial Assumptions:</b>	
<b>December 31, 2015 Valuation</b>	
Investment Rate of Return	7.25% net of pension plan investment expense, including inflation
Inflation Rate	3.00%
Real Across-the-Board Salary Increase	0.50%
Projected Salary Increases	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%, vary by service, including inflation
Cost of Living Adjustments	3.00% of retirement income
Other Assumptions	Same as those used in the December 31, 2015 funding actuarial valuation
<b>December 31, 2016 Valuation</b>	
Investment Rate of Return	7.25% net of pension plan investment expense, including inflation
Inflation Rate	3.00%
Real Across-the-Board Salary Increase	0.50%
Projected Salary Increases	General: 4.25% to 13.50% and Safety: 5.00% to 17.50%, vary by service, including inflation
Cost of Living Adjustments	3.00% of retirement income
Other Assumptions	Same as those used in the December 31, 2016 funding actuarial valuation

# Significant Factors Affecting Trends in Actuarial Information – Pension Plan

## Changes in Benefit Terms

- 2016**
  - New employees hired by the City of San Juan Capistrano on and after July 1, 2016 will be offered a choice in retirement plan formulas; the PEPRA Plan U (2.5% at 67 PEPRA – General) or the alternate plan formula, Plan W (1.62% at 65 PEPRA – General).
  - Orange County Public Law Library was moved from Rate Group #3 into its own rate group, Rate Group #12.
- 2015**
  - Effective January 1, 2015, new OCTA employees will be enrolled in Plan U (2.5% at 67 PEPRA - General).
- 2012**
  - With the exception of OCTA, members with membership date on or after January 1, 2013 will be placed in PEPRA tiers: Plan T (1.62% at 65 PEPRA – General); Plan U (2.5% at 67 PEPRA – General); or Plan V (2.7% at 57 PEPRA – Safety).
- 2011**
  - Effective April 20, 2012, certain employees previously employed at the City of Santa Ana became employees of OCFA General and OCFA Safety and are eligible for benefits under Plan N (2 % at 55) and Plan F (3% at 50), respectively.
  - Effective July 1, 2012, new General employees hired by the City of San Juan Capistrano will be covered under General Plan S (2% at 57).
- 2010**
  - LAFCO adopted an optional 1.62% of final average salary at age 65 for members hired on or after July 1, 2010.
  - County Managers unit adopted an optional 1.62% of final average salary at age 65 for members hired on or after August 17, 2010.
  - Sanitation District adopted a 1.64% of final average salary at age 57 for members within Supervisors and Professional unit hired on or after October 1, 2010.
  - OCFA adopted a 3.00% of final average salary at age 55 for Safety members within the Executive Management unit hired on or after July 1, 2011 and for all Safety members hired on or after July 1, 2012.
  - OCFA adopted a 2.00% of final average salary at age 55 for General members hired on or after July 1, 2011.
- 2009**
  - County and the Courts adopted optional 1.62% at 65 formula for General Member Employees entering OCERS after May 7, 2010.
  - County Law Enforcement Members adopted 3% at 55 formula for Safety Members entering OCERS on or after April 9, 2010.


# Significant Factors Affecting Trends in Actuarial Information – Pension Plan

(continued)

## Changes in Assumptions and Methods

- 2017**
  - The assumed rate of return was decreased from 7.25% to 7.00%.
  - The inflation rate was decreased from 3.00% to 2.75%.
  - Projected salary increases for general members of 4.25% to 13.50% changed to 4.25% to 12.25% and safety members changed from 5.00% to 17.50% to 4.75% to 17.25%.
  - Mortality rate tables changed to a Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table, projected generationally using two-dimensional MP-2016 scale, adjusted separately for healthy and disabled for both general and safety members.
  - Impact due to assumption changes to be phased-in over three years.
- 2014**
  - The inflation rate was reduced from 3.25% to 3.00%
  - Total wage inflation and payroll growth was reduced from 3.75% to 3.50%.
  - Projected salary increases for general members of 4.75% to 13.75% changed to 4.25% to 13.50% and safety members changed from 4.75% to 17.75% to 5.00% to 17.50%.
  - Inclusion of additional cash-out assumptions in developing basic member contribution rates in the legacy plans.
  - Mortality rates for after service retirement were changed to reflect longer life expectancies for Safety members and shorter life expectancies for General members and longer life expectancies for both General and Safety members for after disability retirement. The cost impact to employer to be phased in over three years.
- 2013**
  - The outstanding balance of the December 31, 2012 UAAL was combined and re-amortized over a 20-year period.
- 2012**
  - The investment rate of return was decreased from 7.75% to 7.25%.
  - The inflation rate was decreased from 3.50% to 3.25%.
  - Projected salary increases for general members of 4.50% to 11.50% changed to 4.75% to 13.75% and safety members changed from 4.50% to 13.50% to 4.75% to 17.75%.
- 2011**
  - Changes in mortality, disability, termination, retirement, salary scale, and annual pay-off assumptions in the December 31, 2010 triennial experience study increased the pension plan UAAL by \$364 million.
- 2009**
  - Adjustments to correct the under-reporting of certain premium pay items in prior years' pensionable salary data resulted in a \$228 million increase in UAAL.
- 2008**
  - Individual salary increase assumptions are changed from age based to service based.
  - Annual leave payoff assumptions were increased for General members.





ORANGE COUNTY  
OCERS  
EMPLOYEES RETIREMENT SYSTEM

# Section II

# *Financial*

Other Supplementary Information





# Schedule of Contributions

For the Year Ended December 31, 2018

(Dollars in Thousands)

	Employee	Employer
<b>Pension Trust Fund Contributions</b>		
County of Orange	\$ 209,469	\$ 437,162
Orange County Fire Authority	23,491	91,680 <sup>1</sup>
Orange County Superior Court of California	16,950	29,779
Orange County Transportation Authority	9,162	24,725
Orange County Sanitation District	7,825	7,728
UCI Medical Center and Campus	-	2,875 <sup>2</sup>
City of San Juan Capistrano	809	2,437
Orange County Employees Retirement System	978	2,187
Transportation Corridor Agencies	840	1,641
Cypress Recreation & Parks District	-	740 <sup>3</sup>
Orange County Department of Education	-	301 <sup>2</sup>
Orange County Children & Families Commission	98	207
Orange County In-Home Supportive Services Public Authority	109	191
Orange County Cemetery District	141	171
Orange County Public Law Library	159	169
Orange County Local Agency Formation Commission	39	130
Contributions Before Prepaid Discount	270,070	602,123
Prepaid Employer Contribution Discount	-	(21,218)
<b>Total Pension Trust Fund Contributions</b>	<b>270,070</b>	<b>580,905</b>
<b>Health Care Fund - County Contributions</b>	<b>-</b>	<b>52,520</b>
<b>Health Care Fund - OCFA Contributions</b>	<b>-</b>	<b>4,536</b>
<b>Total Contributions</b>	<b>\$ 270,070</b>	<b>\$ 637,961</b>

<sup>1</sup> Unfunded actuarial accrued liability payments were made in 2018 of \$23.4 million by the Orange County Fire Authority.

<sup>2</sup> Unfunded actuarial accrued liability payments have been made in accordance with a separate 20-year level dollar payment schedule to include liabilities for employee benefits related to past service credit.

<sup>3</sup> This balance reflects the unfunded actuarial accrued liability obligation payment made in October 2018 to fund the obligations for the ongoing benefits owed to Cypress Recreation & Parks District's retired and disabled employees and their survivors and beneficiaries.

# Schedule of Administrative Expenses

For the Year Ended December 31, 2018

(Dollars in Thousands)

<b>Pension Trust Fund Administrative Expenses</b>	
Expenses Subject to the Statutory Limit	
Personnel Services	
Employee Salaries and Benefits	\$ 10,993
Board Members' Allowance	<u>16</u>
Total Personnel Services	<u>11,009</u>
Office Operating Expenses	
Depreciation/Amortization	2,292
General Office and Administrative Expenses	1,629
Professional Services	1,690
Rent/Leased Real Property	<u>489</u>
Total Office Operating Expenses	<u>6,100</u>
Total Expenses Subject to the Statutory Limit	<u>17,109</u>
Expenses Not Subject to the Statutory Limit	
Information Technology Professional Services	426
Actuarial Fees	396
Equipment / Software	<u>353</u>
Total Expenses Not Subject to the Statutory Limit	<u>1,175</u>
<b>Total Pension Trust Fund Administrative Expenses</b>	<b>18,284</b>
<b>Health Care Fund - County Administrative Expenses</b>	<b>20</b>
<b>Health Care Fund - OCFA Administrative Expenses</b>	<b><u>30</u></b>
<b>Total Administrative Expenses</b>	<b><u>\$ 18,334</u></b>

# Schedule of Investment Expenses

For the Year Ended December 31, 2018

(Dollars in Thousands)

<b>Investment Management Fees*</b>	
Global Public Equity	
U.S. Equity	\$ 2,581
International Equity	5,130
Emerging Markets Equity	7,111
Total Global Public Equity	14,822
Core Fixed Income	
U.S. Fixed Income	2,118
Total Core Fixed Income	2,118
Credit	
High Yield	1,369
Emerging Markets Debt	614
Direct Lending	2,528
Multi-Strategy	3,860
Non-U.S. Direct Lending	2,033
Total Credit	10,404
Real Assets	
Real Estate	19,369
Real Return	
Timber	1,228
Agriculture	1,158
Infrastructure	1,127
Energy	13,360
Total Real Return	16,873
Total Real Assets	36,242
Absolute Return	
Direct Hedge Fund	16
Total Absolute Return	16
Private Equity	9,504
Risk Mitigation	9,062
Short-Term Investments	296
<b>Total Investment Management Fees</b>	<b>82,464</b>
<b>Other Fund Expenses<sup>1</sup></b>	<b>16,931</b>
<b>Other Investment Expenses</b>	
Consulting/Research Fees	1,699
Investment Department Expenses	1,660
Legal Services	456
Custodian Services	579
Investment Service Providers	18
<b>Total Other Investment Expenses</b>	<b>4,412</b>
<b>Security Lending Activity</b>	
Security Lending Fees	393
Rebate Fees	5,538
<b>Total Security Lending Activity</b>	<b>5,931</b>
<b>Total Investment Expenses</b>	<b>\$ 109,738</b>

\* Does not include undisclosed fees deducted at source.

<sup>1</sup> These costs include, but are not limited to, foreign income tax and other indirect flow-through investment expenses such as organizational expenses in limited partnership structures.

# Schedule of Payments for Professional Services

For the Year Ended December 31, 2018

(Dollars in Thousands)

<b>Type of Services*</b>	
<b>Professional Expenses Subject to the Statutory Limit</b>	
Medical/Disability Services	\$ 277
Legal Counsel	328
Administrative Services	111
Information Technology Services	308
Finance Services	62
Audit Services	119
Other Legal Services	134
Other Consulting/Services	351
<b>Total Professional Expenses Subject to the Statutory Limit</b>	<b><u>1,690</u></b>
<b>Professional Expenses Not Subject to the Statutory Limit</b>	
Information Technology Consultants	426
Consulting/Research Fees	1,699
Custodian Services	579
Actuarial Services	396
Investment Legal Services	456
Investment Service Providers	18
<b>Total Professional Expenses Not Subject to the Statutory Limit</b>	<b><u>3,574</u></b>
<b>Total Payments for Professional Expenses</b>	<b><u>\$ 5,264</u></b>

\* Detail for fees paid to investment professionals is presented in the Investment Section.


# Statement of Changes in Assets and Liabilities - OPEB 115 Agency Fund

For the Year Ended December 31, 2018

(Dollars in Thousands)

	Beginning Balance December 31, 2017	Additions	Deductions	Ending Balance December 31, 2018
<b>Assets</b>				
Cash and Cash Equivalents	\$ 378	\$ 915	\$ (875)	\$ 418
Global Public Equity	10,625	1,745	(2,525)	9,845
Core Fixed Income	<u>5,632</u>	<u>146</u>	<u>(545)</u>	<u>5,233</u>
<b>Total Assets</b>	<b><u>\$ 16,635</u></b>	<b><u>\$ 2,806</u></b>	<b><u>\$ (3,945)</u></b>	<b><u>\$ 15,496</u></b>
<b>Liabilities</b>				
Due to Employer	<u>\$ 16,635</u>	<u>\$ 2,806</u>	<u>\$ (3,945)</u>	<u>\$ 15,496</u>
<b>Total Liabilities</b>	<b><u>\$ 16,635</u></b>	<b><u>\$ 2,806</u></b>	<b><u>\$ (3,945)</u></b>	<b><u>\$ 15,496</u></b>





ORANGE COUNTY  
OCERS  
EMPLOYEES RETIREMENT SYSTEM

Section III

*Investments*





# Investment Consultant's Statement



## MEMORANDUM

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**To:** Board Members,  
Orange County Employees Retirement System

**From:** Stephen McCourt, Laura Wirick, Stephanie Sorg  
Meketa Investment Group

**Date:** April 26, 2019

**Re:** Investment Consultant's Statement for CAFR

This letter reviews the investment performance of the Orange County Employees Retirement System (OCERS) for the year ending December 31, 2018.

OCERS' stated mission is to provide secure retirement and disability benefits with the highest standards of excellence. To this end, OCERS strives to align the portfolio's asset allocation, investments, and other related decision with the goals of the overall system. This alignment is a fundamental part of the Investment Committee's monthly meetings, where performance is examined (both on an overall portfolio basis and at the manager level), asset allocation is reviewed and modified to fit changes in expected return, strategic and tactical decisions are discussed, and the System's liabilities are reviewed. Meketa Investment Group, OCERS' general consultant, works in concert with PCA, OCERS' risk consultant, to provide guidance to the Board (the System's fiduciary), and assist the Board with performance evaluation, asset allocation, manager selection, and other industry best practices.

State Street Bank and Trust Company, OCERS' custodian, independently prepared the performance data used in this report. Rates of return are represented using a time-weighted rate of return methodology based upon market values.

### 2018 YEAR IN REVIEW

Worries of rising interest rates globally, trade tensions between the U.S. and China, elevated levels of volatility in the market, and increasing concerns of a slowing U.S. economy were central themes resonating throughout calendar year 2018. During the first quarter of 2018, we saw volatility return, with markets weathering higher levels of fluctuations (though these fluctuations were still near historical averages). While volatility seemed to wane in the quarters (Q2 and Q3) that followed, fourth quarter volatility rose sharply, culminating in abysmal returns for foreign markets in particular, and domestic markets to a lesser extent. Volatility spiked in the fourth quarter with the VIX reaching \$36 before re-tracing to \$25 at quarter-end. For the first three quarters of the year, most markets embraced a "risk-on" appetite, though this reversed at year-end, with investors moving toward higher quality fixed income instruments. With the exception of core investment grade bonds, which delivered flat returns for the calendar year, every major asset class posted negative returns.

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# Investment Consultant's Statement

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After strong returns in 2017, emerging market equities posted a -14.6% return for 2018, as a strong U.S. dollar and trade tensions weighed on results. The MSCI EAFE Index, representing foreign developed markets, followed closely with a -13.8% return. Despite a late rebound in the month of December, domestic equities ended significantly lower. U.S. equities, as represented by the Russell 3000 Index, closed out the full year with a -5.2% return. The trend of U.S. growth stocks outperforming value stocks persisted throughout the year, despite fourth quarter results favoring value (-11.7%) over growth (-15.9%). For the year, growth held a commanding lead over value of nearly 7.0%, as the Russell 100 Growth closed out the year with a -1.5% return, versus -8.3% for the Russell 1000 Value.

Within fixed income, even with a December rate hike, investment grade fixed income markets closed out the year on a strong note, relatively speaking, as the broad market was largely risk-off for the month of December. Throughout the full year of 2018, concerns over rising interest rates and inflation created headwinds. In the U.S., the Federal Reserve increased short-term interest rates for the ninth time in December to a range of 2.25% to 2.50%, and continued to reduce its balance sheet. The rate increases contributed to the flattening of the U.S. yield curve during the fiscal year. Over the trailing year, TIPS (-1.3%) and high yield bonds (-2.1%) declined, while the broad U.S. bond market, represented by the Barclays Aggregate Index, was flat at 0.0%. Similar to emerging market equities, returns for emerging market bonds suffered greater losses, with local currency emerging market bonds (as represented by JPM GBI-EM Global Diversified Index) posting a -6.2% return for the year.

Within other asset classes, natural resource stocks (S&P Global Natural Resources Index) returned -16.8%, commodities (Bloomberg Commodity Index) lost -11.3%, and REITs (MSCI U.S. REIT Index) lost -4.6%. U.S. crude settled at \$45/ barrel, ending the year down nearly 25% as concerns about a shortage of oil flipped to fears of oversupply. If the price of oil remains low, it could slow the pace of monetary tightening and help import-oriented economies.

## 2019 OUTLOOK

Looking forward, there are several issues that we will continue to monitor. First is the potential for major central banks around the globe to further tighten monetary policy at the same time. Second, in the U.S., equity markets remain extended despite the volatility spike in the fourth quarter, and the current economic cycle has been long. Also in the U.S., trade policy remains a key issue. Next is the declining growth in China and the impact of trade tensions with the U.S. Finally, political uncertainty and ongoing structural issues remain a concern in Europe.

# Investment Consultant's Statement

(continued)

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After a long period of accommodative monetary policy globally that supported economic and market growth, higher rates and less demand from central banks for bonds could weigh on overall economic activity and risk assets going forward. Major central banks continued to increase interest rates, not only in the U.S. but in Canada and the United Kingdom as well. The U.S. Federal Reserve has already begun to reduce its balance sheet and the European Central Bank announced the end of its quantitative easing program. If multiple central banks begin pulling back support, this could put further upward pressure on rates, weigh on economic growth, and tighten liquidity. The Federal Reserve recognized this tension, and opted not to raise rates in March 2019, while also sending dovish signals for the remainder of 2019.

The U.S. economy and equity markets have experienced a long period of growth since the Global Financial Crisis due in part to central bank support. Late cycle dynamics of low unemployment and rising inflation are in place, and valuations are stretched for equities, despite the recent pullback witnessed in the fourth quarter. With the long economic and market expansions, and the many unresolved political and trade issues, we could see heightened volatility in 2019. Other key issues in the U.S. will be policy uncertainty related to tariffs, immigration, and strategic alliances.

China has the second largest economy behind the U.S. After a long period of growth through government investment, it continues to manage a repositioning of its economy to one of consumption. This has led to a slowing of its economy and has hurt countries that depend on its trade. The recent focus on tariffs between the U.S. and China is another key issue that could have a disproportionately negative impact on China, as the U.S. is one of their largest export destinations. Another core issue in China remains its high debt levels, particularly in the corporate sector.

Europe continues to have the structural problem of maintaining a single currency and central bank, while fiscal policy rests with each individual country. Consequently, countries that are experiencing financial difficulties are unable to use the traditional tools of lowering interest rates and devaluing their currency to stimulate growth. This has caused tensions within the Eurozone, as highlighted by the recent elections in Italy and the prior elections in Germany, as well as the on-going issues in Greece. Given the size of Italy's bond market and economy within the euro area, an Italian sovereign debt crisis or its departure from the euro would have significant consequences. Further, Brexit uncertainty continues to affect the Eurozone. In March 2019, Theresa May's withdrawal proposal was rejected by Members of Parliament for a third time, increasing the likelihood of a no-deal Brexit when the current extension expires in October 2019. We will continue to monitor these issues and others.

# Investment Consultant's Statement

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## OCERS 2018 PERFORMANCE

OCERS' portfolio returned -1.7% in 2018, underperforming the Policy Index return of -0.5%, and the System's 7.00% required actuarial rate of return. For 2018, OCERS' performance was very strong relative to peers, and ranked in the 12th percentile<sup>1</sup> of the peer universe (1st percentile is best and 100th is worst). Real Estate had the strongest absolute performance of all asset classes, returning 9.4% and outperforming the Real Estate Custom Index return of 8.3%, while the Emerging Market Equity asset class had the weakest 2018 performance of -18.4%, underperforming the MSCI Emerging Markets Index, which returned -14.6% over the same period.

Over the trailing three- and five-year periods, the OCERS portfolio returned 6.9% and 5.0% on average annually, underperforming the Policy Index returns of 7.2% and 5.7%, respectively. For the trailing three years, OCERS was in the 17th percentile compared to peers, and over the trailing five years, OCERS was in the 30th percentile compared to peers.

The Investment Committee adopted a new asset allocation in October of 2018. The goals of the new asset allocation included simplifying the portfolio, lowering investment management fees, and focusing on drivers of risk and return going forward.

If you have any questions, please contact us at (760) 795-3450.

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<sup>1</sup> Based on InvestorForce peer rankings: Defined Benefit Public Funds over \$1 billion in assets.

# Investment Returns

The table below details the annualized rates of return for the different asset categories over various time periods ended December 31, 2018. The returns for each asset class represent the composite returns of all the manager portfolios within the asset class. All returns are net of fees, which is a change from the reporting in prior years when only indirect or at source fees were deducted from the returns being presented. The method of computation of investment returns is time-weighted approximation.

	1 Year	3 Year	5 Year
Global Public Equity (%)	-10.59	6.90	4.46
MSCI ACWI Index (%)	-9.41	6.60	4.26
Private Equity (%)	17.09	13.13	14.38
Cambridge Private Equity Lagged	18.42	14.77	13.63
Core Fixed Income (%)	-0.22	4.41	2.23
Fixed Income Custom Index <sup>(1)</sup> (%)	-0.29	1.95	2.46
Credit (%)	0.62	6.92	5.51
Credit Custom Index <sup>(2)</sup> (%)	-1.42	5.85	3.41
Real Assets (%)	5.96	N/A	N/A
Real Assets Custom Index <sup>(3)</sup> (%)	9.36	N/A	N/A
Real Return (%)	2.76	5.50	1.13
Real Return Custom Index <sup>(4)</sup> (%)	10.18	10.13	7.74
Real Estate (%)	9.48	8.60	11.42
Real Estate Custom Index <sup>(5)</sup> (%)	8.35	8.02	9.72
Risk Mitigation (%)	4.19	N/A	N/A
Risk Mitigation Custom Index <sup>(6)</sup> (%)	-2.41	N/A	N/A
Short Term Investments (%)	2.02	1.28	0.87
Cash Overlay (%)	-7.18	4.40	3.04
91-day Treasury Bill (%)	1.87	1.02	0.63
<b>Total Fund (%)</b>	<b>-1.67</b>	<b>6.91</b>	<b>5.03</b>
<b>Composite Policy Benchmark<sup>(7)</sup> (%)</b>	<b>-0.49</b>	<b>7.25</b>	<b>5.71</b>

<sup>(1)</sup> Fixed Income Custom Index = 100% Bloomberg Barclays Capital Universal Index through 12/31/2017, 60% Bloomberg Barclays U.S. Aggregate Index + 20% Bloomberg Barclays U.S. Universal Index + 20% Bloomberg Barclays U.S. TIPS Index thereafter.

<sup>(2)</sup> Credit Custom Index = 50% Merrill Lynch High Yield Constrained Index + 50% Credit Suisse Levered Loan Index through 12/31/2017, 40% Bloomberg Barclays U.S. High Yield Index + 40% Credit Suisse Levered Loan Index + 13% JPMorgan GBI-EM Global Diversified Un-hedged Index + 7% JPMorgan EM Bond Index thereafter.

<sup>(3)</sup> Real Assets Custom Index = 45% NCREIF ODCE Index/ 36% Cambridge Private Equity Energy Lagged/ 13% Cambridge Infrastructure Index L/ 6% NCREIF Farmland Index.

<sup>(4)</sup> Real Return Custom Index = CPI + 5% through 6/30/14, CPI + 3% through 6/30/16; and 10% NCREIF Farmland Index + 25% S&P GSCI Index + 15% NCREIF Timberland Index + 50% Cambridge Private Equity Energy Lagged thereafter.

<sup>(5)</sup> Real Estate Custom Index = 90% NCREIF ODCE Index + 10% FTSE EPRA/NAREIT Developed Real Estate Ex-U.S. Index through 12/31/16, and 100% NCREIF ODCE Index thereafter.

<sup>(6)</sup> Risk Mitigation Custom Index = 50% HFRI MACRO: Systematic Diversified CTA + 50% Bloomberg Barclays Long Term U.S. Treasury Index

<sup>(7)</sup> Policy Benchmark = 37.24% MSCI ACWI Index + 10.09% Cambridge Private Equity 1-Quarter Lag Index + 17.43% Fixed Income Custom Index<sup>1</sup> + 11.62% Credit Custom Index<sup>2</sup> + 18.32% Real Assets Custom Index<sup>3</sup> + 5.29% Risk Mitigation Custom Index<sup>6</sup>.

As of January 1, 2018, OCERS' Policy Benchmark changed from being policy target weighted to being weighted based on the monthly actual asset class weights.

N/A - Represents new investment category and custom index in 2017; prior years data not available.



# Statement of Investment Objectives and Policies

## General

The primary goal of the Orange County Employees Retirement System's investment program is to provide Plan participants with retirement benefits as required by the County Employees Retirement Law of 1937. This goal is accomplished through Plan Sponsors' and Plan participants' contributions and the implementation of a carefully planned and monitored long-term investment program. The Board of Retirement (with the participation of the Investment Committee, staff and advisors) has exclusive control of all investments of the Plan and is responsible for the establishment of investment objectives, strategies and policies.

The Board of Retirement is authorized to invest in any form or type of investment deemed prudent in the informed opinion of the Board. The Investment Committee has adopted an Investment Policy Statement that provides a frame work for the management of OCERS' investments. This purpose of the Investment Policy Statement is to assist the Investment Committee in effectively supervising, monitoring, and evaluating the investment of the system's assets.

## Investment Objectives

The overall objective is to invest the assets of the system solely for the benefit of plan participants and beneficiaries while attempting to minimize employer contributions and investment and administration costs. The long-term performance objective for the portfolio is to exceed the actuarially assumed rate of return net of fees and expenses, with a secondary objective of exceeding the return on an appropriate designated balanced index mutual fund over a complete economic cycle and relevant longer periods, also net of fees and expenses.

## Strategic Asset Allocation Policy and Maintenance

A pension fund's strategic asset allocation policy, implemented in a consistent and timely manner, is generally recognized to have the most impact on a fund's investment performance. The asset allocation policy determines a fund's optimal long-term asset class mix (target allocation). This policy is expected to achieve a specific set of investment goals, such as risk and return objectives. The policy also establishes ranges around the targeted levels which assets levels are permitted to fluctuate. Fluctuations outside the permitted range act as triggers for reallocating assets to ensure adherence to targeted weights.

## Program Administration and Manager Structure

For each major asset class, the System shall diversify assets by employing managers with demonstrated skill in their particular areas of expertise. The System will retain managers who utilize varied investment approaches and allocate assets in a manner that is consistent with the overall investment plan. For example, the sum of all global equity managers should exhibit characteristics that are similar, but not necessarily identical, to the overall equity market. When asset fluctuation causes the asset class to exhibit characteristics that are dissimilar from the plan, staff shall direct cash flows to or from the various managers so that actual characteristics are consistent with the plan.

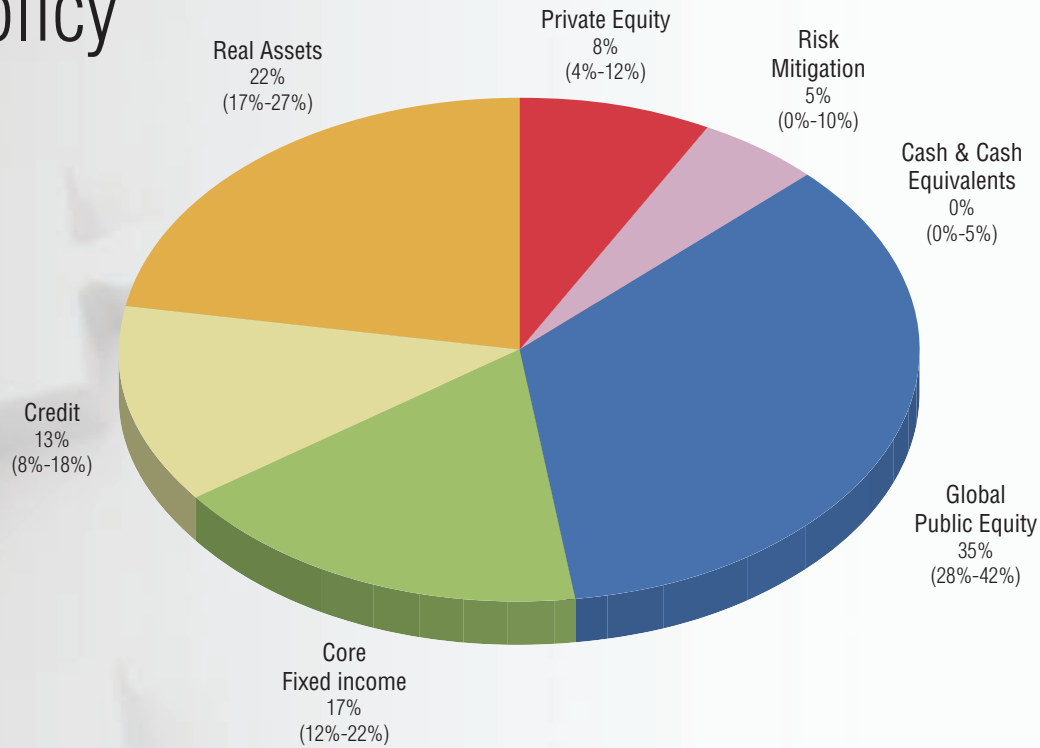
## Use of Proxies

OCERS utilizes the services of Institutional Shareholder Services (ISS) to vote public equity proxies on OCERS' behalf. ISS is solely responsible for voting all proxies for securities, consistent with the ISS Benchmark Policy, as approved by the Investment Committee. If the ISS Benchmark Policy does not contain recommended voting guidelines for the subject of the proxy vote, ISS will contact OCERS for guidance prior to casting the vote to ensure proxy votes are in accordance with OCERS' guidelines to protect and enhance returns on behalf of plan participants.

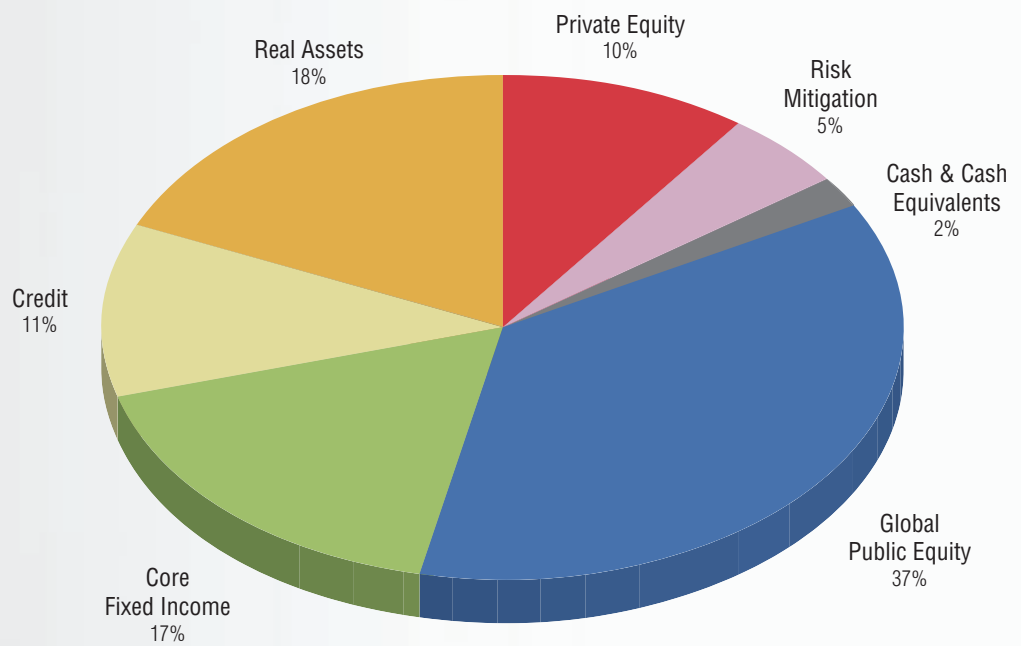
# Asset Diversification

December 31, 2018

## Policy



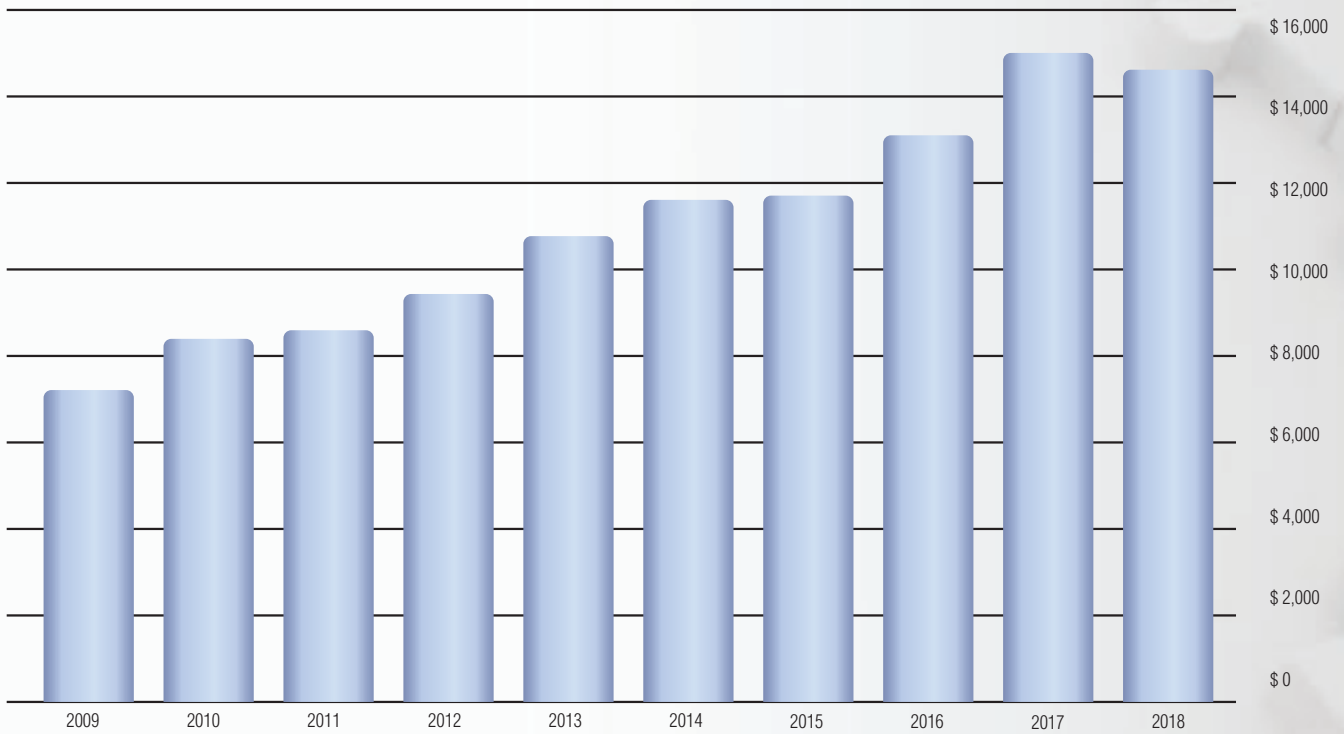
## Actual



# Growth of System Net Investments at Fair Value

For the Ten Years Ended December 31, 2018

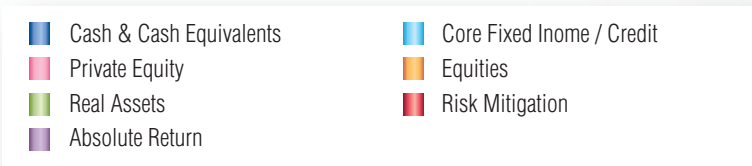
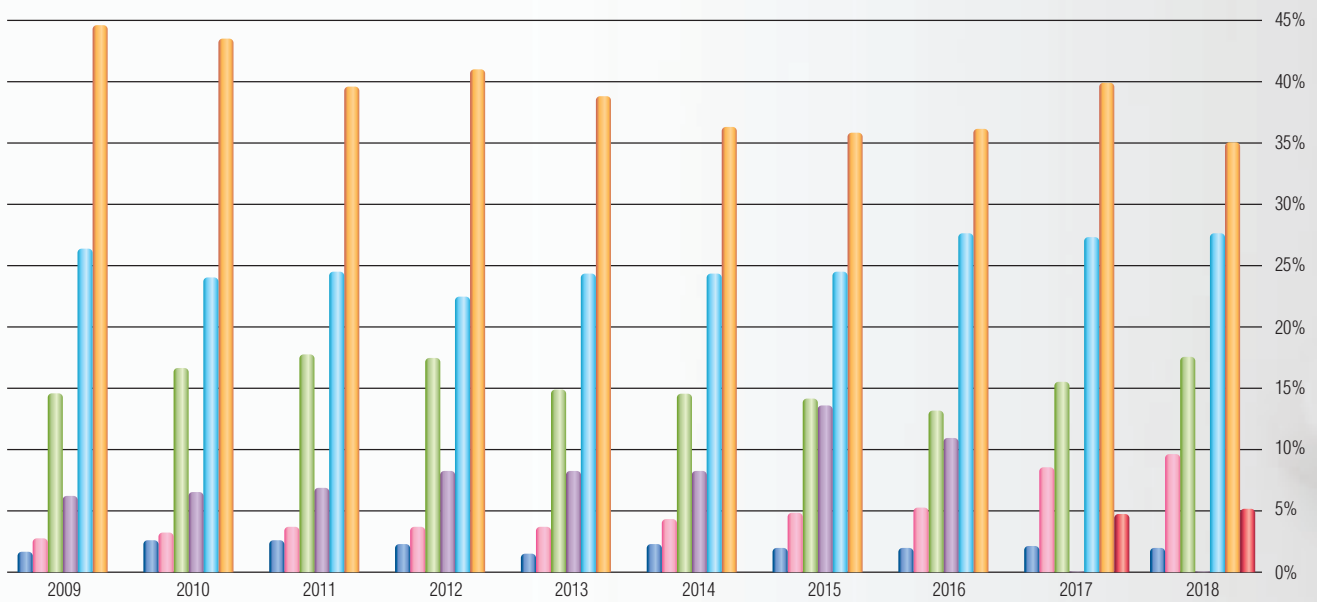
(in Millions of Dollars)



# Historical Asset Allocation

December 2009 - December 2018

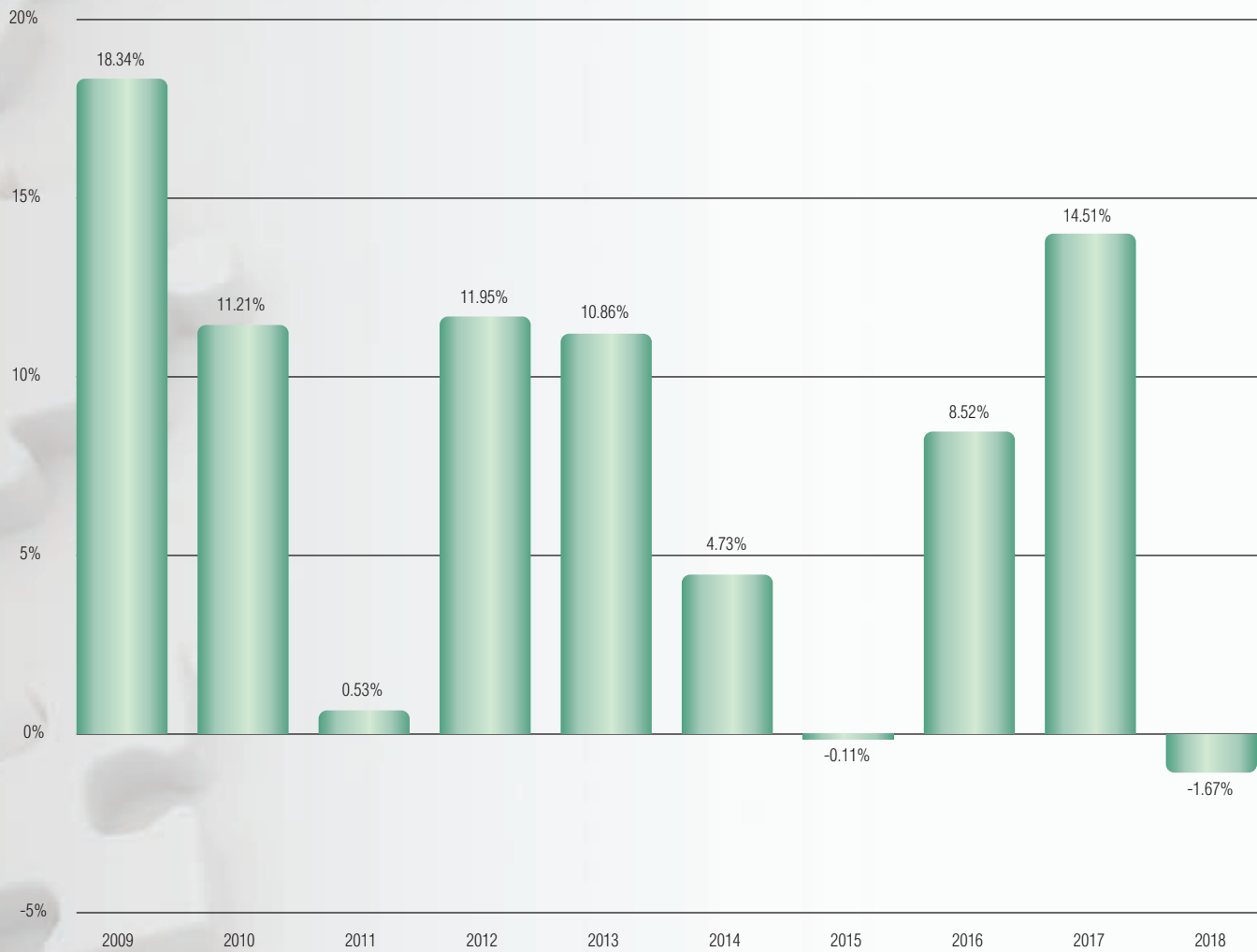
(Actual)



# History of Performance - Net

December 2009 - December 2018

(Actual)



As of 2016, all History of Performance rates of returns have been recalculated from the prior years reporting to report net of all fees. In prior years, the rates of returns in the above schedule included indirect or at source fees, but excluded other direct fees.

# Schedule of Commissions

For the Year Ended December 31, 2018

(Amounts in Thousands)

Broker Name	Number of Shares Traded	Commission per Share (in cents)	Total Commission
Citigroup Global Markets, Inc.	2,583	0.92	\$ 24
Credit Lyonnais Securities	1,247	0.25	3
Credit Suisse Securities	6,069	0.20	12
Deutsche Bank	5,402	0.24	13
Exane S.A.	524	0.72	3
Goldman Sachs	18,530	0.29	54
Instinet	4,996	0.18	9
Investec Bank PLC	517	0.21	1
J.P. Morgan Securities	3,299	0.62	20
Jefferies	804	1.00	8
KBC Pell Hunt Ltd	1,026	0.02	1
Liquidnet	831	0.72	6
MacQuarie	1,127	0.48	5
Merrill Lynch & Company, Inc.	7,675	0.36	28
Morgan Stanley & Company, Inc.	9,000	0.26	23
UBS	6,496	0.34	22
Other*	6,458	1.54	100
<b>Total</b>	<b>76,584</b>	<b>0.43</b>	<b>\$ 332</b>

\* Other includes 88 additional firms that comprise approximately 30% of total commissions and approximately 8% of the total number of shares traded. The average commission per share is 1.54 cents.

## Commission Recapture Program

OCERS implemented a direct brokerage program where investment managers can trade with specific brokerage firms for the purpose of reducing trading commissions. The brokerage firms utilized for these services are Abel Noser, Capital Institutional Services, Cowen Execution Services Limited, and State Street Bank.

# Schedule of Investment Expenses and Investment Summary

For the Year Ended December 31, 2018

(Dollars in Thousands)

Type of Investment Expenses	Assets Under Management at Fair Value	Percentage	Fees
<b>Investment Management Fees*</b>			
Investments at Fair Value:			
Global Public Equity	\$ 5,439,794	36%	\$ 14,822
Core Fixed Income	2,639,711	18%	2,118
Credit	1,726,250	12%	10,404
Real Assets	2,671,001	18%	36,242
Absolute Return	1,386	0%	16
Private Equity	1,494,052	10%	9,504
Risk Mitigation	<u>783,665</u>	5%	<u>9,062</u>
Total Investments at Fair Value	14,755,859		82,168
Short-Term Investments <sup>1</sup>	<u>89,829</u>	<u>1%</u>	<u>296</u>
<b>Total Investment Management Fees</b>	<b><u>\$ 14,845,688</u></b>	<b><u>100%</u></b>	<b><u>82,464</u></b>
<b>Other Fund Expenses<sup>2</sup></b>			<b><u>16,931</u></b>
<b>Other Investment Expenses</b>			
Consulting/Research Fees			1,699
Investment Department Expenses			1,660
Legal Services			456
Custodian Services			579
Investment Service Providers			<u>18</u>
<b>Total Other Investment Expenses</b>			<b><u>4,412</u></b>
<b>Securities Lending Activity</b>			
Securities Lending Fees			393
Rebate Fees			<u>5,538</u>
<b>Total Securities Lending Activity</b>			<b><u>5,931</u></b>
<b>Total Investment Expenses</b>			<b><u>\$ 109,738</u></b>

\* The table above does not include undisclosed fees deducted at source or the fair value of OPEB 115 Agency Funds held by OCERS in an investment capacity.

<sup>1</sup> Short-Term Investments are categorized as Cash and Cash Equivalents in the Statement of Fiduciary Net Position.

<sup>2</sup> These costs include, but are not limited to, foreign income tax and other indirect flow-through investment expenses such as organizational expenses in limited partnership structures.

## Schedule of Largest Equity Holdings

(by Fair Value)<sup>1, 2</sup>

As of December 31, 2018

(Amounts in Thousands)

Common Stock	Shares	Fair Value
NESTLE SA REG	110	\$ 8,935
NOVO NORDISK A/S B	182	8,317
ENEL SPA	1,353	7,804
ONEOK INC	142	7,665
SAP SE	70	6,958
QUAKER CHEMICAL CORP	39	6,914
SAFRAN SA	56	6,698
ROCHE HOLDING AG GENUSSSCHEIN	27	6,675
ASTRAZENECA PLC	89	6,658
LVMH MOET HENNESSY LOUIS VUI	22	6,371

## Schedule of Largest Fixed Income Holdings

(by Fair Value)<sup>1</sup>

As of December 31, 2018

(Amounts in Thousands)

Asset	CPN/ Maturity	Fair Value
FNMA TBA 30 YR 3.5	3.5% / 02-13-2049	\$ 90,915
FNMA TBA 30 YR 3	3.0% / 01-14-2049	32,263
US TREASURY N/B	1.9% / 07-31-2022	32,022
SWPC0HCN7 CDS USD R F 1.00000	1.0% / 12-20-2023	26,044
US TREASURY N/B	1.9% / 08-31-2022	24,075
SWU00RX10 IRS USD R F 2.70000	2.7% / 12-14-2023	24,027
BWU00QVY2 IRS GBP R V 06MLIBOR	0.0% / 03-20-2024	23,307
BWU00NBN5 IRS USD R V 03MLIBOR	2.8% / 06-20-2028	22,100
US TREASURY N/B	4.5% / 02-15-2036	20,424
US TREASURY N/B	2.3% / 02-15-2021	19,777

<sup>1</sup> A complete list of portfolio holdings is available for review at the OCERS' office.

<sup>2</sup> The holding schedules pertain to holdings of individual securities; they do not reflect OCERS' investments in commingled funds.

# List of Investment Managers

As of December 31, 2018

## Absolute Return

Fore Research & Management  
Perry Capital

## Cash Overlay

Parametric

## Credit

Beach Point Capital Management  
BlueBay Asset Management  
Brigade Capital Management  
Caspian Capital Advisors  
Crescent Capital Group  
Cross Ocean Partners  
Hayfin Capital Management  
Loomis, Sayles, & Company  
Monroe Capital  
NXT Capital  
Owl Rock Technology Finance Corp  
Pacific Investment Management Company  
Pharo Management  
Pictet Asset Management  
Tennenbaum Capital Partners, LLC  
Tricadia Capital Management

## Core Fixed Income

BlackRock Institutional Trust Company  
Dodge & Cox  
Longfellow Investment Management Co.  
Mondrian Investment Partners, Ltd.  
Pacific Investment Management Company  
Schroder Investment Management Ltd.

## Global Public Equity

Acadian Asset Management  
AQR Capital Management, LLC  
BlackRock Institutional Trust Company  
Capital Guardian Trust Company  
City of London  
Eagle Asset Management  
Fidelity Institutional Asset Management  
Franklin Templeton Investments  
Gotham Asset Management  
Highfields Capital  
J.P. Morgan Asset Management  
Mercator Asset Management  
Mondrian Investment Partners, Ltd.  
William Blair & Co.

## Private Equity

Abbott Capital  
Adams Street Partners  
Alcentra Clareant European Direct Lending  
HarbourVest Partners, LLC  
H.I.G. Capital  
Mesirow Financial Private Equity  
Monroe Capital  
OCP Asia  
Pantheon Ventures  
Park Square Capital


## Real Assets

AEW Capital Management  
Almanac Realty Investors  
Angelo Gordon & Co.  
Argo Capital Platform  
ASB Capital Management  
BlackRock Institutional Trust Company  
Brigade Capital Management  
BTG Pactual  
CB Richard Ellis Investors  
EIG Global Energy Partners  
EnCap  
EnerVest, Ltd  
Hancock Agricultural Investment Group  
Hancock Timber Resource Group  
J.P. Morgan Asset Management  
Jamestown  
Kayne Anderson Capital Advisors  
KTR Industrial  
Morgan Stanley  
Oaktree Capital Management  
Pacific Investment Management Company  
Tennenbaum Capital Partners, LLC  
True North Management Group  
UBS Farmland Investors LLC  
Waterton Associates  
Westbrook Real Estate Fund X, L.P.

## Risk Mitigation

BlackRock Institutional Trust Company  
Bridgewater Associates, Inc.  
D.E. Shaw Group





ORANGE COUNTY  
OCERS  
EMPLOYEES RETIREMENT SYSTEM

Section IV

# *Actuarial*





## Orange County Crime Lab (OCCL)

The Orange County Crime Lab is a Division of the Sheriff-Coroner Department and is administered through a cooperative partnership with the Sheriff-Coroner, the District Attorney, and the CEO of the County of Orange, California. The OCCL serves over 3 million residents of Orange County and provides all public law enforcement agencies in Orange County with services for the recognition, collection and evaluation of physical evidence from crime scenes. OCCL is the only full-service, internationally accredited laboratory providing forensic analysis to all law enforcement and fire protection agencies in Orange County. The OCCL laboratory is a nationally recognized leader in the forensic science community and provides evidence collection services in major crime scenes and suspected clandestine laboratory sites for all Orange County agencies and presents expert testimonies in preliminary hearings and trials. OCCL began the first local automated fingerprint identification system in California and is leading the way in DUI enforcement with the introduction of portable breath alcohol testing devices.

# Actuary's Certification Letter



180 Howard Street, Suite 1100 San Francisco, CA 94105-6147  
T 415.263.8200 www.segalco.com

May 28, 2019

Board of Retirement  
Orange County Employees Retirement System  
2223 Wellington Avenue  
Santa Ana, CA 92701-3101

**Re: Certification for Pension Plan**

Dear Members of the Board:

Segal Consulting (Segal) prepared the December 31, 2017 annual actuarial valuation of the Orange County Employees Retirement System (OCERS). We certify that the valuation was performed in accordance with generally accepted actuarial principles and practices and OCERS' funding policy that was last reviewed and adopted by the Board in 2014 and reaffirmed in 2017. In particular, it is our understanding that the assumptions and methods used for funding purposes meet the parameters set by Actuarial Standards of Practice (ASOPs). A discussion of the assumptions and methods used in the separate December 31, 2018 actuarial valuation for financial reporting purposes under Governmental Accounting Standards Board (GASB) Statement No. 67 is presented at the end of this letter.

**DECEMBER 31, 2017 ACTUARIAL VALUATION FOR FUNDING PURPOSES**

Actuarial valuations are performed on an annual basis with the last valuation completed as of December 31, 2017. The actuarial calculations presented in the valuation report have been made on a basis consistent with our understanding of the historical funding methods used in determination of the liability for statutory retirement benefits.

The December 31, 2017 actuarial valuation is based on the plan of benefits verified by OCERS and on participant and financial data provided by OCERS. Segal conducted an examination of all participant data for reasonableness and we concluded that it was reasonable and consistent with the prior year's data. Summaries of the employee data used in performing the actuarial valuations over the past several years are provided in our valuation report.

Benefits, Compensation and HR Consulting. Member of The Segal Group. Offices throughout the United States and Canada

# Actuary's Certification Letter

(Continued)

Board of Retirement  
Orange County Employees Retirement System  
May 28, 2019  
Page 2

We did not audit the System's financial statements. For actuarial valuation purposes, Plan assets are valued at actuarial value. Under this method, the assets used to determine employer contribution rates take into account market value by recognizing the differences between the actual and expected return on market value over a five-year period. The development of the actuarial value as of December 31, 2017 is provided in the Development of Actuarial and Valuation Value of Assets.

One funding objective of the Plan is to establish rates, which, over time, will remain level as a percentage of payroll unless Plan benefit provisions are changed. Actuarial funding is based on the Entry Age Cost Method. Under this method, the employer contribution rate provides for current cost (normal cost) plus a level percentage of payroll to amortize any unfunded actuarial accrued liability (UAAL). One of the funding objectives of the System is to reduce that UAAL to zero over a declining period. Effective December 31, 2013, the outstanding balance of the UAAL from the December 31, 2012 valuation was combined and reamortized over a declining 20-year period. Any changes in UAAL due to actuarial gains or losses or due to changes in assumptions or methods will be amortized over separate 20-year periods. Any changes in UAAL due to plan amendments will be amortized over separate 15-year periods and any change in UAAL due to early retirement incentive programs will be amortized over a separate period of up to 5 years. The progress being made toward the realization of the financing objectives through December 31, 2017 is illustrated in the Schedule of Funding Progress.

Segal prepared all of the supporting schedules in the actuarial section of the System's Comprehensive Annual Financial Report (CAFR) based on the results of the December 31, 2017 actuarial valuation for funding purposes. A listing of the supporting schedules related to the statutory retirement plan benefits that Segal prepared for inclusion in the actuarial section of the System's CAFR is provided below. OCERS' staff prepared the remaining trend data schedules in the statistical section.

## Actuarial Section (Based on December 31, 2017 Funding Valuation)

1. Schedule of Funding Progress
2. History of Employer Contribution Rates
3. Summary of Active Membership
4. Summary of Retired Membership
5. Development of Actuarial and Valuation Value of Assets
6. Schedule of Funded Liabilities by Type

# Actuary's Certification Letter

(Continued)

Board of Retirement  
Orange County Employees Retirement System  
May 28, 2019  
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7. Actuarial Methods and Assumptions
8. Summary of Major Plan Provisions
9. Experience Analysis

The valuation assumptions used in this valuation were included in the Actuarial Section. The results of this valuation were prepared using the actuarial assumptions and methods developed in the triennial actuarial experience study as of December 31, 2016. All of the assumptions recommended in the study, including the alternative 7.00% interest return and 2.75% inflation assumptions, were adopted by the Board. Actuarial valuations are performed on an annual basis and the experience analysis is performed every three years. The next experience analysis is due to be performed as of December 31, 2019 and any changes in assumptions will be reflected in the December 31, 2020 valuation.

In the December 31, 2017 valuation, the ratio of the valuation value of assets to actuarial accrued liabilities decreased from 73.1% to 72.3%. The aggregate employer rate (average of the County and all special districts rates combined) has changed from 36.43% of payroll to 37.97% of payroll. The 36.43% aggregate rate was calculated after adjusting for the additional UAAL contributions made by Children and Families Commission and Law Library during 2017. The 37.97% aggregate rate was calculated with one-third of the three-year phase-in of the UAAL cost impact due to changes in the actuarial assumptions. Without the phase-in, the aggregate rate is 40.44% of payroll. The aggregate employee's rate has changed from 11.97% of payroll to 12.63% of payroll.

In the December 31, 2017 valuation, the actuarial value of assets excluded \$455.4 million in unrecognized investment gains, which represented 3.1% of the market value of assets. If these deferred investment gains were recognized immediately in the actuarial value of assets, the funded percentage would increase from 72.3% to 74.6% and the aggregate employer contribution rate, expressed as a percent of payroll would decrease from 37.97% to about 36.2%. (Again, both of the 37.97% and 36.2% rates have been calculated with only one-third of the UAAL cost impact due to changes in the actuarial assumptions.)

To the best of our knowledge, the December 31, 2017 funding valuation report is complete and accurate and in our opinion presents the Plan's current funding information.

## **DECEMBER 31, 2018 GASB STATEMENT 67 ACTUARIAL VALUATION FOR FINANCIAL REPORTING PURPOSES**

Segal prepared the December 31, 2018 GASB Statement 67 actuarial valuation for financial reporting purposes. The valuation was performed in order to comply with GASB Statement 67 and we certify that the assumptions and methods used for financial reporting purposes meet the

# Actuary's Certification Letter

(Continued)

Board of Retirement  
Orange County Employees Retirement System  
May 28, 2019  
Page 4

parameters set by ASOPs and our understanding of generally accepted accounting principles (GAAP) applicable in the United States of America as promulgated by the GASB. The GASB rules only redefine pension liability and expense for financial reporting purposes, and do not apply to contribution amounts for pension funding purposes.

When measuring pension liability, GASB uses the same actuarial cost method (Entry Age method) and the same type of discount rate (expected return on assets) as OCERS uses for funding. The Net Pension Liabilities (NPLs) measured as of December 31, 2018 and 2017 have been determined by rolling forward the Total Pension Liabilities (TPLs) for the statutory Retirement Plan benefits as of December 31, 2017 and December 31, 2016, respectively. In addition, any changes in actuarial assumptions or plan provisions that occurred between the valuation date and the measurement date have been reflected.

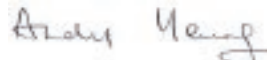
Note number 8 to the Basic Financial Statements and the Required Supplementary Information included in the Financial Section of the CAFR were prepared by the System based on the results of the GASB Statement No. 67 actuarial valuation as of December 31, 2018 prepared by Segal.

The undersigned are Members of the American Academy of Actuaries and meet the qualification requirements to render the actuarial opinion contained herein.

Sincerely,



Paul Angelo, FSA, MAAA, FCA, EA  
Senior Vice President & Actuary



Andy Yeung, ASA, MAAA, FCA, EA  
Vice President & Actuary

AW/gxk  
Enclosures

# Schedule of Funding Progress

(Dollars in Thousands)

Valuation Date	Actuarial Accrued Liability	Valuation Value of Assets	Unfunded Actuarial Accrued Liability	Ratio of Assets to Actuarial Accrued Liability	Projected Covered Payroll	Ratio of Unfunded Actuarial Accrued Liability to Projected Covered Payroll
12/31/08	\$ 10,860,715	\$ 7,748,380	\$ 3,112,335	71.34%	\$ 1,569,764	198.27%
12/31/09	11,858,578	8,154,687	3,703,891	68.77%	1,618,491	228.85%
12/31/10	12,425,873	8,672,592	3,753,281	69.79%	1,579,239	237.66%
12/31/11	13,522,978	9,064,355	4,458,623	67.03%	1,619,474	275.31%
12/31/12	15,144,888	9,469,208	5,675,680	62.52%	1,609,600	352.55%
12/31/13	15,785,042	10,417,125	5,367,917	65.99%	1,604,496	334.55%
12/31/14	16,413,124	11,449,911	4,963,213	69.76%	1,648,160	301.14%
12/31/15	17,050,357	12,228,009	4,822,348	71.72%	1,633,112	295.29%
12/31/16	17,933,461	13,102,978	4,830,483	73.06%	1,759,831	274.49%
12/31/17	19,635,427	14,197,125	5,438,302	72.30%	1,811,877	300.15%

## Notes:

- **The 12/31/17 valuation included the following changes:**

**Assumption Changes:**

Changes in investment return, inflation, mortality, disability, termination, retirement, salary scale, and additional cashout assumptions in the December 31, 2016 triennial experience study increased the UAAL by \$854 million.

- **The 12/31/16 valuation included the following change:**

O.C. Law Library was separated from O.C. Sanitation District in Rate Group #3 and put into their own Rate Group (Rate Group #12) after the valuation as of December 31, 2015.

- **The 12/31/15 valuation included the following benefit change:**

City of San Juan Capistrano adopted an optional 1.62% of final average salary at age 65 for members hired on or after July 1, 2016.

Effective January 1, 2015, new OCTA members were placed in CalPEPRA Plan U (2.50% of final average salary at age 67).

- **The 12/31/14 valuation included the following changes:**

**Assumption Changes:**

Changes in inflation, mortality, disability, termination, retirement, salary scale, and additional cashout assumptions in the December 31, 2013 triennial experience study decreased the UAAL by \$122 million.

**Method Change:**

The cashout assumptions are now used in developing basic member contribution rates for employees in the legacy plans (impact is only on Normal Cost).

- **The 12/31/13 valuation included the following method change:**

The outstanding balance of the December 31, 2012 UAAL was combined and re-amortized over a 20-year period.



# Schedule of Funding Progress

(continued)

- **The 12/31/12 valuation included the following changes:**

**Assumption Changes:**

Changes in investment return, inflation, and across the board salary increase assumptions in the December 31, 2012 review of economic assumptions report increased the UAAL by \$935 million.

- **Benefit Changes:**

Members with membership date on or after January 1, 2013 were placed in CalPEPRA tiers (1.62% of final average salary at age 65, 2.50% of final average salary at age 67 and 2.70% of final average salary at age 57).

- **The 12/31/11 valuation included the following changes:**

**Assumption Changes:**

Changes in mortality, disability, termination, retirement, salary scale, and additional cashout assumptions in the December 31, 2010 triennial experience study increased the UAAL by \$364 million.

**Benefit Changes:**

City of San Juan Capistrano adopted a 2.0% of final average salary at age 57 for members hired on or after July 1, 2012.

Certain employees previously employed at the City of Santa Ana became employees of OCFA General and OCFA Safety eligible for benefits under 2.0% of final average salary at age 55 and 3.0% of final average salary at age 50, respectively.

- **The 12/31/10 valuation included the following benefit changes:**

LAFCO adopted an optional 1.62% of final average salary at age 65 for members hired on or after July 1, 2010.

County Managers unit adopted an optional 1.62% of final average salary at age 65 for members hired on or after August 17, 2010.

Sanitation District adopted a 1.64% of final average salary at age 57 for members within Supervisors and Professional unit hired on or after October 1, 2010.

OCFA adopted a 3.00% of final average salary at age 55 for Safety members within the Executive Management unit hired on or after July 1, 2011 and for all Safety members hired on or after July 1, 2012.

OCFA adopted a 2.00% of final average salary at age 55 for General members hired on or after July 1, 2011.

- **The 12/31/09 valuation included the following benefit changes:**

General County OCEA and Superior Court adopted an optional 1.62% of final average salary at age 65 for members hired on or after May 7, 2010.

Law Enforcement adopted a 3.0% of final average salary at age 55 for members hired on or after April 9, 2010.

- **The 12/31/08 valuation included the following assumption changes:**

Changes in service retirement rates for General members with improved benefit formulas increased the UAAL by \$116 million.

# Schedule of Funding Progress

(continued)

The assets exclude amounts in the County Investment Account and prepaid employer contributions. Each year since December 31, 2016 the assets also exclude amounts in the O.C. Sanitation District UAAL Deferred Account.

Valuation Date	Amount Excluded from Assets		
	County Investment Account	Prepaid Employer Contributions	O.C. Sanitation District UAAL Deferred Account
12/31/08	\$ 126,683,000	\$ 24,345,000	\$ -
12/31/09	108,324,000	20,027,000	-
12/31/10	108,531,000	29,545,000	-
12/31/11	97,767,000	162,873,000	-
12/31/12	103,261,000	177,632,000	-
12/31/13	109,254,000	172,348,000	-
12/31/14	109,103,000	207,829,000	-
12/31/15	108,789,000	227,166,000	-
12/31/16	117,723,000	222,524,000	34,067,000
12/31/17	134,417,000	244,552,000	14,871,000

For informational purposes only, we have also developed the funded ratio determined using the historical market value of assets after adjustment for amounts in the County Investment Account, prepaid employer contributions, amounts in the O.C. Sanitation District UAAL Deferred Account, unclaimed member reserve and Medicare Medical Insurance Reserve.

Valuation Date	Funded Ratio based on Net Market Value of Assets
12/31/08	57.51%
12/31/09	62.94%
12/31/10	67.25%
12/31/11	62.60%
12/31/12	63.17%
12/31/13	67.65%
12/31/14	69.63%
12/31/15	67.73%
12/31/16	70.58%
12/31/17	74.62%

# History of Employer Contribution Rates

Employer Contribution Rate (% of pay)

Valuation Date	General (Non-OCTA, Non-OCSD)		General (1.62% @ 65, Non-OCTA)		General (2.7% @ 55)		General (2.0% @ 57)		General (OCTA)		General (2.5% @ 55, OCSD)	
12/31/08	NC	8.99%	N/A	NC	11.79%	N/A	N/A	NC	11.32%	NC	11.19%	
	UAAL	7.06		UAAL	13.00			UAAL	5.94	UAAL	13.01	
	<b>Total</b>	<b>16.05%</b>		<b>Total</b>	<b>24.79%</b>			<b>Total</b>	<b>17.26%</b>	<b>Total</b>	<b>24.20%</b>	
12/31/09 <sup>(1)</sup>	NC	8.69%	NC	3.69%	NC	11.61%	N/A	NC	11.11%	NC	10.93%	
	UAAL	10.43	UAAL	15.50	UAAL	15.50		UAAL	9.28	UAAL	14.75	
	<b>Total</b>	<b>19.12%</b>	<b>Total</b>	<b>19.19%</b>	<b>Total</b>	<b>27.11%</b>		<b>Total</b>	<b>20.39%</b>	<b>Total</b>	<b>25.68%</b>	
12/31/10 <sup>(2)</sup>	NC	8.59%	NC	5.10%	NC	11.55%	N/A	NC	10.96%	NC	10.92%	
	UAAL	8.26	UAAL	16.84	UAAL	16.84		UAAL	10.00	UAAL	16.55	
	<b>Total</b>	<b>16.85%</b>	<b>Total</b>	<b>21.94%</b>	<b>Total</b>	<b>28.39%</b>		<b>Total</b>	<b>20.96%</b>	<b>Total</b>	<b>27.47%</b>	
12/31/11	NC	8.55%	NC	4.91%	NC	12.03%	NC	10.99%	NC	10.57%	NC	11.29%
	UAAL	10.39	UAAL	20.98	UAAL	20.98	UAAL	20.98	UAAL	13.08	UAAL	20.66
	<b>Total</b>	<b>18.94%</b>	<b>Total</b>	<b>25.89%</b>	<b>Total</b>	<b>33.01%</b>	<b>Total</b>	<b>31.97%</b>	<b>Total</b>	<b>23.65%</b>	<b>Total</b>	<b>31.95%</b>
12/31/12	NC	9.68%	NC	5.56%	NC	13.69%	NC	12.10%	NC	11.83%	NC	12.88%
	UAAL	12.91	UAAL	25.85	UAAL	25.85	UAAL	25.85	UAAL	16.48	UAAL	25.60
	<b>Total</b>	<b>22.59%</b>	<b>Total</b>	<b>31.41%</b>	<b>Total</b>	<b>39.54%</b>	<b>Total</b>	<b>37.95%</b>	<b>Total</b>	<b>28.31%</b>	<b>Total</b>	<b>38.48%</b>
		<b>21.04%</b>		<b>29.84%</b>		<b>37.45%</b>		<b>35.96%</b>		<b>26.62%</b>		<b>36.57%</b>
12/31/13 <sup>(3)</sup>	NC	9.82%	NC	5.61%	NC	13.66%	NC	12.46%	NC	11.81%	NC	12.89%
	UAAL	11.34	UAAL	23.72	UAAL	23.72	UAAL	23.72	UAAL	15.22	UAAL <sup>(4)</sup>	21.87
	<b>Total</b>	<b>21.16%</b>	<b>Total</b>	<b>29.33%</b>	<b>Total</b>	<b>37.38%</b>	<b>Total</b>	<b>36.18%</b>	<b>Total</b>	<b>27.03%</b>	<b>Total</b>	<b>34.76%</b>
12/31/14	NC	9.67%	NC	5.49%	NC	13.22%	NC	10.54%	NC	10.78%	NC	12.40%
	UAAL <sup>(6)</sup>	8.62	UAAL	21.72	UAAL	21.72	UAAL	21.72	UAAL	14.40	UAAL <sup>(7)</sup>	6.26
	<b>Total</b>	<b>18.29%</b>	<b>Total</b>	<b>27.21%</b>	<b>Total</b>	<b>34.94%</b>	<b>Total</b>	<b>32.26%</b>	<b>Total</b>	<b>25.18%</b>	<b>Total</b>	<b>18.66%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>
12/31/15	NC	9.58%	NC	5.46%	NC	13.19%	NC	11.40%	NC	10.70%	NC	12.33%
	UAAL <sup>(8)</sup>	9.22	UAAL	22.45	UAAL	22.45	UAAL	22.45	UAAL	15.52	UAAL <sup>(9)</sup>	1.42
	<b>Total</b>	<b>18.80%</b>	<b>Total</b>	<b>27.91%</b>	<b>Total</b>	<b>35.64%</b>	<b>Total</b>	<b>33.85%</b>	<b>Total</b>	<b>26.22%</b>	<b>Total</b>	<b>13.75%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>
12/31/16	NC	9.51%	NC	5.53%	NC	13.19%	NC	10.35%	NC	10.76%	NC	12.28%
	UAAL <sup>(10)</sup>	7.25	UAAL	21.72	UAAL <sup>(11)</sup>	21.72	UAAL	21.72	UAAL	14.76	UAAL	0.00
	<b>Total</b>	<b>16.76%</b>	<b>Total</b>	<b>27.25%</b>	<b>Total</b>	<b>34.91%</b>	<b>Total</b>	<b>32.07%</b>	<b>Total</b>	<b>25.52%</b>	<b>Total</b>	<b>12.28%</b>
12/31/17	NC	10.73%	NC	6.21%	NC	14.39%	NC	11.51%	NC	12.10%	NC	13.30%
	UAAL <sup>(14)</sup>	9.58	UAAL	25.05	UAAL <sup>(15)</sup>	25.05	UAAL	25.05	UAAL	18.26	UAAL	0.00
	<b>Total</b>	<b>20.31%</b>	<b>Total</b>	<b>31.26%</b>	<b>Total</b>	<b>39.44%</b>	<b>Total</b>	<b>36.56%</b>	<b>Total</b>	<b>30.36%</b>	<b>Total</b>	<b>13.30%</b>
		<b>18.62%</b>		<b>28.88%</b>		<b>37.06%</b>		<b>34.18%</b>		<b>28.04%</b>		<b>N/A</b>

# History of Employer Contribution Rates

(continued)

## Employer Contribution Rate (% of pay)

Valuation Date	General (1.64% @ 57, OCSD)		General (2.0% @ 55, TCA)		General (2.0% @ 55, Cemetery, future service)		General (2.7% @ 55, OCFA)		General (2.0% @ 55, OCFA)		General (2.5% @ 55, Law Library)	
12/31/08	N/A		NC 13.02% UAAL 5.72 <b>Total 18.74%</b>	NC 10.85% UAAL 7.05 <b>Total 17.90%</b>	NC 12.03% UAAL 12.59 <b>Total 24.62%</b>	N/A		NC 11.19% UAAL 13.01 <b>Total 24.20%</b>				
12/31/09 <sup>(1)</sup>	NC 10.14% UAAL 14.75 <b>Total 24.89%</b>	NC 12.59% UAAL 7.05 <b>Total 19.64%</b>	NC 11.24% UAAL 6.92 <b>Total 18.16%</b>	NC 11.98% UAAL 14.55 <b>Total 26.53%</b>	NC 11.11% UAAL 14.55 <b>Total 25.66%</b>	NC 10.93% UAAL 14.75 <b>Total 25.68%</b>						
12/31/10 <sup>(2)</sup>	NC 10.14% UAAL 16.55 <b>Total 26.69%</b>	NC 12.56% UAAL 8.41 <b>Total 20.97%</b>	NC 10.90% UAAL 6.86 <b>Total 17.76%</b>	NC 11.85% UAAL 16.14 <b>Total 27.99%</b>	NC 11.11% UAAL 16.14 <b>Total 27.25%</b>	NC 10.92% UAAL 16.55 <b>Total 27.47%</b>						
12/31/11	NC 10.11% UAAL 20.66 <b>Total 30.77%</b>	NC 13.11% UAAL 9.11 <b>Total 22.22%</b>	NC 10.80% UAAL 8.23 <b>Total 19.03%</b>	NC 12.18% UAAL 20.43 <b>Total 32.61%</b>	NC 14.35% UAAL 20.43 <b>Total 34.78%</b>	NC 11.29% UAAL 20.66 <b>Total 31.95%</b>						
12/31/12	NC 11.02% UAAL 25.60 <b>Total 36.62%</b>	NC 14.20% UAAL 12.97 <b>Total 27.17%</b>	NC 12.34% UAAL 12.28 <b>Total 24.62%</b>	NC 13.92% UAAL 24.76 <b>Total 38.68%</b>	NC 14.01% UAAL 24.76 <b>Total 38.77%</b>	NC 12.88% UAAL 25.60 <b>Total 38.48%</b>						
<b>With 2-Year Phase-In</b>	<b>34.87%</b>	<b>25.71%</b>	<b>22.99%</b>	<b>36.70%</b>	<b>36.99%</b>	<b>36.57%</b>						
12/31/13 <sup>(3)</sup>	NC 10.53% UAAL <sup>(4)</sup> 21.87 <b>Total 32.40%</b>	NC 14.13% UAAL 12.28 <b>Total 26.41%</b>	NC 12.33% UAAL <sup>(5)</sup> 9.87 <b>Total 22.20%</b>	NC 14.06% UAAL 23.34 <b>Total 37.40%</b>	NC 14.15% UAAL 23.34 <b>Total 37.49%</b>	NC 12.89% UAAL 21.87 <b>Total 34.76%</b>						
12/31/14	NC 10.30% UAAL <sup>(7)</sup> 6.26 <b>Total 16.56%</b>	NC 13.59% UAAL 12.78 <b>Total 26.37%</b>	NC 11.79% UAAL 0.00 <b>Total 11.79%</b>	NC 13.53% UAAL 20.28 <b>Total 33.81%</b>	NC 12.47% UAAL 20.28 <b>Total 32.75%</b>	NC 12.40% UAAL 20.21 <b>Total 32.61%</b>						
<b>With 3-Year Phase-In</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>						
12/31/15	NC 10.30% UAAL <sup>(9)</sup> 1.42 <b>Total 11.72%</b>	NC 13.44% UAAL 13.79 <b>Total 27.23%</b>	NC 11.33% UAAL 0.00 <b>Total 11.33%</b>	NC 13.44% UAAL 20.53 <b>Total 33.97%</b>	NC 12.72% UAAL 20.53 <b>Total 33.25%</b>	NC 12.33% UAAL <sup>(12)</sup> 22.08 <b>Total 34.41%</b>						
<b>With 3-Year Phase-In</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>						
12/31/16	NC 10.21% UAAL 0.00 <b>Total 10.21%</b>	NC 13.30% UAAL 11.46 <b>Total 24.76%</b>	NC 11.09% UAAL 0.00 <b>Total 11.09%</b>	NC 13.61% UAAL 18.35 <b>Total 31.96%</b>	NC 12.64% UAAL 18.35 <b>Total 30.99%</b>	NC 13.32% UAAL <sup>(13)</sup> 9.69 <b>Total 23.01%</b>						
12/31/17	NC 11.25% UAAL 0.00 <b>Total 11.25%</b>	NC 14.51% UAAL 12.74 <b>Total 27.25%</b>	NC 11.98% UAAL 1.44 <b>Total 13.42%</b>	NC 14.72% UAAL 17.62 <b>Total 32.34%</b>	NC 13.46% UAAL 17.62 <b>Total 31.08%</b>	NC 14.11% UAAL 0.00 <b>Total 14.11%</b>						
<b>With 3-Year Phase-In</b>	<b>N/A</b>	<b>26.00%</b>	<b>12.46%</b>	<b>30.46%</b>	<b>29.20%</b>	<b>N/A</b>						

# History of Employer Contribution Rates

(continued)

Employer Contribution Rate (% of pay)

Valuation Date	Safety Law Enforcement (3% @ 50)		Safety Law Enforcement (3% @ 55)		Safety Fire Authority (3% @ 50)		Safety Fire Authority (3% @ 55)		Safety Probation	
12/31/08	NC	21.39%	N/A	N/A	NC	21.16%	N/A	N/A	NC	20.15%
	UAAL	21.95			UAAL	21.94			UAAL	12.03
	<b>Total</b>	<b>43.34%</b>			<b>Total</b>	<b>43.10%</b>			<b>Total</b>	<b>32.18%</b>
12/31/09 <sup>(1)</sup>	NC	21.13%	NC	20.38%	NC	21.31%	NC	18.30%	NC	20.17%
	UAAL	25.26	UAAL	25.26	UAAL	27.22	UAAL	27.22	UAAL	13.90
	<b>Total</b>	<b>46.39%</b>	<b>Total</b>	<b>45.64%</b>	<b>Total</b>	<b>48.53%</b>	<b>Total</b>	<b>45.52%</b>	<b>Total</b>	<b>34.07%</b>
12/31/10 <sup>(2)</sup>	NC	21.05%	NC	20.38%	NC	21.54%	NC	18.30%	NC	20.07%
	UAAL	26.40	UAAL	26.40	UAAL	23.92	UAAL	23.92	UAAL	16.22
	<b>Total</b>	<b>47.45%</b>	<b>Total</b>	<b>46.78%</b>	<b>Total</b>	<b>45.46%</b>	<b>Total</b>	<b>42.22%</b>	<b>Total</b>	<b>36.29%</b>
12/31/11	NC	21.48%	NC	21.47%	NC	23.49%	NC	18.58%	NC	19.31%
	UAAL	29.38	UAAL	29.38	UAAL	19.66	UAAL	19.66	UAAL	17.26
	<b>Total</b>	<b>50.86%</b>	<b>Total</b>	<b>50.85%</b>	<b>Total</b>	<b>43.15%</b>	<b>Total</b>	<b>38.24%</b>	<b>Total</b>	<b>36.57%</b>
12/31/12	NC	24.24%	NC	24.20%	NC	26.16%	NC	21.12%	NC	21.26%
	UAAL	36.71	UAAL	36.71	UAAL	26.84	UAAL	26.84	UAAL	21.91
	<b>Total</b>	<b>60.95%</b>	<b>Total</b>	<b>60.91%</b>	<b>Total</b>	<b>53.00%</b>	<b>Total</b>	<b>47.96%</b>	<b>Total</b>	<b>43.17%</b>
		<b>57.27%</b>		<b>57.37%</b>		<b>49.83%</b>		<b>44.85%</b>		<b>40.52%</b>
12/31/13 <sup>(3)</sup>	NC	24.23%	NC	22.58%	NC	25.86%	NC	21.70%	NC	21.00%
	UAAL	32.47	UAAL	32.47	UAAL	24.14	UAAL	24.14	UAAL	19.72
	<b>Total</b>	<b>56.70%</b>	<b>Total</b>	<b>55.05%</b>	<b>Total</b>	<b>50.00%</b>	<b>Total</b>	<b>45.84%</b>	<b>Total</b>	<b>40.72%</b>
12/31/14	NC	25.79%	NC	23.55%	NC	27.05%	NC	22.38%	NC	22.17%
	UAAL	37.46	UAAL	37.46	UAAL	24.42	UAAL	24.42	UAAL	25.01
	<b>Total</b>	<b>63.25%</b>	<b>Total</b>	<b>61.01%</b>	<b>Total</b>	<b>51.47%</b>	<b>Total</b>	<b>46.80%</b>	<b>Total</b>	<b>47.18%</b>
		<b>58.92%</b>		<b>56.88%</b>		<b>48.60%</b>		<b>43.93%</b>		<b>42.84%</b>
12/31/15	NC	25.56%	NC	23.24%	NC	26.87%	NC	22.10%	NC	21.92%
	UAAL	39.16	UAAL	39.16	UAAL	23.81	UAAL	23.81	UAAL	25.32
	<b>Total</b>	<b>64.72%</b>	<b>Total</b>	<b>62.40%</b>	<b>Total</b>	<b>50.68%</b>	<b>Total</b>	<b>45.91%</b>	<b>Total</b>	<b>47.24%</b>
		<b>62.55%</b>		<b>60.34%</b>		<b>49.24%</b>		<b>44.47%</b>		<b>45.07%</b>
12/31/16	NC	25.63%	NC	23.00%	NC	26.84%	NC	21.86%	NC	21.87%
	UAAL	38.19	UAAL	38.19	UAAL	22.27	UAAL	22.27	UAAL	26.06
	<b>Total</b>	<b>63.82%</b>	<b>Total</b>	<b>61.19%</b>	<b>Total</b>	<b>49.11%</b>	<b>Total</b>	<b>44.13%</b>	<b>Total</b>	<b>47.93%</b>
12/31/17	NC	26.69%	NC	23.69%	NC	27.24%	NC	21.97%	NC	23.71%
	UAAL	41.07	UAAL	41.07	UAAL	23.09	UAAL	23.09	UAAL	33.00
	<b>Total</b>	<b>67.76%</b>	<b>Total</b>	<b>64.76%</b>	<b>Total</b>	<b>50.33%</b>	<b>Total</b>	<b>45.06%</b>	<b>Total</b>	<b>56.71%</b>
		<b>64.05%</b>		<b>61.05%</b>		<b>48.04%</b>		<b>42.77%</b>		<b>52.45%</b>

# History of Employer Contribution Rates

(continued)

## Employer Contribution Rate (% of pay)

Valuation Date	CalPEPRA Rate Group #1 2.5% @ 67		CalPEPRA Rate Group #2 1.62% @ 65 (Plan T)		CalPEPRA Rate Group #2 2.5% @ 67		CalPEPRA Rate Group #2 1.62% @ 67 (Plan W)		CalPEPRA Rate Group #3 2.5% @ 67		CalPEPRA Rate Group #5 2.5% @ 67	
12/31/10	NC	7.24%	NC	5.78%	NC	7.64%			NC	8.34%		
	UAAL	8.26	UAAL	16.84	UAAL	16.84		N/A	UAAL	16.55		N/A
	<b>Total</b>	<b>15.50%</b>	<b>Total</b>	<b>22.62%</b>	<b>Total</b>	<b>24.48%</b>			<b>Total</b>	<b>24.89%</b>		
12/31/11	NC	8.06%	NC	6.20%	NC	8.26%			NC	8.70%		
	UAAL	10.39	UAAL	20.98	UAAL	20.98		N/A	UAAL	20.66		N/A
	<b>Total</b>	<b>18.45%</b>	<b>Total</b>	<b>27.18%</b>	<b>Total</b>	<b>29.24%</b>			<b>Total</b>	<b>29.36%</b>		
12/31/12	NC	8.68%	NC	6.78%	NC	7.44%			NC	9.38%		
	UAAL	12.91	UAAL	25.85	UAAL	25.85		N/A	UAAL	25.60		N/A
	<b>Total</b>	<b>21.59%</b>	<b>Total</b>	<b>32.63%</b>	<b>Total</b>	<b>33.29%</b>			<b>Total</b>	<b>34.98%</b>		
		<b>20.33%</b>		<b>31.10%</b>		<b>32.05%</b>				<b>33.52%</b>		
12/31/13 <sup>(3)</sup>	NC	9.39%	NC	6.70%	NC	8.56%			NC	9.66%		
	UAAL	11.34	UAAL	23.72	UAAL	23.72		N/A	UAAL <sup>(4)</sup>	21.87		N/A
	<b>Total</b>	<b>20.73%</b>	<b>Total</b>	<b>30.42%</b>	<b>Total</b>	<b>32.28%</b>			<b>Total</b>	<b>31.53%</b>		
12/31/14	NC	8.87%	NC	6.61%	NC	8.33%			NC	9.00%	NC	10.04%
	UAAL <sup>(6)</sup>	8.62	UAAL	21.72	UAAL	21.72		N/A	UAAL <sup>(7)</sup>	6.26	UAAL	14.40
	<b>Total</b>	<b>17.49%</b>	<b>Total</b>	<b>28.33%</b>	<b>Total</b>	<b>30.05%</b>			<b>Total</b>	<b>15.26%</b>	<b>Total</b>	<b>24.44%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>				<b>N/A</b>		<b>N/A</b>
12/31/15	NC	8.92%	NC	6.56%	NC	8.35%	NC	6.68%	NC	9.25%	NC	10.12%
	UAAL <sup>(8)</sup>	9.22	UAAL	22.45	UAAL	22.45	UAAL	22.45	UAAL <sup>(9)</sup>	1.42	UAAL	15.52
	<b>Total</b>	<b>18.14%</b>	<b>Total</b>	<b>29.01%</b>	<b>Total</b>	<b>30.80%</b>	<b>Total</b>	<b>29.13%</b>	<b>Total</b>	<b>10.67%</b>	<b>Total</b>	<b>25.64%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>
12/31/16	NC	8.63%	NC	6.58%	NC	8.28%	NC	6.68%	NC	9.27%	NC	10.25%
	UAAL <sup>(10)</sup>	7.25	UAAL	21.72	UAAL <sup>(11)</sup>	21.72	UAAL	21.72	UAAL	0.00	UAAL	14.76
	<b>Total</b>	<b>15.88%</b>	<b>Total</b>	<b>28.30%</b>	<b>Total</b>	<b>30.00%</b>	<b>Total</b>	<b>28.40%</b>	<b>Total</b>	<b>9.27%</b>	<b>Total</b>	<b>25.01%</b>
12/31/17	NC	9.93%	NC	7.11%	NC	8.78%	NC	8.56%	NC	10.37%	NC	11.32%
	UAAL <sup>(14)</sup>	9.58	UAAL	25.05	UAAL <sup>(15)</sup>	25.05	UAAL	25.05	UAAL	0.00	UAAL	18.26
	<b>Total</b>	<b>19.51%</b>	<b>Total</b>	<b>32.16%</b>	<b>Total</b>	<b>33.83%</b>	<b>Total</b>	<b>33.61%</b>	<b>Total</b>	<b>10.37%</b>	<b>Total</b>	<b>29.58%</b>
		<b>17.82%</b>		<b>29.78%</b>		<b>31.45%</b>		<b>31.23%</b>		<b>N/A</b>		<b>27.26%</b>

<sup>(1)</sup> The UAAL established as a result of including additional premium pay items is amortized over a 25-year period.

<sup>(2)</sup> The UAAL established as a result of reallocating contributions and benefit payments among Rate Groups is amortized over a 24-year period.

<sup>(3)</sup> The outstanding balance of the December 31, 2012 UAAL has been combined and re-amortized over a period of 20 years.

<sup>(4)</sup> This is the UAAL rate for O.C. Sanitation District for FY 15-16 before reflecting the additional UAAL contributions made during calendar year 2014.

<sup>(5)</sup> This is the UAAL rate for O.C. Cemetery District for FY 15-16 before reflecting the additional UAAL contributions made during calendar year 2014.

<sup>(6)</sup> The net UAAL contribution rates for County and O.C. IHSS Public Authority (i.e., excluding U.C.I. and Department of Education) is 5.67% as of December 31, 2014.

<sup>(7)</sup> This is the UAAL rate for O.C. Sanitation District for FY 16-17 before reflecting the additional UAAL contributions made during calendar year 2015.

<sup>(8)</sup> The net UAAL contribution rates for County and O.C. IHSS Public Authority (i.e., excluding U.C.I. and Department of Education) is 5.57% as of December 31, 2015.

# History of Employer Contribution Rates

(continued)

## Employer Contribution Rate (% of pay)

Valuation Date	CalPEPRA Rate Group #9 2.5% @ 67		CalPEPRA Rate Group #10 2.5% @ 67		CalPEPRA Rate Group #11 2.5% @ 67		CalPEPRA Rate Group #12 2.5% @ 67		CalPEPRA Rate Group #6 2.7% @ 57		CalPEPRA Rate Group #7 2.7% @ 57		CalPEPRA Rate Group #8 2.7% @ 57	
12/31/10	NC	9.78%	NC	7.36%	NC	7.31%	NC	8.34%	NC	11.37%	NC	15.03%	NC	14.53%
	UAAL	8.41	UAAL	16.14	UAAL	6.86	UAAL	16.55	UAAL	16.22	UAAL	26.40	UAAL	23.92
	<b>Total</b>	<b>18.19%</b>	<b>Total</b>	<b>23.50%</b>	<b>Total</b>	<b>14.17%</b>	<b>Total</b>	<b>24.89%</b>	<b>Total</b>	<b>27.59%</b>	<b>Total</b>	<b>41.43%</b>	<b>Total</b>	<b>38.45%</b>
12/31/11	NC	10.36%	NC	7.84%	NC	7.95%	NC	8.70%	NC	12.23%	NC	15.55%	NC	15.23%
	UAAL	9.11	UAAL	20.43	UAAL	8.23	UAAL	20.66	UAAL	17.26	UAAL	29.38	UAAL	19.66
	<b>Total</b>	<b>19.47%</b>	<b>Total</b>	<b>28.27%</b>	<b>Total</b>	<b>16.18%</b>	<b>Total</b>	<b>29.36%</b>	<b>Total</b>	<b>29.49%</b>	<b>Total</b>	<b>44.93%</b>	<b>Total</b>	<b>34.89%</b>
12/31/12	NC	10.97%	NC	8.50%	NC	8.66%	NC	9.38%	NC	13.91%	NC	17.05%	NC	16.41%
	UAAL	12.97	UAAL	24.76	UAAL	12.28	UAAL	25.60	UAAL	21.91	UAAL	36.71	UAAL	26.84
	<b>Total</b>	<b>23.94%</b>	<b>Total</b>	<b>33.26%</b>	<b>Total</b>	<b>20.94%</b>	<b>Total</b>	<b>34.98%</b>	<b>Total</b>	<b>35.82%</b>	<b>Total</b>	<b>53.76%</b>	<b>Total</b>	<b>43.25%</b>
		<b>22.87%</b>		<b>31.81%</b>		<b>19.63%</b>		<b>33.52%</b>		<b>33.40%</b>		<b>50.61%</b>		<b>40.96%</b>
12/31/13 <sup>(3)</sup>	NC	11.40%	NC	9.71%	NC	8.66%	NC	9.66%	NC	13.95%	NC	19.17%	NC	16.85%
	UAAL	12.28	UAAL	23.34	UAAL <sup>(5)</sup>	9.87	UAAL	21.87	UAAL	19.72	UAAL	32.47	UAAL	24.14
	<b>Total</b>	<b>23.68%</b>	<b>Total</b>	<b>33.05%</b>	<b>Total</b>	<b>18.53%</b>	<b>Total</b>	<b>31.53%</b>	<b>Total</b>	<b>33.67%</b>	<b>Total</b>	<b>51.64%</b>	<b>Total</b>	<b>40.99%</b>
12/31/14	NC	9.85%	NC	9.63%	NC	11.81%	NC	9.00%	NC	15.25%	NC	20.10%	NC	15.71%
	UAAL	12.78	UAAL	20.28	UAAL	0.00	UAAL	20.21	UAAL	25.01	UAAL	37.46	UAAL	24.42
	<b>Total</b>	<b>22.63%</b>	<b>Total</b>	<b>29.91%</b>	<b>Total</b>	<b>11.81%</b>	<b>Total</b>	<b>29.21%</b>	<b>Total</b>	<b>40.26%</b>	<b>Total</b>	<b>57.56%</b>	<b>Total</b>	<b>40.13%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>36.02%</b>		<b>54.01%</b>		<b>38.08%</b>
12/31/15	NC	10.57%	NC	8.81%	NC	12.23%	NC	9.25%	NC	15.00%	NC	20.04%	NC	15.30%
	UAAL	13.79	UAAL	20.53	UAAL	0.00	UAAL <sup>(2)</sup>	22.08	UAAL	25.32	UAAL	39.16	UAAL	23.81
	<b>Total</b>	<b>24.36%</b>	<b>Total</b>	<b>29.34%</b>	<b>Total</b>	<b>12.23%</b>	<b>Total</b>	<b>31.33%</b>	<b>Total</b>	<b>40.32%</b>	<b>Total</b>	<b>59.20%</b>	<b>Total</b>	<b>39.11%</b>
		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>N/A</b>		<b>38.20%</b>		<b>57.42%</b>		<b>38.09%</b>
12/31/16	NC	10.40%	NC	8.99%	NC	9.98%	NC	7.59%	NC	15.24%	NC	19.39%	NC	14.84%
	UAAL	11.46	UAAL	18.35	UAAL	0.00	UAAL <sup>(3)</sup>	9.69	UAAL	26.06	UAAL	38.19	UAAL	22.27
	<b>Total</b>	<b>21.86%</b>	<b>Total</b>	<b>27.34%</b>	<b>Total</b>	<b>9.98%</b>	<b>Total</b>	<b>17.28%</b>	<b>Total</b>	<b>41.30%</b>	<b>Total</b>	<b>57.58%</b>	<b>Total</b>	<b>37.11%</b>
12/31/17	NC	11.02%	NC	10.41%	NC	12.03%	NC	9.36%	NC	16.63%	NC	19.29%	NC	15.44%
	UAAL	12.74	UAAL	17.62	UAAL	1.44	UAAL	0.00	UAAL	33.00	UAAL	41.07	UAAL	23.09
	<b>Total</b>	<b>23.76%</b>	<b>Total</b>	<b>28.03%</b>	<b>Total</b>	<b>13.47%</b>	<b>Total</b>	<b>9.36%</b>	<b>Total</b>	<b>49.63%</b>	<b>Total</b>	<b>60.36%</b>	<b>Total</b>	<b>38.53%</b>
		<b>22.51%</b>		<b>26.15%</b>		<b>12.51%</b>		<b>N/A</b>		<b>45.37%</b>		<b>56.65%</b>		<b>36.24%</b>

<sup>(9)</sup> This is the UAAL rate for O.C. Sanitation District for FY 17-18 before reflecting the additional UAAL contributions made during calendar year 2016.

<sup>(10)</sup> The net UAAL contribution rates for County and O.C. IHSS Public Authority (i.e., excluding U.C.I. and Department of Education) is 4.18% as of December 31, 2016.

<sup>(11)</sup> This is the UAAL rate for O.C. Children and Families Commission for FY 18-19 before reflecting the additional UAAL contributions made during calendar year 2017.

<sup>(12)</sup> This is the UAAL rate for Law Library for FY 17-18 before reflecting the additional UAAL contributions made during calendar year 2016.

<sup>(13)</sup> This is the UAAL rate for Law Library for FY 18-19 before reflecting the additional UAAL contributions made during calendar year 2017.

<sup>(14)</sup> The net UAAL contribution rates for County and O.C. IHSS Public Authority (i.e., excluding U.C.I. and Department of Education) is 6.09% (or 4.61% after the three-year phase-in) as of December 31, 2017.

<sup>(15)</sup> The net UAAL contribution rates for O.C. Children and Families Commission is 3.13% (or 1.04% after the three-year phase-in) as of December 31, 2017.

# Summary of Active Membership

Valuation Date	Number	Annual Salary	Annual Average Salary	Increase in Average Salary (%)
12/31/08				
General	19,795	\$ 1,238,077,000	\$ 62,545	7.08
Safety	3,925	331,687,000	84,506	7.29
<b>Total</b>	<b>23,720</b>	<b>\$ 1,569,764,000</b>	<b>\$ 66,179</b>	<b>7.26</b>
12/31/09				
General	18,873	\$ 1,258,558,000	\$ 66,686	6.62
Safety	3,760	359,933,000	95,727	13.28
<b>Total</b>	<b>22,633</b>	<b>\$ 1,618,491,000</b>	<b>\$ 71,510</b>	<b>8.06</b>
12/31/10				
General	18,155	\$ 1,232,657,000	\$ 67,896	1.81
Safety	3,587	346,582,000	96,622	0.93
<b>Total</b>	<b>21,742</b>	<b>\$ 1,579,239,000</b>	<b>\$ 72,635</b>	<b>1.57</b>
12/31/11				
General	17,717	\$ 1,249,064,000	\$ 70,501	3.84
Safety	3,704	370,410,000	100,003	3.50
<b>Total</b>	<b>21,421</b>	<b>\$ 1,619,474,000</b>	<b>\$ 75,602</b>	<b>4.08</b>
12/31/12				
General	17,529	\$ 1,238,958,000	\$ 70,680	0.25
Safety	3,727	370,643,000	99,448	-0.55
<b>Total</b>	<b>21,256</b>	<b>\$ 1,609,601,000</b>	<b>\$ 75,725</b>	<b>0.16</b>
12/31/13				
General	17,547	\$ 1,227,153,000	\$ 69,935	-1.05
Safety	3,821	377,343,000	98,755	-0.70
<b>Total</b>	<b>21,368</b>	<b>\$ 1,604,496,000</b>	<b>\$ 75,089</b>	<b>-0.84</b>
12/31/14				
General	17,705	\$ 1,267,582,000	\$ 71,595	2.37
Safety	3,754	380,578,000	101,379	2.66
<b>Total</b>	<b>21,459</b>	<b>\$ 1,648,160,000</b>	<b>\$ 76,805</b>	<b>2.29</b>
12/31/15				
General	17,839	\$ 1,254,521,000	\$ 70,325	-1.77
Safety	3,686	378,590,000	102,710	1.31
<b>Total</b>	<b>21,525</b>	<b>\$ 1,633,111,000</b>	<b>\$ 75,870</b>	<b>-1.22</b>
12/31/16				
General	18,072	\$ 1,353,363,000	\$ 74,887	6.49
Safety	3,674	406,470,000	110,634	7.71
<b>Total</b>	<b>21,746</b>	<b>\$ 1,759,833,000</b>	<b>\$ 80,927</b>	<b>6.67</b>
12/31/17				
General	17,941	\$ 1,385,356,000	\$ 77,217	3.11
Safety	3,780	426,523,000	112,837	1.99
<b>Total</b>	<b>21,721</b>	<b>\$ 1,811,879,000</b>	<b>\$ 83,416</b>	<b>3.08</b>

Excludes Deferred and Pending members.



# Summary of Retired Membership

Plan Year Ending	At Beginning of Year	Added to Rolls		Removed from Rolls		At End of Year	Annual Allowance (in 000's)	% Increase in Annual Allowance	Average Monthly Allowance
		Number	Annual Allowance (in 000's) <sup>(1)</sup>	Number	Annual Allowance (in 000's)				
2008	11,421	658	\$ 38,298	(301)	\$ (6,426)	11,778	\$ 393,647	8.81	\$ 2,785
2009	11,778	744	32,435	(279)	(6,829)	12,243	419,253	6.50	2,854
2010	12,243	851	46,736	(332)	(8,334)	12,762	457,655	9.16	2,988
2011	12,762	888	45,913	(361)	(9,371)	13,289	494,197	7.98	3,099
2012	13,289	1,026	58,344	(368)	(9,036)	13,947	543,505	9.98	3,247
2013	13,947	911	52,319	(353)	(9,958)	14,505	585,866	7.79	3,366
2014	14,505	995	52,838	(331)	(9,812)	15,169	628,892	7.34	3,455
2015	15,169	1,053	58,679	(412)	(12,077)	15,810	675,494	7.41	3,560
2016	15,810	989	51,759	(430)	(12,895)	16,369	714,358	5.75	3,637
2017	16,369	1,039	62,374	(461)	(15,155)	16,947	761,577	6.61	3,745

(1) Includes COLA granted during the plan year.

Note: Annual allowances exclude RMBR and STAR COLA.

# Development of Actuarial and Valuation Value of Assets

As of December 31, 2017

Plan Year Ending	Total Actual Market Return (net)	Expected Market Return (net)	Investment Gain/ (Loss)	Deferred Factor	Deferred Return
2014	\$ 487,104,000	\$ 780,627,000	\$ (293,523,000)	0.2	\$ (58,705,000)
2015	(51,601,000)	833,757,000	(885,358,000)	0.4	(354,143,000)
2016	1,010,548,000	840,469,000	170,079,000	0.6	102,047,000
2017	1,878,172,000	920,426,000	957,746,000	0.8	766,197,000

(1)	Total Deferred Return	\$ 455,396,000
(2)	Net Market Value of Assets (Excludes \$134,417,000 in County Investment Account, \$244,552,000 in Prepaid Employer Contributions and \$14,871,000 <sup>(1)</sup> in O.C. Sanitation District UAAL Deferred Account)	\$ 14,652,607,000 <sup>(2)</sup>
(3)	Actuarial Value of Assets (2) – (1)	\$ 14,197,211,000 <sup>(3)</sup>
(4)	Non-valuation Reserves	
	(a) Unclaimed member deposit	\$ -
	(b) Medicare medical insurance reserve	86,000
	(c) Subtotal	\$ 86,000
(5)	Valuation Value of Assets (3) – (4)(c)	\$ 14,197,125,000
(6)	Deferred Return Recognized in Each of the Next 4 Years	
	(a) Amount recognized on 12/31/2018	\$ (10,211,000)
	(b) Amount recognized on 12/31/2019	48,493,000
	(c) Amount recognized on 12/31/2020	225,565,000
	(d) Amount recognized on 12/31/2021	191,549,000
	(e) Subtotal (may not total exactly due to rounding)	\$ 455,396,000

(1) After reflecting asset transfer of \$24,042,000 from O.C. Sanitation District UAAL Deferred Account to valuation assets as of December 31, 2017.

(2) Based on the preliminary unaudited financial statement provided by OCERS for the December 31, 2017 valuation.

(3) Ratio of Actuarial Value of Assets to Net Market Value of Assets is 96.9% ( (3) / (2) ).

# Schedule of Funded Liabilities by Type

(Dollars in Thousands)

Valuation Date	(1) Active Member Contributions	(2) Liability for Inactive Participants	(3) Liability for Active Members (Employer Financed Portion)	Valuation Value of Assets	Portion of Accrued Liability Covered by Valuation Assets (%)		
					(1)	(2)	(3)
12/31/08	\$ 1,376,514	\$ 5,211,893	\$ 4,272,308	\$ 7,748,380	100	100	27.15
12/31/09	1,536,849	5,680,031	4,641,698	8,154,687	100	100	20.20
12/31/10	1,680,401	6,107,350	4,638,122	8,672,592	100	100	19.08
12/31/11	1,829,406	6,881,152	4,812,420	9,064,355	100	100	7.35
12/31/12	1,967,117	7,919,478	5,258,293	9,469,208	100	94.73	0.00
12/31/13	2,126,182	8,502,269	5,156,591	10,417,125	100	97.51	0.00
12/31/14	2,298,744	9,017,874	5,096,506	11,449,911	100	100	2.62
12/31/15	2,488,757	9,696,776	4,864,824	12,228,009	100	100	0.87
12/31/16	2,654,599	10,109,528	5,169,334	13,102,978	100	100	6.56
12/31/17	2,815,839	11,121,965	5,697,623	14,197,125	100	100	4.55

# Actuarial Methods and Assumptions

## Economic Assumptions

<b>Net Investment Return:</b>	7.00%; net of investment expenses and administrative expenses.
<b>Member Contribution Crediting Rate:</b>	5.00%, compounded semi-annually.
<b>Consumer Price Index:</b>	Increase of 2.75% per year, retiree COLA increases due to CPI subject to a 3.0% maximum change per year.
<b>Payroll Growth:</b>	Inflation of 2.75% per year plus “across the board” real salary increases of 0.50% per year.
<b>Increase in Section 7522.10 Compensation Limit:</b>	Increase of 2.75% per year from the valuation date.
<b>Individual Salary Increases:</b>	<b>Annual Rate of Compensation Increase (%)</b>

<b>Inflation: 2.75% per year, plus “across the board” real salary increases of 0.50% per year, plus the following merit and promotional increases:</b>		
Years of Service	General	Safety
Less than 1	9.00	14.00
1	7.25	10.00
2	6.00	7.75
3	5.00	6.00
4	4.00	5.50
5	3.50	4.50
6	2.50	3.75
7	2.25	3.25
8	1.75	2.50
9	1.50	2.25
10	1.50	1.75
11	1.50	1.75
12	1.50	1.75
13	1.50	1.75
14	1.50	1.75
15	1.50	1.75
16	1.00	1.50
17	1.00	1.50
18	1.00	1.50
19	1.00	1.50
20 & over	1.00	1.50

In addition to the individual salary increase assumptions, we have applied an average of two hours of additional salary annually for leap-year salary adjustment.

# Actuarial Methods and Assumptions

(continued)

## Demographic Assumptions

### Post - Retirement Mortality Rates:

- Healthy:* For General Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table, projected generationally with the two-dimensional MP-2016 projection scale.
- For Safety Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table set back four years, projected generationally with the two-dimensional MP-2016 projection scale.
- Disabled:* For General Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table set forward five years, projected generationally with the two-dimensional MP-2016 projection scale.
- For Safety Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table, projected generationally with the two-dimensional MP-2016 projection scale.
- Beneficiaries:* Beneficiaries are assumed to have the same mortality as a General Member of the opposite sex who is receiving a service (non-disability) retirement.

The RP-2014 mortality tables and adjustments as shown above reflect the mortality experience as of the measurement date. The generational projection is a provision for future mortality improvement.

- Employee Contribution Rates:* For General Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016, weighted 40% male and 60% female.
- For Safety Members: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016 set back four years, weighted 80% male and 20% female.
- Optional Forms of Benefits:* For General Service Retirees: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016, weighted 40% male and 60% female.
- For Safety Service Retirees: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016 set back four years, weighted 80% male and 20% female.
- For General Disabled Retirees: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016 set forward five years, weighted 40% male and 60% female.
- For Safety Disabled Retirees: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016, weighted 80% male and 20% female.
- For General Beneficiaries: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016, weighted 60% male and 40% female.
- For Safety Beneficiaries: Headcount-Weighted RP-2014 Healthy Annuitant Mortality Table (separate tables for males and females), projected 20 years with the two-dimensional mortality improvement scale MP-2016, weighted 20% male and 80% female.

- Pre-Retirement Mortality Rates:* For General and Safety Members: Headcount-Weighted RP-2014 Employee Mortality Table times 80%, projected generationally with the two-dimensional MP-2016 projection scale.

# Actuarial Methods and Assumptions

(continued)

## Termination Rates Before Retirement

### Mortality Rates (General and Safety)

Age	Rate (%) Mortality (General and Safety)	
	Male	Female
25	0.05	0.02
30	0.05	0.02
35	0.05	0.03
40	0.06	0.04
45	0.10	0.07
50	0.17	0.11
55	0.27	0.17
60	0.45	0.24
65	0.78	0.36
70	1.27	0.59

Note that generational projections beyond the base year (2014) are not reflected in the above mortality rates. All General pre-retirement deaths are assumed to be non-service connected. For Safety, 90% of pre-retirement deaths are assumed to be non-service connected. The other 10% are assumed to be service connected.

### Disability Incidence Rates:

Age	Rate (%) Disability			
	General All Other <sup>(1)</sup>	General OCTA <sup>(2)</sup>	Safety - Law & Fire <sup>(3)</sup>	Safety - Probation <sup>(4)</sup>
20	0.00	0.00	0.00	0.00
25	0.00	0.00	0.01	0.03
30	0.01	0.03	0.04	0.08
35	0.03	0.20	0.14	0.10
40	0.08	0.36	0.23	0.13
45	0.13	0.43	0.40	0.21
50	0.18	0.48	1.10	0.28
55	0.23	0.65	2.40	0.42
60	0.31	1.26	4.80	0.20

<sup>(1)</sup> 60% of General All Other disabilities are assumed to be service connected disabilities. The other 40% are assumed to be non-service connected.

<sup>(2)</sup> 65% of General OCTA disabilities are assumed to be service connected disabilities. The other 35% are assumed to be non-service connected.

<sup>(3)</sup> 100% of Safety Law Enforcement and Fire disabilities are assumed to be service connected disabilities.

<sup>(4)</sup> 75% of Safety Probation disabilities are assumed to be service connected disabilities. The other 25% are assumed to be non-service connected.

# Actuarial Methods and Assumptions

(continued)

## Termination Rates Before Retirement

(continued)

### Termination Rates

Years of Service	Rate (%) Termination			
	General All Other	General OCTA	Safety - Law & Fire	Safety - Probation
0	11.00	17.50	4.50	14.00
1	7.50	11.00	2.50	13.00
2	6.50	9.00	2.00	10.00
3	5.00	8.50	1.50	5.00
4	4.50	7.50	1.25	4.00
5	4.25	7.00	1.00	3.50
6	3.75	4.50	0.95	2.75
7	3.25	4.00	0.90	2.00
8	3.00	3.50	0.85	2.00
9	2.75	3.00	0.80	1.75
10	2.50	3.00	0.75	1.75
11	2.00	3.00	0.65	1.50
12	2.00	3.00	0.60	1.25
13	1.75	2.50	0.55	1.00
14	1.50	2.50	0.50	0.75
15	1.40	2.50	0.45	0.75
16	1.30	2.00	0.40	0.75
17	1.20	1.80	0.35	0.25
18	1.10	1.60	0.30	0.25
19	1.00	1.40	0.25	0.25
20 & over	0.90	1.20	0.20	0.25

### Election for Withdrawal of Contributions Rates

Years of Service	Rate (%) Election for Withdrawal of Contributions			
	General All Other	General OCTA	Safety - Law & Fire	Safety - Probation
0-4	35.0	40.0	20.0	25.0
5-9	30.0	35.0	20.0	25.0
10-14	25.0	30.0	20.0	25.0
15 or more	20.0	20.0	20.0	25.0

# Actuarial Methods and Assumptions

(continued)

## Retirement Rates

Age	Rate (%)							
	General			Safety				
	Enhanced	Non-Enhanced <sup>(1)</sup>	SJC	Law (3% @ 50) <sup>(2)</sup>	Law (3% @ 55) <sup>(2)</sup>	Fire (3% @ 50)	Fire (3% @ 55)	Probation <sup>(2)</sup>
48	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
49	30.0	25.0	0.0	12.0	0.0	2.0	0.0	0.0
50	2.5	2.0	3.0	18.0	11.5	5.0	8.0	3.3
51	2.0	2.0	3.0	18.0	12.0	7.0	10.0	3.3
52	2.5	2.0	3.0	17.0	12.7	9.5	11.0	4.3
53	2.5	2.8	3.0	17.0	17.9	10.5	12.0	4.3
54	5.5	2.8	3.0	22.0	18.8	15.0	14.0	7.0
55	15.0	3.3	4.0	22.0	30.7	18.0	24.0	12.0
56	10.0	3.5	5.0	20.0	20.0	20.0	23.0	12.0
57	10.0	5.5	6.0	20.0	20.0	21.0	27.0	18.0
58	11.0	5.5	7.0	20.0	25.0	28.0	27.0	18.0
59	11.0	6.5	9.0	26.0	30.0	28.0	36.0	18.0
60	12.0	9.3	11.0	35.0	40.0	30.0	40.0	20.0
61	12.0	12.0	13.0	35.0	40.0	30.0	40.0	20.0
62	14.0	16.0	15.0	40.0	40.0	35.0	40.0	25.0
63	16.0	16.0	15.0	40.0	40.0	35.0	40.0	40.0
64	16.0	18.0	20.0	40.0	40.0	35.0	40.0	40.0
65	22.0	22.0	20.0	100.0	100.0	100.0	100.0	100.0
66	22.0	28.0	24.0	100.0	100.0	100.0	100.0	100.0
67	23.0	24.0	24.0	100.0	100.0	100.0	100.0	100.0
68	23.0	24.0	24.0	100.0	100.0	100.0	100.0	100.0
69	23.0	20.0	24.0	100.0	100.0	100.0	100.0	100.0
70	25.0	20.0	50.0	100.0	100.0	100.0	100.0	100.0
71	25.0	25.0	50.0	100.0	100.0	100.0	100.0	100.0
72	25.0	25.0	50.0	100.0	100.0	100.0	100.0	100.0
73	25.0	25.0	50.0	100.0	100.0	100.0	100.0	100.0
74	25.0	25.0	50.0	100.0	100.0	100.0	100.0	100.0
75	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0

<sup>(1)</sup> These assumptions are also used for the CalPEPRA 1.62% @ 65 formula (Plan T and Plan W).

<sup>(2)</sup> Retirement rate is 100% after a member accrues a benefit of 100% of final average earnings.



# Actuarial Methods and Assumptions

(continued)

## Retirement Rates

(continued)

Age	Rate (%)			
	CalPEPRA			
	General Formula	Safety Formula – Probation <sup>(1)</sup>	Safety Formula – Law <sup>(1)</sup>	Safety Formula – Fire
50	0.0	2.5	11.0	6.0
51	0.0	2.5	11.5	7.0
52	4.0	3.0	12.0	9.0
53	1.5	3.0	16.0	10.0
54	1.5	5.5	17.0	11.5
55	2.5	10.0	28.0	21.0
56	3.5	10.0	18.0	20.0
57	5.5	15.0	17.5	22.0
58	7.5	20.0	22.0	25.0
59	7.5	20.0	26.0	30.0
60	7.5	40.0	40.0	40.0
61	7.5	40.0	40.0	40.0
62	14.0	40.0	40.0	40.0
63	14.0	40.0	40.0	40.0
64	14.0	40.0	40.0	40.0
65	18.0	100.0	100.0	100.0
66	22.0	100.0	100.0	100.0
67	23.0	100.0	100.0	100.0
68	23.0	100.0	100.0	100.0
69	23.0	100.0	100.0	100.0
70	25.0	100.0	100.0	100.0
71	25.0	100.0	100.0	100.0
72	25.0	100.0	100.0	100.0
73	25.0	100.0	100.0	100.0
74	25.0	100.0	100.0	100.0
75	100.0	100.0	100.0	100.0

<sup>(1)</sup> Retirement rate is 100% after a member accrues a benefit of 100% of final average earnings.

# Actuarial Methods and Assumptions

(continued)

**Retirement Age and Benefit for Deferred Vested Members:**

For current deferred vested members, we make the following retirement age assumptions:

General Age:	59
Safety Age:	53

We assume that 15% of future General and 25% of future Safety deferred vested members will continue to work for a reciprocal employer. For reciprocals, we assume 4.25% compensation increases for General and 4.75% for Safety per annum.

**Liability Calculation for Current Deferred Vested Members:**

Liability for a current deferred vested member is calculated based on salary (adjusted with the additional cashout assumptions for non-CalPEPRA members), service, and eligibility for reciprocal benefit as provided by the Retirement System. For those members without salary information that have 3 or more years of service, we used an average salary. For those members without salary information that have less than 3 years of service or for those members without service information, we assumed a refund of account balance.

**Future Benefit Accruals:**

1.0 year of service per year of employment. There is no assumption to anticipate conversion of unused sick leave at retirement.

**Unknown Data for Members:**

Same as those exhibited by members with similar known characteristics. If not specified, members are assumed to be male.

**Percent Married:**

75% of male members and 55% of female members are assumed to be married at retirement or time of pre-retirement death.

**Age of Spouse:**

Female (or male) three years younger (or older) than spouse.

**Additional Cashout Assumptions:**

*Non-CalPEPRA Formulas*

Additional compensation amounts are expected to be received during a member's final average earnings period. The percentages used in this valuation are:

	<u>Final One Year Salary</u>	<u>Final Three Year Salary</u>
General Members	3.00%	2.80%
Safety - Probation	3.80%	3.40%
Safety - Law	5.20%	4.60%
Safety - Fire	2.00%	1.70%

The additional cashout assumptions are the same for service and disability retirements.

*CalPEPRA Formulas*

None

# Actuarial Methods and Assumptions

*(continued)*

**Actuarial Value of Assets:** Market value of assets less unrecognized returns in each of the last five years. Unrecognized return is equal to the difference between the actual and the expected return on a market value basis, and is recognized over a five-year period.

**Valuation Value of Assets:** The Valuation Value of Assets is the Actuarial Value of Assets reduced by the value of the non-valuation reserves.

**Actuarial Cost Method:** Entry Age Actuarial Cost Method. Entry Age is the current age minus Vesting Credit. Normal Cost and Actuarial Accrued Liability are calculated on an individual basis and are allocated by salaries, with Normal Cost determined as a level percentage of individual salary, as if the current benefit accrual rate had always been in effect. Effective December 31, 2013, the outstanding balance of the UAAL from the December 31, 2012 valuation was combined and re-amortized over a declining 20-year period. Any changes in UAAL due to actuarial gains or losses or due to changes in assumptions or methods will be amortized over separate 20-year periods. Any changes in UAAL due to plan amendments will be amortized over separate 15-year periods and any change in UAAL due to early retirement incentive programs will be amortized over a separate period of up to 5 years.

Please note that for Probation members who have prior benefit service in another OCERS plan, the normal cost rate for the current plan is calculated assuming their Entry Age is the date they entered service with their current plan.

# Summary of Major Plan Provisions

This section summarizes the major provisions of OCERS included in the valuation. It is not intended to be, nor should it be interpreted as, a complete statement of all plan provisions.

**Membership Eligibility:** Membership with OCERS begins with the day of employment in an eligible position by the County or a participating employer.

## **Non-CalPEPRA General Plans:**

### **2.5% @ 55 Plans**

*(Orange County Sanitation District<sup>(1)</sup> and Law Library<sup>(2)</sup>)*

*Plan G*

General members hired before September 21, 1979.

*Plan H*

General members hired on or after September 21, 1979.

<sup>(1)</sup> *Sanitation District members within Supervisors and Professional unit hired on or after October 1, 2010 are in Plan B*

<sup>(2)</sup> *Improvement is prospective only for service after June 23, 2005.*

### **2.7% @ 55 Plans**

*(City of San Juan Capistrano, Orange County Employees except bargaining unit AFSCME members, Orange County Superior Court, Orange County Local Agency Formation Commission<sup>(3)</sup>, Orange County Employees Retirement System<sup>(4)</sup>, Children and Family Commission<sup>(5)</sup> and Orange County Fire Authority)*

*Plan I*

General members hired before September 21, 1979.

*Plan J*

General members hired on or after September 21, 1979.

<sup>(3)</sup> *Improvement is prospective only for service after June 23, 2005.*

<sup>(4)</sup> *Improvement for management employees is prospective only for service after June 30, 2005.*

<sup>(5)</sup> *Improvement is prospective only for service after December 22, 2005.*

### **2.0% @ 55 Plans**

*(Transportation Corridor Agency, Cemetery District<sup>(6)</sup> and General OCFA employees effective July 1, 2011)*

*Plan M*

General members hired before September 21, 1979.

*Plan N*

General members hired on or after September 21, 1979.

<sup>(6)</sup> *Improvement is prospective only for service after December 7, 2007.*

### **1.62% @ 65 Plans**

*(Orange County Employees, Orange County Superior Court, Orange County Local Agency Formation Commission and Orange County Managers Unit)*

*Plan O*

County OCEA members and Superior Court members rehired on or after May 7, 2010, LAFCO members rehired on or after July 1, 2010 and County Managers unit members rehired on or after August 17, 2010 and not electing to rejoin Plan I.

*Plan P*

County OCEA members and Superior Court members hired on or after May 7, 2010, LAFCO members hired on or after July 1, 2010 and County Managers unit members hired on or after August 17, 2010 and not electing Plan J.

### **2.0% @ 57 Plan**

*(City of San Juan Capistrano)*

*Plan S*

*General members hired on or after July 1, 2012.*

### **All Other General Employers:**

*Plan A*

General members hired before September 21, 1979.

*Plan B*

General members hired on or after September 21, 1979 and Sanitation District members within Supervisors and Professional unit hired on or after October 1, 2010.

# Summary of Major Plan Provisions

(continued)

## Membership Eligibility: (continued)

### Non-CalPEPRA Safety Plans:

3% @ 50 Plans

*(Law Enforcement, Fire Authority and Probation)*

Plan E

Safety members hired before September 21, 1979.

Plan F

Safety members hired on or after September 21, 1979 and before April 9, 2010 for Law Enforcement, before July 1, 2011 for Safety employees of OCFA Executive Management, and before July 1, 2012 for other OCFA Safety employees.

3% @ 55 Plans

*(Law Enforcement and Fire Authority)*

Plan Q

Safety Law Enforcement members rehired on or after April 9, 2010, Safety employees of OCFA Executive Management rehired on or after July 1, 2011, and other OCFA Safety employees rehired on or after July 1, 2012 and previously in Plan E.

Plan R

Safety Law Enforcement members hired on or after April 9, 2010, Safety employees of OCFA Executive Management hired on or after July 1, 2011, and other OCFA Safety employees hired on or after July 1, 2012.

### CalPEPRA General Plans:

1.62% @ 65 Plan

*(Orange County Employees except County Attorneys, Orange County Employees Retirement System except Management Employees, Children and Family Commission, Local Agency Formation Commission, and Orange County Superior Court)*

Plan T

General members with membership dates on or after January 1, 2013.

2.5% @ 67 Plan

*(All Other General Employers, Orange County Attorneys, Orange County Employees Retirement System Management Employees)*

Plan U

General Non-Orange County Transportation Authority members with membership dates on or after January 1, 2013 and Orange County Transportation Authority members with membership dates on or after January 1, 2015.

1.62% @ 65 Plan

*(City of San Juan Capistrano)*

Plan W

General members with membership dates on or after January 1, 2016 and not electing Plan U.

### CalPEPRA Safety Plans:

2.7% @ 57 Plan

*(Law Enforcement, Fire Authority and Probation Members)*

Plan V

Safety members with membership dates on or after January 1, 2013.

# Summary of Major Plan Provisions

(continued)

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## Final Compensation for Benefit Determination:

<i>Plans A, E, G, I, M, O and Q</i>	Highest consecutive twelve months of compensation earnable. (§31462.1) (FAS1)
<i>Plans B, F, H, J, N, P, R and S</i>	Highest consecutive thirty-six months of compensation earnable. (§31462) (FAS3)
<i>Plan T</i>	Highest consecutive thirty-six months of pensionable compensation. (§7522.32 and §7522.34) (FAS3)
<i>Plans U, V and W</i>	Highest consecutive thirty-six months of pensionable compensation. (§7522.10(c), §7522.32 and §7522.34) (FAS3)

**Service:** Years of service. (Yrs)

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## Service Retirement Eligibility:

<i>Plans A, B, G, H, I, J, M, N, O, P, S, T, and W</i>	Age 50 with 10 years of service, or age 70 regardless of service, or after 30 years, regardless of age. (§31672)  All part-time employees over age 55 with 10 years of employment may retire with 5 years of service.
<i>Plan U</i>	Age 52 with 5 years of service (§7522.20(a)) or age 70 regardless of service. (§31672.3)
<i>Plans E, F, Q and R</i>	Age 50 with 10 years of service, or after 20 years, regardless of age. (§31663.25)  All part-time employees over age 55 with 10 years of employment may retire with 5 years of service.
<i>Plan V</i>	Age 50 with 5 years of service (§7522.20(d)) or age 70 regardless of service. (§31672.3)

# Summary of Major Plan Provisions

(continued)

## Benefit Formula: General Plans

2.5% @ 55	Retirement Age	Benefit Formula
<i>Plan G (§31676.18)</i>	50	(2.00% x FAS1 x Yrs)
<i>Tier 1</i>	55	(2.50% x FAS1 x Yrs)
	60	(2.50% x FAS1 x Yrs)
	62	(2.62% x FAS1 x Yrs)*
	65 or later	(2.62% x FAS1 x Yrs)*
<i>Plan H (§31676.18)</i>	50	(2.00% x FAS3 x Yrs)
<i>Tier 2</i>	55	(2.50% x FAS3 x Yrs)
	60	(2.50% x FAS3 x Yrs)
	62	(2.50% x FAS3 x Yrs)
	65 or later	(2.50% x FAS3 x Yrs)

\* Reflects benefit factors from Plan A as they provide a better benefit than those under 2.5% @ 55.

2.7% @ 55	Retirement Age	Benefit Formula
<i>Plan I (§31676.19)</i>	50	(2.00% x FAS1 x Yrs)
<i>Tier 1</i>	55	(2.70% x FAS1 x Yrs)
	60	(2.70% x FAS1 x Yrs)
	62	(2.70% x FAS1 x Yrs)
	65 or later	(2.70% x FAS1 x Yrs)
<i>Plan J (§31676.19)</i>	50	(2.00% x FAS3 x Yrs)
<i>Tier 2</i>	55	(2.70% x FAS3 x Yrs)
	60	(2.70% x FAS3 x Yrs)
	62	(2.70% x FAS3 x Yrs)
	65 or later	(2.70% x FAS3 x Yrs)

2.0% @ 55	Retirement Age	Benefit Formula
<i>Plan M (§31676.16)</i>	50	(1.43% x FAS1 x Yrs)
<i>Tier 1</i>	55	(2.00% x FAS1 x Yrs)
	60	(2.34% x FAS1 x Yrs)**
	62	(2.62% x FAS1 x Yrs)**
	65 or later	(2.62% x FAS1 x Yrs)**
<i>Plan N (§31676.16)</i>	50	(1.43% x FAS3 x Yrs)
<i>Tier 2</i>	55	(2.00% x FAS3 x Yrs)
	60	(2.26% x FAS3 x Yrs)
	62	(2.37% x FAS3 x Yrs)
	65 or later	(2.43% x FAS3 x Yrs)***

\*\* Reflects benefit factors from Plan A as they provide a better benefit than those under 2.0% @ 55.

\*\*\* Reflects benefit factors from Plan B as they provide a better benefit than those under 2.0% @ 55.

# Summary of Major Plan Provisions

(continued)

## Benefit Formula: General Plans (continued)

1.62% @ 65	Retirement Age	Benefit Formula
<i>Plan O (§31676.01)</i>	50	(0.79% x FAS1 x Yrs)
<i>Tier 1</i>	55	(0.99% x FAS1 x Yrs)
	60	(1.28% x FAS1 x Yrs)
	62	(1.39% x FAS1 x Yrs)
	65 or later	(1.62% x FAS1 x Yrs)
	<i>Plan P, Plan T and Plan W (§31676.01)</i>	50
<i>Tier 2</i>	55	(0.99% x FAS3 x Yrs)
	60	(1.28% x FAS3 x Yrs)
	62	(1.39% x FAS3 x Yrs)
	65 or later	(1.62% x FAS3 x Yrs)

2.0% @ 57	Retirement Age	Benefit Formula
<i>Plan S (§31676.12)</i>	50	(1.34% x FAS3 x Yrs)
<i>Tier 2</i>	55	(1.77% x FAS3 x Yrs)
	60	(2.34% x FAS3 x Yrs)
	62	(2.62% x FAS3 x Yrs)
	65 or later	(2.62% x FAS3 x Yrs)

All Other General Members	Retirement Age	Benefit Formula
<i>Plan A (§31676.12)</i>	50	(1.34% x FAS1 x Yrs)
<i>Tier 1</i>	55	(1.77% x FAS1 x Yrs)
	60	(2.34% x FAS1 x Yrs)
	62	(2.62% x FAS1 x Yrs)
	65 or later	(2.62% x FAS1 x Yrs)
	<i>Plan B (§31676.1)</i>	50
<i>Tier 2</i>	55	(1.49% x FAS3 x Yrs)
	60	(1.92% x FAS3 x Yrs)
	62	(2.09% x FAS3 x Yrs)
	65 or later	(2.43% x FAS3 x Yrs)
	<i>Plan U (§7522.20(a))</i>	52
55		(1.30% x FAS3 x Yrs)
60		(1.80% x FAS3 x Yrs)
62		(2.00% x FAS3 x Yrs)
65		(2.30% x FAS3 x Yrs)
67 or later		(2.50% x FAS3 x Yrs)



# Summary of Major Plan Provisions

(continued)

## Benefit Formula: Safety Plans

<b>3.0% @ 50</b>	<b>Retirement Age</b>	<b>Benefit Formula</b>
<i>Plan E (§31664.1)</i>	50	(3.00% x FAS1 x Yrs)
<i>Tier 1</i>	55	(3.00% x FAS1 x Yrs)
	60 or later	(3.00% x FAS1 x Yrs)
<i>Plan F (§31664.1)</i>	50	(3.00% x FAS3 x Yrs)
<i>Tier 2</i>	55	(3.00% x FAS3 x Yrs)
	60 or later	(3.00% x FAS3 x Yrs)

<b>3.0% @ 55</b>	<b>Retirement Age</b>	<b>Benefit Formula</b>
<i>Plan Q (§31664.2)</i>	50	(2.29% x FAS1 x Yrs)
<i>Tier 1</i>	55	(3.00% x FAS1 x Yrs)
	60 or later	(3.00% x FAS1 x Yrs)
<i>Plan R (§31664.2)</i>	50	(2.29% x FAS3 x Yrs)
<i>Tier 2</i>	55	(3.00% x FAS3 x Yrs)
	60 or later	(3.00% x FAS3 x Yrs)
<i>Plan V (§7522.25(d))</i>	50	(2.00% x FAS3 x Yrs)
	55	(2.50% x FAS3 x Yrs)
	57 or later	(2.70% x FAS3 x Yrs)

# Summary of Major Plan Provisions

(continued)

## Maximum Benefit:

<i>Plans A, B, E, F, G, H, I, J, M, N, O, P, Q, R, S, T and W</i>	100% of Highest Average Compensation. (§31676.01, §31676.1, §31676.12, §31676.16, §31676.18, §31676.19, §31664.1, §31664.2)
<i>Plans U and V</i>	None

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## Ordinary Disability:

### General Plans:

*Plans A, B, G, H, I, J, M, N, O, P, S, T, U and W*

<i>Eligibility</i>	Five years of service. (§31720)
<i>Benefit Formula</i>	Plans A, G, I, M, and O: 1.8% per year of service. If the benefit does not exceed one-third of Final Compensation, the service is projected to 62, but the total benefit cannot be more than one-third of Final Compensation. (§31727.1)  Plans B, H, J, N, P, S, T, U and W: 1.5% per year of service. If the benefit does not exceed one-third of Final Compensation, the service is projected to 65, but the total benefit cannot be more than one-third of Final Compensation. (§31727)

### Safety Plans:

*Plans E, F, Q, R and V*

<i>Eligibility</i>	Five years of service. (§31720)
<i>Benefit Formula</i>	1.8% per year of service. If the benefit does not exceed one-third of Final Compensation, the service is projected to 55, but the total benefit cannot be more than one-third of Final Compensation (§31727.2)  For all members, 100% of the service retirement benefit will be paid, if greater.

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## Line-of-Duty Disability:

*All Members:*

<i>Eligibility</i>	No age or service requirements. (§31720)
<i>Benefit Formula</i>	50% of the Final Compensation or 100% of Service Retirement benefit, if greater. (§31727.4)

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## Pre-Retirement Death

*All Members:*

<i>Eligibility</i>	None
<i>Benefit</i>	Refund of employee contributions with interest plus one month's compensation for each year of service to a maximum of six month's compensation. (§31781) A lump sum benefit in the amount of \$1,000 is payable upon death of a member (with 10 years of service) to his/her eligible beneficiary. (§31790)
<i>Death in line of duty</i>	50% of Final Compensation or 100% of Service Retirement benefit, if greater, payable to spouse or minor-children. (§31787)

Or

*Vested Members:*

<i>Eligibility</i>	Five years of service.
<i>Benefit</i>	60% of the greater of Service or Ordinary Disability Retirement benefit payable to eligible surviving spouse (§31765.1, §31781.1), in lieu of §31781.

# Summary of Major Plan Provisions

(continued)

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## Death After Retirement:

### **All Members:**

*Service or Ordinary  
Disability Retirement*

60% of member's unmodified allowance continued to eligible spouse. (§31760.1) A lump sum benefit in the amount of \$1,000 is payable upon death of a member (with 10 years of service) to his/her eligible beneficiary. (§31790) An eligible spouse is a surviving spouse who was married to or registered with the member one year prior to the effective retirement date. Certain surviving spouses or domestic partners may also be eligible if marriage or domestic partnership was at least two years prior to the date of death and the surviving spouse or domestic partner has attained age 55. (§31760.1)

*Line-of-Duty Disability*

100% of member's allowance continued to eligible spouse. (§31786) A lump sum benefit in the amount of \$1,000 is payable upon death of a member (with 10 years of service) to his/her eligible beneficiary. (§31790)

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## Withdrawal Benefits:

*Less than Five Years of  
Service*

Refund of accumulated employee contributions with interest or earned benefit at age 70 (§31628). Effective January 1, 2003, a member may also elect to leave their contributions on deposit in the retirement fund. (§31629.5)

*Five or More Years of  
Service*

If contributions left on deposit, a member is entitled to earned benefits commencing at any time after eligible to retire. (§31700)

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## Post-retirement Cost-of-Living Benefits:

Future changes based on Consumer Price Index to a maximum of 3% per year, excess "banked." (§31870.1)

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## Supplemental Benefit:

Non-vested supplemental COLA and medical benefits are also paid by the System to eligible retirees and survivors. These benefits have been excluded from this valuation.

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## Member Contributions:

### **Non-CalPEPRA General Plans:**

*Plan A*

*Basic*

Provide for an average annuity at age 60 equal to 1/200 of FAS1. (§31621.5)

*Cost-of-Living*

Provide for 50% of future Cost-of-Living costs.

*Plan B*

*Basic*

Provide for an average annuity at age 60 equal to 1/120 of FAS3. (§31621)

*Cost-of-Living*

Provide for 50% of future Cost-of-Living costs.

*Plans G, H, I and J*

*Basic*

Provide for an average annuity at age 55 equal to 1/100 of FAS3 (FAS1 for Plans G and I). (§31621.8)

*Cost-of-Living*

Provide for 50% of future Cost-of-Living costs.

*Plans M, N, O and P*

*Basic*

Provide for an average annuity payable at age 60 equal to 1/120 of FAS3 (FAS1 for Plans M and O). (§31621)

*Cost-of-Living*

Provide for 50% of future Cost-of-Living costs.

*Plan S*

*Basic*

Provide for an average annuity at age 60 equal to 1/100 of FAS3. (§31621.2)

*Cost-of-Living*

Provide for 50% of future Cost-of-Living costs.

# Summary of Major Plan Provisions

(continued)

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## Member Contributions: (continued)

### Non-CalPEPRA Safety Plans:

#### Plans E and Q

Basic Provide for an average annuity at age 50 equal to 1/200 FAS1. (\$31639.5)

Cost-of-Living Provide for 50% of future Cost-of-Living costs.

#### Plans F and R

Basic Provide for an average annuity at age 50 equal to 1/100 of FAS3. (\$31639.25)

Cost-of-Living Provide for 50% of future Cost-of-Living costs.

### CalPEPRA Plans:

#### Plans T, U, V and W

50% of total Normal Cost rate.

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### Other Information:

Non-CalPEPRA Safety members with 30 or more years of service are exempt from paying members contributions. The same applies for General members hired on or before March 7, 1973.

Note: The summary of major plan provisions is designed to outline principal plan benefits as interpreted for purposes of the actuarial valuation. If the System should find the plan summary not in accordance with the actual provisions, the System should alert the actuary so that both can be sure the proper provisions are valued.

# Experience Analysis

(2008 - 2017)

(Dollars in Thousands)

Gains & Losses in Actuarial Accrued Liabilities During Years Ended December 31, Resulting from Differences Between Assumed Experience & Actual Experience					
Type of Activity	Gains (or Losses) Per Year				
	2008	2009	2010	2011	2012
Retirements	\$ (54,911)	\$ -	\$ -	\$ -	\$ -
Pay Increases	(97,561)	77,858	215,936	154,946	244,750
COLA Increases	-	-	-	-	-
Investment Income	(257,752)	(322,523)	(224,044)	(388,935)	(387,808)
Other	(17,159)	(14,931)	63,174	(38,159)	(19,979)
<b>Gain (or Loss) During Year From Experience</b>	<b>\$ (427,383)</b>	<b>\$ (259,596)</b>	<b>\$ 55,066</b>	<b>\$ (272,148)</b>	<b>\$ (163,037)</b>
Nonrecurring Items:					
Method and Procedure Changes	-	-	-	-	-
Plan Amendments and Assumption Changes	(115,764)	-	-	(363,842)	(934,619)
Correction to Include All Premium Pay Items	-	(228,051)	-	-	-
<b>Composite Gain (or Loss) During Year</b>	<b>\$ (543,147)</b>	<b>\$ (487,647)</b>	<b>\$ 55,066</b>	<b>\$ (635,990)</b>	<b>\$ (1,097,656)</b>

Gains & Losses in Actuarial Accrued Liabilities During Years Ended December 31, Resulting from Differences Between Assumed Experience & Actual Experience					
Type of Activity	Gains (or Losses) Per Year				
	2013	2014	2015	2016	2017
Retirements	\$ -	\$ -	\$ (62,070)	\$ -	\$ -
Pay Increases	294,326	125,746	282,696	(204,603)	66,399
COLA Increases	-	153,484	119,367	186,039	95,796
Investment Income	176,930	9,570	(229,138)	(113,103)	24,401
Other	30,354	(4,476)	10,056	(4,119)	5,316
<b>Gain (or Loss) During Year From Experience</b>	<b>\$ 501,610</b>	<b>\$ 284,324</b>	<b>\$ 120,911</b>	<b>\$ (135,786)</b>	<b>\$ 191,912</b>
Nonrecurring Items:					
Method of Procedure Changes	-	-	-	92,587 <sup>(1)</sup>	-
Plan Amendments and Assumption Changes	-	122,171	-	-	(853,538)
Correction to Include All Premium Pay Items	-	-	-	-	-
<b>Composite Gain (or Loss) During Year</b>	<b>\$ 501,610</b>	<b>\$ 406,495</b>	<b>\$ 120,911</b>	<b>\$ (43,199)</b>	<b>\$ (661,626)</b>

<sup>(1)</sup> Includes leap year salary adjustment, revised benefit and eligibility service credits from V3 pension administration system and automatic continuance benefit for child beneficiary.

Section V

*Statistical*





## John Wayne Airport

The Orange County's Sheriff's Department provide law enforcement and security services at John Wayne Airport. Primary responsibilities include airport security, enforcement of applicable laws, parking/traffic control, Lost & Found property management, response to medical emergencies and assisting citizens conducting business at the airport. The John Wayne Airport Police Services Bureau consists of Deputy Sheriffs and Sheriff's Special Officers. Explosive Detection Teams, comprised of one Deputy Sheriff and one explosives detection K-9 team, supplement the staff. Investigative support includes a Narcotics Investigator and a narcotics detection canine. The team provides additional security to the airport making random searches in baggage areas for the detection of drug smuggling and trafficking. Staff members receive training in Aviation Security covering explosives, hazardous materials, illegal narcotics, criminal/security awareness and FAA regulations.

# Statistical Section Review

The Statistical Section of the Comprehensive Annual Financial Report provides additional information in order to promote a more comprehensive understanding of the financial statements, note disclosures and supplemental information.

The Governmental Accounting Standards Board (GASB) established five categories of information to be provided in the Statistical Section: Financial Trends, Revenues, Expenses, Demographic and Economic, and Operating Information.

This section provides multi-year trend information to facilitate an understanding of how OCERS as an organization has changed over time.

Information of financial trends, revenues and expenses for the last ten years is presented in the Schedules of Changes in Fiduciary Net Position, Schedule and Graph of Fiduciary Revenue by Source, and Schedule and Graph of Expenses by Type.

## Schedule of Changes in Fiduciary Net Position - Pension Trust Fund

2009 – 2018

(Dollars in Thousands)

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Additions</b>										
Employer Contributions	\$ 377,976	\$ 372,437	\$ 387,585	\$ 406,805	\$ 427,095	\$ 625,520	\$ 571,298	\$ 567,196	\$ 572,104	\$ 580,905
Employee Contributions	171,928	177,929	183,820	191,215	209,301	232,656	249,271	258,297	262,294	270,070
Investment Income/(Loss)	1,076,073	886,693	48,753	1,002,763	1,151,193	497,760	(11,903)	1,060,040	1,938,025	(326,145)
Net Securities Lending	3,989	1,849	1,703	2,007	1,454	1,435	1,030	1,203	1,610	1,517
<b>Total Additions</b>	<b>\$ 1,629,966</b>	<b>\$ 1,438,908</b>	<b>\$ 621,861</b>	<b>\$ 1,602,790</b>	<b>\$ 1,789,043</b>	<b>\$ 1,357,371</b>	<b>\$ 809,696</b>	<b>\$ 1,886,736</b>	<b>\$ 2,774,033</b>	<b>\$ 526,347</b>
<b>Deductions</b>										
Benefits	\$ 461,530	\$ 459,383	\$ 493,749	\$ 541,154	\$ 586,284	\$ 630,678	\$ 675,963	\$ 717,976	\$ 764,344	\$ 828,278
Administrative Expenses	10,947	12,368	12,828	14,209	11,705	11,905	12,521	16,870	17,002	18,284
<b>Total Deductions</b>	<b>\$ 472,477</b>	<b>\$ 471,751</b>	<b>\$ 506,577</b>	<b>\$ 555,363</b>	<b>\$ 597,989</b>	<b>\$ 642,583</b>	<b>\$ 688,484</b>	<b>\$ 734,846</b>	<b>\$ 781,346</b>	<b>\$ 846,562</b>
<b>Changes in Fiduciary Net Position</b>	<b>\$ 1,157,489</b>	<b>\$ 967,157</b>	<b>\$ 115,284</b>	<b>\$ 1,047,427</b>	<b>\$ 1,191,054</b>	<b>\$ 714,788</b>	<b>\$ 121,212</b>	<b>\$ 1,151,890</b>	<b>\$ 1,992,687</b>	<b>\$ (320,215)</b>



# Schedule of Changes in Fiduciary Net Position - Health Care Fund - County

2009 – 2018  
(Dollars in Thousands)

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Additions</b>										
Employer Contributions	N/A	\$ 14,582	\$ 39,694	\$ 27,395	\$ 66,057	\$ 64,852	\$ 36,557	\$ 42,411	\$ 59,864	\$ 52,520
Investment Income/(Loss)	N/A	8,561	(641)	10,308	13,702	7,374	(698)	16,902	34,087	(5,888)
Net Securities Lending	N/A	18	18	21	20	25	18	21	32	31
<b>Total Additions</b>	<b>\$ -</b>	<b>\$ 23,161</b>	<b>\$ 39,071</b>	<b>\$ 37,724</b>	<b>\$ 79,779</b>	<b>\$ 72,251</b>	<b>\$ 35,877</b>	<b>\$ 59,334</b>	<b>\$ 93,983</b>	<b>\$ 46,663</b>
<b>Deductions</b>										
Benefits	N/A	\$ 25,514	\$ 26,250	\$ 27,089	\$ 28,293	\$ 29,299	\$ 30,107	\$ 30,818	\$ 32,042	\$ 33,290
Administrative Expenses	N/A	18	18	19	20	20	22	22	22	20
<b>Total Deductions</b>	<b>\$ -</b>	<b>\$ 25,532</b>	<b>\$ 26,268</b>	<b>\$ 27,108</b>	<b>\$ 28,313</b>	<b>\$ 29,319</b>	<b>\$ 30,129</b>	<b>\$ 30,840</b>	<b>\$ 32,064</b>	<b>\$ 33,310</b>
<b>Changes in Fiduciary Net Position</b>	<b>\$ -</b>	<b>\$ (2,371)</b>	<b>\$ 12,803</b>	<b>\$ 10,616</b>	<b>\$ 51,466</b>	<b>\$ 42,932</b>	<b>\$ 5,748</b>	<b>\$ 28,494</b>	<b>\$ 61,919</b>	<b>\$ 13,353</b>

# Schedule of Changes in Fiduciary Net Position - Health Care Fund - OCFA

2009 – 2018  
(Dollars in Thousands)

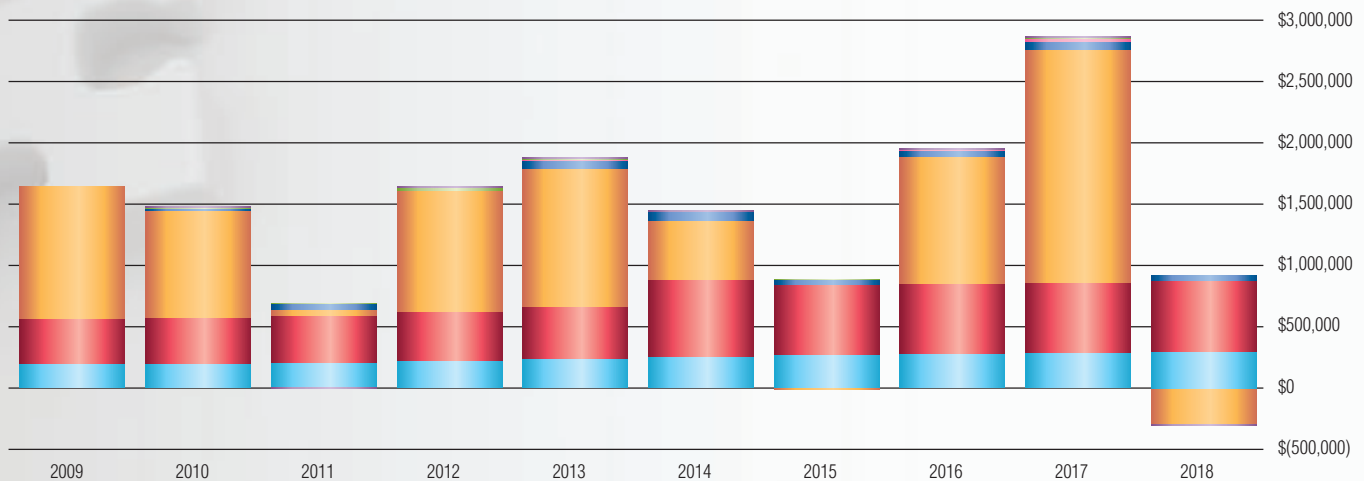
Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Additions</b>										
Employer Contributions	N/A	\$ 3,634	\$ 3,660	\$ 3,590	\$ 18,349	\$ 2,667	\$ 2,624	\$ 2,414	\$ 2,380	\$ 4,536
Investment Income/(Loss)	N/A	1,358	(7)	1,736	1,963	1,583	(99)	2,845	5,113	(725)
Net Securities Lending	N/A	3	3	3	4	5	3	3	4	4
<b>Total Additions</b>	<b>\$ -</b>	<b>\$ 4,995</b>	<b>\$ 3,656</b>	<b>\$ 5,329</b>	<b>\$ 20,316</b>	<b>\$ 4,255</b>	<b>\$ 2,528</b>	<b>\$ 5,262</b>	<b>\$ 7,497</b>	<b>\$ 3,815</b>
<b>Deductions</b>										
Benefits	N/A	\$ 2,158	\$ 2,649	\$ 2,804	\$ 2,550	\$ 3,138	\$ 3,448	\$ 3,867	\$ 3,978	\$ 5,077
Administrative Expenses	N/A	9	9	9	14	22	22	22	27	30
<b>Total Deductions</b>	<b>\$ -</b>	<b>\$ 2,167</b>	<b>\$ 2,658</b>	<b>\$ 2,813</b>	<b>\$ 2,564</b>	<b>\$ 3,160</b>	<b>\$ 3,470</b>	<b>\$ 3,889</b>	<b>\$ 4,005</b>	<b>\$ 5,107</b>
<b>Changes in Fiduciary Net Position</b>	<b>\$ -</b>	<b>\$ 2,828</b>	<b>\$ 998</b>	<b>\$ 2,516</b>	<b>\$ 17,752</b>	<b>\$ 1,095</b>	<b>\$ (942)</b>	<b>\$ 1,373</b>	<b>\$ 3,492</b>	<b>\$ (1,292)</b>

N/A: Detailed information not available.

# Schedule and Graph of Fiduciary Revenues by Source

2009 – 2018  
(Dollars in Thousands)

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Pension Trust Fund</b>										
Employee Contributions	\$ 171,928	\$ 177,929	\$ 183,820	\$ 191,215	\$ 209,301	\$ 232,656	\$ 249,271	\$ 258,297	\$ 262,294	\$ 270,070
Employer Contributions	377,976	372,437	387,585	406,805	427,095	625,520	571,298	567,196	572,104	580,905
Investment Income/(Loss) <sup>1,2</sup>	1,080,062	888,542	50,456	1,004,770	1,152,647	499,195	(10,873)	1,061,243	1,939,635	(324,628)
<b>Health Care Fund - County</b>										
Employer Contributions	N/A	14,582	39,694	27,395	66,057	64,852	36,557	42,411	59,864	52,520
Investment Income/(Loss) <sup>1,2</sup>	N/A	8,579	(623)	10,329	13,722	7,399	(680)	16,923	34,119	(5,857)
<b>Health Care Fund - OCFA</b>										
Employer Contributions	N/A	3,634	3,660	3,590	18,349	2,667	2,624	2,414	2,380	4,536
Investment Income/(Loss) <sup>1,2</sup>	N/A	1,361	(4)	1,739	1,967	1,588	(96)	2,848	5,117	(721)
<b>Total</b>	<b>\$ 1,629,966</b>	<b>\$ 1,467,064</b>	<b>\$ 664,588</b>	<b>\$ 1,645,843</b>	<b>\$ 1,889,138</b>	<b>\$ 1,433,877</b>	<b>\$ 848,101</b>	<b>\$ 1,951,332</b>	<b>\$ 2,875,513</b>	<b>\$ 576,825</b>



- Pension Trust Fund Employee Contributions
- Pension Trust Fund Investment Income/(Loss)
- Health Care Fund - County Investment Income/(Loss)
- Pension Trust Fund Employer Contributions
- Health Care Fund - County Employer Contributions
- Health Care Fund - OCFA Employer Contributions
- Health Care Fund - OCFA Investment Income/(Loss)

N/A: Detailed information not available.

<sup>1</sup> Investment Income/(Loss) includes net appreciation/(depreciation) less investment manager fees, security lending fees and commission recapture.

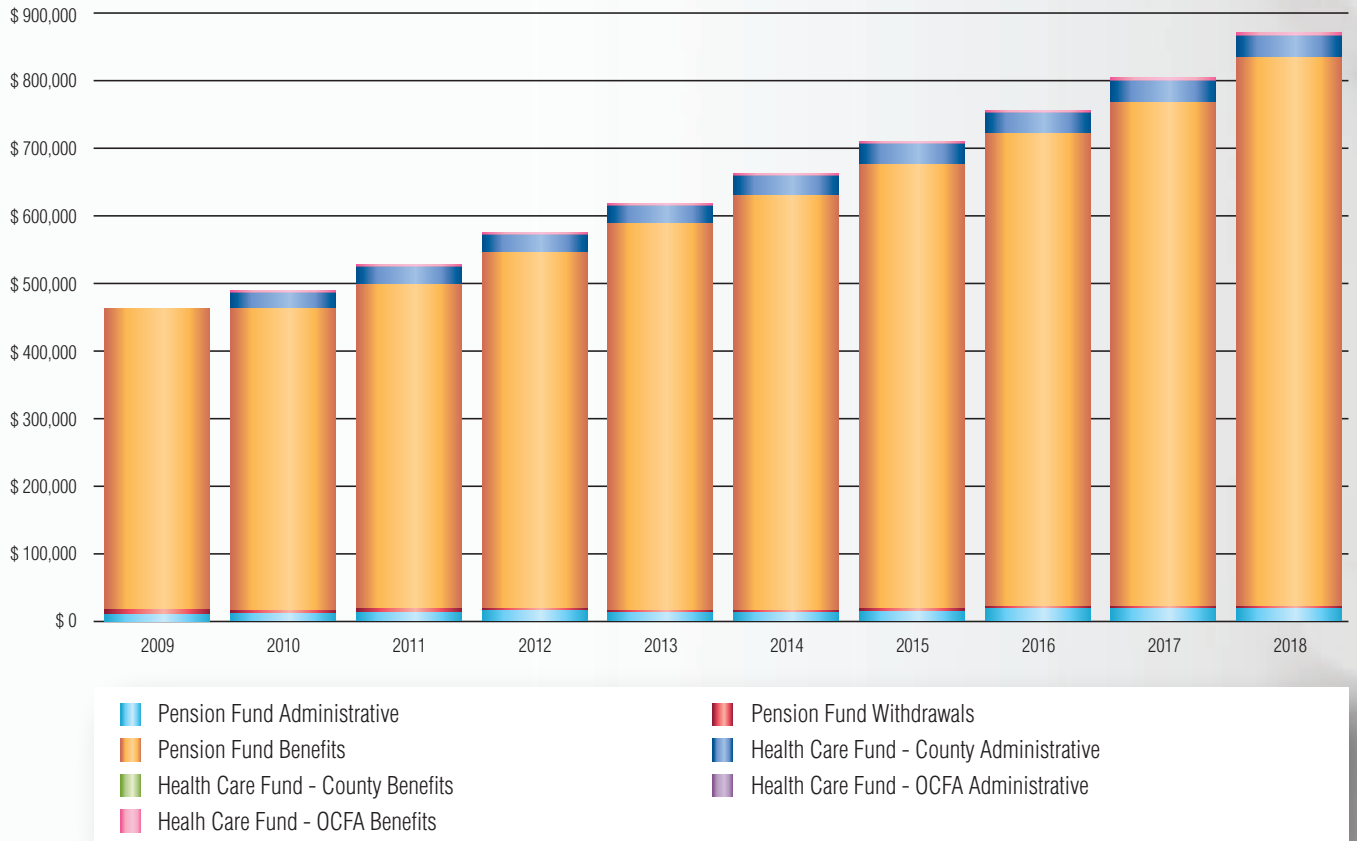
<sup>2</sup> Beginning in 2013, Investment Income/(Loss) includes net appreciation/(depreciation) less investment manager fees, investment department expenses, security lending fees and commission recapture.

# Schedule and Graph of Expenses by Type

2009 – 2018

(Dollars in Thousands)

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Pension Trust Fund</b>										
Administrative	\$ 10,947	\$ 12,368	\$ 12,828	\$ 14,209	\$ 11,705	\$ 11,905	\$ 12,521	\$ 16,870	\$ 17,002	\$ 18,284
Withdrawals										
Separation	7,604	8,566	6,833	8,078	7,516	9,843	10,764	9,411	9,294	10,681
Death	1,448	1,880	2,041	2,019	2,348	1,887	1,093	4,232	4,572	3,252
Benefits	452,478	448,937	484,875	531,057	576,420	618,948	664,106	704,333	750,478	814,345
<b>Health Care Fund - County</b>										
Administrative	N/A	18	18	19	20	20	22	22	22	20
Benefits	N/A	25,514	26,250	27,089	28,293	29,299	30,107	30,818	32,042	33,290
<b>Health Care Fund - OCFA</b>										
Administrative	N/A	9	9	9	14	22	22	22	27	30
Benefits	N/A	2,158	2,649	2,804	2,550	3,138	3,448	3,867	3,978	5,077
<b>Total</b>	<b>\$ 472,477</b>	<b>\$ 499,450</b>	<b>\$ 535,503</b>	<b>\$ 585,284</b>	<b>\$ 628,866</b>	<b>\$ 675,062</b>	<b>\$ 722,083</b>	<b>\$ 769,575</b>	<b>\$ 817,415</b>	<b>\$ 884,979</b>



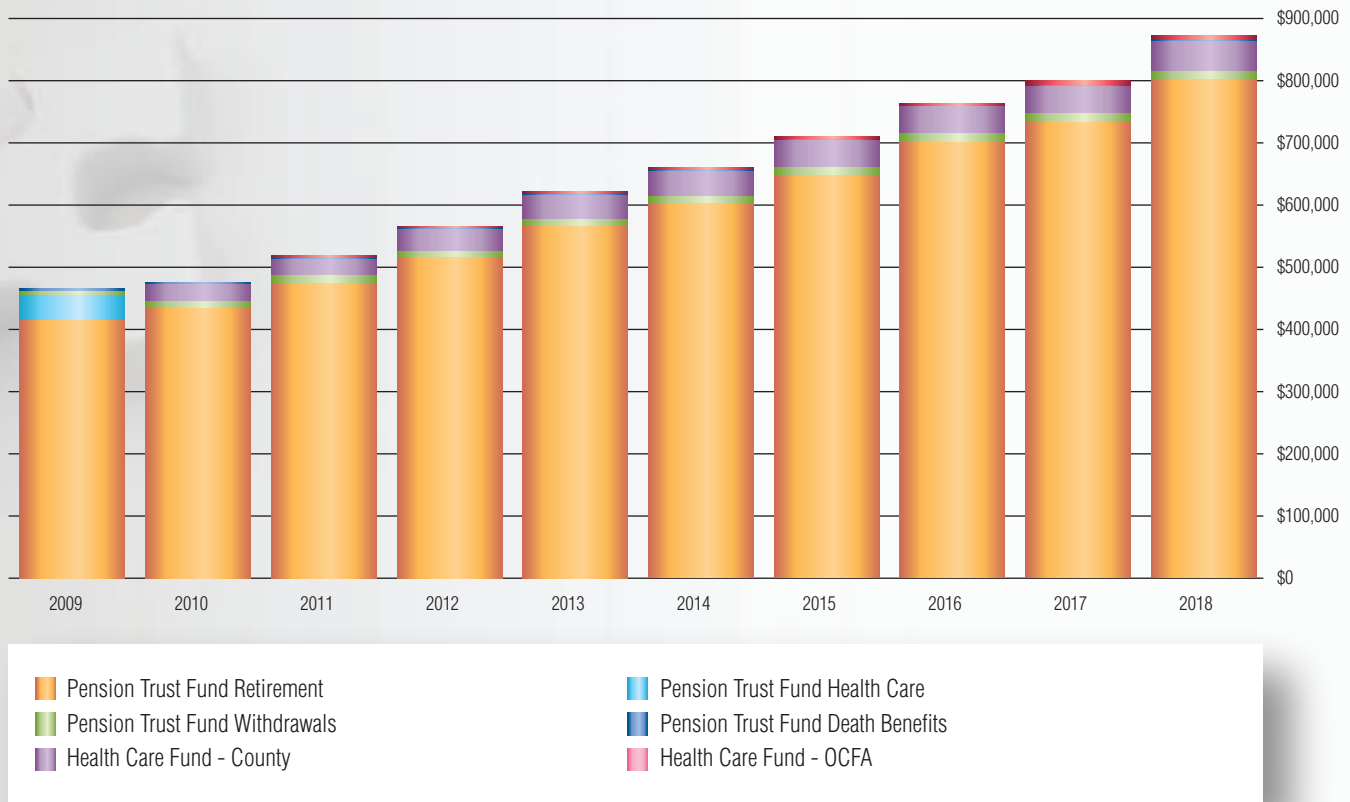
N/A: Detailed information not available.

# Schedule and Graph of Benefit Expenses by Type

2009 – 2018

(Dollars in Thousands)

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Pension Trust Fund</b>										
Retirement	\$ 411,959	\$ 448,099	\$ 484,012	\$ 530,269	\$ 575,633	\$ 618,233	\$ 663,582	\$ 703,949	\$ 749,784	\$ 813,775
Health Care <sup>1</sup>	39,858	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Withdrawals	9,052	10,446	8,874	10,097	9,864	11,730	11,857	13,643	13,866	13,933
Death Benefits	661	838	863	788	787	715	524	384	694	570
<b>Health Care Fund - County</b>										
Health Care	N/A	25,514	26,250	27,089	28,293	29,299	30,107	30,818	32,042	33,290
<b>Health Care Fund - OCFA</b>										
Health Care	N/A	2,158	2,649	2,804	2,550	3,138	3,448	3,867	3,978	5,077
<b>Total</b>	<b>\$ 461,530</b>	<b>\$ 487,055</b>	<b>\$ 522,648</b>	<b>\$ 571,047</b>	<b>\$ 617,127</b>	<b>\$ 663,115</b>	<b>\$ 709,518</b>	<b>\$ 752,661</b>	<b>\$ 800,364</b>	<b>\$ 866,645</b>



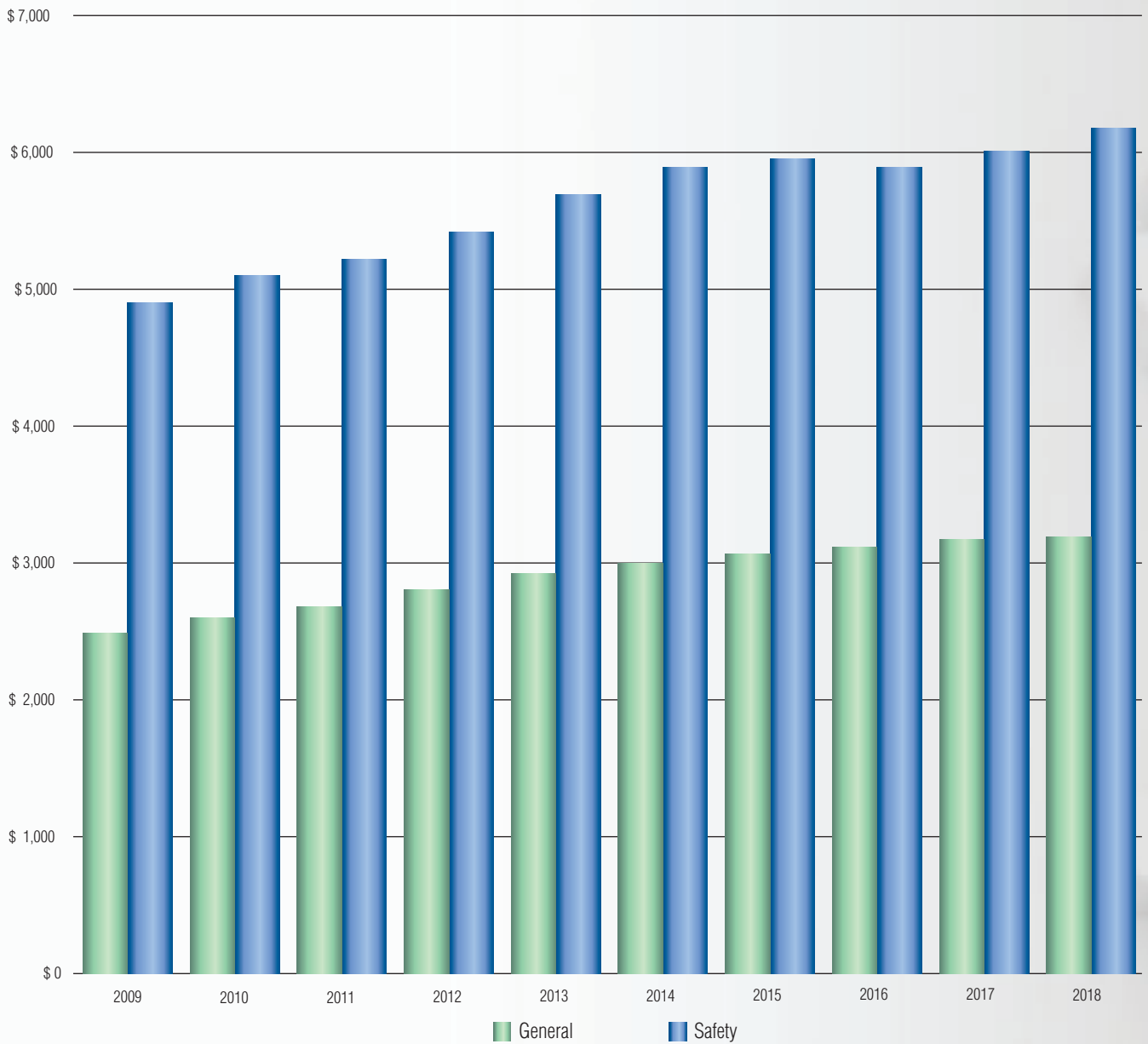
N/A: Detailed information not available.

<sup>1</sup>Health care benefits for 2009 encompass all plans, including 401(h), which are reported as trust funds, and 115, which are reported as agency funds.

# Schedule and Graph of Average Monthly Pension Check

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General	\$ 2,508	\$ 2,621	\$ 2,714	\$ 2,836	\$ 2,924	\$ 2,991	\$ 3,103	\$ 3,142	\$ 3,244	\$ 3,372
Safety	\$ 4,926	\$ 5,141	\$ 5,297	\$ 5,516	\$ 5,679	\$ 5,914	\$ 5,974	\$ 5,917	\$ 6,017	\$ 6,245



Source: OCERS' Pension Gold Information System and V3 Pension Administration System Solution

# Schedule of Average Pension Benefit Payments by Years of Service

Service Retirement Effective Dates	Years of Service						
	0-5	5-10	10-15	15-20	20-25	25-30	30 & Over
<b>Period 1/1/09-12/31/09</b>							
Average Monthly Pension Benefits	\$ 381	\$ 950	\$ 1,821	\$ 2,716	\$ 3,711	\$ 5,852	\$ 7,467
Monthly Final Average Salary	\$ 3,766	\$ 4,228	\$ 5,564	\$ 6,006	\$ 6,417	\$ 7,669	\$ 8,378
Number of Retired Members	26	45	102	87	110	106	124
<b>Period 1/1/10-12/31/10</b>							
Average Monthly Pension Benefits	\$ 587	\$ 986	\$ 1,855	\$ 2,929	\$ 4,046	\$ 5,922	\$ 6,856
Monthly Final Average Salary	\$ 3,666	\$ 4,800	\$ 5,537	\$ 6,291	\$ 6,962	\$ 7,764	\$ 7,741
Number of Retired Members	23	45	108	106	130	127	129
<b>Period 1/1/11-12/31/11</b>							
Average Monthly Pension Benefits	\$ 678	\$ 1,057	\$ 1,689	\$ 3,054	\$ 4,257	\$ 5,910	\$ 6,766
Monthly Final Average Salary	\$ 4,843	\$ 5,825	\$ 5,475	\$ 6,497	\$ 7,314	\$ 7,874	\$ 7,650
Number of Retired Members	16	55	111	86	120	123	155
<b>Period 1/1/12-12/31/12</b>							
Average Monthly Pension Benefits	\$ 647	\$ 1,142	\$ 1,701	\$ 2,957	\$ 4,058	\$ 5,802	\$ 7,015
Monthly Final Average Salary	\$ 5,988	\$ 5,398	\$ 5,672	\$ 6,347	\$ 6,759	\$ 7,702	\$ 7,750
Number of Retired Members	20	71	128	88	187	145	172
<b>Period 1/1/13-12/31/13</b>							
Average Monthly Pension Benefits	\$ 435	\$ 1,166	\$ 2,039	\$ 2,946	\$ 3,794	\$ 6,409	\$ 7,732
Monthly Final Average Salary	\$ 8,199	\$ 6,347	\$ 6,458	\$ 6,492	\$ 6,431	\$ 8,432	\$ 8,482
Number of Retired Members	29	55	139	82	161	147	131
<b>Period 1/1/14-12/31/14</b>							
Average Monthly Pension Benefits	\$ 421	\$ 1,152	\$ 1,925	\$ 3,188	\$ 4,117	\$ 6,444	\$ 6,719
Monthly Final Average Salary	\$ 8,176	\$ 6,955	\$ 6,301	\$ 6,961	\$ 7,003	\$ 8,463	\$ 7,349
Number of Retired Members	23	45	146	96	143	192	138
<b>Period 1/1/15-12/31/15</b>							
Average Monthly Pension Benefits	\$ 582	\$ 1,263	\$ 1,755	\$ 2,850	\$ 3,895	\$ 5,679	\$ 7,235
Monthly Final Average Salary	\$ 8,802	\$ 6,888	\$ 5,970	\$ 6,673	\$ 6,800	\$ 7,893	\$ 8,352
Number of Retired Members	22	63	128	119	110	200	182
<b>Period 1/1/16-12/31/16</b>							
Average Monthly Pension Benefits	\$ 427	\$ 1,244	\$ 2,135	\$ 2,886	\$ 4,272	\$ 5,549	\$ 6,782
Monthly Final Average Salary	\$ 8,298	\$ 6,907	\$ 6,911	\$ 6,580	\$ 7,383	\$ 7,651	\$ 7,762
Number of Retired Members	24	56	121	120	113	195	163
<b>Period 1/1/17-12/31/17</b>							
Average Monthly Pension Benefits	\$ 541	\$ 1,215	\$ 2,073	\$ 3,062	\$ 4,513	\$ 5,851	\$ 7,069
Monthly Final Average Salary	\$ 7,952	\$ 6,800	\$ 6,844	\$ 6,810	\$ 7,743	\$ 7,975	\$ 7,931
Number of Retired Members	21	47	122	147	112	190	153
<b>Period 1/1/18-12/31/18</b>							
Average Monthly Pension Benefits	\$ 554	\$ 1,190	\$ 1,943	\$ 2,879	\$ 4,681	\$ 6,074	\$ 7,439
Monthly Final Average Salary	\$ 10,584	\$ 7,287	\$ 6,904	\$ 6,859	\$ 8,134	\$ 8,246	\$ 8,561
Number of Retired Members	23	62	125	144	127	205	208

Source: OCERS' Pension Gold Information System and V3 Pension Administration System Solution

# Schedule of Pension Benefit Recipients by Type of Benefit

December 31, 2018

Monthly Benefit	Normal Retirement for Age and Service	Survivor Payment - Normal Retirement	Service-Connected Disability Retirement	Nonservice-Connected Disability Retirement	Survivor Payment - Disability Retirement	DRO (Domestic Relations Order Payees)	Active Deaths	Total
\$1-500	613	123	7	7	13	79	15	857
\$501-1,000	1,039	252	4	23	33	98	90	1,539
\$1,001-1,500	1,303	217	10	65	28	96	85	1,804
\$1,501-2,000	1,151	145	85	79	22	71	46	1,599
\$2,001-2,500	1,125	122	205	28	26	45	28	1,579
\$2,501-3,000	1,013	103	223	19	37	40	11	1,446
\$3,001-3,500	930	85	130	11	16	30	6	1,208
\$3,501-4,000	787	61	99	8	15	12	6	988
\$4,001-4,500	690	48	115	3	21	6	8	891
\$4,501-5,000	675	31	73	1	9	9	7	805
\$5,001-5,500	600	40	39	3	7	6	2	697
\$5,501-6,000	517	17	41	2	6	2	3	588
\$6,001-6,500	466	17	19	1	3	1	-	507
\$6,501-7,000	401	12	24	-	3	-	-	440
Over \$7,000	2,517	32	158	-	15	-	4	2,726
<b>Total</b>	<b>13,827</b>	<b>1,305</b>	<b>1,232</b>	<b>250</b>	<b>254</b>	<b>495</b>	<b>311</b>	<b>17,674</b>

## Definition of Terms

**Eligible Spouse:** A member's spouse is considered eligible if the member has been legally married for at least one year at the time of retirement and remains married throughout the member's retirement. Eligible Spouse also includes Qualified Domestic Partner registered in accordance with applicable Family Law provisions.

**Eligible Child:** An eligible child is an unmarried child under the age of 18, or under the age of 22 if a full-time student. This includes adopted children. Eligible Child can also include a stepchild living or domiciled with the member at the time of the member's death for purposes of an active member Nonservice-connected or Service-connected death benefit only.

# Schedule of Pension Benefit Recipients by Option Selected

December 31, 2018

Monthly Benefit	UM	OP1	OP2	OP3	OP4	DB	UMC	O2C	O3C	O4C	SCDC	NSCDC	LSRC	AN	Total
\$1-500	583	2	30	2	2	79	120	8	8	-	1	13	1	8	857
\$501-1,000	1,014	-	49	1	2	98	264	15	5	2	12	62	15	-	1,539
\$1,001-1,500	1,332	1	42	2	1	96	237	8	1	2	5	71	6	-	1,804
\$1,501-2,000	1,267	1	39	5	3	71	155	12	3	1	2	34	6	-	1,599
\$2,001-2,500	1,326	-	26	-	6	45	137	16	-	-	1	20	2	-	1,579
\$2,501-3,000	1,225	-	22	4	4	40	133	8	-	-	3	7	-	-	1,446
\$3,001-3,500	1,043	1	23	3	1	30	93	8	1	1	1	3	-	-	1,208
\$3,501-4,000	874	1	9	3	7	12	64	13	-	-	1	2	2	-	988
\$4,001-4,500	781	-	21	-	6	6	72	4	-	-	-	1	-	-	891
\$4,501-5,000	724	-	18	3	4	9	39	3	-	-	3	2	-	-	805
\$5,001-5,500	621	-	16	1	4	6	41	6	1	-	-	1	-	-	697
\$5,501-6,000	547	1	7	-	5	2	23	2	-	-	1	-	-	-	588
\$6,001-6,500	470	-	10	-	6	1	15	5	-	-	-	-	-	-	507
\$6,501-7,000	413	-	6	-	6	-	15	-	-	-	-	-	-	-	440
Over \$7,000	<u>2,631</u>	<u>2</u>	<u>24</u>	<u>1</u>	<u>17</u>	<u>-</u>	<u>40</u>	<u>9</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1</u>	<u>1</u>	<u>-</u>	<u>2,726</u>
<b>Total</b>	<b><u>14,851</u></b>	<b><u>9</u></b>	<b><u>342</u></b>	<b><u>25</u></b>	<b><u>74</u></b>	<b><u>495</u></b>	<b><u>1,448</u></b>	<b><u>117</u></b>	<b><u>19</u></b>	<b><u>6</u></b>	<b><u>30</u></b>	<b><u>217</u></b>	<b><u>33</u></b>	<b><u>8</u></b>	<b><u>17,674</u></b>

## Definition of Options:

**UM:** Unmodified -- Maximum retirement allowance

**OP1:** Option 1 -- Reduced retirement allowance, at death of retiree beneficiary receives remaining balance on account

**OP2:** Option 2 -- Reduced retirement allowance

**OP3:** Option 3 -- Reduced retirement allowance

**OP4:** Option 4 -- Reduced retirement allowance

**DB:** DRO benefit -- Benefit as provided in Domestic Relations Order

**UMC:** Unmodified continuance -- Beneficiary receives 60% of maximum retirement allowance

**O2C:** Option 2 continuance -- Beneficiary receives same monthly allowance

**O3C:** Option 3 continuance -- Beneficiary receives 50% of monthly allowance

**O4C:** Option 4 continuance -- Multiple beneficiaries receive allowance as previously approved

**SCDC:** SCD continuance -- Service Connected Disability

**NSCDC:** NSCD continuance -- Non Service Connected Disability

**LSRC:** Lump sum and reduced continuance

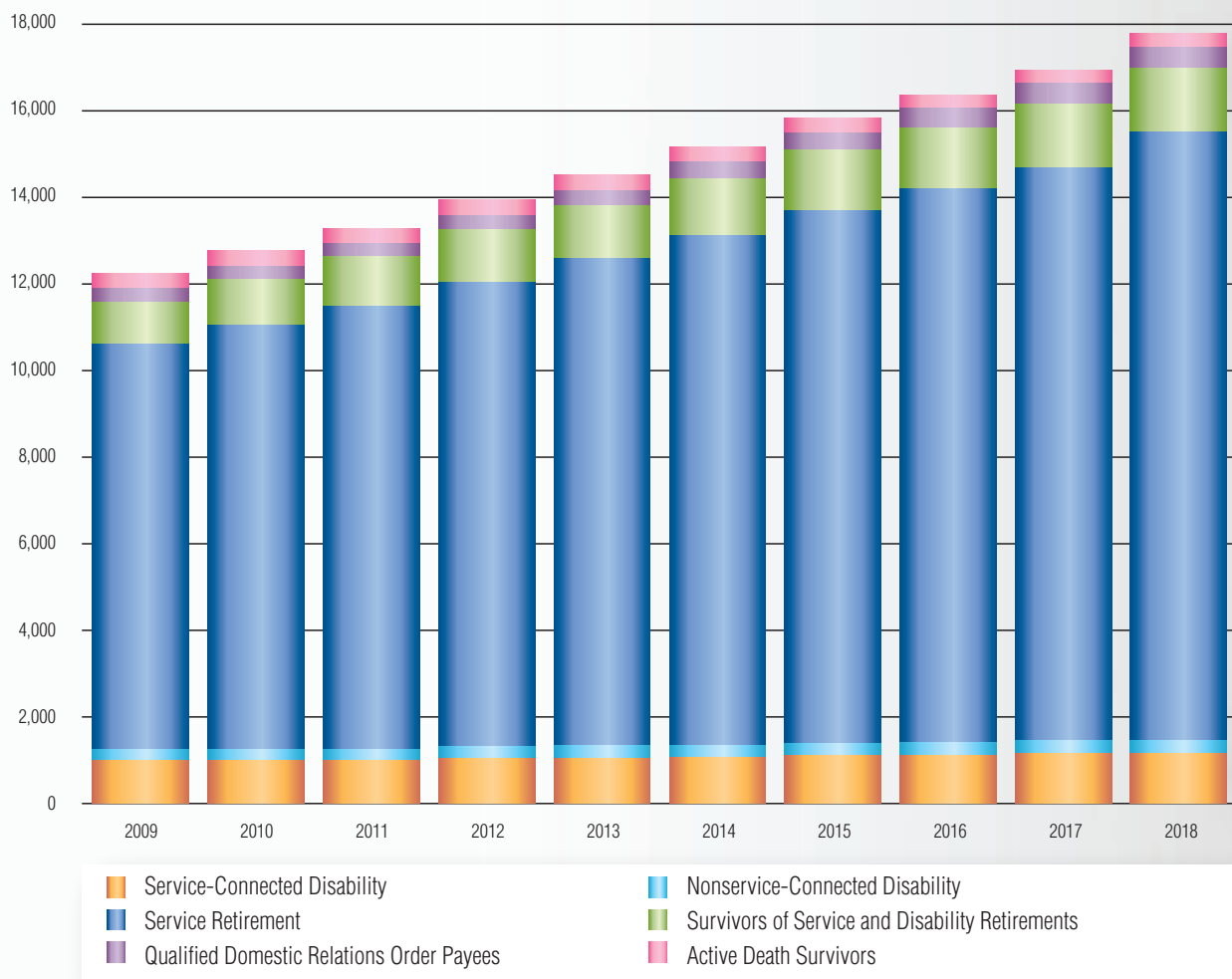
**AN:** Annuity



# Schedule and Graph of Pension Benefit Recipients

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Service-Connected Disability	1,022	1,027	1,032	1,059	1,072	1,098	1,131	1,161	1,185	1,232
Nonservice-Connected Disability	252	254	259	260	263	265	271	257	261	250
Service Retirement	9,322	9,767	10,189	10,739	11,226	11,760	12,278	12,768	13,240	13,827
Survivors of Service and Disability Retirements	1,031	1,079	1,160	1,221	1,261	1,336	1,423	1,448	1,496	1,559
Qualified Domestic Relations Order Payees	248	272	289	314	340	366	399	426	455	495
Active Death Survivors	368	363	360	354	343	344	308	309	310	311
<b>Total</b>	<b>12,243</b>	<b>12,762</b>	<b>13,289</b>	<b>13,947</b>	<b>14,505</b>	<b>15,169</b>	<b>15,810</b>	<b>16,369</b>	<b>16,947</b>	<b>17,674</b>



Source: OCERS' Pension Gold Information System and V3 Pension Administration System Solution

## Schedule of Average Retirement Age

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General	60.31	60.55	60.65	60.42	61.32	60.79	59.37	59.44	60.79	61.30
Safety	54.98	54.18	54.56	54.33	54.80	54.06	53.51	53.58	55.09	55.15

## Schedule of Average Years of Service at Retirement

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General	20.79	20.53	20.82	20.88	20.00	21.13	18.22	19.56	21.41	22.08
Safety	22.63	23.91	25.27	24.41	24.25	24.47	24.18	22.81	23.92	24.60

## Schedule of Beneficiaries Receiving a Pension

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General	1,253	1,286	1,352	1,398	1,503	1,457	1,498	1,514	1,540	1,593
Safety	146	156	168	177	187	223	233	243	266	277
<b>Total</b>	<b><u>1,399</u></b>	<b><u>1,442</u></b>	<b><u>1,520</u></b>	<b><u>1,575</u></b>	<b><u>1,690</u></b>	<b><u>1,680</u></b>	<b><u>1,731</u></b>	<b><u>1,757</u></b>	<b><u>1,806</u></b>	<b><u>1,870</u></b>

## Schedule of Active and Deferred Members

2009 – 2018

Years Ended December 31	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General										
Active	18,873	18,155	17,717	17,559	17,637	17,873	17,838	18,072	17,941	18,150
Deferred	3,707	3,905	3,998	3,980	4,205	4,380	4,668	4,940	5,341	5,547
Safety										
Active	3,760	3,587	3,704	3,730	3,731	3,587	3,687	3,674	3,780	3,779
Deferred	387	403	408	402	408	409	424	430	462	479
<b>Total</b>	<b><u>26,727</u></b>	<b><u>26,050</u></b>	<b><u>25,827</u></b>	<b><u>25,671</u></b>	<b><u>25,981</u></b>	<b><u>26,249</u></b>	<b><u>26,617</u></b>	<b><u>27,116</u></b>	<b><u>27,524</u></b>	<b><u>27,955</u></b>

Source: OCERS' Pension Gold Information System and V3 Pension Administration System Solution

# Schedule of Participating Employers - Pension Plan

2009 – 2018

Years Ended December 31	Total	Orange County	OCTA	OC Superior Court	OC Fire Authority	OC Sanitation District	City of San Juan Capistrano	Trans- portation Corridor Agencies	All Other Plan Sponsors
<b>2009</b> Number of Covered Employees	22,633	17,021	1,836	1,711	1,114	611	88	92	160
Percentage to Total System	100%	75.20%	8.11%	7.56%	4.92%	2.70%	0.39%	0.41%	0.71%
<b>2010</b> Number of Covered Employees	21,742	16,486	1,639	1,635	1,064	594	87	79	158
Percentage to Total System	100%	75.83%	7.54%	7.52%	4.89%	2.73%	0.40%	0.36%	0.73%
<b>2011</b> Number of Covered Employees	21,421	16,084	1,549	1,638	1,244	596	80	80	150
Percentage to Total System	100%	75.09%	7.23%	7.65%	5.81%	2.78%	0.37%	0.37%	0.70%
<b>2012</b> Number of Covered Employees	21,289	16,118	1,509	1,569	1,195	596	80	74	148
Percentage to Total System	100%	75.70%	7.09%	7.37%	5.61%	2.80%	0.38%	0.35%	0.70%
<b>2013</b> Number of Covered Employees	21,368	16,281	1,519	1,492	1,185	587	81	77	146
Percentage to Total System	100%	76.19%	7.11%	6.98%	5.55%	2.75%	0.38%	0.36%	0.68%
<b>2014</b> Number of Covered Employees	21,460	16,453	1,454	1,460	1,213	594	80	65	141
Percentage to Total System	100%	76.67%	6.78%	6.80%	5.65%	2.77%	0.37%	0.30%	0.66%
<b>2015</b> Number of Covered Employees	21,525	16,574	1,409	1,462	1,224	572	75	63	146
Percentage to Total System	100%	77.00%	6.55%	6.79%	5.69%	2.66%	0.35%	0.29%	0.68%
<b>2016</b> Number of Covered Employees	21,746	16,756	1,372	1,486	1,263	578	80	68	143
Percentage to Total System	100%	77.05%	6.31%	6.83%	5.81%	2.66%	0.37%	0.31%	0.66%
<b>2017</b> Number of Covered Employees	21,721	16,778	1,313	1,455	1,288	592	81	64	150
Percentage to Total System	100%	77.24%	6.04%	6.70%	5.93%	2.73%	0.37%	0.29%	0.69%
<b>2018</b> Number of Covered Employees	21,929	17,048	1,279	1,419	1,262	616	78	62	165
Percentage to Total System	100%	77.75%	5.83%	6.47%	5.75%	2.81%	0.36%	0.28%	0.75%

Source: OCERS' Pension Gold Information System and V3 Pension Administration System Solution

# History of Actuarial Assumption Rates

For the Period January 1945 - December 2018

The table shown below is a comprehensive history of the change in interest rate assumption and the salary assumption rates corresponding to the Orange County Employees Retirement System since the inception of the System. These rates are adopted by the Retirement Board and used by the consulting actuary in the creation of the actuarial valuation of the System.

Specifically, the interest rate assumption estimates the rate at which the funds of the System's investment portfolio will realize earnings over many years into the future. The salary assumption rate estimates the relative increases in the salary of a member from the date of the valuation to the estimated date of separation of the member from active service

Effective Date	Interest Rate	Salary Assumption Rate
1/1/1945	2.50%	0.00%
7/1/1962	3.50%	0.00%
12/31/1965	4.00%	0.00%
7/1/1969	4.50%	0.00%
6/30/1970	5.00%	0.00%
8/31/1973	5.75%	0.00%
7/1/1975	6.00%	0.00%
7/1/1981	7.25%	5.00%
7/1/1989	7.50%	5.50%
7/1/1991	8.00%	6.00%
7/1/1996	8.00%	3.50%
7/1/2000	8.00%	5.50%
7/1/2003	7.50%	4.50%
12/31/2004	7.75%	3.50% <sup>1</sup>
12/31/2007	7.75%	3.50% <sup>2</sup>
12/31/2011	7.75%	3.50% <sup>3</sup>
12/31/2012	7.25%	3.25% <sup>4</sup>
12/31/2014	7.25%	3.50% <sup>4</sup>
12/31/2017	7.00%	3.25% <sup>4</sup>

<sup>1</sup> Inflation per year plus merit and promotion increases ranging from 0.6% to 0.7%

<sup>2</sup> Inflation per year plus merit and promotion increases ranging from 1% to 10%

<sup>3</sup> Inflation per year plus 0.25% across-the-board real salary increases plus merit and promotion increases ranging from 1% to 14%

<sup>4</sup> Inflation per year plus 0.50% across-the-board real salary increase

Source: The Segal Company



ORANGE COUNTY  
OCERS  
EMPLOYEES RETIREMENT SYSTEM

Section VI

*Glossary*





## Orange County Canine Unit

The Orange County Fire Authority (OCFA), Orange County Probation, and Orange County Sheriff's Department all offer canine services. The Sheriff's Department canine services includes ten deputies and their K-9 partners. The canine deputies protect and assist their handlers in searching for suspects, evidence and illicit drugs. OCFA's K-9, Freedom, is an ATF Accelerant Detection K-9. Extensive training is required for canine deputies. These canine deputies protect their handlers, act as a deterrent to criminal activity, and reduce the man power needed to search large areas, including buildings and rural lands. These canine teams are also members of the Orange County Police Canine Association (OCPCA) which is comprised of law enforcement canine handlers from various police organizations. The OCPCA hosts an annual canine demonstration for the public to see the talents of these special canines.

# Glossary of Terms

## Accrual Basis

The recording of the financial effects on a government of transactions and other events and circumstances that have financial consequences for the government in the periods in which those transactions, events and circumstances occur, rather than only in the periods in which cash is received or paid by the government.

## Accumulated Plan Benefits

Benefits attributable under the provisions of a pension plan to employees for services rendered to the benefit information date.

## Actuarial Accrued Liability

The actuarial accrued liability, as determined by a particular cost method, equals the total present value of benefits that is attributable to past service credit.

## Actuarial Assumptions

Assumptions used in the actuarial valuation process as to the occurrence of future events affecting pension costs, such as mortality, withdrawal, disablement and retirement; changes in compensation and national pension benefits; rates of investments earnings and asset appreciation or depreciation; procedures used to determine the actuarial value of assets; characteristics of future entrants for open group actuarial cost methods and other relevant items.

## Actuarial Determined Contribution

A target or recommended contribution to a defined benefit pension plan for the reporting period, determined in conformity with Actuarial Standards of Practice based on the most recent measurement available when the contribution for the reporting period was adopted.

## Actuarial Gain (Loss)

A measure of the difference between actuarial and expected experience based upon a set of actuarial assumptions. Examples include higher than expected salaries increases (loss) and a higher return on fund assets than anticipated (gain).

## Actuarial Present Value

The discounted value of an amount or series of amounts payable or receivable at various times, determined as of a given date by the application of a particular set of actuarial assumptions.

## Amortization

1. The portion of the cost of a limited-life or intangible asset charged as an expense during a particular period.
2. The reduction of debt by regular payments of principal and interest sufficient to retire the debt by maturity.

## Comprehensive Annual Financial Report (CAFR)

The CAFR is the official annual report of a governmental entity. It includes the basic financial statements and their related notes prepared in conformity with GAAP. It also includes supporting schedules necessary to demonstrate compliance with finance-related legal and contractual provisions, required supplementary information, extensive introductory material and a detailed statistical section.

## Cost-sharing Multiple-employer Defined Benefit Pension Plan (cost-sharing pension plan)

A multiple-employer defined benefit pension plan in which the pension obligations to the employees of more than one employer are pooled and pension plan assets can be used to pay the benefits of the employees of any employer that provides pensions through the pension plan.



# Glossary of Terms

(Continued)

## Discount Rate

The single rate of return that, when applied to all projected benefit payments, results in an actuarial present value of projected benefit payments equal to the total of the following:

1. The actuarial present value of benefit payments projected to be made in future periods in which (a) the amount of the pension plan's fiduciary net position is projected (under the requirements of GASB Statement No. 67) to be greater than the benefit payments that are projected to be made in that period and (b) pension plan assets up to that point are expected to be invested using a strategy to achieve the long-term expected rate of return, calculated using the long-term expected rate of return on pension plan investments.
2. The actuarial present value of projected benefit payments not included in (1), calculated using the municipal bond rate.

## Entry Age Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on the level basis over the earnings or services of the individual between entry age and assumed exit age(s).

## Independent Auditor's Report

In the context of a financial audit, a statement by the auditor describing the scope of the audit and the auditing standards applied in the examination, and setting forth the auditor's opinion on the fairness of presentation of the basic financial statements in conformity with generally accepted accounting principles (GAAP).

## Money-weighted Rate of Return

A method of calculating period-by-period returns on pension plan investments that adjusts for the changing amounts actually invested. For purposes of GASB Statement No. 67, money-weighted rate of return is calculated as the internal rate of return on pension plan investments, net of pension plan investment expense.

## Net Pension Liability

The liability of employers and non-employer contributing entities to plan members for benefits provided through a defined benefit pension plan.

## Normal Cost

The ongoing annual cost allocated to the system by a particular actuarial cost method for providing benefits (future cost). Normal cost payments are made during the working lifetime of the member.

## Pension Contribution

The amount paid into a pension plan by an employer (and/or employee), pursuant to the terms of the plan, state law, actuarial calculations or some other basis for determinations.

## Pension Trust Fund

A fund used to account for public employee retirement benefits. Pension trust funds use the accrual basis of accounting and have a capital maintenance focus.

## Total Pension Liability

The portion of the actuarial present value of projected benefit payments that is attributed to past periods of member service in conformity with the requirements of GASB Statement No. 67.

## Unfunded Actuarial Accrued Liability (UAAL)

The excess of the actuarial accrued liability over the actuarial value of assets represents the unfunded actuarial accrued liability.

## UAAL Amortization Payment

The UAAL amortization payment is the portion of pension contributions, which is designed to pay off (amortize) the UAAL in a systematic fashion. Equivalently, it is a series of periodic payments required to pay off a debt.





OCERS Members Serving the Public

*Pieces of Public Safety Services*



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